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HUD Consolidated Plan

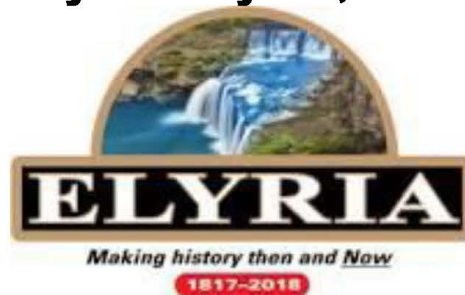
Five-Year Strategic Plan

FY 2020 – FY 2024
(March 1, 2020 – February 28, 2024)

Annual Action Plan

FY 2020
(March 1, 2020 – February 28, 2021)

City of Elyria, Ohio



February 2020

Prepared with assistance by CT Consultants, Inc.

Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The City of Elyria, Ohio is an entitlement community under the U.S. Department of Housing & Urban Development's (HUD) Community Development Block Grant (CDBG) Program. In compliance with the HUD regulations, the City of Elyria has prepared this FY 2020-2024 Five Year Consolidated Plan for the period of March 1, 2020 through February 28, 2024. This consolidated plan is a strategic plan for the implementation of the City's Federal Programs for housing, community and economic development within the City of Elyria.

The Five Year Consolidated Plan establishes the City's goals for the next five (5) year period and outlines the specific initiatives the City will undertake to address its needs and objectives by promoting the rehabilitation and construction of decent, safe and sanitary housing, creating a suitable living environment, removing slums and blighting conditions, promoting fair housing, improving public services, expanding economic opportunities, and principally benefitting low- and moderate-income persons.

This Five Year Consolidated Plan is a collaborative effort of the City of Elyria, the community at large, social service agencies and providers, housing providers, community development agencies, and economic development groups. The planning process was accomplished through a series of public meetings, stakeholder interviews, resident surveys, social service / governmental surveys, analysis of statistical data, and review of previous community development plans.

Maps:

Included in this Plan in the Exhibits Section are the following maps which illustrate the demographic, housing and economic characteristics of the City of Elyria:

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

The City of Elyria's Consolidated Plan describes the City's priority community development needs that are eligible for assistance under the CDBG Program, including an assessment of housing, public facilities, infrastructure improvements, public services, accessibility, economic development, and planning needs.

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The City's long-term and short-term community development objectives have been formulated to address the national goals of the CDBG Program, which include:

1. The provision of decent housing that is affordable to very low, low and moderate income households.
2. The provision of a suitable living environment, improving the safety and livability of neighborhoods, increasing access to quality facilities and services, improving housing opportunities, and revitalizing deteriorated neighborhoods.
3. The expansion of economic opportunities, creating jobs that promote long term economic and social viability and that are accessible to low and very low income persons.

This Consolidated Plan has identified the following priority needs that provide the programming focus over the next five years:

Goal 1: Maintain, improve and expand affordable housing: improve the quality of the housing stock in the community and increase the supply of affordable, decent, safe, accessible, and sanitary housing for home-owners, renters, and home buyers.

Goal 2: Revitalize neighborhoods to create suitable living environments: Improve the physical condition, health and safety of neighborhoods with projects such as improvements to streets and sidewalks, waters, sewer and storm sewer systems, and/or public facilities such as parks, as well as the removal of blighting conditions.

Goal 3: Provide needed public services: Support social services, programs, and facilities for the elderly, persons with disabilities, the homeless, and persons with other special needs. The City will also assist public service activities on issues such as youth, diversity, food assistance, and fair housing.

Goal 4: Increase economic opportunities: provide public infrastructure improvements to aid economic development, increase employment, self-sufficiency, educational training, and empowerment for residents of the City of Elyria, and eliminate substandard of blighted conditions.

Goal 5: Planning and Program Administration: Provide program management and oversight for the successful administration of federal, state, and locally funded programs.

These goals, and their associated objectives and outcomes were selected based on community priorities, prior years' performance evaluations, the needs assessment, the housing market analysis and ability to leverage funds. **Map 1. CDBG Eligibility: Census Tract Block Group Levels**, on page 9, illustrates the Census Tracts and Block Groups with 51% or more low to moderate income residents.

3. Evaluation of past performance

At the end of each program year, the City of Elyria prepares the Consolidated Annual Performance and Evaluation Report (CAPER), which describes the City's progress in meeting its identified needs, priorities and goals as set forth in the Consolidated Plan and Annual Action Plan. This report is submitted within ninety (90) days after the start of the new program year. Through the monitoring of performance measures, the City is able to identify operational improvements, resource allocation issues, and policy questions to be addressed in future years. The City of Elyria has a good performance record with HUD. The City regularly meets the performance standards established by HUD. Copies of the CAPER are available for review at the City of Elyria's Office of Community Development.

The FY 2018 CAPER, which was the fourth CAPER for the FY 2015-2019 Five Year Consolidated Plan, was approved by HUD in a letter dated June 26, 2019. In the FY 2018 CAPER, the City of Elyria expended 95.35% of its CDBG funds to benefit low- and moderate-income persons. During this same period, the City expended 10.37% of its funds on public service, which is below the statutory maximum of 15%, and 11.15% of its funds on Planning and Administration, which is below the statutory maximum of 20%.

4. Summary of citizen participation process and consultation process

The City of Elyria has followed its Citizen Participation Plan in the planning and preparation of the Five Year Consolidated Plan. The City held its first public hearing on the needs of the community and its residents on August 26, 2019. This provided the residents, agencies and organizations with the opportunity to discuss the City's CDBG Program and to provide suggestions for future CDBG Program priorities and activities.

The City's Office of Community Development maintains a mailing list for its CDBG Program and sends out copies of its public hearing notices and meetings concerning the CDBG Program. Notices are sent to all agencies and individuals who have participated in previous programs and activities.

Public comments were received through a community-wide survey that was made available online and paper copies were distributed to various agencies. A survey was also distributed to the various agencies in the City that are able to provide input in terms of homeless, housing, planning, and non-housing community development needs. The results of the surveys were used to help determine the goals and outcomes. A more detailed analysis and description of the citizen participation process is contained in section PR-15 Citizen Participation.

Finally, the City made its Consolidated Plan and Annual Action Plan available for citizen review and comment for a 30-day period beginning November 1, 2019. A copy of the "Draft Five Year Consolidated Plan and the FY 2020 Annual Action Plan" was made available online, on the City's website and placed on public display for review by the general public agencies and organizations in the community. A newspaper notice announcing that these documents were placed on public display was published in

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“The Chronicle-Telegram,” the newspaper of general circulation in the area. The “Draft Five Year Consolidated plan and the FY 2020 Annual Action Plan” were on public display at the following locations:

- Elyria City Hall, 131 Court Street, Elyria, Ohio
- Elyria Public Library, 320 Washington Avenue, Elyria, Ohio
- Lorain County Urban League, 1530 West River Road, Suite 300, Elyria, Ohio

5. Summary of public comments

The City of Elyria held its first Public Hearing on August 26, 2019 at 6:00 PM. Comments received at that public hearing are included in the attachments at the end of the Five Year Plan.

A second public hearing was held on October 15, 2019, at which time a draft list of funding requests was made available. The third public hearing was held on October 28, 2019 at which time the FY 2020 Annual Action Plan were discussed. On November 1, 2019, the DRAFT Five Year Consolidated Plan FY and 2020 Annual Action Plan documents were placed on public display. Comments that were received at the Second and Third Public Hearings are included in the attachments at the end of the Five Year Plan.

As a result of additional funding for COVID-19, the City amended the 2020 AAP to include the COVID funds prior to final plan submission to HUD. A public hearing was held on April 27, 2020 to discuss the additional funds and proposed use. The plan was available for viewing April 22 through April 27, in accordance with the minimum 5 day public comment period allowed by HUD for the additional dollars. No comments were received.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments and suggestions that were received have been accepted and incorporated into the planning documents.

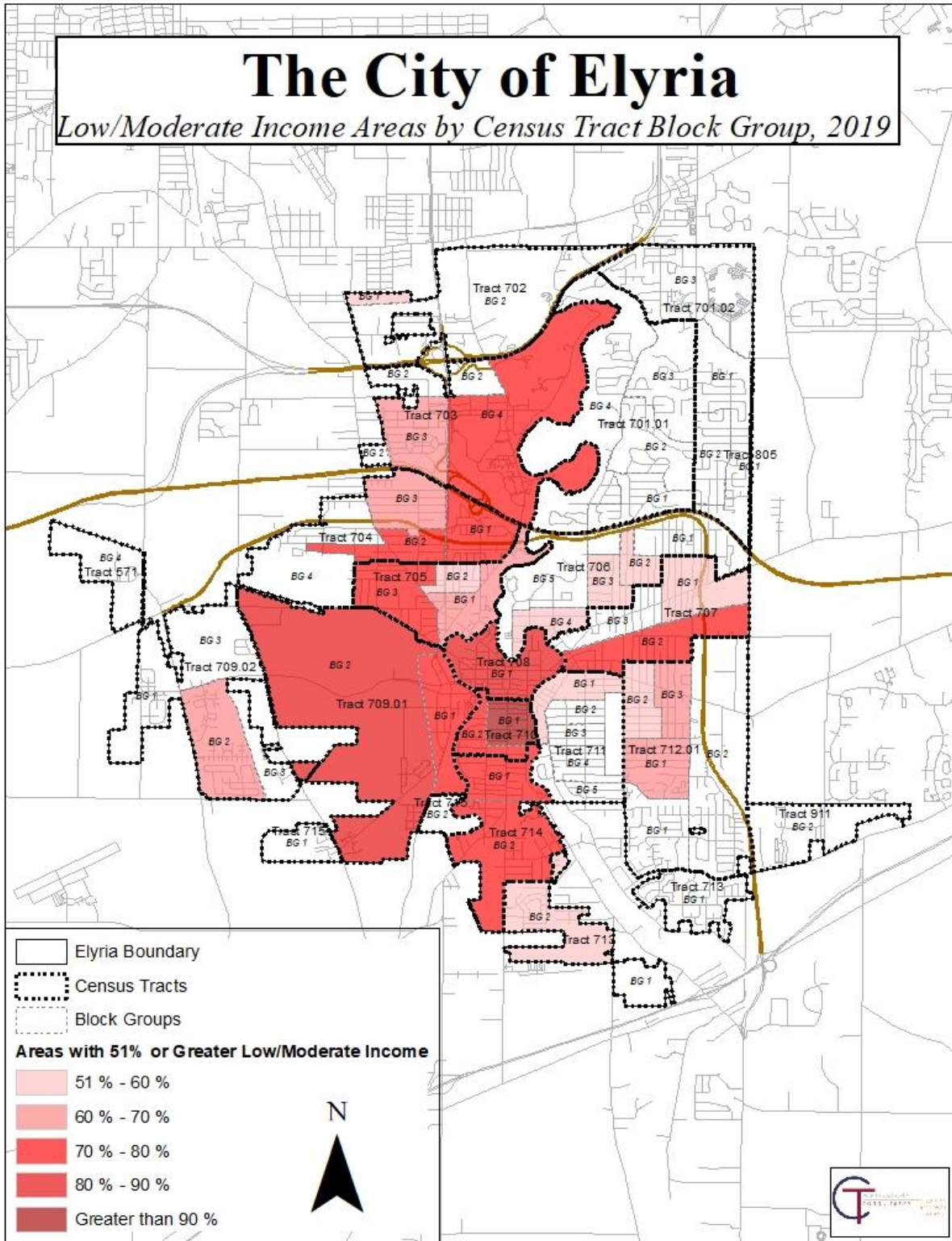
7. Summary

The main goals of the Five Year Consolidated Plan are to improve the living conditions of all residents in the City of Elyria, create a suitable and sustainable living environment, and to address the housing and community development needs of the residents.

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The Five Year Consolidated Planning process requires that the City prepare in a single document its strategy to pursue its goals for housing, establish and maintain a suitable living environment, and to extend economic opportunities for every resident. The City will use its goals from the Consolidated Plan to allocate the next five (5) years of CDBG funds and to provide direction to its partners and participating agencies and organizations to address the housing and community development needs of the low- and moderate-income residents of Elyria. HUD will evaluate the City's performance based on the goals established in this Five Year Consolidated Plan.

City Council made final appropriation decisions for the 2020 Action Plan Budget on October 28, 2019 and took the public comments into consideration. The City of Elyria proposes to undertake the following housing assistance and community development activities under its FY 2020 Annual Action Plan. Further, City Council made final appropriation decisions that include COVID funding on May 4, 2020.



Map 1. CDBG Eligibility: Census Tract Block Group Level

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	ELYRIA	Office of Community Development

Table 1 – Responsible Agencies

Narrative

The City of Elyria Office of Community Development is the administrating agency for the CDBG program. The Office of Community Development prepares the Five Year Consolidated Plans, Annual Action Plans, Environmental Review Records (ERR's), the Consolidated Annual Performance Evaluation Reports (CAPER), monitoring, pay requests, contracting, and oversight of the programs on a day to day basis. In addition, the City of Elyria has a private planning consulting firm available to assist the City on an as needed basis.

Consolidated Plan Public Contact Information

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PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(I) and 91.315(I)

1. Introduction

The City of Elyria worked with a wide array of organizations and existing networks to develop the FY 2020-2024 Consolidated Plan and FY 2020 Annual Action Plan, including the Lorain Metropolitan Housing Authority, social services agencies, housing providers, and members of the Lorain County Continuum of Care. This consultation occurs on an ongoing basis through periodic meetings with the City's many partner agencies. Each year, we maintain and foster relationships with these organizations to work on the Annual Action Plan and to coordinate services. Through the City's partnerships with a number of local housing and community development agencies, the City is continually kept abreast regarding area needs.

Broad public input, stakeholder feedback and internal staff advice was sought out for the development of the Consolidated Plan as outlined below.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

The City of Elyria works with the following agencies to enhance coordination:

- **Lorain Metropolitan Housing Authority** – Administers the Section 8 Housing Choice Vouchers and makes improvements to public housing communities.
- **Social Services Agencies** – Provides services to low and moderate income persons.
- **Housing Providers** – Rehabilitates and develops affordable housing and provides housing options for low and moderate income households.
- **Lorain County Continuum of Care** - Responsible for services for the homeless.

Each year, as part of the CDBG application planning process, local agencies, and organization are invited to submit proposals for CDBG funds for eligible activities. These groups participate in the planning process by attending the public hearings, informational meetings, and completing survey forms.

As part of the Consolidated Planning process, all agencies noted in Table 2 were contacted and invited to participate in planning conversations. Those discussions produced a greater shared understanding of not only the existing problems, but also a shared sense of purpose.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

The City of Elyria is a member of the Lorain County Task Force for the Homeless Continuum of Care (CoC). The Lorain County Task Force for the Homeless Continuum of Care is administered by Catholic Charities. The City of Elyria's Office of Community Development sits on the CoC Planning Committee and acts as the City's representative. The City coordinates its activities with the Continuum of Care and supports its applications for funds. The City helps the Lorain County Task Force for the Homeless CoC to address homelessness by working together to develop a framework to deliver housing and services to the homeless.

The Continuum of Care Committee spearheads the county-wide continuum of care process that seeks to identify gaps in services for homeless persons and coordinate efforts to fill those gaps. The CoC Committee also leads the annual Point-In-Time Homeless Count. The purpose of Point-in-Time count is to determine the number of unduplicated homeless individuals in Lorain County on a given day.

The City reached out to nonprofit organizations to that address the needs of the homeless population as part of the planning process.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City of Elyria is not a recipient of Emergency Solutions Grant funding.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Lorain Metropolitan Housing Authority
	Agency/Group/Organization Type	Housing PHA Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homeownership Counseling
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs in the City of Elyria.
2	Agency/Group/Organization	The Nord Center
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Services-homeless Services-Health Health Agency
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the homeless needs in the City of Elyria.

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3	Agency/Group/Organization	Realtywise
	Agency/Group/Organization Type	Housing Services - Housing Business Leaders Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs in the City of Elyria.
4	Agency/Group/Organization	Lorain County Habitat for Humanity
	Agency/Group/Organization Type	Housing Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing needs in the City of Elyria.
5	Agency/Group/Organization	Elyria City Schools
	Agency/Group/Organization Type	Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Economic Development Educational
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the educational needs in the City of Elyria.

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6	Agency/Group/Organization	Lorain County Urban League
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs in the City of Elyria.
7	Agency/Group/Organization	Second Harvest Food Bank of North Central Ohio
	Agency/Group/Organization Type	Services-Health Food bank
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Social Service
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs in the City of Elyria.
8	Agency/Group/Organization	Mental Health, Addiction and Recovery Services (MHARS) Board of Lorain County
	Agency/Group/Organization Type	Services - Housing Services-Health Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy Homeless Needs Assessment

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	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, and agency survey to ascertain the social service needs in the City of Elyria.
9	Agency/Group/Organization	New Sunrise Properties
	Agency/Group/Organization Type	Housing Services - Housing Services-Persons with Disabilities Services-homeless Services-Employment Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Chronically homeless Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the housing and social service needs in the City of Elyria.
10	Agency/Group/Organization	Lorain County Office on Aging
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Service-Fair Housing Nutrician
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs in the City of Elyria.
11	Agency/Group/Organization	Lorain County Community Action Agency
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Education
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Anti-poverty Strategy

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	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings and agency survey to ascertain the social service needs in the City of Elyria.
12	Agency/Group/Organization	United Way of Greater Lorain County
	Agency/Group/Organization Type	Planning organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings and agency survey to ascertain the social service needs in the City of Elyria.
13	Agency/Group/Organization	NEIGHBORHOOD ALLIANCE
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-homeless Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, phone calls and agency surveys to ascertain the housing and social service needs in the City of Elyria.
14	Agency/Group/Organization	The Salvation Army
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-homeless

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	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings and interviews, to ascertain the social service needs in the City of Elyria.
15	Agency/Group/Organization	Blessing House
	Agency/Group/Organization Type	Housing Services-Children
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homeless Needs - Families with children Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs in the City of Elyria.
16	Agency/Group/Organization	El Centro de Servicios Sociales
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities Services-Health Services-Education Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through a combination of meetings, interviews, and phone calls to ascertain the social service needs in the City of Elyria.
17	Agency/Group/Organization	Lorain County Public Health
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Housing Need Assessment

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through an in-person interview to ascertain the housing and social service needs in the City of Elyria.
18	Agency/Group/Organization	Saint Mary Parish
	Agency/Group/Organization Type	Services-Children Services-Elderly Persons Services-homeless
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The organization was consulted through an in-person interview to ascertain the social service needs in the City of Elyria.
19	Agency/Group/Organization	ELYRIA
	Agency/Group/Organization Type	Service-Fair Housing Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Economic Development Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Community Development Department consulted Council members, the Mayor, the City Engineer's office, the Safety Service Department, and Elyria Police and Fire Departments through in person interviews, surveys and phone calls to ascertain the economic, housing and social needs of LMI residents in the City.

Identify any Agency Types not consulted and provide rationale for not consulting

All known agency types were consulted and contacted during the planning process. See Attachment Section for meeting notes.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Lorain County Taskforce for the Homeless	They are compatible.
Housing Authority 5-Year Plan	Lorain Metropolitan Housing Authority	They are compatible.
Elyria Analysis of Impediments to Fair Housing	City of Elyria	They are compatible
Elyria 2016 Property Inventory Report	Western Reserve Land Conservancy	Evaluation of Housing in the City of Elyria

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(I))

The City of Elyria's Office of Community Development is the administrating agency for the CDBG program. Close coordination is maintained with the other City departments such as the Building Department, the Economic Development Department, the Engineering Department, the Parks and Recreation Department, the Street Department, and the Safety Service Department.

Community Development policies are promoted by the Community Development Director with approval and oversight by the Mayor and City Council. The City works closely with the Lorain County Commissioners and County staff to address projects and activities that extend beyond the City limits. The City and the County have a good working relationship.

Narrative (optional):

Not Applicable.

PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

- 1. Summary of citizen participation process/Efforts made to broaden citizen participation
Summarize citizen participation process and how it impacted goal-setting**

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The City of Elyria held its first Public Hearing on August 26, 2019. See public hearing comments in the summaries and the sign-in sheets.	See public hearing comments in the Exhibits Section of the Consolidated Plan.	All comments were accepted and incorporated into the Consolidated Plan.	

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Public Hearing	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The City of Elyria held the second Public Hearing on October 15, 2019. See public hearing comments in the summaries and the sign-in sheets.	See public hearing comments in the Exhibits Section of the Consolidated Plan.	All comments were accepted and incorporated into the Consolidated Plan.	
3	Public Hearing	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The City of Elyria held its third Public Hearing on October 28, 2019. See public hearing comments in the summaries and the sign-in sheets.	See public hearing comments in the Exhibits Section of the Consolidated Plan.	All comments were accepted and incorporated into the Consolidated Plan.	

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	None.	None.	None.	
5	Internet Outreach	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The City of Elyria received 177 responses from residents through an online survey conducted between July 1, 2019 and September 30, 2019.	See public comments in the Exhibits Section of the Consolidated Plan.	All comments were accepted and incorporated into the Consolidated Plan.	https://www.surveymonkey.com/s/cityofelyria

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
6	Interviews	Agencies	Individual and small group interviews were conducted on July 16 and July 18, 22 individuals participated.	Comments were supportive of affordable housing development, rehabilitation, workforce development, and public services. Interview notes are included in the Exhibits Section	All comments were accepted and incorporated into the Consolidated Plan.	

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
7	Interviews	Agencies	The City of Elyria received agency needs surveys from social service organizations, the Public Housing Authority, the Continuum of Care, homeless services organizations, and a variety of public and private entities.	See comments in the Exhibits Section.	All comments were accepted and incorporated into the Consolidated Plan.	

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
8	Public Hearing	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The City of Elyria held a virtual public hearing to include CDBG-COVID funds in the 2020 AAP on April 26, 2020.	No comments were received.	N/A	
9	Newspaper Ad	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	None.	None.	None.	

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
10	Internet Outreach	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	The City had the 2020 Plan with additional COVID funds available for public viewing beginning April 22, 2020.	None.	None.	

Table 4 – Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

Elyria, Ohio, a community of 54,050 residents and 22,550 households (2011-2015 American Community Survey), is generally located in the north central portion of Lorain County. The City of Elyria has been slowly, but steadily, losing population since 1980. The population loss is in contrast with the population trends in the county overall. Lorain County saw a population increase during this time, with much of the population growth happening in areas such as Avon Lake, Avon, and North Ridgeville — communities that serve as suburbs to the City of Cleveland.

The City's needs assessment was conducted in a variety of ways, including online surveys, data review and analysis, and by holding community meetings to receive citizen input about housing and community development needs. In addition, the City of Elyria used the prepopulated data sets provided by HUD including the 2011-2015 American Community Survey (ACS) data and 2011-2015 Comprehensive Housing Affordability Strategy (CHAS) data, which provides information on housing needs, to prepare its estimates and projects. Base year data includes the prepopulated 2005-2009 data sets provided by HUD for use in making longitudinal comparisons.

Elyria is part of the Lorain County Task Force for the Homeless Continuum of Care. Data for the development of the needs for the homeless in the area have been obtained from the Balance of the State Continuum of Care.

Additional needs for the City of Elyria were obtained from input and interviews with various social service agencies, housing providers, city staff, and resident survey comments.

NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Summary of Housing Needs

Based on a comparison between the 2009 and 2015 population, the City of Elyria had a 2% decrease in population. The population decrease was 1,149 persons. During this time, the number of households increased by 811, or 4%. This indicates that the average household size is continuing to decline (from 2.51 in 2009 to 2.36 in 2015). The increase in the number of households is a result of 14% increase in nonfamily households and a 19% increase in families headed by a single householder. The distribution of residents throughout the City is depicted on **Map 2. Population Density by Block Group**.

The median income of the area decreased by 2%. This decrease in median income represents a change in nominal dollars. In order to calculate the change in real dollars, the Consumer Price Index is used to calculate the inflation rate for a given period. The cumulative inflation rate was 10.686%, meaning that the \$41,784 median income in 2009 would be \$46,249 if it were expressed in 2015 dollars. When comparing 2009 and 2015, the median income declined \$832 in nominal dollars but in real buying power the median income declined by \$5,297 (-11%).

The 2011 – 2015 CHAS data in Table 7 indicates that 43% of renters and 19% of owners are spending greater than 30% of income on housing with 23% of renters and 8% of owners spending 50% or more on housing. Cost burdened owners are less likely to make necessary repairs to their homes when needed. Cost burdened renters are less likely to handle unexpected expenses which threatens their ability to maintain housing.

The City of Elyria's housing needs and problems have been identified through a review of US Census, HUD and local data. Needs are presented by type of household, household income category, and race of householder. Comparisons are made between the conditions and needs of owner-occupied and renter-occupied housing units. The housing problems reviewed include moderate or severe housing cost burden, overcrowding, and substandard conditions, such as incomplete kitchen or plumbing facilities.

Based on a review of the 2011-2015 Comprehensive Housing Affordability Strategy (CHAS) data, the City of Elyria faces a number of housing needs:

- 19% of all households (4,185) are extremely low income (<30% area median family income).
- 14% of all households (3,190) are low income (31-50% area median family income).
- 20% of all households (4,400) are moderate income (51-80% area median family income).
- 52% of all households (11,775) in the City of Elyria are low and moderate income (LMI), meaning households that have incomes at or below 80% of the area median income.
- 32% of all LMI households contain at least one person 62 years old or older.
- 18% of all LMI households contain one or more children 6 years old or younger.

Demographics	Base Year: 2009	Most Recent Year: 2015	% Change
Population	54,533	54,050	-1%
Households	21,739	22,550	4%
Median Income	\$41,784.00	\$40,952.00	-2%

Table 5 - Housing Needs Assessment Demographics

Data Source: 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)

Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households	4,185	3,190	4,400	2,810	7,960
Small Family Households	1,780	1,170	1,565	1,155	4,305
Large Family Households	220	145	160	205	355
Household contains at least one person 62-74 years of age	570	630	1,005	770	1,500
Household contains at least one person age 75 or older	355	515	750	330	585
Households with one or more children 6 years old or younger	1,070	500	585	355	619

Table 6 - Total Households Table

Data Source: 2011-2015 CHAS

Narrative

The CHAS data from 2011-2015 was used in determining the prevalence of low- to moderate-income households by various household types in the City. HUD characterizes households according to size, age and householder characteristics, as noted below.

Small Related Families. The most prevalent type of household (44%) in Elyria is the small related family household. A small related family is composed of two to four related family members. Over 45% of all small related families were low- to moderate-income households.

Demo

Large Related Families. Large related families (those composed of five or more related members) account for 4.8% of all households in Elyria. Nearly half (48%) of all large related family households are classified as low- to moderate-income households.

Elderly Households. Households are considered "elderly" if there are one or two persons in the household, and at least one person is 62 years of age or older. Based on the ACS data available, 31% of all households in Elyria contain at least one person 62 years old or older, while 11% contain at least one person 75 years or older.

Other Households. Nearly one-quarter (22%) of all households are some type other than the three described above. These "other" households include persons living alone and households with only non-related individuals present, excluding those that can be considered "elderly."

Households with One or More Children Six Years Old or Younger. Data is provided for this type of household due to HUD's Lead-Based Paint Regulations related to housing rehabilitation programs. The ACS data estimates that there are 3,129 such households in Elyria, representing about 14% of all households in the city. These households have the highest percentage of low- to moderate-income households (69%) of any of the identified household types, highlighting the need for lead-based paint regulations.

Single-parent Households. Another subset of family households is a male or female householder with no spouse present. According to the 2011-2015 ACS data, there are approximately 3,300 single-parent families with children under the age of 18 in Elyria, which is 54% of families with children, and 86% of these are headed by single mothers. Research by the Center for American Progress indicates that single-mother families are nearly five times as likely to be poor than married-couple families.

Table 6, Total Households, shows a breakdown for types of households by the different income thresholds used by HUD for various grant programs. Citywide, 52.2% of households qualify as low and moderate income, with many Census Tracts and Block Groups exceeding this average. The two household types most likely to be low and moderate income households are families with one or more children 6 years or younger (69%) and households with at least one person who is age 75 or older (63.9%).

Housing Needs Summary Tables

1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	50	20	20	10	100	15	4	4	20	43
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	25	15	10	0	50	0	0	0	0	0
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	80	20	50	40	190	0	10	0	20	30
Housing cost burden greater than 50% of income (and none of the above problems)	1,775	360	25	10	2,170	720	285	90	4	1,099

Demo

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Housing cost burden greater than 30% of income (and none of the above problems)	370	1,080	385	80	1,915	145	480	520	290	1,435
Zero/negative Income (and none of the above problems)	275	0	0	0	275	50	0	0	0	50

Table 7 – Housing Problems Table

Data 2011-2015 CHAS
Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	1,935	410	105	60	2,510	730	305	95	50	1,180
Having none of four housing problems	920	1,425	1,795	985	5,125	280	1,055	2,405	1,720	5,460
Household has negative income, but none of the other housing problems	275	0	0	0	275	50	0	0	0	50

Table 8 – Housing Problems 2

Data 2011-2015 CHAS
Source:

3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	1,040	635	115	1,790	345	235	190	770
Large Related	185	90	10	285	15	40	80	135
Elderly	324	260	105	689	325	320	255	900
Other	735	480	240	1,455	180	180	90	450
Total need by income	2,284	1,465	470	4,219	865	775	615	2,255

Table 9 – Cost Burden > 30%

Data 2011-2015 CHAS
Source:

4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	830	95	0	925	310	60	10	380
Large Related	185	20	0	205	15	0	0	15
Elderly	285	100	30	415	235	120	65	420
Other	580	160	10	750	160	110	20	290
Total need by income	1,880	375	40	2,295	720	290	95	1,105

Table 10 – Cost Burden > 50%

Data 2011-2015 CHAS
Source:

5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	95	0	55	30	180	0	10	0	20	30

Demo

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Multiple, unrelated family households	4	20	4	0	28	0	0	0	0	0
Other, non-family households	0	15	0	10	25	0	0	0	0	0
Total need by income	99	35	59	40	233	0	10	0	20	30

Table 11 – Crowding Information – 1/2

Data 2011-2015 CHAS
Source:

Narrative

Tables 7 through 12 present data related to Housing Problems, broken down by renter households and owner households. As defined by HUD, housing problems include the following conditions, listed from most severe to least severe:

Substandard Housing - Lacking complete plumbing or kitchen facilities: Includes households without hot and cold piped water, a flush toilet and a bathtub or shower; or kitchen facilities that lack a sink with piped water, a range or stove, or a refrigerator.

Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing): Includes households by income level having complete kitchens and bathrooms but housing more than 1.51 persons per room excluding bathrooms, porches, foyers, halls, or half-rooms.

Overcrowded - With 1.01–1.5 people per room (and none of the above problems): Includes households by income level having complete kitchens and bathrooms but housing more than 1.01 to 1.5 persons per room excluding bathrooms, porches, foyers, halls, or half-rooms.

Housing cost burden greater than 50% of income (and none of the above problems): Cost burden is the fraction of a household’s total gross income spent on housing costs. For renters, housing costs include rent paid by the tenant plus utilities. For owners, housing costs include mortgage payment, taxes, insurance, and utilities. This category includes households by income level whose housing cost burden is greater than 50% of household income (and none of the above problems).

Housing cost burden greater than 30% of income (and none of the above problems): Includes households by income level whose housing cost burden is greater than 30% of household income, but less than 50% (and none of the above problems). Cost burden includes the fraction of a household’s total gross income spent on housing costs, as explained in the above paragraph.

Zero/negative income (and none of the above problems): Households with zero or negative income (and none of the above problems) may require some type of housing assistance and are therefore counted separately.

If households have more than one of these problems, they are included in the count of households with the most severe housing problem. For example, if a household is both cost-burdened and lives in substandard housing, they are counted in the category of households living in substandard housing.

A review of Table 7 reveals that 49% of the 9,304 renter households are low-to moderate income households with at least one housing problem. In contrast, only 17.5% of the 13,247 owner households are low-to-moderate income with at least one housing problem.

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present	0	0	0	0	0	0	0	0

Table 12 – Crowding Information – 2/2

Data Source
Comments:

Describe the number and type of single person households in need of housing assistance.

According to the 2011-2015 American Community Survey (ACS), there were 22,550 households in 2015 in the City of Elyria. Based on this number of households, 6,665 (29.5%) of all households were single person households (a person living alone). Single person households aged 65 and over comprised 2,202 households or (10%) of all households. Based on the ACS estimates, 33% of all persons living alone are seniors, and it is presumed that as they age in place, additional accommodations and special needs will be necessary for this portion of the City’s population. Lower fertility and increased longevity mean that the elderly population will continue to be a growing percentage of households. The City will need to assist in obtaining funding, and working with housing service and elderly support agencies to provide programs, activities and accommodations for its elderly population. See **Map 3. Percent Population Age 65 and Over by Block Group** for the distribution of the elderly population within the City.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

Disabled Population – Based on the 2011-2015 CHAS Data and the 2011-2015 ACS Data, approximately 17% of the City’s population have a disability. Of the number of disabled residents who are age 16 years

or older, 26% are living in poverty and therefore are more likely to have a housing problem including being cost burdened by 30% or another type of housing problem.

Victims of Domestic Violence, Dating Violence, sexual assault, and stalking – Based on the local crime statistics and social service agency responses to interviews and surveys, it is estimated that approximately 44 single family households and family households are victims of domestic violence, dating violence, sexual assault, and stalking, are in need of housing assistance.

What are the most common housing problems?

The largest housing problem in the City of Elyria continues to be housing affordability. According to the 2011-2015 ACS and CHAS data, 45% of all renter households are cost overburdened by 30% or more, and 17% of all owner households are cost overburdened by 30% or more. In addition, 25% of all renter households are cost overburdened by 50% or more, and 8% of all owner households are cost overburdened by 50% or more. Looking at the data from the previous Consolidated Plan, there is an increase in both renters and owners who are cost overburdened by 30% and by 50%.

Social Service Agencies interviewed indicated a lack of ADA compliant housing, making it often difficult for disabled persons to find a suitable home.

Another housing problem is the lack of permanent housing for the homeless. Once again this is an affordability issue.

Are any populations/household types more affected than others by these problems?

The small related family households and elderly populations are the most affected by the high cost of housing in the City of Elyria. Table 9 identifies that 42% of those renters that are spending in excess of the 30% of their income on housing are small related households. Elderly rental households represent 16% of the total. Likewise, Table 10 identifies that of those owners that are cost burdened in excess of 50%, 34% are small related owner households and 39% elderly owner households.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

Demo

The City of Elyria does not receive an ESG entitlement grant for the local shelter activities. Funds are instead provided to the following organizations through the State ESG Programs:

- Haven Center Homeless Shelter
- Valor Home for Veterans

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

Not applicable.

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

As shown in the tables above, there are large numbers of Elyria households paying more than half of their gross monthly income for housing costs. Often times, these families are living from paycheck to paycheck and at grave risk of not being able to pay housing costs. Food, transportation, healthcare and other costs reduce disposable income and the ability to save. These factors can make households vulnerable to possible eviction and homelessness if their income is reduced for any reason (job loss, reduced hours, etc.) or they encounter an unexpected expense (medical emergency) or experience a condition that prevents them from working. The high cost of decent, safe, and sanitary housing in the City creates instability of housing for the lower income families in the area.

Discussion

The City of Elyria's population continues to decline while the number of households has increased slightly over the past five years. This indicates that the average household size is continuing to decline. The number of households that have one or more housing problems continues to increase, and the number of households at risk of becoming homeless is growing. Furthermore, with lower fertility rates leading to fewer children being born and increased longevity, the proportion of the population that is elderly and proportion of households comprised of elderly persons will continue to increase. The City will need to assist in obtaining funding, and working with housing service and elderly support agencies to provide programs, activities and accommodations for its elderly population. See **Map 4. Census Tract Block Group Level with 51% or More Low/Moderate Income** for the distribution of Low/Moderate Households within the City.

Demo

NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

Disproportionate need is defined as a group having at least 10 percentage points higher than the percentage of persons as a whole. The total number of White Households in the City of Elyria is 17,829 households (79%); the number of Black/African American Households is 3,197 households (14%); the number of Asian Households is 95 households (0.4%); and the number of Hispanic Households is 851 households (3.8%).

0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	3,180	685	325
White	2,045	385	210
Black / African American	835	205	109
Asian	35	0	0
American Indian, Alaska Native	4	0	4
Pacific Islander	0	0	0
Hispanic	104	75	0

Table 13 - Disproportionally Greater Need 0 - 30% AMI

Data 2011-2015 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,270	920	0

Demo

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
White	1,690	675	0
Black / African American	300	210	0
Asian	10	0	0
American Indian, Alaska Native	15	0	0
Pacific Islander	0	0	0
Hispanic	180	35	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

Data 2011-2015 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,105	3,305	0
White	935	2,675	0
Black / African American	115	445	0
Asian	30	0	0
American Indian, Alaska Native	0	20	0
Pacific Islander	0	0	0
Hispanic	14	105	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

Data 2011-2015 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	475	2,335	0
White	365	1,855	0
Black / African American	80	310	0
Asian	0	0	0
American Indian, Alaska Native	0	10	0
Pacific Islander	4	0	0
Hispanic	10	95	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

Data 2011-2015 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities,
2. Lacks complete plumbing facilities,
3. More than one person per room,
4. Cost Burden greater than 30%

Discussion

The racial composition of households in the City of Elyria, according to the 2011-2015 American Community Survey, was 79% White; 14% African American/Black; 0.4% Asian; 4% Other races; and 3.1% two or more races. The Hispanic or Latino population was 3.8%. See **Map 5. Percent White Population by Block Group** and **Map 6. Percent Minority Population by Block Group** for the distribution of racial groups throughout the city.

When comparing the households with one or more of the four housing problems against the total number of households by race, very low income Black / African American households (having 0% to 30% of Area Median Income) are disproportionately affected at 26.7% of households (more than 12 percentage points higher than the percentage as a whole). See **Map 7. Low/Moderate Income with Minority Population by Block Group** for the distribution of minority groups and LMI households throughout the city.

NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

In order for the City of Elyria to determine its goals and strategies, it must determine the extent to which any racial/ethnic group has a greater need in comparison to the City’s overall population need. A disproportionately greater need exists when the members of a racial or ethnic group at an income level experience housing problems at a greater rate (10 percentage points or more) than the income level as a whole. Per the regulations at 91.205(b)(2), 91.305(b)(2), and 91.405, a grantee must provide an assessment for each disproportionately greater need identified.

Severe housing problems include:

- Lacks complete plumbing or kitchen facilities.
- Overcrowded households with more than 1.5 persons per room, not including bathrooms, porches, foyers, halls, or half-rooms.
- Households with cost burdens of more than 50 percent of income

Data detailing information by racial group and Hispanic origin has been compiled from the CHAS data and the 2015 American Community Survey Data. The following tables illustrate the needs of the City of Elyria.

The racial composition of households in the City of Elyria, according to the 2011-2015 American Community Survey, was 79% White; 14% African American/Black; 0.4% Asian; 4% Other; and 3.8% Hispanic or Latino.

0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	2,665	1,200	325
White	1,745	680	210

Demo

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Black / African American	685	355	109
Asian	25	10	0
American Indian, Alaska Native	4	0	4
Pacific Islander	0	0	0
Hispanic	54	125	0

Table 17 – Severe Housing Problems 0 - 30% AMI

Data 2011-2015 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	715	2,480	0
White	605	1,755	0
Black / African American	90	415	0
Asian	0	10	0
American Indian, Alaska Native	0	15	0
Pacific Islander	0	0	0
Hispanic	20	195	0

Table 18 – Severe Housing Problems 30 - 50% AMI

Data 2011-2015 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	200	4,200	0
White	165	3,440	0
Black / African American	25	535	0
Asian	0	30	0
American Indian, Alaska Native	0	20	0
Pacific Islander	0	0	0
Hispanic	0	120	0

Table 19 – Severe Housing Problems 50 - 80% AMI

Data 2011-2015 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	110	2,705	0
White	85	2,135	0
Black / African American	0	385	0
Asian	0	0	0
American Indian, Alaska Native	0	10	0
Pacific Islander	4	0	0
Hispanic	10	95	0

Table 20 – Severe Housing Problems 80 - 100% AMI

Data 2011-2015 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

Discussion

The racial composition of households in the City of Elyria, according to the 2011-2015 American Community Survey, was 79% White; 14% African American/Black; 0.4% Asian; 4% Other races; and 3.06% two or more races. The Hispanic or Latino population was 3.77%. Black/African Americans make up 14% of the population as a whole, yet have 25.7% of the housing problems in the 0-30% AMI income category, a difference of 11.7%. This means that Black/African Americans are disproportionately more likely to experience severe housing problems.

NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction:

The greatest housing problem facing the City of Elyria is the lack of affordable housing and the fact that many of the City’s lower income households are paying more than 30% of their total household income on housing related costs. The following information was noted: 2,685 White households were cost overburdened by 30% to 50%, and 2,400 White households were cost over burdened by greater than 50%; 555 Black/African American households were cost overburdened by 30% to 50%, and 750 Black/African American households were cost overburdened by greater than 50%; and lastly, 235 Hispanic households were cost overburdened by 30% to 50%, and 74 Hispanic households were cost overburdened by greater than 50%.

Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	15,115	3,675	3,404	360
White	12,520	2,685	2,400	225
Black / African American	1,680	555	750	124
Asian	20	50	25	0
American Indian, Alaska Native	35	15	4	4
Pacific Islander	10	0	0	0
Hispanic	545	235	74	0

Table 21 – Greater Need: Housing Cost Burdens AMI

Data Source: 2011-2015 CHAS

Discussion:

Based on a comparison of the percentages of each racial and ethnic group that are considered cost overburdened between 30% and 50%, and greater than 50%, none of the groups are experiencing a disproportionately greater need, as none are shown to be experiencing housing problems at a greater rate (10 percentage points or more) than the income level as a whole.

NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

The racial composition of households in the City of Elyria, according to the 2011-2015 American Community Survey, was 79% White; 14% African American/Black; 0.4% Asian; 4% Other races; and 3.1% two or more races. The Hispanic or Latino population was 3.8%. Within the City of Elyria, housing problems affecting LMI households are prevalent across all low and moderate income levels irrespective of race or ethnicity.

Very low income (0% to 30% AMI) Black/African American households are disproportionately impacted in two categories:

1. 26% have one or more housing problems (more than 12% points above their percentage as a whole).
1. 26% have a severe housing problems.

When examining the percentage of each racial or ethnic group with a housing problem, a severe housing problem, and housing cost overburdened, a different picture presents itself. 79% of all Asian households experienced a housing problem, while 39% of Black/African American households, 35% of Hispanic households, and 29% of White households experienced a housing problem. However, it is important to remember that the number of Asian households is very small (95 out of 22,550). Nevertheless, the numbers show that if you are Asian or Black/African American you are more likely to experience a housing problem compared to other racial or ethnic groups.

If they have needs not identified above, what are those needs?

As can be seen from the discussion above and the preceding tables, the need for affordable housing is the most prevalent problem affecting low and moderate income households in Elyria. In particular, very low income Black/African American households experience a disproportionately greater need for housing that is affordable. There are no additional needs that have not been identified above.

Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

According to the 2011-2015 ACS data, an estimated 82% of Elyria residents reported being white alone or in combination, and 18% of the population identified as being a minority person. However, there are

Demo

concentrations of minority population in three different Census Tract block groups in the south, southwest and west areas, where the minority population exceeds 60% of the population, see **Map 6 Concentration of Minority Population**. These block groups include Block Group 3 in Census Tract 704; Block Group 2 in Census Tract 709.01; and Block Group 2 in Census Tract 714.

NA-35 Public Housing – 91.205(b)

Introduction

Public Housing in Elyria, Ohio, is a program managed and operated by the Lorain Metropolitan Housing Authority (LMHA), a federally funded organization designed to benefit eligible low-income families, seniors and persons with disabilities. LMHA provides eligible residents of Lorain County with quality affordable housing in decent and safe neighborhoods. LMHA administers the public housing program via various properties it owns and operates. By working in partnership with the public and private sectors, the LMHA provides families with housing choice and the opportunity to achieve self-sufficiency. The Housing Authority owns and manages 1,438 units of public housing, of which 1,403 are in use and administers 2,756 Section 8 Housing Choice Vouchers.

Totals in Use

	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers in use	199	0	1,403	3,041	0	2,756	117	0	168

Table 22 - Public Housing by Program Type

***includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

Alternate Data Source Name:
Lorain Metropolitan Housing Authority
Data Source Comments:

Characteristics of Residents

	Program Type							
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher	
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program
Average Annual Income	0	0	0	0	0	0	0	0
Average length of stay	0	0	4	6	0	6	0	0
Average Household size	1	0	0	2	0	0	1	0
# Homeless at admission	0	0	8	3	0	0	0	0
# of Elderly Program Participants (>62)	77	0	185	382	0	489	18	0
# of Disabled Families	179	0	77	0	0	1,055	47	0
# of Families requesting accessibility features	0	0	44	2,869	0	2,802	0	0
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0
# of DV victims	1	0	19	0	0	0	0	0

Table 23 – Characteristics of Public Housing Residents by Program Type

Alternate Data Source Name:
Lorain Metropolitan Housing Authority
Data Source Comments:

Race of Residents

Race	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
White	138	0	827	0	0	1,586	64	0	45
Black/African American	55	0	520	0	0	1,276	48	0	30
Asian	1	0	1	0	0	1	0	0	0
American Indian/Alaska Native	1	0	10	0	0	26	0	0	0
Pacific Islander	1	0	15	0	0	27	1	0	1
Other	3	0	30	0	0	64	1	0	1

***includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

Table 24 – Race of Public Housing Residents by Program Type

Alternate Data Source Name:
Lorain Metropolitan Housing Authority
Data Source Comments:

Ethnicity of Residents

Ethnicity	Program Type								
	Certificate	Mod-Rehab	Public Housing	Vouchers			Special Purpose Voucher		
				Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
Hispanic	38	0	393	0	0	139	0	0	55
Not Hispanic	161	0	1,045	2,170	0	349	18	0	116

***includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

Table 25 – Ethnicity of Public Housing Residents by Program Type

Alternate Data Source Name:
Lorain Metropolitan Housing Authority
Data Source Comments:

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

When compared to the data included in the 2015-2019 Consolidated Plan, the number of elderly participants in public housing increased 18% and by 30% for the Tenant Based Vouchers. The number of disabled families in public housing decreased by 82% and increased by 5% for the Tenant Based Vouchers.

The Housing Authority has 51 families/individuals on its Housing Choice Voucher waiting list. In addition, there are 417 families/individuals on the waiting list for public housing and Multifamily. These waiting lists are both closed as of 10/31/2019 at 11:59 pm as there are 156 Housing Choice Voucher pre-apps unprocessed and 3,058 Public Housing and Multifamily pre-apps unprocessed.

The following housing needs are for the applicants on the waiting list for public housing:

- Elderly High-rise Apartments = 84
- One Bedroom Apartments = 139
- Two Bedroom Apartments = 20
- Three Bedroom Apartments = 16
- Four Bedroom Apartments = 27

There are 21 elderly applicants on the waiting list, and 3.9 % of the persons on the Housing Choice Vouchers waiting list (2 persons) are in need of accessibility accommodations.

The Edward C. Harr Plaza includes 100 apartment units designated for elderly and persons with disabilities, however, only 10% of the units are ADA accessible. When considering that in Lorain County, elderly participants comprise 13% of households in public housing, and disabled families 5%, there is a need for more ADA accessible units. Based on Table 23, 73% of elderly program participants and 93% of disabled families are utilizing Tenant Based Vouchers, compared to the overall average of 66% for all participants. See **Map 8. Housing Programs, Percent Minority and Low/Moderate Income by Block Group** for the distribution of housing programs throughout the City.

Most immediate needs of residents of Public Housing and Housing Choice voucher holders

The most immediate need of the current residents of Public Housing is for employment training, job opportunities, and transportation for shopping and medical services.

The immediate needs of the Housing Choice Voucher holders are similar. They need housing units that are close to public transportation or their place of employment. There does not appear to be any other housing need, except that the supply of available affordable units is limited and therefore a shortage of

housing choices exists. The Housing Choice Vouchers are typically popular because the tenant can choose a housing structure located away from conventional public housing units, which gives them flexibility in choosing where they live.

How do these needs compare to the housing needs of the population at large

The needs of the existing public housing residents and Housing Choice Voucher Holders are not similar to the population at large which has a higher income. Those residents may be living in decent, safe, and sanitary housing that is affordable to them since they are in a higher income bracket. In general, the population at large has access to at least one vehicle, typically two or three, enabling such households to live far from neighborhood conveniences. This means that the population in the lower income bracket not only needs affordable housing that is decent, safe, and sanitary, but also located in close proximity to places of employment and services because transportation options are very limited for persons without cars.

Discussion

The Lorain Metropolitan Housing Authority is a partner with the City in addressing the housing needs for the residents of Elyria who are very low and extremely low income. The City of Elyria has identified the need for affordable housing that is decent, safe, and sanitary. The Housing Authority is a valuable resource in addressing that need. There is a significant number of households in the City that are at or below 50% of AMI that are affected by housing problems, severe housing problems and housing cost burdens.

NA-40 Homeless Needs Assessment – 91.205(c)

Introduction:

Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	11	0	0	0	0	0
Persons in Households with Only Children	0	0	0	0	0	0
Persons in Households with Only Adults	106	33	0	0	0	0
Chronically Homeless Individuals	2	4	0	0	0	0
Chronically Homeless Families	4	2	0	0	0	0
Veterans	0	1	0	0	0	0
Unaccompanied Child	0	0	0	0	0	0
Persons with HIV	0	0	0	0	0	0

Table 26 - Homeless Needs Assessment

Alternate Data Source Name:
Ohio BoSCoC (Balance of State Continuum of Care)

Data Source Comments: <https://cohhio.org/boscoc/hicpit/Lorain County Data>

Narrative

Currently the only Homeless Shelter in the City of Elyria is the YWCA of Elyria Lorain which provides transitional housing (7 beds for Households with Children, 2 Units for Households with children and 12 beds for Households without children) and permanent supportive housing (14 beds for households without children). Additionally, the Salvation Army opens their doors as an emergency shelter to homeless in the winter as does St. Mary Church. The remaining shelters are located outside of the City of Elyria. For the City of Elyria, the point in time count on January 22, 2019 included 29 people.

Indicate if the homeless population is: Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

Current data for Lorain County does not include estimates for “the number of persons experiencing homelessness each year,” the number of persons becoming homeless each year,” “the number of exiting homelessness each year,” or “the number of days persons experience homelessness.” According to the 2019 HIC/PIT report for Lorain County, there were 6 chronically homeless persons and 6 chronically homeless households documented. Of the 163 homeless persons documented on January 22, 2019 in the Lorain County Point in Time Count, 86% of sheltered and 83% of unsheltered persons were single adults and 9% were persons in households with families with children. One hundred percent (100%) of families with children were sheltered, while only 65% of homeless individuals were sheltered.

Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	109	25
Black or African American	32	6
Asian	1	0
American Indian or Alaska Native	1	0
Pacific Islander	1	1
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	31	29
Not Hispanic	116	4

Alternate Data Source Name:
Ohio BoSCoC (Balance of State Continuum of Care)
Data Source
Comments: <https://cohhio.org/boscoc/hicpit/Lorain County Data>

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

Based on the Point In Time data for Lorain County there were 11 homeless households with children out of 150 households, and they were all sheltered. There was only one (1) homeless veteran who was unsheltered and that person did not have children.

A Neighborhood Alliance representative indicated that the number of children in shelters increased from 17% to 33% and further stated that trying to find housing for families is difficult due to the lack of 3 bedroom units. Shelters cannot always house larger families.

Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

Many individuals and families experiencing homelessness, regardless of race or ethnicity, are suffering from substance abuse problems. The January 22, 2019 point in time count indicates that more single white males are being served than any other homeless population or racial or ethnic group. That being said, of those persons identified during the point in time count, 74% were white, 21% were Black or African American and 3% did not identify their race. Thirty-three percent (33%) of the total were of Hispanic ethnicity. While White and Black or African American homeless numbers are consistent with the population, the Hispanic homeless numbers are disproportionate.

Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

Unsheltered Homeless refers to the segment of a homeless community who do not have ordinary lawful access to buildings in which to sleep, as referred to in the HUD definition as persons occupying "place not meant for human habitation", (examples: bus stop, parks, riverbed, van, RV, sidewalk)

Sheltered Homeless refers to those in an emergency shelter, in transitional housing, or who are exiting an institution where they temporarily reside lacking a fixed nighttime residence. People will be considered homeless if they are exiting an institution where they resided for up to 90 days. People who are losing their primary nighttime residence which may be a motel, hotel or a doubled up situation within 14 days and lack resources or support networks to remain in housing, are also considered homeless.

According to the Point in Time Count for Lorain County conducted on January 22, 2019, there were many more sheltered homeless individuals (households without children) at 106 than unsheltered at 33. For people in households with at least one adult and one child, there were 11 sheltered and none were unsheltered.

Discussion:

The City of Elyria provides a wide range of services to homeless individuals throughout the City and surrounding region. There has been a need for a year-round homeless shelter in the City of Elyria. A sixty-two (62) unit apartment permanent supportive housing facility is being planned for the City of Elyria near the downtown, close to amenities and job opportunities. There is also a need for a "drop-in" center for the homeless for access to bathrooms, showers, fresh water, and HVAC systems during the day when the shelters are closed. There currently are limited facilities for homeless families with children in the City of Elyria. The homeless population is growing and there is a lack of Federal funds to develop additional beds and permanent housing for the homeless.

NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

Introduction:

The assessment of non-homeless special needs includes the following:

- Elderly persons (age 65 years and older)
- Frail elderly
- Persons with mental, physical and/or developmental disabilities
- Persons with alcohol or other drug additions
- Persons with HIV/AIDS and their families
- Victims of domestic violence, dating violence, sexual assault, and stalking

The housing needs of each of these groups were determined by consultation with social service providers, HUD CHAS data, ACS data, and statistical information provided by social services providers.

Describe the characteristics of special needs populations in your community:

- **Elderly Persons** are defined as persons who are age 62 years and older. According to the 2011 - 2015 American Community Survey Data, there are 9,825 elderly persons, which represents 18.18% of the City's total population. Approximately 9.7% of the elderly population are age 85 years and older. In addition, over 28% of person 65 years and older lives alone as a single person household.
- **Frail Elderly** are those persons who are elderly and have a form of disability, ranging from hearing loss, vision difficulty, cognitive difficulty, ambulatory problems, and lack of self-help skills. It is estimated that approximately 39% of person 65 years and older are frail elderly.
- **Persons with Disability**, according to the ACS data for 2011-2015, 17% of the City of Elyria's total population are classified as "disabled."
- **Persons with Mental Disabilities**. It is estimated that mental disorders affect one-quarter of all Americans. By this count more than 2 million of Ohio's 11 Million citizens experience some form of mental disorder including 200,000 children. Psychiatric problems affect people of all ages, all income groups, all ethnic groups, all religious groups, urban and rural, male and female.
- **Persons with Substance Abuse Issues**. Substance abuse is a pattern of drug use/drinking that results in harm to one's health, interpersonal relationships or ability to work. It is estimated that over 1.1 million or one in 10 Ohioans are addicted to alcohol and/or other drugs. Since 2012, Lorain County, like most other counties in Ohio has seen a significant spike in overdose deaths from opiate (including heroin). In 2011, there were 21 overdose deaths and in 2013, there have been 67 confirmed overdose deaths.

- **Victims of Domestic Violence, dating violence, sexual assault and stalking** is rapidly increasing both locally and nationally. In 2011, 18 rapes were reported, in 2016, 26 and in 2017, 39 (more than double the number just six years earlier).

What are the housing and supportive service needs of these populations and how are these needs determined?

Based on the current HUD-CHAS Data, interviews with housing agencies and social service providers, the following housing and supportive service needs were determined:

Permanent Supportive Housing for those facing alcohol and drug addiction was identified as a need. Through collaboration of the County, City, the Nord Center, Neighborhood Alliance, and others, a 62-unit Permanent Supportive Housing project is in the development stages and is expected to be open in 2021.

It is difficult for seniors on fixed incomes to make necessary repairs to their homes. Providing programs which assist seniors with emergency home repairs and ADA improvements allows them to remain in their home.

Needs identified by several social service agencies including Lorain County Area on Aging and Second Harvest included food insecurity and transportation. Lorain County Area on Aging states that there is a waiting list for home delivery of meals for homebound seniors as well as a waiting list of 289 people for housekeeping services. Transportation was identified as a need by many of the social service agencies interviewed as was food insecurity.

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

The City of Elyria does not receive HOPWA funding. However, based on the Health Department of the State of Ohio's "Diagnoses of HIV and/or AIDS Reported in Lorain County," there were 14 individuals newly diagnosed with HIV/AIDS in 2018 in Lorain County. There are currently 356 individuals living in Lorain County with HIV/AIDS. Of those diagnosed with HIV/AIDS, 74% are male and 49.7% of cases are individuals between the ages of 20 and 50. Information specific to the City of Elyria is not available.

Discussion:

The needs for these various groups of the Special Needs Population are only estimates, based on HUD data, U.S. Census Data, ACS data and interviews with housing providers and social service agencies.

Accurate statistics are not available for these specific groups, so therefore “best estimates” are presented.

While many supportive service providers for the special needs population are located in the City of Elyria, their service area and clients are throughout Lorain County. Therefore, the statistics may not be limited to just the City of Elyria.

There are a number of agencies in Lorain County that provide services to the City’s special needs populations. These include the following agencies: Mental Health, Addiction and Recovery Services (MHARS) Board of Lorain County, Lorain County Office on Aging, Neighborhood Alliance, Haven Center, Catholic Charities of Lorain County, and the Nord Center.

There is demand for more special needs housing and assistance to help these populations. Many of these residents are in poverty or low-income; some are homeless. Often they can have more than one special need such as being elderly and having mental health issues. Coordination among service providers needs to remain strong. More services and funding are needed to continue to assist Elyria’s special needs population.

NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

The following are the needs for improvement to the City's public facilities:

- Public facilities need to be ADA compliant in accordance with the City's Section 504 Plan.
- Public facilities need to be provided by the City to maintain a quality of life for its residents.
- Public facilities for parks, recreation, and trails need to be improved, expanded and upgraded.
- The City needs to add an additional fire station to improvement response times.
- Economic Development Activities to facilitate a grocery store in areas of food insecurity.

How were these needs determined?

These needs for public facilities improvements were determined through the citizen survey, interviews with City staff, public hearing comments on needs, and the City's Comprehensive Plan.

Describe the jurisdiction's need for Public Improvements:

The following are the City's needs for public improvements:

- The City needs to improve and upgrade its storm water management system and flood mitigation infrastructure.
- The City needs to reconstruct and improve its roads, curbs, and walks.
- The City needs to provide for additional handicap accessibility at intersections, public buildings and facilities.
- The City needs to improve and upgrade its sanitary sewer system.
- The City needs to improve and upgrade its water lines and distribution system.
- The City needs to continue its public improvements through "public greening" and "beautification" activities.

How were these needs determined?

These needs for public improvements were determined through interviews with the City staff, Mayor, and department heads.

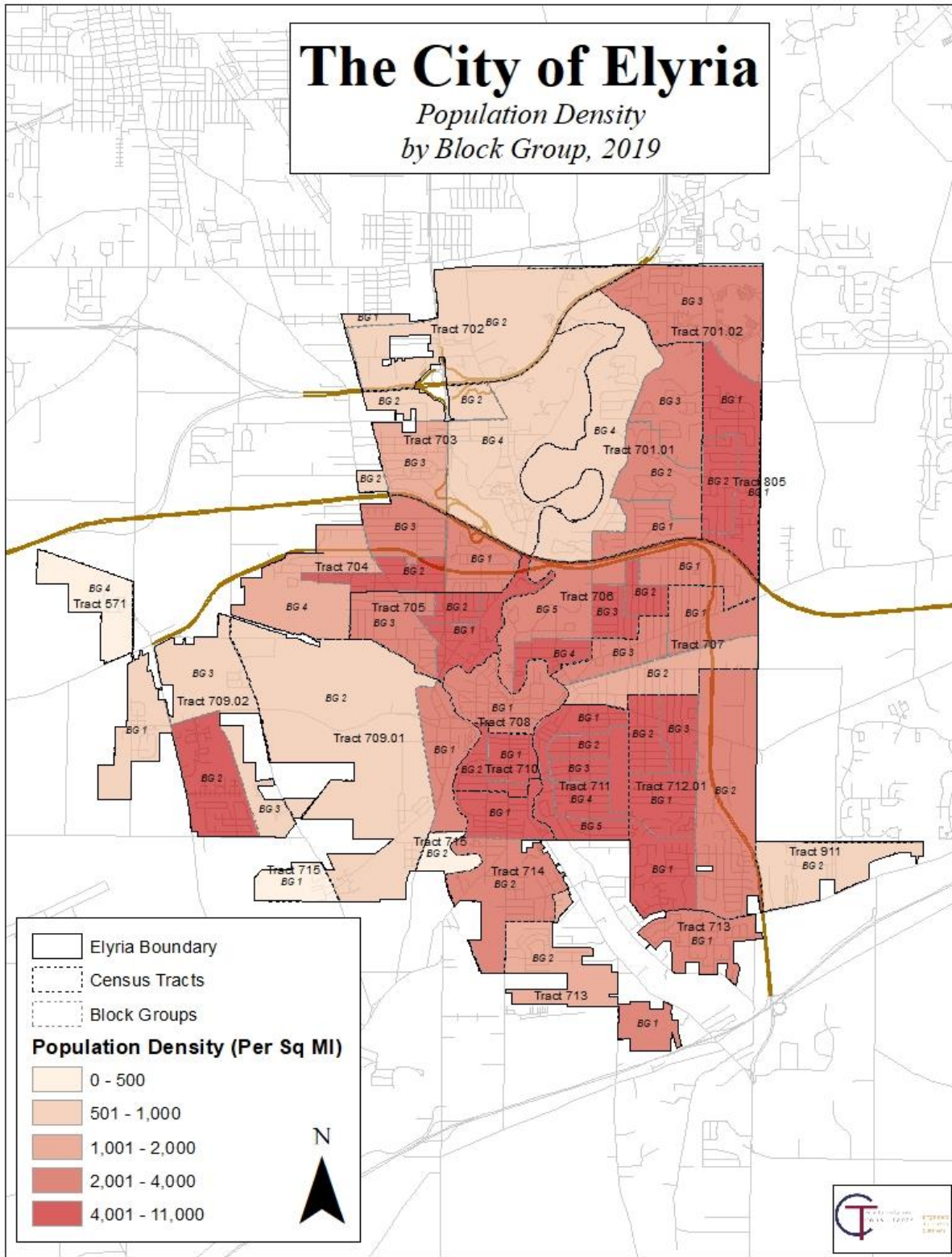
Describe the jurisdiction's need for Public Services:

The City of Elyria provides for public safety and other public services to its residents. The following are the City's need for public services:

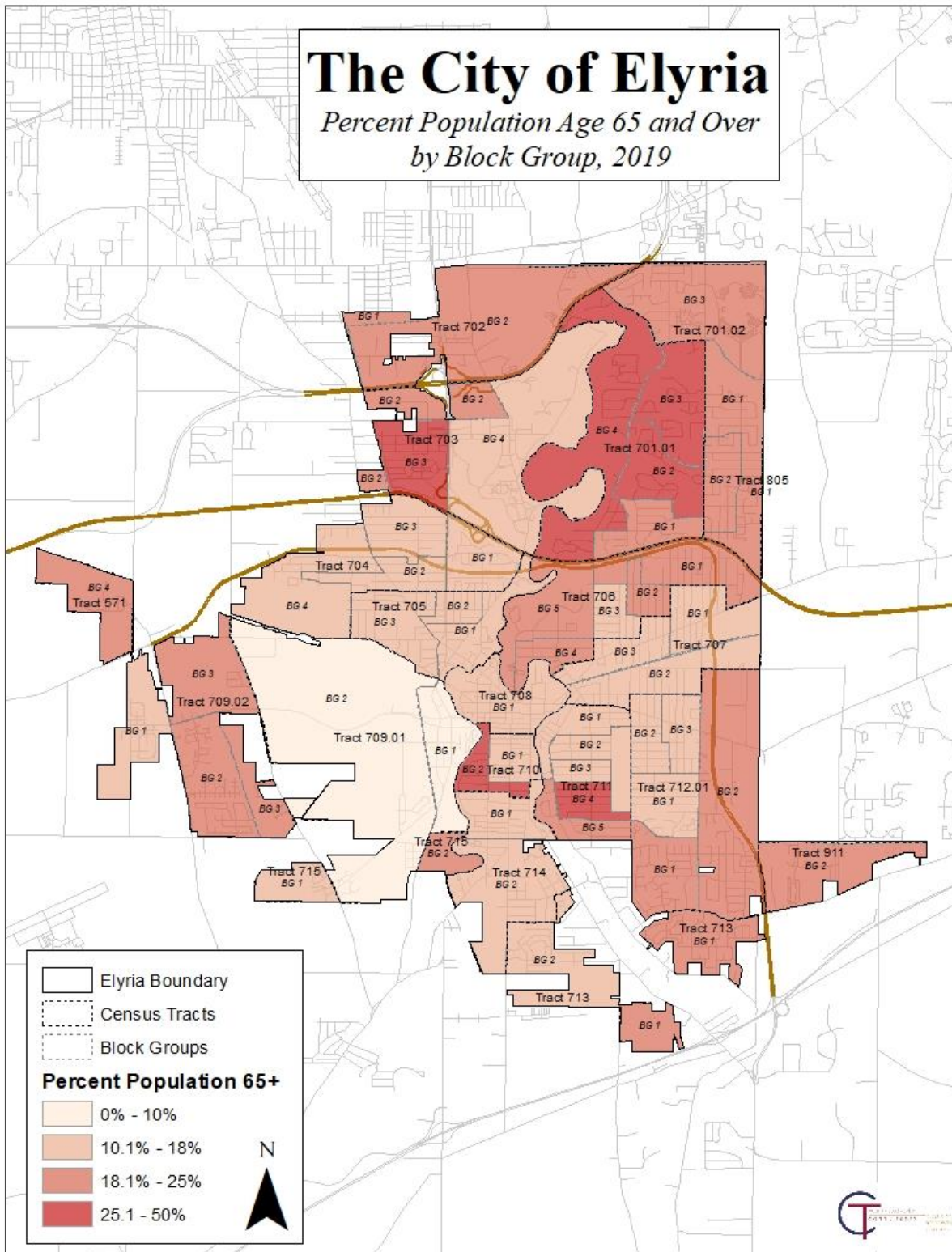
- The City needs to continue to provide fire protection to its residents at the same high level of service.
- The City needs to upgrade its fire stations and fire safety equipment and vehicles.
- The City needs to continue to provide its high level of public safety to its residents.
- Improved transportation options are needed for seniors and low-income residents.
- The City needs to provide neighborhood policing in areas with high levels of crime.
- The City needs to continue its code enforcement efforts to ensure the health and safety of its residents.
- The City needs to continue to provide emergency medical services to its residents through private non-profit EMS providers.
- The City needs to continue to provide garbage, trash pickup, and neighborhood clean-up programs to its residents.
- The City needs to continue to support its recycling program.
- The City needs to support, encourage, and affirmatively further fair housing throughout its neighborhoods.
- The City needs to continue to support programs that assist the homeless population in the City.
- The City needs to continue to support programs that serve the elderly residents of the City of Elyria.
- The City needs to continue to support programs that assist victims of domestic violence and abuse.
- The City needs to continue to support programs that assist youth through afterschool, education, and recreational programs.
- The City needs to support microenterprise programs through technical assistance, advice, and business support services.
- The City needs to continue to support its job training and summer employment programs for youth and underemployed.

How were these needs determined?

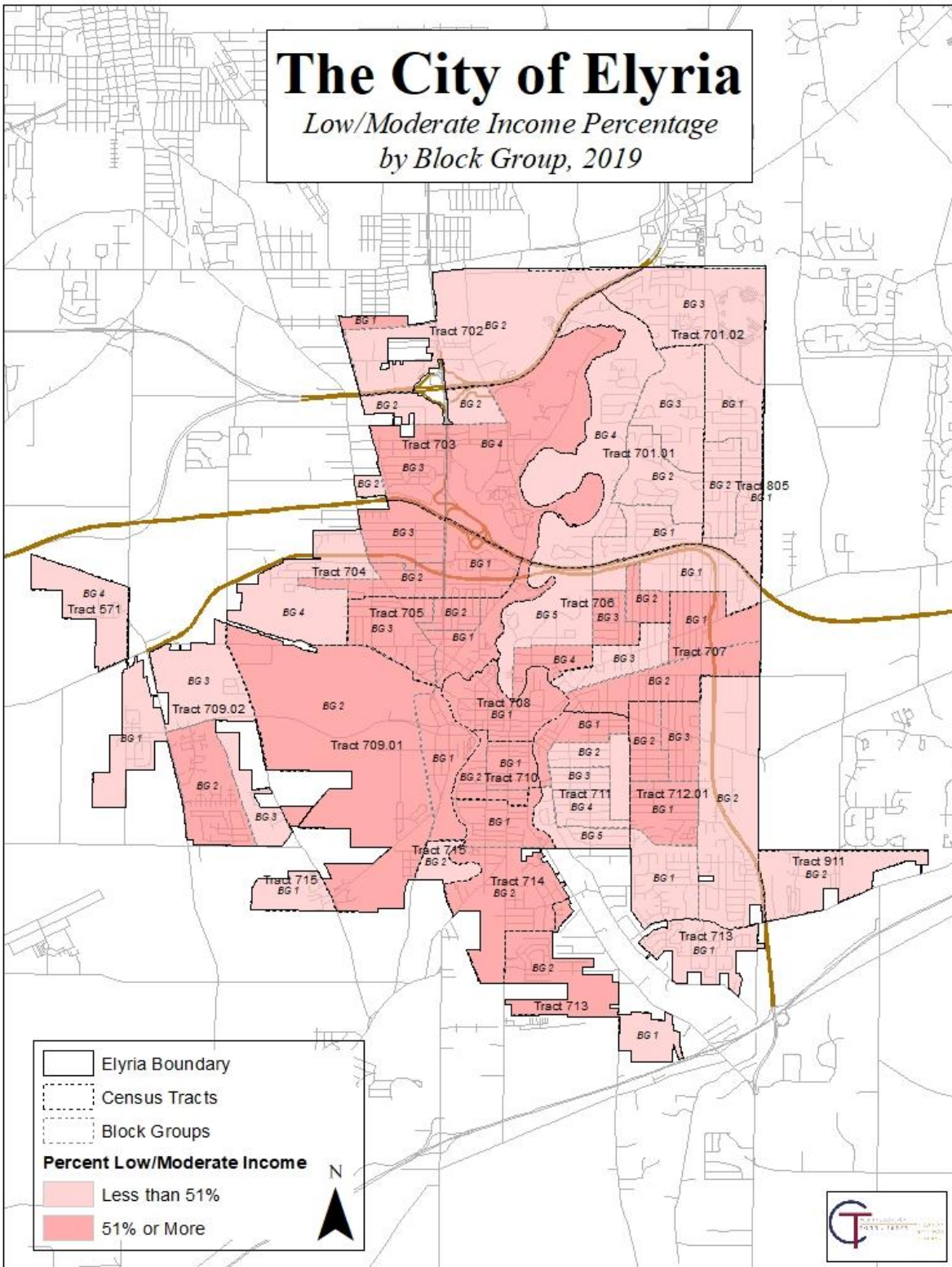
The City's public service needs were determined through meetings and interviews with the Police Department, Fire Department, Code Office, City Manager, public hearings, citizen surveys, and other City Staff.



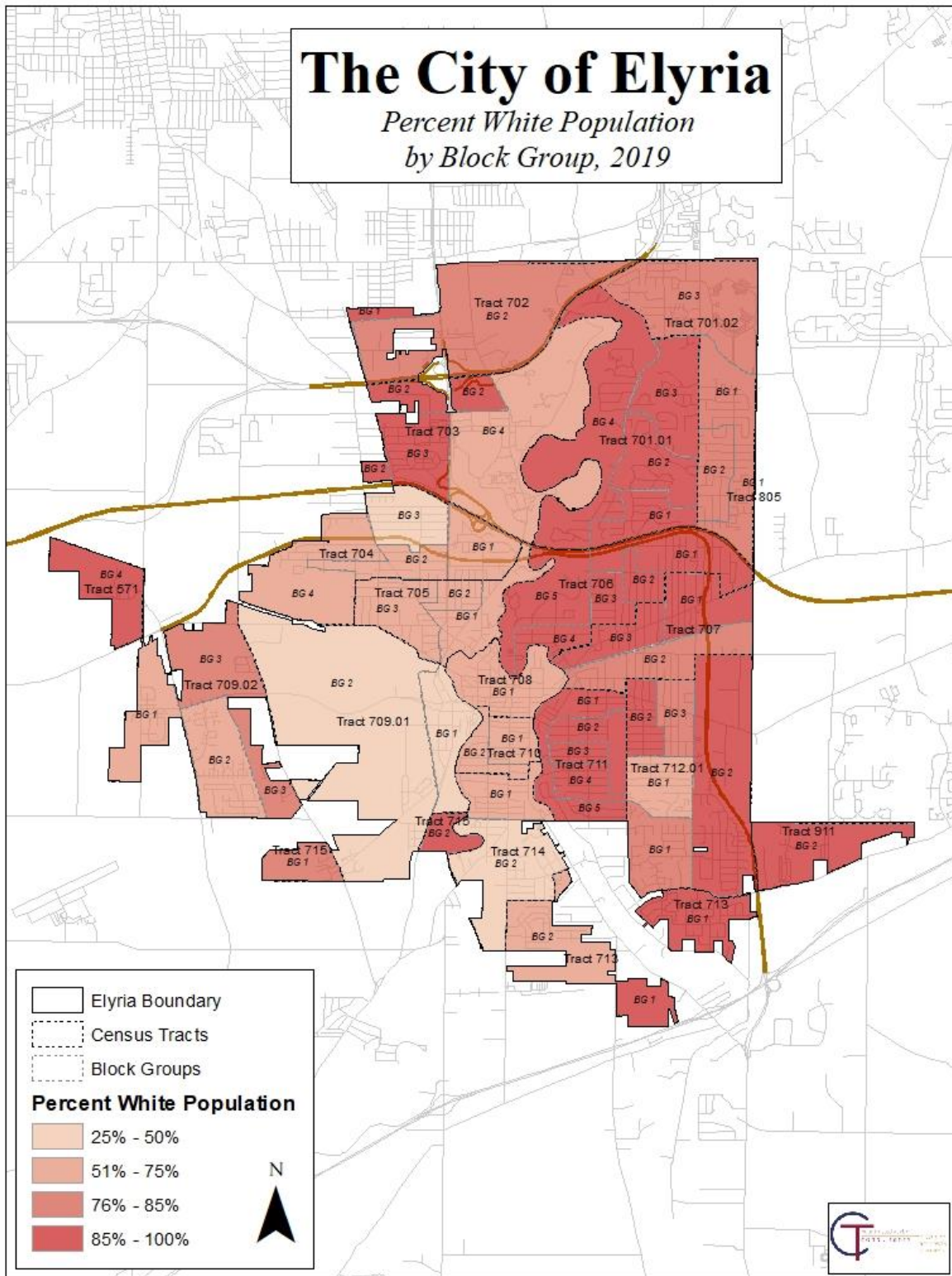
Map 2. Population Density by Block Group



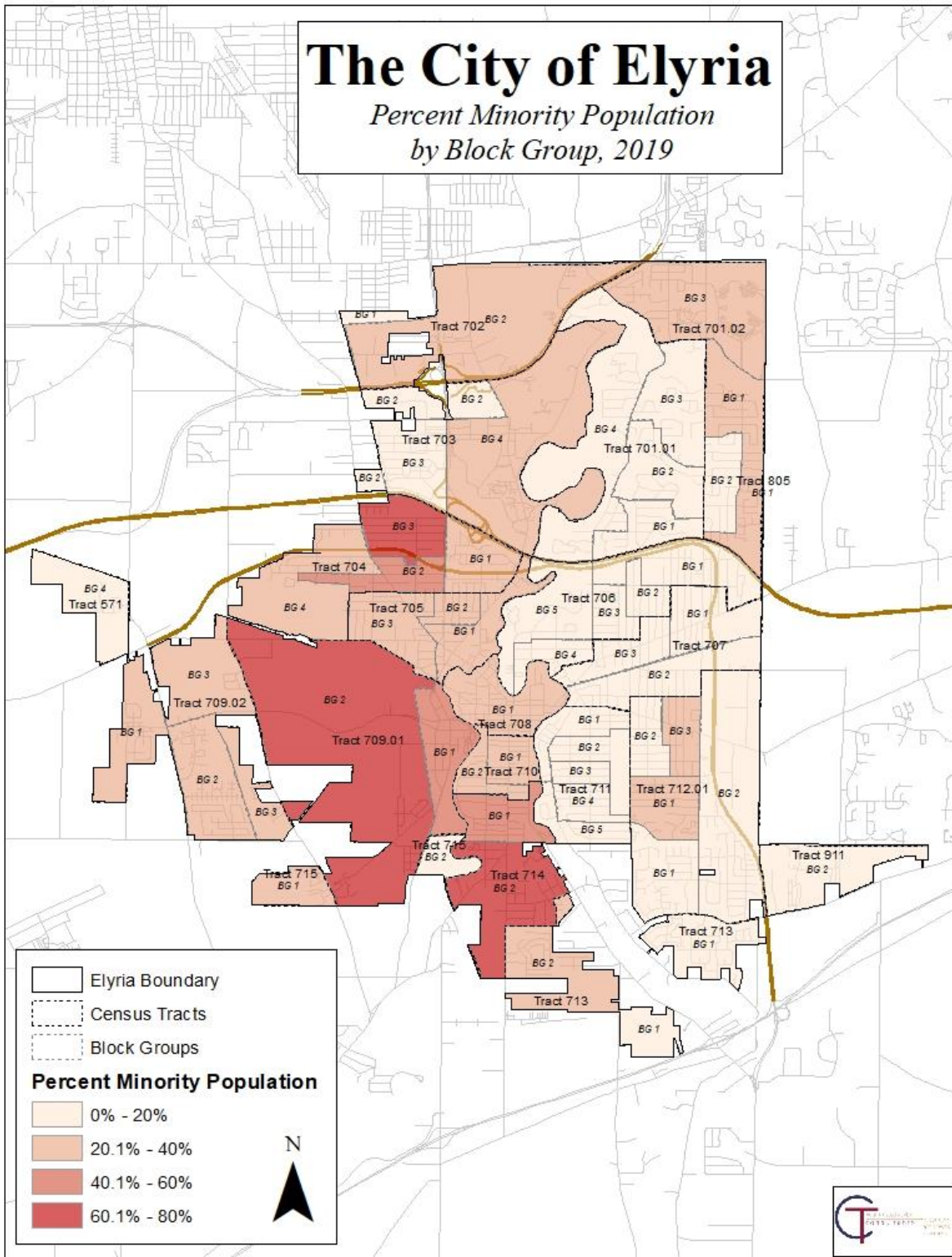
Map 3. Percent Population Age 65 and Over by Block Group



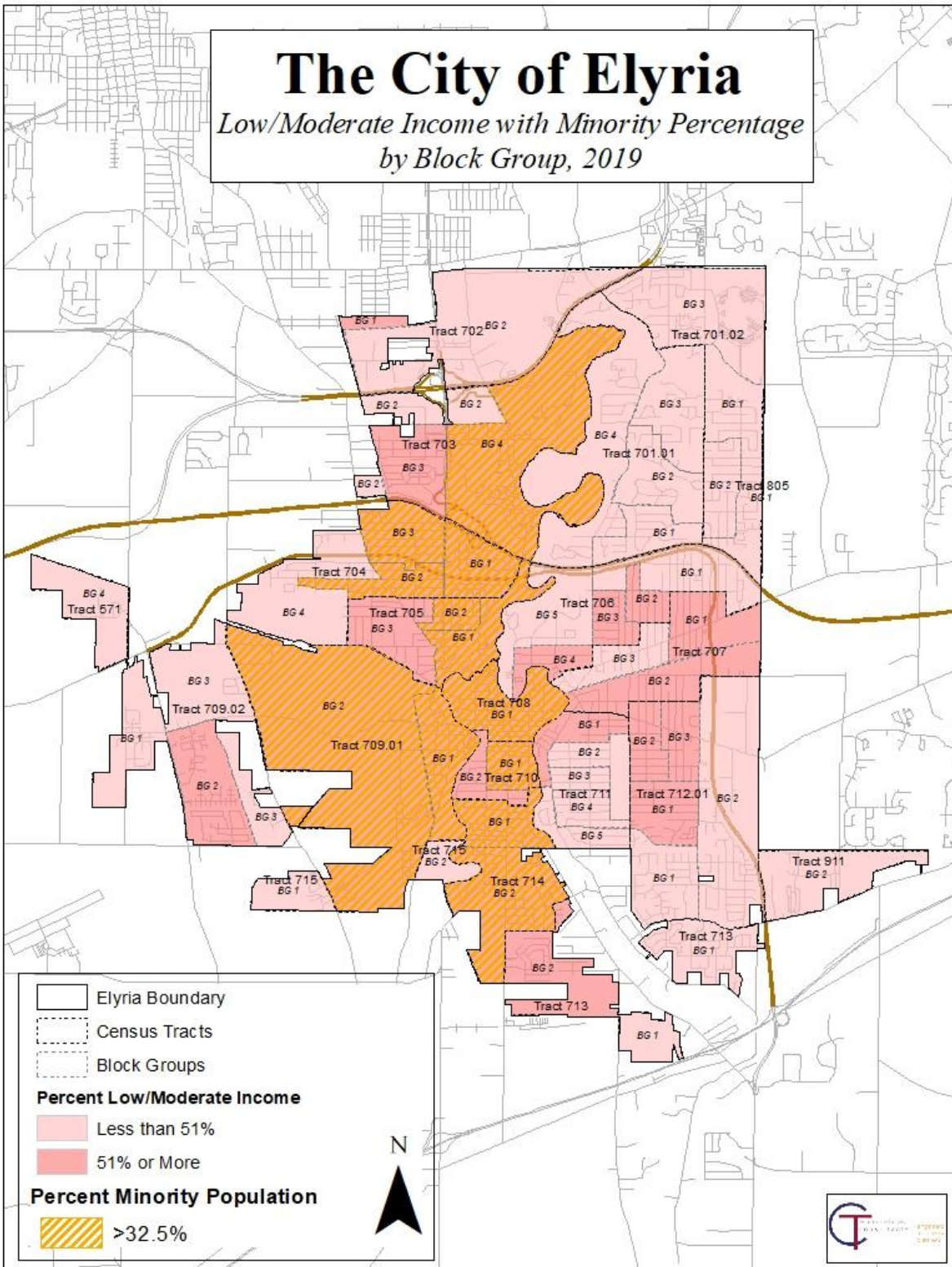
Map 4. Census Tract Block Group Level with 51% or More Low/Moderate Income



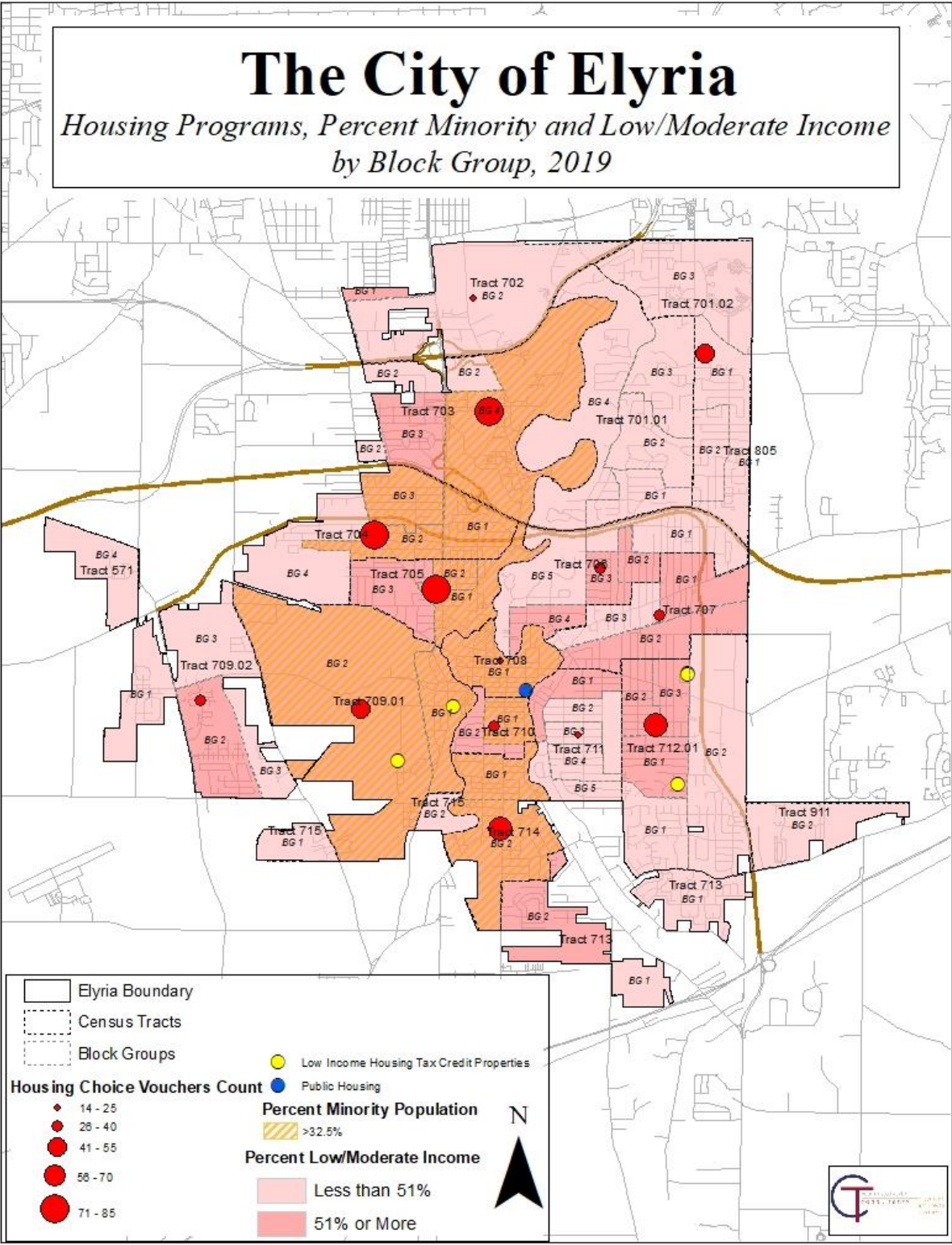
Map 5. Percent White Population by Block Group



Map 6. Percent Minority Population by Block Group



Map 7. Low/Moderate Income with Minority Population by Block Group



Map 8. Housing Programs, Percent Minority and Low/Moderate Income by Block Group

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

The purpose of the Market Analysis is to provide a clear picture of the environment in which the City of Elyria must administer its programs over the course of the five-year Consolidated Plan. In conjunction with the Needs Assessment, the Market Analysis provides the basis for the Strategic Plan and the programs and projects to be administered.

The Housing Market Analysis provides data and narrative information regarding the local housing market, including:

- the significant characteristics of the jurisdiction's housing market in general, including the supply, demand, and condition and cost of housing;
- the housing stock available to serve persons with disabilities and other special needs;
- the condition and needs of public and assisted housing;
- a brief inventory of facilities, housing, and services that meet the needs of homeless persons;
- regulatory barriers to affordable housing; and
- the significant characteristics of the City's economy.

The City of Elyria is an older well established City in Northern Ohio. The City has been experiencing a decrease in its housing stock, as well as a decrease in its population. The City's population peaked in 1980, with 57,538 residents, and in the 2011-2015 ACS data, the population is estimated to be 54,050 (a loss of almost 3,500). This is largely the result of a general decline in the economy of the state, the loss of the industrial base, and demolition of vacant and abandoned homes.

Thirty percent (30%) of all the occupied housing units were built prior to 1950, which is over 60 years ago. Between 1950 and 1979 there was a housing "boom" in the City with 12,458 (51%) units built.

According to 2011-2015 American Community Survey Data, the City now has 13,247 owner-occupied housing units (59% of all occupied housing units) and 9,304 renter-occupied housing units (41% of all occupied housing units).

The condition of the housing stock is fairly sound. The owner-occupied houses are well maintained, and through the City's Code Enforcement efforts, the rental housing stock is being brought up to code standards. According to the ACS data for 2011-2015, there are 2,103 vacant housing units in the City, which is approximately 9% of all the housing units

The population loss that the City has sustained since 1980 and the impact of the 2008 housing crisis has resulted in a high rate of vacant houses. The City's low/moderate income neighborhoods have been

hard hit by economic decline and population loss, and a number of housing units, both owner-occupied and rental properties, suffer from disinvestment and lack of maintenance.

The median home value, as reported in the 2011-2015 American Community Survey, was \$94,300 and the median contract rent was \$567 per month same period. In contrast, the median gross rent was \$707/month, which is the combination of contract rent plus the estimated average monthly cost of utilities and fuels paid by the renter.

MA-10 Number of Housing Units – 91.210(a)&(b)(2)

Introduction

According to the 2011-2015 ACS data summarized below, there are an estimated 24,650 total housing units, which is a slight decline of 183 units from the 2007-2011 ACS data included in the 2015-2019 Consolidated Plan. There are 22,550 occupied housing units (13,250 owner-occupied and 9,300 renter-occupied). The total number of vacant housing units is calculated at 2,100, which represents 8.5% of the total housing in the City.

As shown in Table 31, single unit, detached dwellings (15,525) comprise nearly two thirds of the City's total housing inventory, while apartment buildings containing 5-19 dwelling units make up 13% of the City's housing stock.

The majority of all occupied housing units are 3 or more bedrooms (60%). Yet, from Table 32, ACS data reports that 81% of owner-occupied dwelling units in Elyria are 3-bedroom or larger and only 1% are one-or no-bedroom units. In contrast, renter-housing is predominately 2-bedroom units at 46%, with 3 or more bedroom units being only 33%, and one-bedroom or no bedroom units only 20% of the rental units.

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	15,525	63%
1-unit, attached structure	1,415	6%
2-4 units	1,880	8%
5-19 units	3,155	13%
20 or more units	1,265	5%
Mobile Home, boat, RV, van, etc	1,410	6%
Total	24,650	100%

Table 27 – Residential Properties by Unit Number

Data Source: 2011-2015 ACS

Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	45	0%	225	2%
1 bedroom	70	1%	1,655	18%
2 bedrooms	2,365	18%	4,325	46%
3 or more bedrooms	10,770	81%	3,095	33%

	Owners		Renters	
	Number	%	Number	%
Total	13,250	100%	9,300	99%

Table 28 – Unit Size by Tenure

Data Source: 2011-2015 ACS

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

Within the City of Elyria, some long-term affordable housing developments have been constructed/renovated with Federal and/or State funding, as well housing rehabilitation efforts accomplished through local funding. Descriptions of the most common assisted housing programs are listed below:

- **Public Housing:** In Lorain County, the Lorain Metropolitan Housing Authority provides 1,438 public housing units of which 454 are located in the City of Elyria, including 100 that are reserved for elderly or disabled residents. The Wilkes Villa Apartments include a range of unit types including 1-bedroom single-floor units as well as townhomes with 2 to 6 bedrooms. This development includes an on-site health clinic and a childcare center.
- **Housing Choice Vouchers:** The Housing Authority also administers 2,756 Housing Choice Vouchers that are tenant based, which includes 117 Veterans Affairs Supportive Housing (VASH) and 168 Disabled Vouchers. The income levels are at 80% and below AMI.
- **First Time Home Buyers:** The City has in the past assisted 35 households with down payment assistance to purchase a home through March 2, 2015. The income levels were at 80% AMI or below. However, this program is no longer offered by the City.
- **Community Development Block Grant Program (CDBG):** The City uses a portion of its CDBG funding for the repair and rehabilitation of affordable housing for very-low, low-, and moderate-income households, both owner and renter households. The City of Elyria devoted 39 % of its CDBG funds in the past 5 years to assist 74 homeowners (24 more than the target of 50). The City averaged 15 units a year, but in 2019 was able to assist 25 homeowners with housing rehab projects.
- **Low Income Housing Tax Credit (LIHTC):** This program provides Federal income tax credits to developers who construct, rehabilitate, or acquire and rehabilitate qualified low-income rental housing. These developments can encompass both multi-family and single-family rental housing, for families or senior citizens. Eligible applicants include for-profit and non-profit sponsors. There are approximately 566 low-income units constructed as part of housing projects financed with Low Income Housing Tax Credits in the City of Elyria.
- **CHIP Funding:** The City applies for and has been awarded the State of Ohio competitive Community Impact and Preservation Grant to assist LMI homeowners in rehabilitating their property utilizing HOME funds.

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

The Lorain Metropolitan Housing Authority does not expect any units to be lost due to the expiration of Project Based Section 8 HAP Contracts. However, the Housing Authority is planning to redevelop Wilkes Villa, a public housing property consisting of 174 units in South Elyria. LMHA prepared a Master Plan for redevelopment in 2013. The proposed development will include 149 new units, which is a potential loss of 25 units from the current 174. The 2019 Capital Fund Program identifies funding for Predevelopment Planning Costs – Grant Writing; and Redevelopment Activities – Construction Prototype Townhouse, 4 units.

Housing units that receive tax credits or other forms of assistance can be at risk of being converted to market rate housing upon maturity of the tax credits or the affordability period, typically 15, 20, or 30 years. Without subsidies many of these units could be lost to the low-income market, either through higher non-subsidized rents being charged or from owners' neglect, abandonment or conversion.

Does the availability of housing units meet the needs of the population?

There are 13,250 owner-occupied housing units, 9,300 renter-occupied housing units, and approximately 2,100 vacant units. As discussed in the Housing Needs Assessment of this Plan, the problem is not the "availability" of units in the City of Elyria, it is the "affordability" of units in the City. A representative of Lorain County Office on Agency identified the lack of affordable and accessible housing a need for the senior population as did New Sunrise Properties.

Describe the need for specific types of housing:

There are 9,975 small family households (with between 2 and 4 family members) in Elyria. In contrast there are 6,690 two-bedroom units in Elyria. Over 4,500 of small family households are cost-burdened and an estimated 45% have children under the age of 6. These families need an affordable, safe and lead-free two-bedroom or three-bedroom unit. Based on a comparison of data from the 2015-2019 Consolidated Plan, there has been an increase of 518 two-bedroom rental units and an increase of 663 three or more-bedroom rental units. These are most likely single-family homes that were owner-occupied that are now being rented, which is a common lingering effect of the 2008 housing crisis.

The elderly population of the City of Elyria (age 62 and above) is 9,825 persons which represents 18.2% of the total City's population, and there are 3,825 cost burdened households with at least one person

who is 62 years or older. However, there are approximately 100 assisted rental housing units for the elderly out of a total of 9,300 renter-occupied housing units which is 1% of the renter-occupied units. As the City's population ages in place, there will be less available elderly units and a higher demand for those units. It is estimated that approximately 100-200 new affordable housing units for the elderly are needed. There is also a lack of "accessible" housing units in the City to address the needs of the physically disabled.

Discussion

There is a continuing need for "affordable" and "accessible" housing in the City of Elyria. Much of the existing housing is sound and there appears to be an adequate supply of market-rate housing. However, housing opportunities are lacking for the lower income homebuyers in the City. Low income homeowners with high housing cost burdens need housing rehabilitation programs to bring their dwellings up to code standards, make them energy efficient and help them reduce their cost burdens. Low income renters with housing problems, including high housing cost burdens, need access to quality affordable rental housing.

Low-income elderly households are also burdened with high housing costs, and are in need of housing rehabilitation programs to assist owner-occupants and affordable senior housing to assist elderly renter households.

MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

Introduction

The data presented in this section indicates that, within the City of Elyria, there is a diverse mix of housing in different price ranges for owner-occupied and rental dwelling units. However, conclusions about the availability of affordable housing for low and moderate income households need to take into account additional factors such as the age and condition of this housing and the neighborhoods in which such housing is located. Housing needs to be both affordable and good quality and located within safe, stable residential neighborhoods.

The median home value decreased 16% between the 2005 - 2009 ACS Data, \$112,600, and the 2011 - 2015 ACS Data, \$94,300, which is not surprising considering the housing crisis that was occurring during this time period. The median contract rent (using the same sources) increased 9% from \$519/month to \$567/month. Considering the total number of occupied rental units, 63% (5,820) were in the \$500 to \$999 category per month. One important factor to keep in mind regarding estimates of rental rates is the variety of practices associated with including utilities and fuels as part of the rental payment. Gross rent accounts for this variation and eliminates the differences by combining contract rent plus the estimated average monthly cost of utilities (electricity, gas, and water and sewer) and fuels (oil, coal, kerosene, wood, etc.) if these are paid by the renter (or paid for the renter by someone else).

According to “Trulia.com” there were roughly 162 housing units sold between May 1, 2019 and July 31, 2019 in Elyria. The median sales price for homes sold was \$119,950 for the week ending August 18, 2019, and the average price per square foot was \$84. Currently, there are 568 houses that are for sale and active on the market with approximately 52 of those being foreclosures. This data indicates that in the past 4 years, home sales prices are now higher than they were at the start of the housing crisis (based on the ACS data being a five-year estimate for 2005-2009).

Cost of Housing

	Base Year: 2009	Most Recent Year: 2015	% Change
Median Home Value	112,600	94,300	(16%)
Median Contract Rent	519	567	9%

Table 29 – Cost of Housing

Data Source: 2005-2009 ACS (Base Year), 2011-2015 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	3,270	35.1%
\$500-999	5,820	62.6%

Rent Paid	Number	%
\$1,000-1,499	135	1.5%
\$1,500-1,999	50	0.5%
\$2,000 or more	24	0.3%
Total	9,299	99.9%

Table 30 - Rent Paid

Data Source: 2011-2015 ACS

Housing Affordability

% Units affordable to Households earning	Renter	Owner
30% HAMFI	940	No Data
50% HAMFI	3,845	2,095
80% HAMFI	7,080	4,885
100% HAMFI	No Data	6,654
Total	11,865	13,634

Table 31 – Housing Affordability

Data Source: 2011-2015 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	569	678	836	0	0
High HOME Rent	643	761	957	0	0
Low HOME Rent	643	731	877	0	0

Table 32 – Monthly Rent

Alternate Data Source Name:

HUD Fair Market Rent

Data Source Comments:

Is there sufficient housing for households at all income levels?

Based on the HUD - CHAS data there is not sufficient housing for all income levels due to the cost over burdened criteria. As noted in Table 21, nearly 33% of households in Elyria are cost burdened, as detailed for the following groups:

There are 3,675 households with housing costs that are 30% to 50% of their AMI, including:

- White households = 2,685 or 12% of households
- Black/African American households = 555 or 2% of households
- Asian households = 50 or 0.2% of households

- Hispanic households = 235 or 1% of households

There are 3,404 households with housing costs that are greater than 50% of their AMI, including:

- White households = 2,400 or 11% of households
- Black/African American households = 750 or 3.3% of households
- Asian households = 25 or 0.1% of households
- Hispanic households = 74 or 0.3% of households

As reported in Table 35, Housing Affordability, approximately 8% of the rental housing units are affordable for households earning 30% of the HUD Area Median Family Income (HAMFI) and 32% of rental units are affordable for households earning 50% or less of HAMFI. For homeowners, only 16% of units are affordable for households earning 50% or less of HAMFI.

As noted earlier, there has been an increase in the number of rental units, most likely due to homeowners choosing to move out of the city, but unable to sell their home due to deflated housing prices. As a result, a number of formerly owner-occupied homes became rental properties. Often, absentee landlords have a difficult time maintaining the houses they've left behind, which contributes to the deterioration of the older housing stock. While efforts have been made to maintain and rehabilitate old houses, as well as build new ones, the existing housing stock continues to age.

How is affordability of housing likely to change considering changes to home values and/or rents?

With a median home value of \$94,300 for 2011-2015, and a median sales price of \$119,950 for 2019, Elyria, in general, had "affordable" housing units, despite the recent increase. However, given a decreasing population, current economic conditions, increase in the number of renters, and increase in rental rates, a variety of housing "affordability" issues need to be addressed: 1) Much of the affordable housing stock in Elyria is old and older houses are more expensive to maintain and often need rehabilitation; 2) LMI households in Elyria are shown to be cost burdened, and such households often have difficulties obtaining housing that is both affordable for their situation and in decent condition; and 3) it is likely that rental rates will continue to increase.

How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

According to HUD's 2019 Fair Market Rent data for the Cleveland-Elyria Metropolitan Statistical Area, fair market rent for an efficiency apartment is \$569, \$678 for a one-bedroom unit and \$836 for a two-

bedroom unit. These monthly FMRs are below the High and Low HUD HOME Rents for all three types of units. The monthly FMRs for a three-bedroom unit is \$1,102 and \$1,158 for a four-bedroom unit, both of which are within the HUD HOME Rents range (between High and Low HOME Rents). Comparing these to the 2011-2015 ACS median rent of \$567, indicates that many rents were “affordable”. The need is for the City to encourage/foster the rehabilitation and preservation of existing rental housing to ensure that these affordable units are also in good condition. New construction of affordable rental housing may only be successful to the extent that the production of such units can be subsidized to enable them to remain affordable and to the extent that existing rental housing is seen as substandard and undesirable.

Discussion

Looking at the Housing Needs Assessment data provided earlier in this Consolidated Plan, housing cost burden is a substantial housing issue for a large number of Elyria’s low and moderate income households, especially elderly and small-family households. According to the 2011-2015 ACS data, 31% of Elyria’s households have an annual household income less than \$25,000, and another 12% have an annual household income between \$25,000 and \$35,000. In order to afford an average 2-bedroom apartment (paying no more than 30% of household income), a household needs to have an annual income of at least \$33,440. When comparing the Fair Market Rent data found earlier in this section with the large number of Elyria households earning less than \$35,000, it further demonstrates the cost burdens and affordability gaps facing these households who are need of quality, affordable housing.

MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

Introduction

Of the total 24,654 housing units in Elyria, 6,825 were built before 1950. Of those, 5,980 of these older housing units are occupied, which represents 26.5% of the total occupied housing units. This means there are 845 older housing units that are vacant. In contrast, 1,928 housing units have been built since 2000, of which 1,840 are occupied (8.2% of occupied units).

Of the 22,550 total occupied housing units in the City, 7135 (31.6%) have at least one "selected condition." In addition, 17,500 (77.6%) housing units were built before 1980, and therefore have a potential lead-based paint hazard. See **Map 9 Total Housing Units for the distribution of housing units**, **Map 10 Percent Owner Occupied Housing Units by Block Group** and **Map 11 Percent Renter Occupied Housing Units by Block Group**.

Definitions

The following definitions are used in the table below:

- **Selected Housing Condition:** Over-crowding (1.01 or more persons per room), lacking a complete kitchen, lack of plumbing facilities, and/or other utilities, and cost over-burden.
- **Standard Condition:** A unit of housing is considered to be in standard condition if it is generally in good repair, with no substandard habitability elements (i.e., lacking complete plumbing or kitchen facilities) or exterior elements. Such units may be eligible for housing rehabilitation funding if interior conditions are such that the HUD Section 8 Housing Quality Standards are not met, or a threat to the integrity or livability of the unit exists and should be addressed. Examples of ways in which the interiors of such homes might be rehabilitated include the replacement of heating systems, electrical system repairs or upgrades, plumbing system repairs or upgrades, energy efficiency improvements, and accessibility improvements.
- **Substandard Condition:** Does not meet code standards, or contains one of the selected housing conditions.
- **Substandard Condition but Suitable for Rehabilitation:** This category describes dwelling units that do not meet one or more of the HUD Section 8 quality standard conditions likely due to deferred maintenance or work without permits, but that are both financially and structurally feasible for rehabilitation. Such units may be lacking complete plumbing or kitchen facilities and/or may have exterior elements in need of repair (e.g., a roof in need of replacement, siding in need of repair or replacement, or a missing or failing foundation). In order to be suitable for rehabilitation, the amount of work required to bring the unit up to minimum code standard, and the existing debt on the property, together are less than the fair market value of the property.

- **Not Suitable for Rehabilitation:** The amount of work required to bring the unit up to minimum code standard exceeds the fair market value of the property after rehabilitation work is complete.

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	2,890	22%	4,245	46%
With two selected Conditions	15	0%	205	2%
With three selected Conditions	0	0%	25	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	10,340	78%	4,825	52%
Total	13,245	100%	9,300	100%

Table 33 - Condition of Units

Data Source: 2011-2015 ACS

Narrative

Table 37 displays the number of housing units by tenure based on the number of housing conditions per unit. Selected conditions are the same housing problems identified in the Needs Assessment and include: (1) lacks complete plumbing facilities, (2) lacks complete kitchen facilities, (3) has more than one person per room, and (4) cost burden greater than 30%. Housing cost burden has been identified as the City of Elyria's biggest housing problem, accounting for most of the units listed in this table.

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	1,120	8%	720	8%
1980-1999	2,005	15%	1,195	13%
1950-1979	6,550	49%	4,970	53%
Before 1950	3,565	27%	2,415	26%
Total	13,240	99%	9,300	100%

Table 34 – Year Unit Built

Data Source: 2011-2015 CHAS

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	10,115	76%	7,385	79%
Housing Units build before 1980 with children present	670	5%	265	3%

Table 35 – Risk of Lead-Based Paint

Data Source: 2011-2015 ACS (Total Units) 2011-2015 CHAS (Units with Children present)

Narrative

The Federal lead-based paint regulations published on September 15, 1999 (24 CFR Part 35) impact rehabilitation, tenant based rental assistance, and property acquisition – supported by the CDBG program. The City of Elyria will comply with Title 24 Part 35: Lead-Based Paint Poisoning Prevention in Certain Residential Structures (Current Rule).

Rehabilitation Programs:

The City of Elyria will continue to ensure that:

- Applicants for rehabilitation funding receive the required lead-based paint information and understand their responsibilities.
- Staff properly determines whether proposed projects are exempt from some or all lead-based paint requirements.
- The level of Federal rehabilitation assistance is properly calculated and the applicable lead-based paint requirements determined.
- Properly qualified personnel perform risk management, paint testing, lead hazard reduction, and clearance services when required.
- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.
- Risk assessment, paint testing, lead hazard reduction, and clearance work are performed in accordance with the applicable standards established in 24 CFR Part 35.
- Required notices regarding lead-based paint evaluation, presumption, and hazard reduction are provided to occupants and documented.
- Program documents establish the rental property owner’s responsibility to perform and document ongoing lead-based paint maintenance activities, when applicable.
- Program staff monitors owner compliance with ongoing lead-based paint maintenance activities, when applicable.

Homeownership Programs:

The City of Elyria will continue to ensure that:

- Applicants for homeownership assistance receive adequate information about lead-based paint requirements.
- Staff properly determines whether proposed projects are exempt from some or all lead based paint requirements.
- A proper visual assessment is performed to identify deteriorated paint in the dwelling unit, any common areas servicing the unit, and exterior surfaces of the building or soil.
- Prior to occupancy, properly qualified personnel perform paint stabilization and the dwelling passes a clearance exam in accordance with the standards established in 24 CFR Part 35.
- The home purchaser receives the required lead-based paint pamphlet and notices.

Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	1,059	55	1,114
Abandoned Vacant Units	587	55	642
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

Table 36 - Vacant Units

Alternate Data Source Name:

City of Elyria

Data Source Comments: Estimated data - derived from 2011-2015 ACS and 2016 Elyria Property Inventory Report

Narrative

This section requires the City to estimate the number of vacant or abandoned buildings and whether the units are suitable for rehabilitation to the extent information is available. According to the 2011-2015 American Community Survey, there were 2,103 vacant housing units, which represents 8.5% of the 24,650 total housing units in Elyria. Subtracting units that were for sale or for rent, sold but not yet occupied, rented but not yet occupied, and seasonal units leaves a balance of vacant units totaling 1,114 and classified by the Census Bureau as “Other Vacant”.

Common reasons that a housing unit is labeled “other vacant” are that no one lives in the unit and the owner: is making repairs or renovations; does not want to rent or sell; is using the unit for storage; and/or is elderly and living in a nursing home or with family members. Additional reasons are that the unit is being held for settlement of an estate or that the unit is being foreclosed. While foreclosed properties may be classified as “other vacant,” they may also appear in any of the vacant or occupied categories.

The distribution of all 2,103 vacant units (including those vacant for only a short period) as a percentage of the total number of housing units by Block Group is shown on **Map 12**.

Need for Owner and Rental Rehabilitation

The need for rehabilitation is significant for both owner-occupied and renter-occupied housing, as 22% of the owner occupied units and 48% of the renter occupied units have at minimum, one “selected condition.” It is estimated that 77.6% of the housing units were built prior to 1980, therefore having a potential lead based paint hazard. Also, 5,980 housing units were built prior to 1950, representing 26.5% of the total occupied housing units in the City.

Of the LMI renter occupied units; 90 lack complete kitchen facilities or plumbing and of the LMI owner occupied units, 23 lack complete kitchen facilities or plumbing.

Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

In determining decent, safe, and sound housing conditions one needs to look at the environmental quality of these units. Lead based paint is one of the most significant environmental factors that affect residential units; and in 1978, lead was banned from residential paint. A lead-based paint hazard, as defined for this Consolidated Plan, is any condition that causes exposure to lead from lead-contaminated dust, lead-contaminated soil, or lead-contaminated paint that is deteriorated or present in accessible surfaces, friction surfaces, or impact surfaces that would result in adverse human health effects.

Lead is most hazardous to children under the age of 6, whose still-developing nervous systems are particularly vulnerable to lead and whose normal play activities expose them to potentially-contaminated dust and soil. One- and two-year-old children are at even greater risk because of normal hand-to-mouth activity and the greater mobility during the second year of life that gives them more access to lead hazards.

Even low levels of lead are known to significantly affect a child’s intelligence, reading and learning abilities, attention span, and behavior. Exposures during infancy can affect the basic development of the brain and nervous system. Effects may be irreversible, affecting performance in school and later in adult life. Today, a blood lead level greater than or equal to 10 micrograms per deciliter (mcg/dL) is classified by the Centers for Disease Control and Prevention as a level of concern and warrants attention.

Lead-based paint in homes is one potential source of lead poisoning for children, especially in houses built before the ban was passed in 1978. HUD provides a general formula to estimate the potential presence of lead-based paint (LBP) in housing built prior to 1979. The greatest risk occurs in older units

with lead-based paint hazards that either will be or are currently occupied by families with children under 6 years of age and are low-income and/or are undergoing renovation or maintenance that disturbs lead-based paint. There are approximately 670 owner-occupied housing units built before 1980 that are currently occupied by a family with children under age 6, and 265 of renter-occupied units.

Discussion

According to the 2016 Property Inventory Report for Elyria, conducted by the Western Reserve Land Conservancy, the City's housing stock is in solid condition. Over the past few years, through the Lorain County Land Bank, many of the worst properties in Elyria have already been razed, and little visible, exterior blight remains. This means the City can use the results of the Property Inventory Report to address and improve less blighted properties through rehabilitation, code enforcement and where needed, demolition.

The 2016 Property Inventory Report reported that 96% of Elyria's occupied housing stock was graded as either "A" ("Excellent") or "B" ("Good"), noting that Elyria's primary objective should be to develop a strategy that protects that quality of the city's residential housing stock. The report also pointed out that the city is aging, with a large percentage of housing that is more than 50 years old; "aging properties require additional maintenance, Elyria residents with limited financial resources may be unable to keep up with routine maintenance, let alone major repairs. The city needs to be proactive in seeking solutions to these property maintenance issues."

One condition to be addressed is housing units with lead. While the reported cases of childhood lead poisoning in Lorain County are low, the State Health Department estimates emphasize that the number of unreported/undetected cases of childhood lead poisoning is unknown, and the low number of reported cases should not be misconstrued as evidence that lead poisoning is not more widespread.

MA-25 Public and Assisted Housing – 91.210(b)

Introduction

Public Housing in Elyria is a program managed and operated by Lorain Metropolitan Housing Authority (LMHA), a federally funded organization designed to benefit eligible low-income families, seniors and persons with disabilities. LMHA administers the public housing program via various properties the organization owns and operates.

Totals Number of Units

	Certificate	Mod-Rehab	Public Housing	Program Type					
				Total	Project -based	Tenant -based	Vouchers		
							Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available	100		1,438			3,129	117		175
# of accessible units			12						

***includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition**

Table 37 – Total Number of Units by Program Type

Alternate Data Source Name:
Lorain Metropolitan Housing Authority
Data Source Comments:

Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

The Lorain Metropolitan Housing Authority owns and operates 10 public housing communities, two LMHA Section 8 New Construction Properties and a number of scattered sites throughout Lorain County. There are a total of 1,438 housing units in the public housing

communities, with 200 public housing units that are reserved for the elderly. In addition, the Housing Authority administers 3,129 Housing Choice Vouchers for low- to moderate-income households for rental units in the City and surrounding region. There are 117 Veterans Affairs Supportive Housing (VASH) and 175 Disabled Vouchers included in that total.

In Elyria, there are three public housing communities, described below:

- Riverview Plaza – 180 Apartments: 1 bedroom apartments in a high rise.
- Harr Plaza – 100 Apartments designated for elderly and persons with disabilities: 1 bedroom apartments and ten ADA accessible apartments.
- Wilkes Villa – 174 Apartments: 1-bedroom single floor plan and 2, 3, 4, 5, and 6 bedroom townhouses. Includes an on-site health clinic and childcare center.

There are also a total of 28 mobility accessible units (2%) and 402 units with accessible features for sensory impaired persons. Of these units, 12 of the mobility accessible units and 182 of the sensory impaired units are in the City of Elyria. There are also 31 single family homes and duplexes on scattered sites in Elyria.

The housing units are 99% occupied with a waiting list of over 417 families. The properties are consolidated into one Asset Management Project (AMP). According to the most recent REAC Physical Inspection of the AMP all three facilities received a score of 91b.

Public Housing Condition

Public Housing Development	Average Inspection Score
Riverview Plaza	91b
Scattered Sites	91b
Wilkes Villa 174 Units	91b
Harr Plaza	94a

Table 38 - Public Housing Condition

Describe the restoration and revitalization needs of public housing units in the jurisdiction:

Each year HUD reviews and scores the housing authority's Section 8 program management based on 14 different criteria. This score is a reflection of how well the housing authority manages the Section 8 waiting list, the physical quality of housing assisted with Section 8 and the financial management of the program.

In the 2015-2019 Consolidated Plan, the Lorain County Metropolitan Housing Authority scored an average of 87 points. The most recent score shows an increase to 91b. There is a need for rehabilitation funds to be used by the Housing Authority to make the public housing units in the City of Elyria decent, safe, and accessible.

All public housing units meet UPCS. In addition to annual inspections, LMHA performs: random inspections of units; routine special inspections of units which have demonstrated deficiencies in housekeeping; semi-annual safety inspections of units to ensure that critical safety systems (e.g. smoke/CO detectors, GFCI outlets, breaker panels, etc.) are functional. These inspections facilitate quicker turnaround of units when they become vacant.

LMHA has implemented an extensive Preventive Maintenance (PM) program of the high rise building systems to ensure functionality, compliance with manufacturer recommendations, and to extend the expected useful life of all systems.

LMHA uses Capital Fund dollars to update units so they can compete with the private market, to improve the quality of public housing units and to increase customer satisfaction.

During projects involving substantial renovations, units will be constructed/renovated utilizing principles of universal design and visitability.

Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

All public housing units meet HUD's Uniform Physical Conditions Standards (UPCS). In addition to annual inspections, LMHA performs: random inspections of units; routine special inspections of units which have demonstrated deficiencies in housekeeping; semi-annual safety inspections of units to ensure that critical safety systems (e.g. smoke/CO detectors, FCI outlets, breaker panels, etc.) are functional.

LMHA has implemented an extensive Preventive Maintenance (PM) program of the high rise building systems to ensure functionality, compliance with manufacturer recommendations, and to extend the expected useful life of all systems.

LMHA uses Capital Fund dollars to update units to compete with the private market, to improve the quality of public housing units and to increase customer satisfaction. (LMHA's 2020 CFP allocation is \$1.2 million.) LMHA focuses on critical health and safety systems first when planning CFP projects.

LMHA responds to requests for reasonable accommodations for modifications to units to ensure that the household member has full access to live in the apartment without limitations. These requests include: installation of grab bars, installation of ramps, replacement of bathtubs with roll-in or walk-in showers, designation of accessible dedicated parking spaces, and transferring families to fully accessible units.

Discussion:

The Lorain Metropolitan Housing Authority administers two programs that seek to improve participants' ability to be self-sufficient. Both programs, described below, have successfully helped many Lorain County residents improve not only their living environments but also their overall quality of life.

Family Self Sufficiency Program:

The LMHA administers the Family Self-Sufficiency program. This program is designed to remove barriers participants experience when working towards self-sufficiency and to decrease dependency on public assistance. The participant sets goals that he or she would like to achieve in the next 5 years. The FSS Case Manager helps the participant identify barriers and methods for overcoming the obstacles that are keeping them from achieving their goals. This is accomplished by maintaining multiple partnership with service agencies in Lorain County. Participants are connected to the appropriate agency to meet their need. As an incentive for achievement, the participant earns money managed by the LMHA in an interest bearing escrow account. As the participant's rent portion increases because of their earned income increasing, deposits are made into this account. The participant is given the money in their escrow account upon graduation. Graduation happens when the participant achieves all of their goals.

This program has been incredibly successful since its inception over 15 years ago. Many FSS program graduates received checks over \$20,000. The average check ranges from \$2,000 to \$8,000. Most

participants use their money for a down payment on a home, the purchase of a car, and other responsible ways that increase their financial well-being.

Housing Choice Voucher Program's Home Ownership Option Program:

The LMHA administers the Housing Choice Vouchers Program's (HCVP) Home Ownership Option. This program gives the HCVP participant the ability to pay a house payment for a home they own instead of paying a rent payment. Eligible HCVP participants are educated and counseled by a HUD certified Housing Counselor. If a participant is not immediately mortgage ready, the counselor will work with them on improving items such as money management, credit score, debt-to-income ratio, reserves, and other areas that require improvement so they participant can secure approval for a home loan.

Once the participant secures pre-approval for a mortgage, they will hire a realtor and search Lorain County for their perfect home. The home must pass LMHA's Housing Quality Standards as well as receive a satisfactory independent inspection. Once the prospective homebuyer closes on their home, LMHA will make housing assistance payments to the homeowner so they can pay their house payment. The HUD Housing Counselor will continue to work with the homeowner after the purchase to ensure a smooth transition from renting into homeownership.

Housing assistance payments are made for up to 15 years for homeowners who are able to work and 30 years for homeowners who are elderly or with a disability. Most working homeowners leave the Homeownership program before the 15-year mark because their earnings exceed the programs limit. The homeownership program has helped 179 families purchase a home of their own.

MA-30 Homeless Facilities and Services – 91.210(c)

Introduction

Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	0	0	7	0	0
Households with Only Adults	0	0	12	14	62
Chronically Homeless Households	12	0	0	0	0
Veterans	0	0	0	0	0
Unaccompanied Youth	0	0	0	0	0

Table 39 - Facilities and Housing Targeted to Homeless Households

Alternate Data Source Name:

Ohio BoSCoC (Balance of State Continuum of Care)

Data Source Comments: Ohio BoSCoC: Housing Inventory County 2019 (all project types)62 Unit project in the planning stages

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

There are several mainstream services available to the homeless in the City of Elyria including the following:

- **Health Care** - The Nord Center
- **Mental Health Services** – The Nord Center
- **Social Services** – The Nord Center
- **Educational** – The Nord Center
- **Rental Assistance** - Catholic Charities
- **Shelter** – The Haven Center, The Genesis House, St. Elizabeth Shelters, YWCA

There are three primary county-wide service systems that provide mainstream systems that complement services targeted to homeless persons:

- Mental Health, Addiction and Recovery Services (MHARS) Board of Lorain County, which is a newly created joint board (merged with Alcohol and Drug Abuse) serves as a coordinating and funding body for programs serving persons with mental health or addiction issues.
- United Way of Greater Lorain County (UWGL) targets funding annually to a number of health and mental health services. The organization leads measurable community transformation creating a better life for all.
- Lorain County Office on Aging provides supportive services in the community so older adults have access to services that allow them to age in the place they've chosen to call home. Examples: housekeeping, transportation, nutrition, social work services, volunteering, kinship services.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

The county currently has four emergency shelters, 4 transitional housing programs and several permanent supportive housing projects. The Haven Center is a 24 hour, 365-day emergency shelter for men, women and children, with a 68-bed facility that provides meals, toiletries, laundry, clothing, and more to people in need. However, when several families are being housed, the number of beds available is reduced. The facility always has a waiting list.

The Genesis House is a temporary shelter for victims of domestic violence which has an 18 bed capacity. The St. Elizabeth Center operates 7 days a week from 5PM until 7:45 AM and provides year-round

shelter to 50 men. In 2014, the Valor Home Lorain County began providing transitional housing for homeless male veterans in Lorain Ohio. They can house up to 30 people. The only Transitional Housing / Permanent Supportive Housing currently located within the City of Elyria is located at the YWCA of Elyria which provides 14 Permanent Supportive Housing Beds and 19 Transitional Housing Beds. All of the Permanent Supportive Housing projects require case management and oversight to assist the families and individuals to maintain their housing. Counseling services, addiction services, transportation, employment services, health services, etc. are all available to them if needed.

The Blessing House is Ohio's first crisis care facility for children. The facility currently has space for 10 children and has 26 children on the waiting list. The facility is nondenominational and is supported by 65 churches. The Crisis Care facility houses children at risk for abuse ages birth to 12 years old. Children move in and stay for an unlimited time providing shelter, food as well as transportation to and from school. The facility has a trauma counselor, a family advocate, and works with parents through an engagement plan. The facility works with homeless families, it was noted that once a family has been evicted, they cannot get housing.

MA-35 Special Needs Facilities and Services – 91.210(d)

Introduction

The City of Elyria has identified the priorities for services and facilities for its special needs population. This includes the elderly, frail elderly, persons with disabilities, persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, and public housing residents.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

The following supportive housing needs include:

- Affordable permanent housing for the very low income
- Chronic illness management and other health care services
- Mental health care and services
- Food and clothing
- Transportation
- Employment (including training)
- Money management
- Youth services

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

The following programs are available:

- Ohio Mental Health and Addiction Services
- SAMHSA
- Lorain County Board of Mental Health Network of Care
- The Nord Center
- El Centro provides programs that support self-sufficiency and providing support within the Latino Community

Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with

respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The City anticipates assisting 10 homeowners in addressing emergency repairs that might otherwise not be affordable to the owner. The repairs can include ADA improvements as well as improvements to address affordability such as a more efficient heating system. This corresponds to five-year goal, HS-1.

Additionally, the City will support public service organizations providing supportive services for seniors as well those with special needs including The Salvation Army Emergency Services Program which is expected to benefit 75 persons and Neighborhood Alliance's Senior Enrichment Services Elyria Emergency Home Delivered Meals for which the new service is proposed to assist 6 unduplicated Elyria residents. The City will also continue to include Senior Programming through the Recreation Department which benefits approximately 198 persons per year.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

Not applicable to Elyria.

MA-40 Barriers to Affordable Housing – 91.210(e)

Negative Effects of Public Policies on Affordable Housing and Residential Investment

The City of Elyria's FY 2020-2024 Analysis of Impediments to Fair Housing Choice has identified the following public policy impediment to affordable housing and residential housing:

Impediment 1: Fair Housing Education and Outreach

There is a need to educate persons about their rights under the Fair Housing Act and to raise community awareness to affirmatively further fair housing choice, especially for low-income residents, minorities and the disabled population. The results of the Elyria Residents Survey conducted between July 1, 2019 and September 30, 2019 revealed that only 9% of respondents believed residents of Elyria were aware of how to file complaints.

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

The City of Elyria is located in northeastern Ohio, approximately 30 miles from Downtown Cleveland. It is the 14th largest city in the state and is the county seat of Lorain County. The City encompasses 20.8 square miles. It is well positioned along the Ohio Turnpike (Interstate 80) with an exit located within the city limits. Other transportation options exist via rail and, being only six miles from Lake Erie, water transportation.

The goal of the City of Elyria’s economic development policy is to foster economic growth in the community, improve the local economy, promote job opportunities, and increase the local tax base.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	170	31	1	0	-1
Arts, Entertainment, Accommodations	2,483	2,097	13	12	-1
Construction	897	600	5	4	-1
Education and Health Care Services	3,877	2,789	20	16	-4
Finance, Insurance, and Real Estate	973	987	5	6	1
Information	234	309	1	2	1
Manufacturing	3,978	4,736	21	28	7
Other Services	675	485	4	3	-1
Professional, Scientific, Management Services	1,356	1,077	7	6	-1
Public Administration	0	0	0	0	0
Retail Trade	2,970	3,030	15	18	3
Transportation and Warehousing	712	394	4	2	-2

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Wholesale Trade	913	564	5	3	-2
Total	19,238	17,099	--	--	--

Table 40 - Business Activity

Data Source: 2011-2015 ACS (Workers), 2015 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	27,455
Civilian Employed Population 16 years and over	24,485
Unemployment Rate	10.87
Unemployment Rate for Ages 16-24	31.60
Unemployment Rate for Ages 25-65	7.07

Table 41 - Labor Force

Data Source: 2011-2015 ACS

Occupations by Sector	Number of People
Management, business and financial	3,570
Farming, fisheries and forestry occupations	1,085
Service	3,675
Sales and office	5,715
Construction, extraction, maintenance and repair	1,820
Production, transportation and material moving	1,725

Table 42 – Occupations by Sector

Data Source: 2011-2015 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	17,145	73%
30-59 Minutes	5,540	23%
60 or More Minutes	890	4%
Total	23,575	100%

Table 43 - Travel Time

Data Source: 2011-2015 ACS

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
Less than high school graduate	1,275	150	1,480

Educational Attainment	In Labor Force		Not in Labor Force
	Civilian Employed	Unemployed	
High school graduate (includes equivalency)	6,365	760	2,600
Some college or Associate's degree	8,315	825	1,925
Bachelor's degree or higher	3,740	255	515

Table 44 - Educational Attainment by Employment Status

Data Source: 2011-2015 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	110	75	110	250	510
9th to 12th grade, no diploma	1,175	695	560	1,205	1,180
High school graduate, GED, or alternative	1,385	2,010	2,160	5,550	3,045
Some college, no degree	2,365	2,785	1,745	3,550	1,630
Associate's degree	345	790	900	1,295	335
Bachelor's degree	215	1,035	685	1,385	480
Graduate or professional degree	0	345	230	830	600

Table 45 - Educational Attainment by Age

Data Source: 2011-2015 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	16,696
High school graduate (includes equivalency)	25,500
Some college or Associate's degree	30,831
Bachelor's degree	42,406
Graduate or professional degree	59,514

Table 46 – Median Earnings in the Past 12 Months

Data Source: 2011-2015 ACS

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The City of Elyria is the County Seat of Lorain County. As the “County Seat,” it contains a large number of professional offices, educators and health care workers. It also has good transportation access and has

attracted a sizeable amount of manufacturing jobs. There are an estimated 19,238 workers who live in Elyria, and 17,099 jobs.

The three (3) largest categories of jobs in business by sector is as follows:

- Manufacturing 4,736 jobs
- Retail Trade 3,030 jobs
- Education and Health Care Services 2,789 jobs

These three categories represent 61.7% of the total number of jobs in the City. It is also noteworthy that a number of the County's largest employers are located in Elyria.

1. Ford Motor Company Ohio Assembly Plant (1,874 jobs)
2. Mercy Regional Medical Center (Community Health Partners) (1,520 jobs)
3. Lorain County Government (1,355 jobs) *
4. EMH Regional Healthcare System (1,137 jobs) *
5. Lorain City Schools (1,022 jobs)
6. Elyria City Schools (947 jobs) *
7. Oberlin College (906 jobs)
8. Invacare Corporation (732 jobs)*
9. PolyOne Corp
10. Republic Engineered Products Inc.
11. Ridge Tool Manufacturing
12. State of Ohio
13. US Steel Corp/Lorain Tubular

*Those employers indicated by an asterisk, are located in Elyria.

Describe the workforce and infrastructure needs of the business community:

The City's goals for Economic Development are:

- Support and encourage new job creation, job retention, and job training opportunities
- Support business and commercial growth through expansion and new development
- Plan and promote the development and redevelopment of vacant commercial and industrial sites

The City of Elyria realizes that there is a need to increase employment, self-sufficiency, educational training, and empowerment of the residents of the City of Elyria.

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The school system in the City of Elyria will be constructing new facilities on new sites. The buildings currently being used will be demolished and the five (5) sites will be available for development.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

According to the 2011-2015 American Community Survey data, the City of Elyria had an unemployment rate of 10.87%. However, more recent data indicate that the unemployment rate for Elyria has declined to 5.7% in July 2019, though somewhat higher than the Ohio unemployment rate of 4.6% and the Nation's rate of 3.7%.

Not surprising, the unemployment rate is much larger in the 16-24 age group as opposed to older age groups. This is similar to national trends that show high school and college age students are less likely to have a job during the school year, and even during the summer.

In Elyria, there are 19,238 workers and 17,099 jobs. According to the 2011-2015 American Community Survey data, there are four employment sectors where the number of jobs exceeds the available number of qualified workers:

- Manufacturing – the number of jobs exceed the number of workers by 6%
- Retail Trade - the number of jobs exceed the number of workers by 2%
- Finance, Insurance, and Real Estate - the number of jobs exceed the number of workers by 1%
- Information - the number of jobs exceed the number of workers by 1%

There are eight employment sectors where the number of qualified workers exceeds the available jobs, meaning a portion of workers who reside Elyria must work elsewhere. The sector with the largest imbalance is Education and Health Care Services, where the number of qualified workers is 4 percent higher than the number of jobs. All others are 1% or less.

Table 45 describes the distribution of all residents in Elyria aged 18 years or older by their highest completed level of education, also known as educational attainment. The percentage of Elyria adult residents (age 25 and older) who have earned a bachelor's degree or higher is 23%, which is slightly lower than the percentage for both 25-34 year olds and 35-44 year olds, which is 28%. Given the region's history being dominated by manufacturing jobs, it is not surprising that the percentage of 45-65 year olds who have earned a bachelor's degree or higher is 25%, and for persons 65 years and older it is only 18.2%.

Education plays a vital role in connecting many aspects of society and the economy through its influence on residents and the workforce. Elyria residents have the advantage of access to the Lorain Community College, which is important given that unemployment remains a major issue within Elyria's LMI neighborhoods.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

The following organizations provide workforce training initiatives and community education to the residents of the City of Elyria:

OhioMeansJobs | Lorain County

OhioMeansJobs | Lorain County provides Workforce Services to: Youth, Adults & Dislocated Workers and Employers. The partners comprising OhioMeansJobs | Lorain County include:

- Lorain County Workforce Development Agency

- Lorain County Department of Job & Family Services
- Ohio Department of Job & Family Services
- Lorain County Community College
- Lorain County Joint Vocational School
- Lorain County Aspire Program
- Lorain County Community Action Agency
- Vantage Aging
- Opportunities for Ohioans with Disabilities

Lorain County Community College:

The Lorain County Community College (LCCC) provides a plethora of job training and counseling services for its students and the community. In addition to the services provided by LCCC, "OhioMeansJobs" of Lorain County operates out of the LCCC campus. "OhioMeansJobs" works with social service organizations and private employers to connect those seeking employment with employment opportunities.

Lorain County Workforce Development Agency

The Lorain County Workforce Development Agency is the local sub-recipient of federal Workforce Innovation & Opportunity Act (WIOA) funding distributed by the Ohio Department of Job and Family Services, and has been designated by the Lorain County Workforce Development Board to be the One-Stop Operator and provider of Career Services for the WIOA Title I Adult and Dislocated Worker programs. This funding supports the operation of Ohio Means Jobs|Lorain County and the coordination and delivery of services.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDs)?

Yes

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

The City of Elyria attends meetings hosted by the Department of Community Development of Lorain County with the purpose of identifying economic development and infrastructure projects to be included in the County's Comprehensive Economic Development Strategy. The process begins with the City's administration identifying such projects and prioritizing them. The County hosts its CEDs meeting

where the City describes each project and gains support for inclusion in the overall CEDs proposal to the Economic Development Administration.

Discussion

The City of Elyria and Northern Ohio, as a whole, has lost a significant proportion of its manufacturing base. The City is no longer the manufacturing commercial center it once was. For that reason, the City is pursuing an aggressive economic development policy. The City has funded acquisition and development programs through the Community Improvement Corporation and the City Revolving Loan Fund.

In addition, some Elyria businesses have (or intend to) relocated to other parts of Lorain County (e.g. Bendix Commercial Vehicle Systems has plans to move their headquarters to Avon from the Elyria headquarters by the end of 2021.) While these moves are not likely to result in population losses from relocation of Elyria residents, they are costly to the city through reduced income taxes that will have an adverse effect on the city's finances.

It is important to recognize the importance of having a regional outlook on economic development. Elyria, because of its location and easy access along the Turnpike and I-90 expressway, it is an attractive location for businesses and industry. While Lorain County has seen the job market increase by 0.8% over the last year, future job growth over the next ten years is predicted to be 24.7%, which is lower than the US average of 33.5%. Aggressively marketing Elyria and the incentives offered by the city will continue to be a high priority.

See **Map 12 Total Businesses and Employees by Block Group** for the distribution of businesses throughout the City.

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

Housing affordability is the largest housing problem in the City. According to the 2011-2015 ACS data, 43% of all renter households are cost overburdened by 30% or more, and 17% of all owner households are cost overburdened by 30% or more. In addition, 23% of all renter households are cost overburdened by 50% or more, and 8% of all owner households are cost overburdened by 50% or more. These households face difficulties in obtaining affordable housing that is decent and safe. These populations are concentrated in five Census Tracts, which also happen to be low/mod income Census Tracts, specifically Census Tracts 705, 709, 710, 714 and 712.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

According to the 2011-2015 ACS data, an estimated 82% of Elyria residents reported being white alone or in combination, and 18% of the population identified as being a minority person. The City uses the definition of an Area of Minority Concentration as a Census Tract or Block Group where at least 50% of the population who reside in that area are identified as being a minority person. Based on this definition there are concentrations of minority population in three different Census Tract block groups in the south, southwest and west areas, where the minority population exceeds 60% of the population, see **Map 6 Concentration of Minority Population**. These block groups include Block Group 3 in Census Tract 704; Block Group 2 in Census Tract 709.01; and Block Group 2 in Census Tract 714.

What are the characteristics of the market in these areas/neighborhoods?

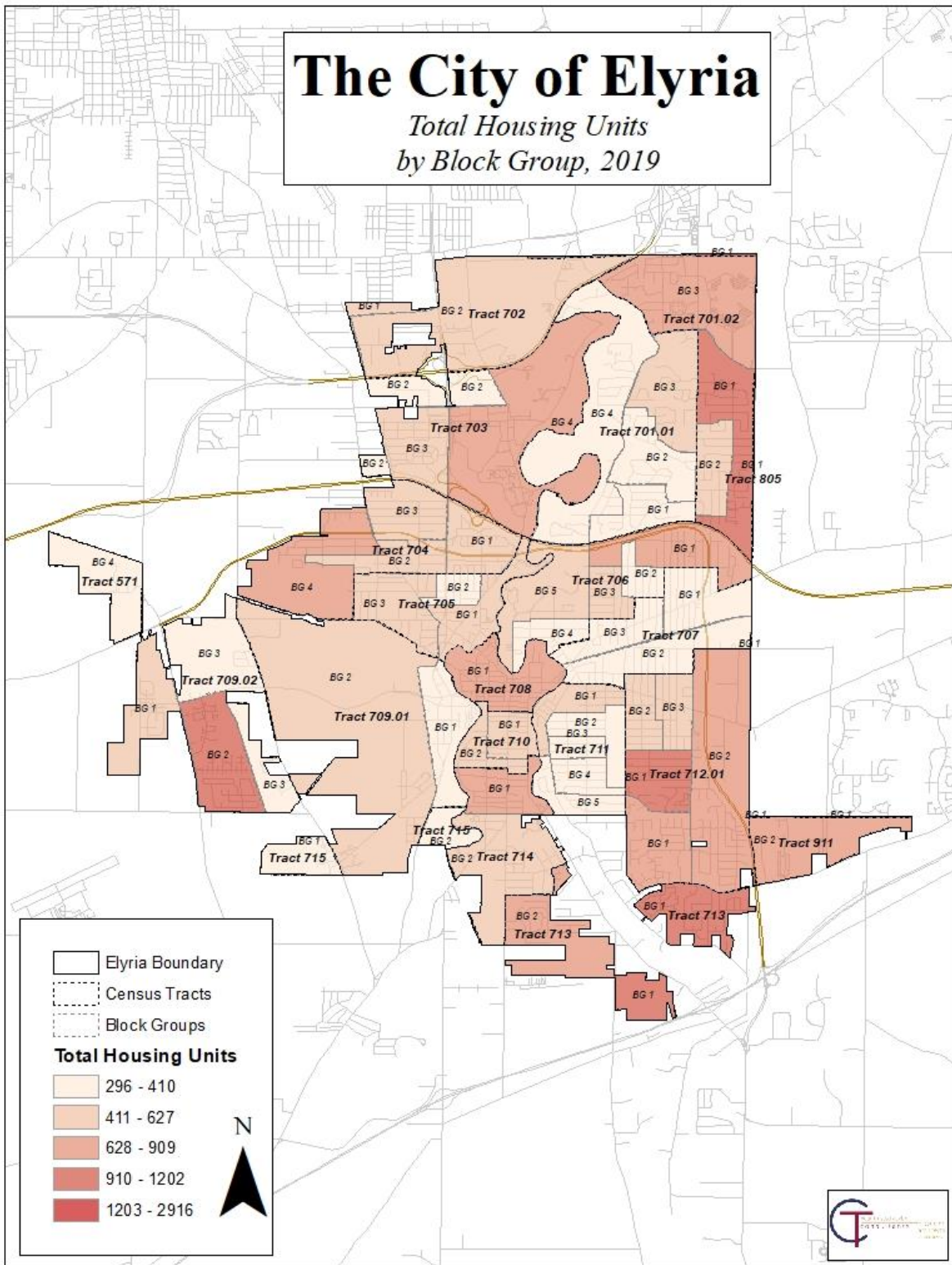
The areas identified above are located in residential and commercial areas of the City of Elyria. These areas also contain high percentages of LMI households, and many of the housing problems including cost overburdened by 30%. Census Tract 709.01 is also one of the areas of the city where the highest increase in the population age 65 and over has occurred.

Are there any community assets in these areas/neighborhoods?

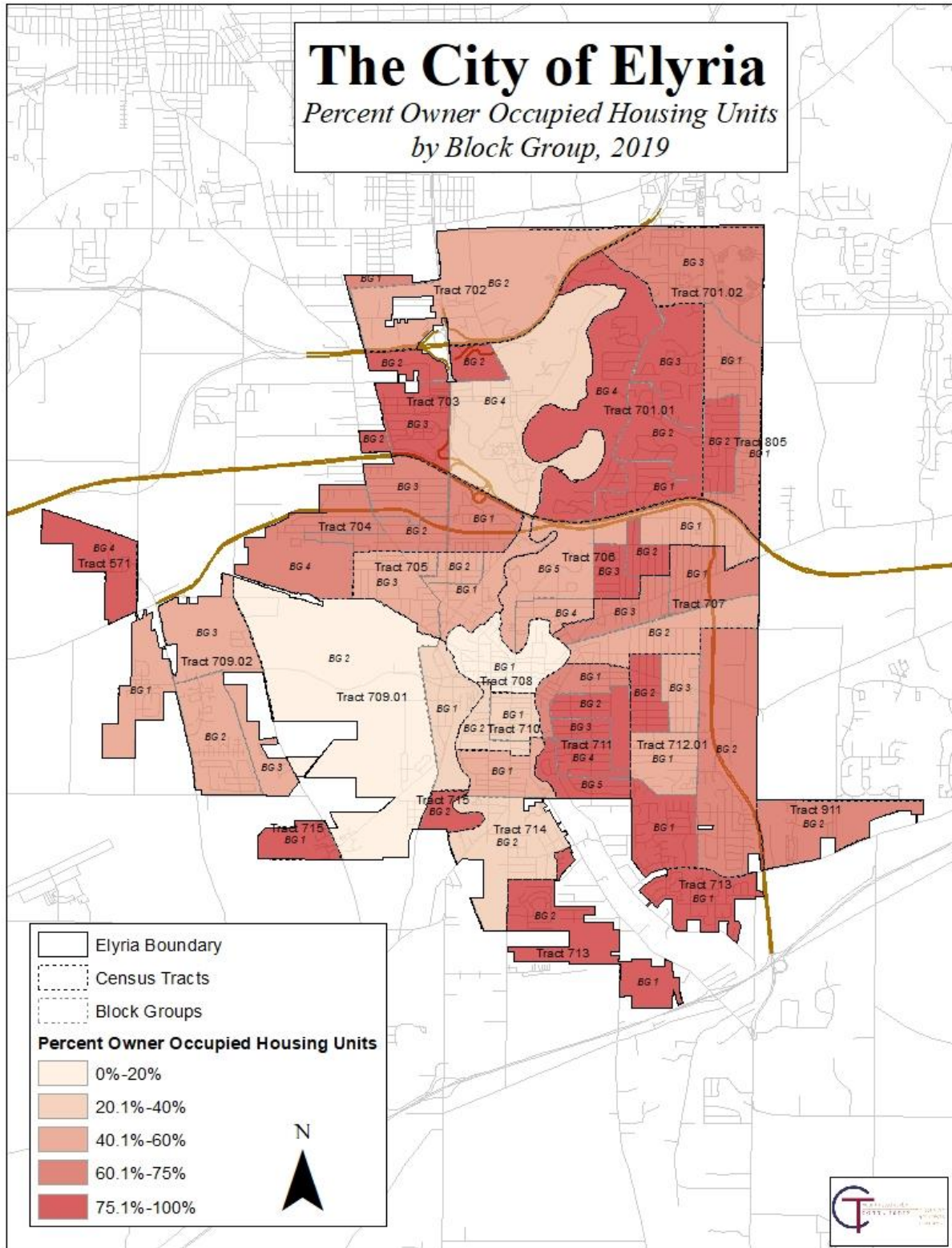
These areas are located close to the downtown of Elyria and as such contain public transportation routes, many of the City services, employment opportunities and inexpensive housing. These areas also contain schools, parks, and recreational facilities.

Are there other strategic opportunities in any of these areas?

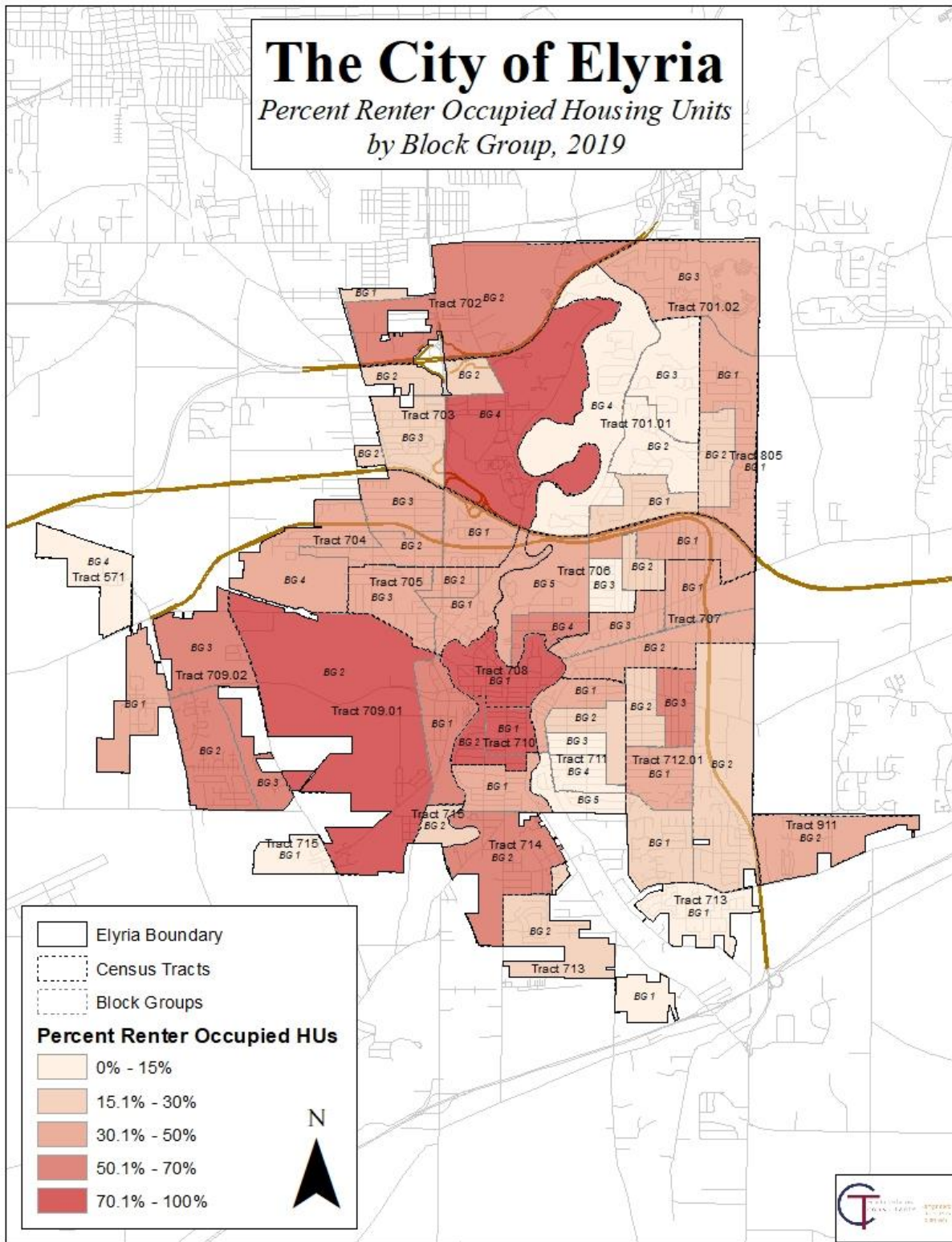
These areas also contain concentrations of CDBG Public Services Activities, areas of higher vacancy rates and renter occupied units. These areas are also not far (less than 1 ½ miles) from the Central Business District where downtown economic development and revitalization efforts have been made. There is a need to continue the revitalization efforts of the Downtown. There are also higher concentrations of older homes in South Elyria, meaning there may be opportunities for historic tax credits and revitalization of historic portions of the City.



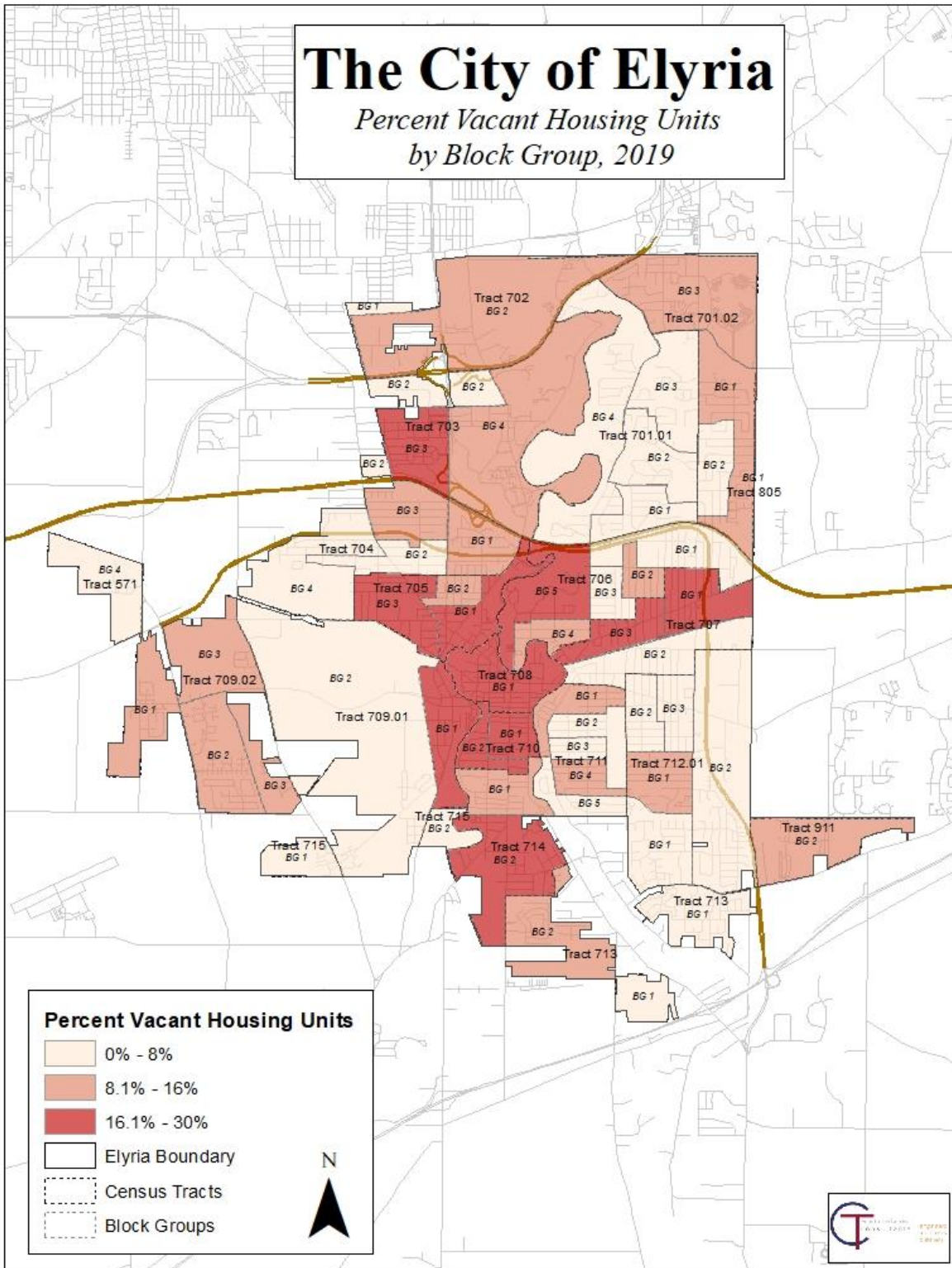
Map 9. Total Housing Units for the distribution of housing units.



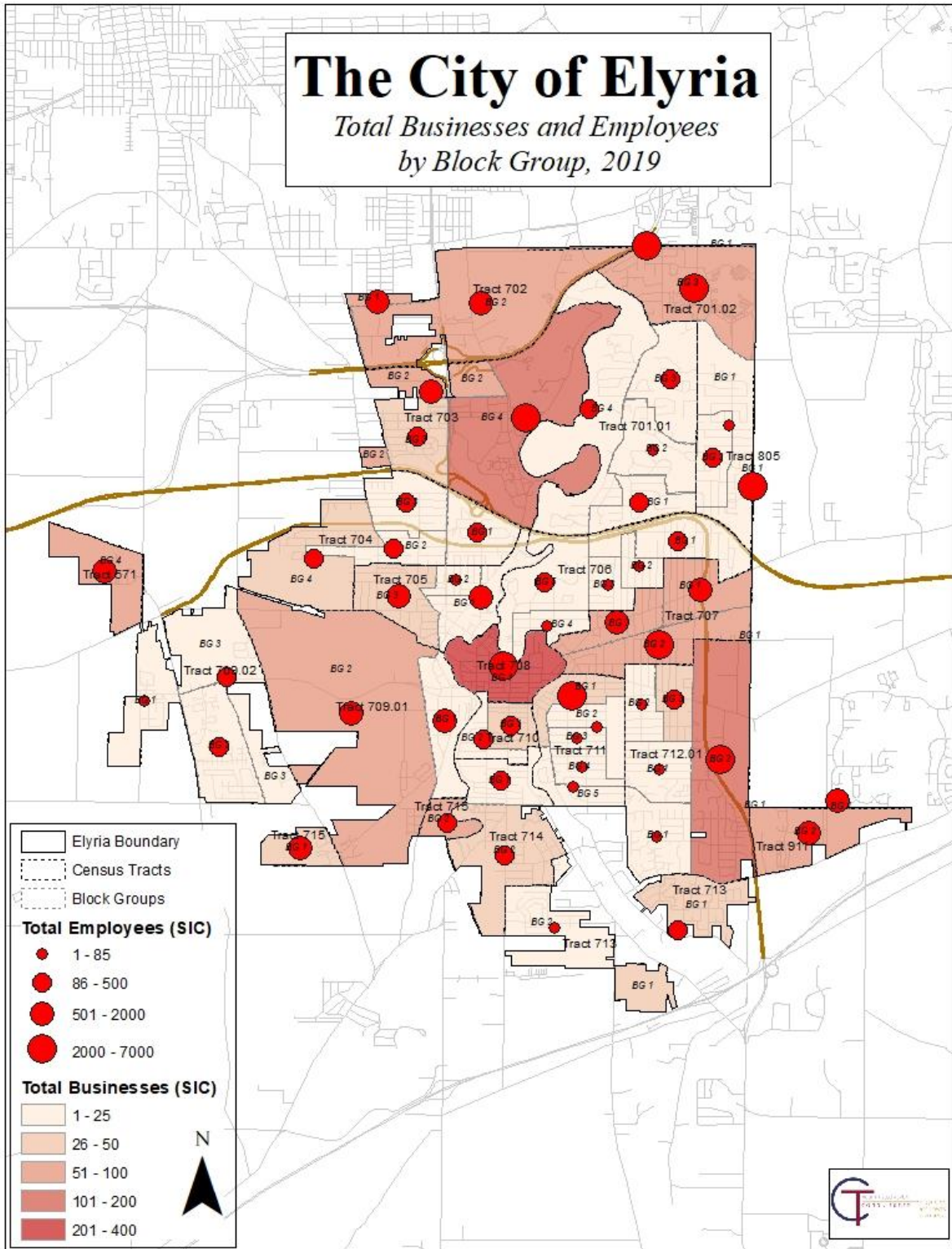
Map 10. Percent Owner Occupied Housing Units by Block Group



Map 11. Percent Renter Occupied Housing Units by Block Group.



Map 12. Percent Vacant Housing Units.



Map 13. Total Businesses and Employees by Block Group.

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

The City of Elyria is an established Ohio community. There are a variety of providers in the area. Both DSL and Cable services are available to residents. One hundred percent (100%) of residents have access to broadband.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

City residents have more than one option available for broadband internet service including Windstream, CentryLink and Spectrum.

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

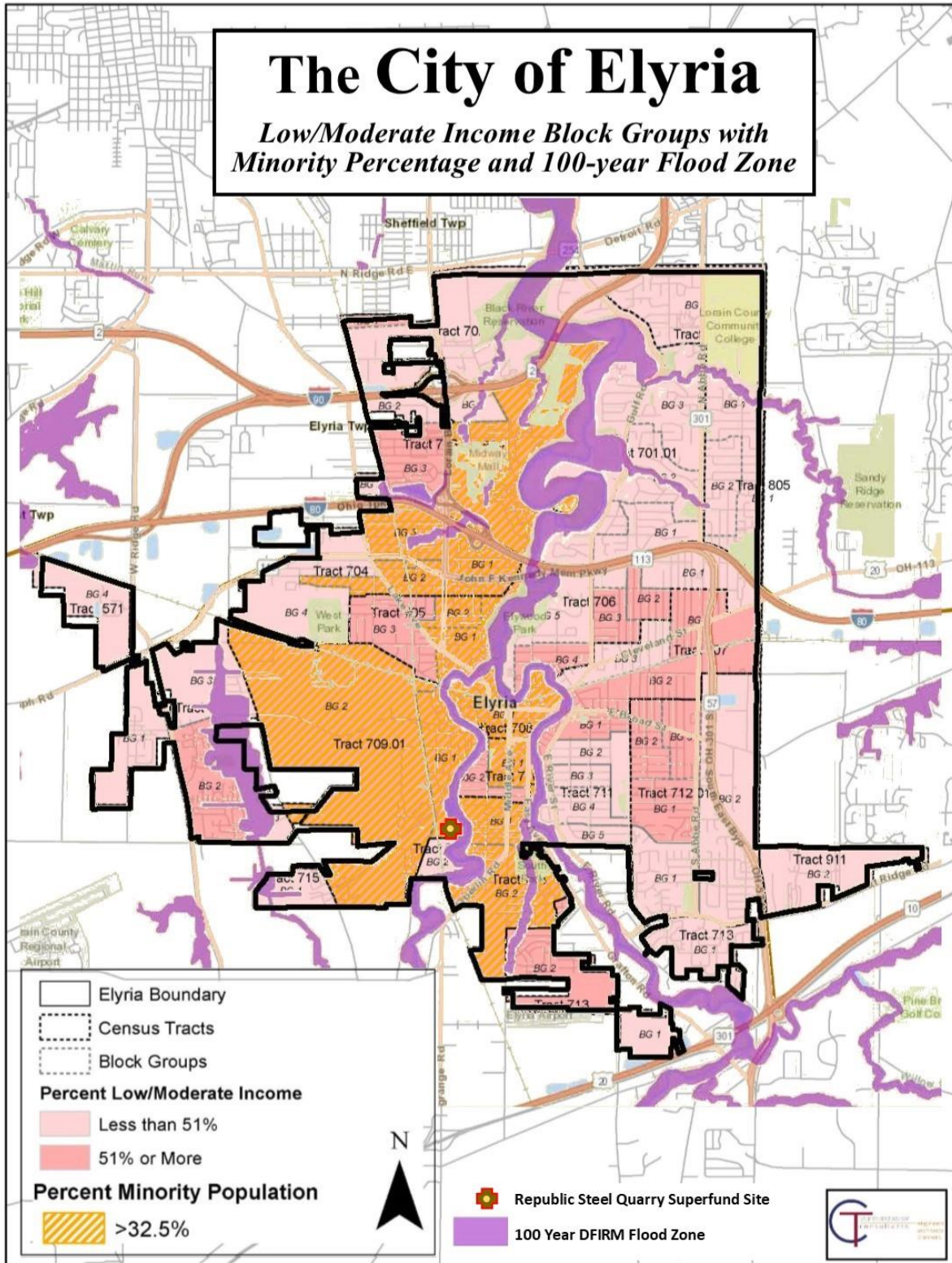
Elyria's biggest natural hazard risk is increased flooding due to more frequent and heavier rain events. The Black River flows through the central part of Elyria 12 miles north into Lake Erie. The river floods annually after the winter thaw.

In addition, the former Republic Steel Quarry located along the Black River in southern Elyria, just east of the intersection of Infirmary Road and W River Road S, is a Superfund Site. The site was one of six Superfund Sites in Northeast Ohio recently designated by the Government Accountability Office as a "highest flood hazard" putting the sites at risk from natural disasters. The GAO's recent report says "climate change may increase the frequency and intensity of some natural disasters damaging Superfund sites."

According to the EPA, from 1950 to 1975, Republic Steel discharged about 200,000 gallons of waste per day. The groundwater was later found to be contaminated with heavy metals. U.S. EPA placed the site on its Superfund Program National Priorities List (NPL) of hazardous waste sites in June 1986, and removed the contaminated soil. EPA deleted the site from the NPL on November 2002 but continues to perform five-year reviews of the site's remedy. These reviews ensure that the remedies put in place protect public health and the environment, and function as intended by site decision documents. Remedies include the prohibition of: commercial and residential use of the property, use of the groundwater for potable water, and use of the quarry for swimming or fishing. According to the GAO report, flooding could damage the site.

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

A review of the flood prone areas along the Black River in Elyria indicates that most of the residential areas along the Black River are Census Tract Block Groups with high percentages of LMI persons and minorities. **(Map 14. Low/Moderate Income Block Groups with Minority Percentage and 100-Year Flood Zone)**



Map 14. Low/Mod Income Block Groups With Minority Percent and 100-Year Flood Zone

Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Five Year Consolidated Plan is a guide for the City of Elyria to use in its housing, community development, and economic programs and initiatives. The Strategic Plan portion of the Five Year Consolidated Plan establishes the City's goals and objectives to address its need for:

- Housing
- Homelessness
- Special needs
- Community development
- Economic development
- Anti-poverty

This strategy is the result of meetings, surveys, and consultation. It is based on the needs assessment and market analysis.

The over-riding objective and strategy is to assist low and moderate income residents (income of less than 80% of the area median income). These residents are referred to as the "target income" group. The City has an overall low and moderate income percentage of its population of 52.9% (2011-2015 ACS). The City is cognizant of the Federal regulation that at least 70% of all its CDBG funds must principally benefit low and moderate income persons. The City is committed to this and has designed its Strategic Plan to meet that requirement.

The principles of the FY 2020-2024 Consolidated Plan are as follows:

- **Assist** - By developing comprehensive strategies to support and assist those residents who are low and moderate income.
- **Involve** - The community and provide opportunities for citizen input in the planning process and preparation of the plan.
- **Collaborate** - Between public, private, and non-profit agencies and organizations to ensure that activities and services will be efficient and effective.
- **Leverage** - CDBG funds and other local resources to maximize the effectiveness of programs and services.
- **Promote** - Involvement of agencies and organization to undertake specific projects and activities to assist low and moderate income persons.

The priority needs of the Five Year Consolidated Plan were determined based on the following:

- Research of existing data on needs of the City
- Thorough consultation with City staff and officials
- Interviews and meetings with stakeholders
- Resident surveys
- Surveys of social service providers, housing organizations, and community and economic development agencies
- Public hearings

The key factors affecting the determination of the Five Year priorities for the Consolidated Plan include the following:

- The types of target income households with the greatest needs
- The areas with the greatest concentration of low-income households
- Activities that will best address the needs of City residents
- The limited amount of funding available to meet the needs
- The ability to leverage additional financial resources

Priority Needs

The City of Elyria has identified the following Priority needs for the next five years:

Affordable housing: Improve the quality of the housing stock in the community and increase the supply of affordable, decent, safe, accessible, and sanitary housing for home-owners, renters, and home buyers.

Non-housing Community Development: Improve the physical condition, health and safety of neighborhoods with projects such as improvements to streets and sidewalks, waters, sewer and storm sewer systems, and/or public facilities such as parks, as well as the removal of blighting conditions.

Public services: Support social services, programs, and facilities for the elderly, persons with disabilities, the homeless, and persons with other special needs. The City will also assist public service activities on issues such as youth, diversity, food assistance, and fair housing.

Economic opportunities: Provide public infrastructure improvements to aid economic development, increase employment, self-sufficiency, educational training, and empowerment for residents of the City of Elyria, and eliminate substandard of blighted conditions.

Administration, Planning, and Management: There is a continuing need for planning, administration, management, and oversight of federal, state, and local funded programs

Homelessness is noted as a Low Priority need due to the agencies that assist persons in countywide systems.

SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 47 - Geographic Priority Areas

1	Area Name:	CDBG Target Area
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Comprehensive
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	The boundaries of the Target Area Census Tracts include the Census Tracts and those portions of Census Tracts identified by HUD as low to moderate income areas, where at least 51% of households have incomes at or below 80% of the area median income (AMI). The map accompanying this section of the Consolidated Plan illustrates the locations of these Census Tracts, based on 2010 Census Tract boundaries: 703, 704, 705, 706, 707, 708, 709.01, 709.02, 710, 711, 712.01, 713, and 714.
	Include specific housing and commercial characteristics of this target area.	The City of Elyria has an older housing stock with 78% of homes built before 1980; 46% of rental units and 22% of owner-occupied housing units have at least one selected condition. The target area has the highest concentration of rental units and some of the highest concentration of vacant units. There are not many commercial centers in the City of Elyria.
How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	CDBG funds with an area benefit must go to low- and moderate-income areas. The City continues to concentrate HUD-funding allocations to programs and services designed to assist the low income residents of these neighborhoods and to improve and revitalize these areas.	

<p>Identify the needs in this target area.</p>	<p>Combining such factors as the low incomes among residents, the high number of rental properties and concentration of vacant/abandoned units all add up to severe housing issues for the City. These housing problems identified can be linked to additional problems, such as a lack of business investment. The identified housing and community development needs for these LMI census tracts include: • Maintain and improve the quality of existing affordable housing; • Expand affordable housing opportunities; • Reduce housing cost burden; • Improve public facilities serving low and moderate income (LMI) neighborhoods; • Improve streets and sidewalks in LMI areas; Address storm water issues in LMI areas; • Remove barriers to accessibility; • Provide Elyria’s special needs and low-income residents with services to improve their self-sufficiency. • Remove blight and blighting influences in residential neighborhoods; and • Expand economic opportunities • Increase fair housing education and outreach</p>
<p>What are the opportunities for improvement in this target area?</p>	<p>There continue to be opportunities to improve existing housing conditions for residents in the target area, homeowners as well as renters, the majority of whom are low income, with limited resources and options. Revitalization efforts need to continue in order to attract private housing investment, rehabilitate existing structures and construct new market rate developments to improve the economic diversity within the City. There are many vacant houses that can either be rehabilitated or demolished, there are community centers that can be enhanced, and vacant storefronts that could be home to new businesses. These goals are interconnected and require a long term, comprehensive approach by the City, in cooperation with local housing providers, neighborhood organizations, and private developers, to achieve the ideal result - suitable, livable, sustainable neighborhoods.</p>

	Are there barriers to improvement in this target area?	The barriers to improvement are the age of the housing stock, a lack of resources to rehabilitate existing structures, a lack of available jobs, deteriorating infrastructure, and a lack of awareness of fair housing requirements. Stable and ongoing funding from Federal and State agencies is also needed in order to continue the progress being made and to enable planning for future projects and improvements.
2	Area Name:	City-wide
Area Type:		
Other Target Area Description:		
HUD Approval Date:		
% of Low/ Mod:		
Revital Type:	Housing	
Other Revital Description:		
Identify the neighborhood boundaries for this target area.	The boundaries for this target area are the boundaries for the City of Elyria.	
Include specific housing and commercial characteristics of this target area.	According to the 2011-2015 Census, the population of Elyria is 54,050. The <u>population</u> breakdown is 77.1% White, 14.9% Black or African American, with 6.1% of the population being of two or more races. The percentage of Hispanic/Latino residents is 5.5%. Elyria's population fell 2% since the 2005-2009 ACS population estimate reported in the 2015-2019 Consolidated Plan. The change in population has been somewhat disproportionate with a 2% decline in the White population, a 4% decline in the Black population, while the mixed race population increased by 47%, and though small, the Hispanic population increased by 13%. More importantly, the population that left the city was more affluent and educated. The City of Elyria has an older housing stock, 77.6% of the housing units were built prior to 1980. Over fifty-eight percent (58.75%) owner-occupied housing units, and 31.6% of the housing stock has at least one selected condition. There are not many commercial centers in the City of Elyria.	

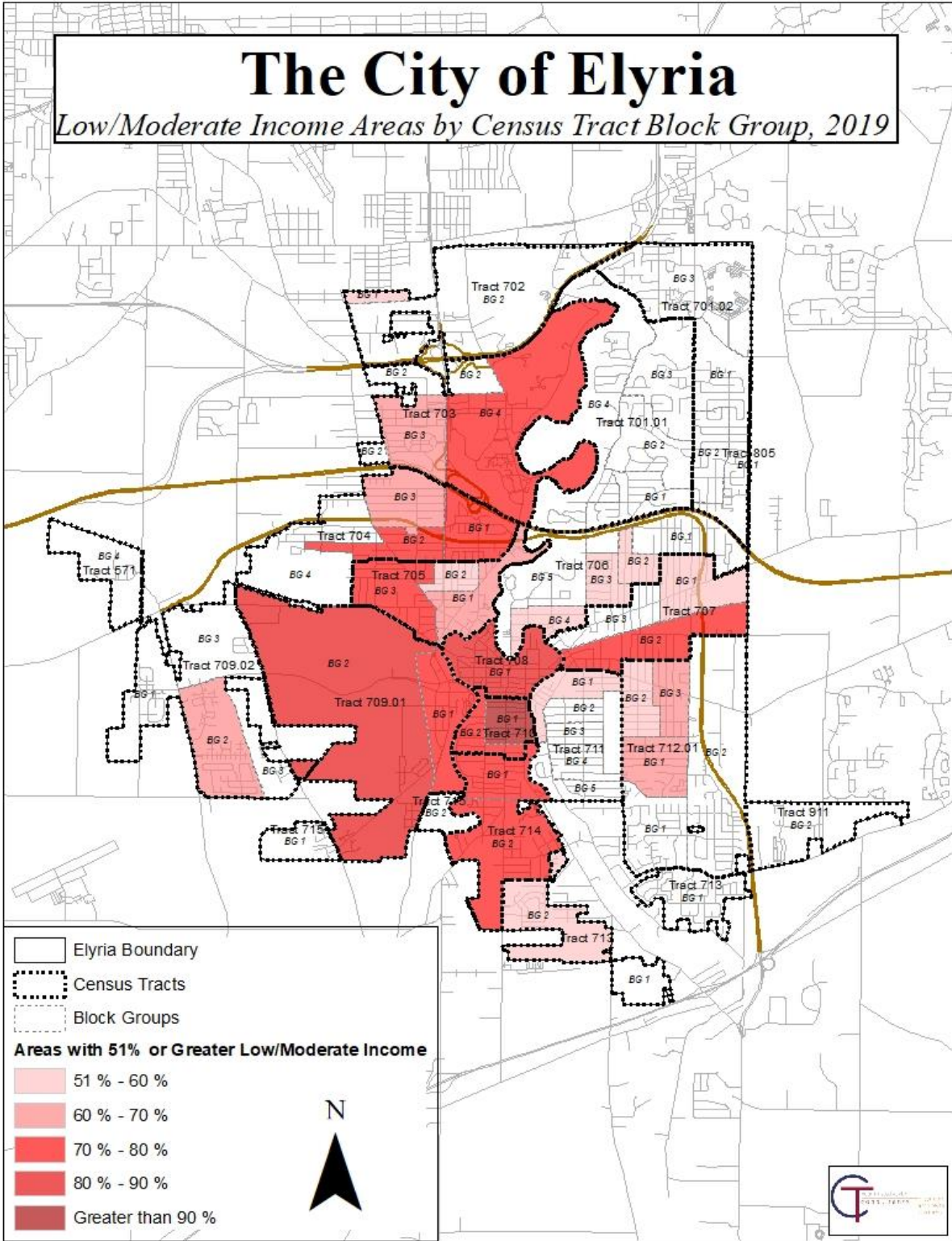
<p>How did your consultation and citizen participation process help you to identify this neighborhood as a target area?</p>	<p>CDBG funds with a limited clientele benefit must go to individuals who are low- and moderate-income. It is important to address the needs of this population regardless of where in the city they live.</p>
<p>Identify the needs in this target area.</p>	<p>There is a need for improving the quality of the housing stock and to provide for social service programs. The identified housing and community developments needs for the City include:</p> <ul style="list-style-type: none"> • Maintain and improve the quality of existing affordable housing; • Expand affordable housing opportunities; • Reduce housing cost burden; • Remove barriers to accessibility; • Improve streets and sidewalks; • Address storm water issues; • Provide Elyria’s special needs and low-income residents with services to improve their self-sufficiency. • Remove blight and blighting influences in residential neighborhoods; and • Expand economic opportunities • Increase fair housing education and outreach
<p>What are the opportunities for improvement in this target area?</p>	<p>There continue to be opportunities to improve existing housing conditions for low and moderate income residents throughout the City, homeowners as well as renters. Revitalization efforts need to continue in order to attract private housing investment, rehabilitate existing structures and construct new market rate developments to improve the economic diversity within the City. There are many vacant houses that can either be rehabilitated or demolished, community centers that can be enhanced, and vacant storefronts that could be home to new businesses. These goals are interconnected and require a long term, comprehensive approach by the City, in cooperation with local housing providers, neighborhood organizations, and private developers, to achieve the ideal result - suitable, livable, sustainable neighborhoods.</p>

<p>Are there barriers to improvement in this target area?</p>	<p>The barriers to improvement are the age of the housing stock, a lack of resources to rehabilitate existing structures, a lack of available jobs, deteriorating infrastructure, and a lack of awareness of fair housing requirements. Stable and ongoing funding from Federal and State agencies is also needed in order to continue the progress being made and to enable planning for future projects and improvements.</p>
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General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

The City of Elyria will continue to allocate its CDBG funds in low- and moderate-income areas, and for activities where there is an income requirement to participate in the program. Public facility improvements for the City's parks and recreational facilities are located in low- and moderate-income neighborhoods. In addition, the proposed infrastructure improvements including street, water, sewer and storm improvements, are also located in low- and moderate-income areas as well as activities that have a city-wide benefit.



Map Low/Moderate Income Areas by Census Tract Block Group

SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 48 – Priority Needs Summary

1	Priority Need Name	Affordable Housing Priority
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents
	Geographic Areas Affected	CDBG Target Area
	Associated Goals	AH - Maintain, Improve, Expand Affordable Housing
	Description	There is a need to improve the quality of the housing stock in the community and to increase the supply of affordable, decent, safe, accessible, and sanitary housing for home-owners, renters, and home buyers, especially those housing units occupied by low and moderate income households. Increase opportunities for LMI homeowners to secure affordable housing in the City. Provide assistance to rehabilitate and repair owner-occupied housing.
	Basis for Relative Priority	The Consolidated Plan Needs Assessment and Market Analysis document the need to maintain and improve the quality of affordable housing units for LMI households in Elyria. The analysis also documents that housing cost burden is a major problem affecting LMI households, with more than 31% of households being cost overburdened by spending more than 30% of their income on housing. There is an imbalance between homeownership and rentals. The age of the housing stock, the number of foreclosed and abandoned units, and the lingering effects of the economic downturn all impact LMI households and LMI neighborhoods.
2	Priority Need Name	Non-Housing Community Development
	Priority Level	High

	Population	Extremely Low Low Moderate Non-housing Community Development
	Geographic Areas Affected	CDBG Target Area
	Associated Goals	RN - Revitalize Neighborhoods
	Description	There is a need to improve the community facilities, infrastructure, public services, and the quality of life in the City of Elyria. This includes continuing to provide code enforcement and public infrastructure improvements (such as street, sidewalk, storm water, and park improvements) and support for private property owners' investments in their own properties. The removal of barriers to accessibility is also part of this need.
	Basis for Relative Priority	A High Priority level was chosen because these types of projects encourage reinvestment by property owners. These types of projects also assist in the revitalization of commercial areas, which leads to job retention and creation. The Consolidated Plan Needs Assessment and Market Analysis, as well as public input from both residents and business owners, and through consultations document the need to continue to improve the quality of neighborhoods through code enforcement, public infrastructure improvements and the elimination of blighting influences.
3	Priority Need Name	Public Services
	Priority Level	Low
	Population	Extremely Low Low Moderate Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence

	Geographic Areas Affected	CDBG Target Area
	Associated Goals	AH - Maintain, Improve, Expand Affordable Housing PS - Provide Needed Public Services
	Description	There is a need for housing opportunities, services, and facilities, as well as increased transportation options for persons with special needs.
	Basis for Relative Priority	A Low Priority was chosen because there are a number of programs and services for these groups that originate with other public agencies and nonprofit organizations. This priority was determined through consultations, resident input, and an analysis of the data.
4	Priority Need Name	Economic Development Priority
	Priority Level	Low
	Population	Extremely Low Low Moderate Middle Chronic Homelessness Individuals veterans Non-housing Community Development
	Geographic Areas Affected	CDBG Target Area
	Associated Goals	ED - Increase Economic Opportunities
	Description	The expansion of economic opportunities includes support and assistance to programs that increase self-sufficiency, educational training, and empowerment for residents of the City of Elyria. In addition, undertaking projects and activities designed to create and retain jobs within the City of Elyria. This need can include activities such as infrastructure improvements needed to promote economic development, demolition of blighting influences, and aggregation of parcels to facilitate new construction or expansion, as well as direct assistance to companies seeking to establish or expand operations in the City.

	Basis for Relative Priority	A Low Priority was chosen for this economic development activities because the City and the County provide activities to assist local businesses throughout the city. This priority was determined through consultations, resident input, and an analysis of the data.
5	Priority Need Name	Homelessness
	Priority Level	Low
	Population	Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Unaccompanied Youth
	Geographic Areas Affected	
	Associated Goals	AH - Maintain, Improve, Expand Affordable Housing PS - Provide Needed Public Services
	Description	There is a need for housing opportunities and services for homeless persons and persons at-risk of becoming homeless.
	Basis for Relative Priority	A Low Priority level was chosen because this housing need is addressed by other agencies on a countywide basis. This priority was determined through consultations, resident input, and an analysis of the data.
	6	Priority Need Name
Priority Level		High
Population		Extremely Low Low Moderate
Geographic Areas Affected		CDBG Target Area

Associated Goals	AM - Planning and Program Administration
Description	There is a continuing need for planning, administration, management, and oversight of federal, state, and local funded programs.
Basis for Relative Priority	The priority was determined through consultations.

Narrative (Optional)

The priority goals and strategies identified in the City’s 2020-2024 Strategic Plan are based on the needs identified in the Needs Assessment and Market Analysis sections of the Consolidated Plan. Those sections include analyses of Census data that was refined with local statistics and community input through agency consultations and citizen participation. The strategies are intended to address the needs of the community by supporting efforts to create and retain affordable housing opportunities, provide needed services and assistance to low income, homeless and other persons with special needs, invest in community development and anti-poverty programs, and expand economic opportunities. Many program activities identified in the five-year Consolidated Plan period will address more than one of these needs. The priority ranking of needs are as follows:

- **High Priority** - Activities are assigned a high priority if the City expects to fund them each year during the Five Year Consolidated Plan period.
- **Low Priority** - Activities are assigned a low priority if the activity receives the majority of its funding from other sources and/or may not be funded by the City during the Five Year Consolidated Plan period. The City may support applications for other funding if those activities are consistent with the needs identified in the Five Year Consolidated Plan. The City will continue to support and coordinate with other service providers who provide activities that are consistent with the needs identified in the Five Year Consolidated Plan.

SP-30 Influence of Market Conditions – 91.215 (b)

Influence of Market Conditions

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	Housing affordability. Housing is the single largest budgetary expense for most households. Section NA-10 Housing Needs Assessment of the 2020-2024 Consolidated Plan analyzed housing needs of Elyria residents, including low/moderate income households. The most common housing problem affecting LMI households is cost burden. Severe housing cost burden – needing to pay more than 50% of monthly income for housing – affects 2,295 renter households, of which 1,880 are very low income (at or below 30% area median income). Of these very low income renter households, 830 are small families, 285 are elderly, 185 are large families, and 580 are other households. The City will update its PPM with the State and seek funding for this in the future through CHIP funds.
TBRA for Non-Homeless Special Needs	Focus on elderly and extremely low-income households that meet the thresholds of the Section 8 Voucher program. Similar forces, variables and market characteristics that influence the use of TBRA above are applicable to the use of TBRA to serve persons with special needs who are not homeless; one could argue that their need is greater than the general low income population which is eligible for TBRA. However, an added market characteristic that may influence the use of TBRA for special needs tenants is the willingness of service providers to assist the TBRA clients to remain stable in their housing.
New Unit Production	This strategy is not prioritized at this time.
Rehabilitation	According to 2011-2015 ACS data, 78% of all occupied housing units in Elyria were built prior to 1980. Since this housing is roughly 40 or more years old, it is highly likely that many of these units need repair or rehabilitation to maintain their livability. Major operating systems (plumbing, electrical, heating, etc.) may need to be replaced. For low income homeowners, financing significant and comprehensive housing rehabilitation is often not feasible. The same analysis can apply to those renter housing units committed to providing affordable housing, which often means operating with minimal reserves to carry out repairs or cover costs of debt financing for rehabilitation. The City funds Emergency Home Repair and full household rehabilitation.
Acquisition, including preservation	This strategy is not prioritized at this time.

Table 49 – Influence of Market Conditions

SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

The 5-year Consolidated Plan for 2020 - 2024 must identify the federal, state, local, and private resources expected to be available to the City of Elyria to address priority needs and specific objectives identified in the Strategic Plan. The City of Elyria is a direct entitlement community for the Community Development Block Grant (CDBG) Program; and receives an annual allocation of Federal funding from the U.S. Department of HUD. The following financial resources are identified for the Five Year Consolidated Plan and are anticipated to be received to address the priority needs and specific objectives identified in the City of Elyria’s FY 2020-2024 Consolidated Plan and Strategy. Based on an estimated annual 5% cut in funds, the City of Elyria projects that over the course of five years, it will have approximately \$3,590,000 in anticipated resources, as depicted in Table 55:

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	746,473	30,000	361,214	1,137,687	2,736,590	CDBG funds will leverage private funding as well as other public funding from local, state, and federal funding sources.

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
Other	public - federal	Admin and Planning Economic Development Public Services	439,110	0	0	439,110	0	CDBG Covid Allocation

Table 50 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City recognizes the annual formula allocation will not meet all of the City’s needs and will continue to partner and apply for funding to address these needs. CDBG funding can leverage additional private, local, state, or federal funding for housing and community development activities. For example, the City expects to continue to carry out street reconstruction/improvements by leveraging a portion of its CDBG allocation to obtain State Issue-1 (OPWC) funds. CDBG funding allocated for economic development can leverage private investment. Matching requirements will be satisfied through other eligible financial resources and in-kind contributions.

The City's assistance to local neighborhood nonprofit groups helps to leverage the efforts of thousands of volunteers who provide service hours annually for projects that help revitalize and create sustainable neighborhoods in low- and moderate-income areas of Elyria.

Further, the City applies for CHIP funding through the State of Ohio. The City received funding for the CHIP FY19 program year. The City will reapply for funding in 2021.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City does not currently own any property or land that could be used to address the needs identified in the plan at this time.

Discussion

The City will work cooperatively with local service provider agencies to enhance its affordable housing and supportive service delivery. This effort is aimed at maximizing available resources in the leveraging of additional private, local, state, or federal funding sources. This leveraging can increase the impact these activities will have on the community, enabling more persons to be served. The principal goal of this coordinated strategy will be to assist low- and moderate income renters and owners, the homeless, female headed households with children, low-income elderly, public and assisted housing residents, persons with mental and physical disabilities, and other special needs populations.

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
ELYRIA	Government	Planning	Jurisdiction
Lorain Metropolitan Housing Authority	PHA	Public Housing	Other

Table 51 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

As stated in the HUD Desk Guide instructions, the entries in Table 56, above, represent the lead agency and other entities that will have a major role in administering and funding activities currently and potentially during the next five years, rather than a list of all potential partnerships that might occur over time.

The City has a long history of administering CDBG programs. In the implementation of this program, the City works with a variety of housing providers, social service organizations, neighborhoods groups, homeless assistance providers, and economic development organizations. The City consults with local organizations and citizens in the development of its consolidated plan and annual action plan and involves community organizations in the direct implementation of program activities through its Request for Proposals (RFP) process. Effective communication and regular consultation among the local government, public institutions, and area community agencies is a key to overcoming any real or perceived gaps in the institutional delivery system.

The City coordinates well with the local Housing Authority and Continuum of Care and other local non-profits. The City provides funding and support to local non-profits through grants and at times, services are coordinated for special programs. The City works with the CoC agencies and Housing Authority on projects located within the City and ensures the organization is Consistent with the City’s Plan. There is a local Homeless Task Force that meets on a regular basis. The task force is comprised of local social service agencies and governments, as well as citizens. The task force assesses the local needs throughout the community, fosters an environment to meet those needs and provides educational opportunities.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X		
Legal Assistance	X		
Mortgage Assistance			
Rental Assistance	X		
Utilities Assistance	X		
Street Outreach Services			
Law Enforcement	X		
Mobile Clinics	X		
Other Street Outreach Services			
Supportive Services			
Alcohol & Drug Abuse	X		
Child Care	X		
Education	X		
Employment and Employment Training	X		
Healthcare	X		
HIV/AIDS			
Life Skills	X		
Mental Health Counseling	X		
Transportation	X		
Other			

Table 52 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

Lorain County has a rental assistance program called the Housing Services Program which assists very low income families and individuals who are facing eviction or are already homeless. Funding is available to help meet housing needs such as security deposits, moving costs, and also provide emergency rent help. Many of the financial assistance programs administered are able to help people meet short term needs. In addition to providing funds and grants to qualified families and individuals, the Lorain County agencies also provide information, guidance, and case management. The primary goal is to help people become self-sufficient over the long term, so that they can get back on track with paying for their own housing and rent expenses. They collaborate with a number of different agencies throughout the county to provide intake services for the program.

Tenants in Lorain County that are facing an eviction can also apply for federal government grants from the Homeless Prevention and Rapid Re-Housing Program, and participate in a Rental Education Seminar

that provides budgeting, legal aid and more. The goal of the eviction prevention and rehousing programs for the homeless are to support needy families in the region.

The Mental Health, Addiction and Recovery Services (MHARS) Board of Lorain County has established an outreach program that works with those individuals who may have a mental illness and are homeless. There is some specialized housing units and supportive housing projects available through specific non-profits and the public housing authority. However, most have substantial waiting lists.

The MHARS Board and the Veteran's Administration both have programs for street outreach. The organization travels to every corner of the County talking to people, stopping at sites that provide meals and or day shelter, etc.

The County currently has four emergency shelters, 4 transitional housing programs and several permanent supportive housing projects.

- **The Haven Center** is a 24 hour, 365-day emergency shelter for men, women and children that has a 68 bed capacity but traditionally only houses 40 – 50. When several families are being housed, the number of beds available is reduced. The facility always has a waiting list.
- **The Genesis House** is an 18-bed shelter for victims of domestic violence.
- **The St. Elizabeth Center operates a year-round** shelter that can house 50 men.
- **The Veterans Administration** operates the Valor Home, a transitional housing project for homeless veterans, that can house 30 people.
- **YWCA provides 14 Permanent Supportive Housing beds as well as 19 Transitional Beds.**
- **The Blessing House** is Ohio's first crisis care facility for children. The facility currently has space for 10 children and has 26 children on the waiting list.

All of the Permanent Supportive Housing projects require case management and oversight to assist the families and individuals maintain their housing. Counseling services, addiction services, transportation, employment services, health services, etc. are all available to them if needed.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

Overall, existing housing, social service, mental, and other health care resources are well used and coordinated. This is in part due to the size of the City of Elyria and Lorain County. The City and the County are small enough that communication and referrals take place regularly. Umbrella service organizations provide opportunities to meet and educate one another on our respective programs.

Most current gaps stem from inadequate funding and staff resources at local agencies. Unfortunately, the City of Elyria does not have adequate funding to address staff resource and funding deficiencies at local agencies.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The City will generally support applications for housing programs by eligible non-profits and other entities when the application is limited to such entities, or, when the City is also an eligible applicant, but does not have the staff capacity, time, or resources to apply directly for funding.

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	AH - Maintain, Improve, Expand Affordable Housing	2020	2024	Affordable Housing	CDBG Target Area City-wide	Affordable Housing Priority Public Services Homelessness	CDBG: \$1,786,926	Homeowner Housing Rehabilitated: 50 Household Housing Unit Housing Code Enforcement/Foreclosed Property Care: 22550 Household Housing Unit Other: 5000 Other
2	RN - Revitalize Neighborhoods	2020	2024	Non-Housing Community Development	CDBG Target Area City-wide	Non-Housing Community Development	CDBG: \$722,202	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 28600 Persons Assisted
3	PS - Provide Needed Public Services	2020	2024	Homeless Non-Homeless Special Needs	CDBG Target Area City-wide	Public Services Homelessness	CDBG: \$433,322 CDBG-CV: \$251,288	Public service activities other than Low/Moderate Income Housing Benefit: 28600 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
4	ED - Increase Economic Opportunities	2020	2024	Non-Housing Community Development	CDBG Target Area City-wide	Economic Development Priority	CDBG: \$91,637 CDBG-CV: \$100,000	Facade treatment/business building rehabilitation: 0 Business Jobs created/retained: 0 Jobs Businesses assisted: 5 Businesses Assisted Other: 1 Other
5	AM - Planning and Program Administration	2020	2024	Administration	CDBG Target Area City-wide	Administration, Planning, and Management Priority	CDBG: \$672,613 CDBG-CV: \$87,822	Other: 1 Other

Table 53 – Goals Summary

Goal Descriptions

1	Goal Name	AH - Maintain, Improve, Expand Affordable Housing
	Goal Description	Rehabilitate the existing owner-occupied and rental housing stock in the City; Promote fair housing choice through education, outreach, counseling, and financial assistance; Assist low- and moderate-income households to become homeowners through credit counseling, and housing counseling; Increase the supply of affordable, decent, safe, accessible, and sanitary housing through new construction; Support the development of housing for the homeless and disabled by non-profit organizations and governmental agencies. Increase the supply of decent, safe, accessible, and sanitary housing for the elderly, persons with disabilities, and persons with other special needs through rehabilitation, new construction, and reasonable accommodation. Undertake code enforcement activities to stabilize housing throughout the City.
2	Goal Name	RN - Revitalize Neighborhoods
	Goal Description	Improve the physical condition, health and safety of neighborhoods with projects such as improvements to streets and sidewalks, waters, sewer and storm sewer systems, and/or public facilities such as parks, as well as the removal of blighting conditions.
3	Goal Name	PS - Provide Needed Public Services
	Goal Description	Support social services, programs, and facilities for the elderly, persons with disabilities, the homeless, and persons with other special needs; Improve and increase public safety, programs for youth, the elderly and the disabled, including recreational programs, city services, and social service programs throughout the City; Support local agencies' efforts to provide emergency shelter, transitional housing, and permanent supportive housing; Assist providers in the operation of housing and support services for the homeless and persons at-risk of becoming homeless. Cooperate and participate in the planning efforts of the various homeless organizations to more fully coordinate their policies and procedures to address homelessness. The City will also provide fair housing services for both the rental and home purchase markets, along with tenant/landlord services.
4	Goal Name	ED - Increase Economic Opportunities
	Goal Description	Support and encourage new job creation, job retention, and job training opportunities; Support business and commercial growth through expansion and new development; Plan and promote the development and redevelopment of vacant commercial and industrial sites, and the elimination of blighting conditions downtown.

5	Goal Name	AM - Planning and Program Administration
	Goal Description	Provide program management and oversight for the successful administration of federal, state, and local funded programs; Provide planning services for special studies, environmental clearance, fair housing, and compliance with all federal, state, and local laws and regulations.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The following Goal will provide housing to extremely low-income, low-income, and moderate-income families over the next five years:

- Goal 1: Maintain, Improve, and Expand Affordable Housing - The City of Elyria proposes to assist 50 LMI households by providing housing rehabilitation including ADA Improvements and energy efficient systems. It is estimated that 135 persons will benefit.

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

There are two people on the waiting list for an accessible housing unit. Lorain Metropolitan Housing Authority responds to requests for reasonable accommodations for modifications to units or transfers to appropriate units to ensure that the household member has full accessibility. LMHA processed more than 600 requests for reasonable accommodations annually for all housing programs in calendar year 2018. There are many units that are not fully mobility accessible but are visitable, having been renovated following principles of universal design.

During projects involving substantial renovations, units will be constructed/renovated utilizing principles of universal design and visibility. LMHA has a goal of establishing 72 mobility accessible public housing units. Currently there are 28.

Activities to Increase Resident Involvements

The Lorain Metropolitan Housing Authority encourages residents of its public housing communities to organize community groups to become more involved in housing management. Neighborhood crime watch groups are encouraged and assistance is needed to ensure the safety of residents. Additionally, the PHA schedules regular meetings at public housing sites to discuss needs and concerns. Voucher holders are also encouraged to participate in regular PHA meetings.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the ‘troubled’ designation

Not Applicable. The Lorain Metropolitan Housing Authority is classified by HUD as a “High Performer.”

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

The City of Elyria's FY 2020-2024 Analysis of Impediments to Fair Housing Choice has identified the following public policy impediment to affordable housing and residential housing:

Impediment 1: Fair Housing Education and Outreach

There is a need to educate persons about their rights under the Fair Housing Act and to raise community awareness to affirmatively further fair housing choice, especially for low-income residents, minorities and the disabled population. The results of the Elyria Residents Survey conducted between July 1, 2019 and September 30, 2019 revealed that only 9% of respondents believed residents of Elyria were aware of how to file complaints.

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

Goal: Make information on fair housing choice more prevalent. Ideally residents should be made aware of how to register complaints.

Strategies: In order to meet this goal, the following activities and strategies should be undertaken:

- Promote Fair Housing awareness through the media, seminars, and training to provide educational opportunities for all persons to learn more about their rights under the Fair Housing Act and Americans With Disabilities Act.
- Continue to distribute literature and informational material concerning fair housing issues, an individual's housing rights, and landlord's responsibilities to affirmatively further fair housing.
- Educate and promote that all residents have a right to live outside impacted areas.
- Work with the local Board of Realtors to provide information on fair housing choices and ways to promote fair housing.
- Strive for better intergovernmental cooperation between Federal and State partners, as well as community groups, to effectively identify and address potential barriers to affordable housing choice.

Conditions that Create Barriers to Affordable Housing

In Elyria, there are three specific conditions that create barriers to affordable housing:

Age of Housing – Over ¾ of the City’s housing stock is more than 40 years old, and in need of renovation/rehabilitation. The cost to renovate, replace aging systems and otherwise maintain an older house can be costly.

Financial Capacity – Housing affordability and housing cost burden are also an issue for the City’s low- and moderate-income households. Housing cost burden - needing to pay more than 30% or 50% of monthly income for housing - affects 9,874 households, which represents 84% of all LMI households.

Public Policies Regarding Investment of Federal Housing and Community Development Funds - Housing choice can be affected by the allocation of staff and financial resources to housing related programs and initiatives.

SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Lorain County Task Force for the Homeless seeks to eliminate homelessness in Lorain County by assessing the characteristics and needs of the county's homeless; fostering the development of housing and services to meet these needs; educating citizens and officials about local homelessness; and advocating on behalf of homeless persons. Meetings are held the second Monday of every month at 9:00am at the Lorain Metropolitan Housing Authority's Main Office and are open to the public.

The Task Force promotes issues around homelessness and affordable housing, spearheads the county wide Continuum of Care process, leads the Point In Time Homeless Count, and seeks to coordinate the efforts of all agencies participating in the Federal Homeless Management Information System (HMIS).

The Lorain Metropolitan Housing Authority Admissions and Resident Services Staff are knowledgeable of the services available to the homeless in the County and share information and/or make referrals as needed to applicants and residents alike. Additionally, the Lorain Metropolitan Housing Authority is the grantee for the Shelter Plus Care Program in Lorain County which serves the chronically homeless and disabled individuals.

Addressing the emergency and transitional housing needs of homeless persons

All of the shelters provide case management services to assist homeless persons, including the chronic homeless individuals and families, to make the transition to permanent housing. During their shelter stays, counseling is provided to the head of the households to improve their incomes, either through employment or referrals to state and Federal agencies to supplement their income and/or to address their disabilities. They are referred to programs such as Medicaid, food stamps, veterans' health benefits, disability, social security, etc. Case management staff refer the disabled, homeless individuals and families to permanent supportive housing programs. Veterans are referred to the Lorain County Veterans Service Commission in Elyria, veterans' housing choices, and the VASH supportive housing vouchers. Shelter care case management staff assists clients in locating suitable housing that they can continue to live in upon discharge.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals

and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The Lorain Metropolitan Housing Authority works in conjunction with Genesis House, Haven Center, Faith House, Catholic Charities, and St. Elizabeth Center to provide information on affordable housing. In addition, homeless are given priority on both the Housing Choice Voucher Program and Public Housing Waiting Lists.

The Shelter Plus Care (SPC) Program:

The Shelter Plus Care (SPC) Program's mission is to ensure an integrated system of care from prevention through intervention for homeless adults within the Lorain County community. SPC accomplishes this through the development of policies and practices, community involvement, advocacy, the coordination of services that respect human dignity, strengthens partnerships, and maximizes resources.

The SPC Program, a component of the Continuum of Care, provides housing and supportive services on a long-term basis for hard-to-serve homeless persons with disabilities and their families primarily those who are seriously mentally ill, have chronic problems with alcohol and/or drugs, or have acquired immunodeficiency syndrome and related diseases. Referrals are made to the Shelter Plus Care Program by contract agencies of the mainstream behavioral health systems based on the SPC Program criteria.

Shelter Plus Care agency representatives meet on a monthly basis to review program performance, discuss and make policies, and provide monitoring of the implementation of the program. With the assistance of collaborative partners, such as the Mental Health, Addiction and Recovery Services (MHARS) Board of Lorain County, The Nord Center, El Centro de Servicios Sociales, Lorain County Alcohol and Drug Abuse Services, Firelands Counseling, Gather Hope House, and many others, program participants receive intensive supportive services geared to maintaining a home and identifying critical issues. Services include: case management, money management, alcohol and drug abuse treatment, education programs, health and mental health related services, life skills training, outreach services, and transportation.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

The Continuum of Care's Shelter Plus Care Program is an integrated system of care designed to prevent and address issues of homelessness in Lorain County. Homeless care providers work through the program to provide counseling and supportive services to homeless individuals to address the root issues of homelessness such as mental health, drug and alcohol abuse, money management, or domestic issues.

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

The revised Federal lead-based paint regulations published on September 15, 1999 (24 CFR Part 35) have had a significant impact on many activities – rehabilitation, tenant based rental assistance, and property acquisition – supported by the CDBG program. The City of Elyria will comply with Title 24 Part 35: Lead-Based Paint Poisoning Prevention in Certain Residential Structures (Current Rule).

How are the actions listed above related to the extent of lead poisoning and hazards?

Prior to 1980, lead-based paint was used widely throughout homes and businesses in the United States. According to the 2011-2015 American Community Survey Data and the 2011-2015 CHAS Data, approximately 76% of owner-occupied houses and 79% of renter-occupied houses have a risk of containing lead-based paint.

How are the actions listed above integrated into housing policies and procedures?

The City of Elyria has operated home rehabilitation programs in one form or another over the last 30 years, and the need for home rehab assistance has increased. It is anticipated that the City will continue to do so over the next five years. As these will be paid for through the use of its Entitlement CDBG funds through the State of Ohio. The City will abide by the appropriate regulations as follows.

General Requirements

- Notification to purchasers, owners and tenants telling them: that their property was built prior to 1978; it may contain lead-based paint; lead-based paint has certain hazards; lead-based paint poisoning has symptoms and can be treated; and you should take precautions to avoid poisoning.
- Inspection for presence of lead-based paint prior to any Federally funded renovation or rehab that is likely to disturb painted surfaces.
- Reduction of lead-based paint hazards as part of rehab work for all rehab projects receiving \$5,000 to \$25,000 per unit in Federal funds.
- Abatement of lead-based paint hazards in conjunction with rehab work for all rehab projects receiving more than \$25,000 per unit in Federal funds.
- Implementation of risk assessments, lead inspections and clearance testing in housing with CDBG funds.

- Notification of occupants in Federally-assisted housing about the extent and results of all risk assessment, inspection or reduction activities where they live.

Specific Process

- A complete inspection will be made by either qualified City staff or contractors to determine feasibility, scope of work and a cost estimate.
- The City's Housing Inspector will review all work that needs to be completed (both lead and non-lead related), to determine the appropriate work sequence, and will prepare the various work specifications. The responsibility for preparation of specifications is that of the City's Housing Inspector.
- The City will be instructed to begin obtaining estimates from homeowner selected contractors for the work to be completed using the City's Contractor Lists. Licensed lead abatement and Renovator & Remodeler contractors are included on a separate list.
- Once all cost estimates have been turned in and contractor selections made by the homeowner, a pre-construction conference will be held to discuss work sequencing, clearance testing, temporary relocation, etc. The homeowner, Housing Inspector, and all contractors will be required to be at this meeting.
- The Housing Inspector will act as the coordinator between the homeowner and Abatement or Renovator & Remodeler Contractor as phases of the work are completed and clearance testing is necessary and when temporary relocation is deemed necessary. There may be some occasions when the occupants must be temporarily relocated during the lead hazard reduction work. Should this occur, costs will be charged to the City's CDBG program.
- Generally, interim controls will be used on most situations as allowed under (24 Code of Federal Regulations Part 35) Subpart J of the lead regulations for rehab costs under \$25,000. However, even though interim controls may be allowed, abatement may be used in some cases. This determination will be made by the City's Housing Inspector on a case-by-case basis. It is understood that only Ohio Department of Health-licensed abatement contractors can perform actual abatement work, not Renovator & Remodeler contractors.

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

“Poverty level” is defined as an annual income level, adjusted for family size and number of children. In 2015, a 1-person household (under age 65) was considered in poverty if annual income was below \$11,770.00; a 3-person family with 2 children under age 18 was considered in poverty if annual income was below \$20,290.00.

According to the 2011-2015 American Community Survey Data, approximately 22.2% of the City of Elyria’s residents live in poverty, while only 13.7% of Lorain County residents live in poverty and 14.9% of the State of Ohio residents live in poverty. Female-headed households with children are particularly affected by poverty at 50.5%. The City’s goal is to reduce the extent of poverty by 5%, based on actions the City can control and work with other agencies/organizations.

The City’s anti-poverty strategy is based on attracting a range of businesses and supporting workforce development including job-training services for low income residents. In addition, the City’s strategy is to provide supportive services for target income residents.

Planned economic development programs include:

- **Employment** - Support and encourage new job creation, job retention, and job training opportunities.
- **Financial Assistance** - Support business and commercial growth through expansion and new development.
- **Redevelopment Program** - Plan and promote the development and redevelopment of vacant commercial and industrial sites.

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

Providing access and increasing the supply of affordable housing is integrally tied to the City's anti-poverty strategy. The most successful way to increase access is through job training/creation activities while providing safe and decent affordable housing.

The City will continue to endorse programs from the Lorain Metropolitan Housing Authority for family self-sufficiency and economic development opportunities.

Establishing healthy neighborhoods through development of public facilities, infrastructure, commercial, and recreational activities is another approach. Hand-in-hand with promoting and providing safe and

decent housing is the elimination of blighting influences in neighborhoods. The City's Code Enforcement program investigates complaints on code violations.

Through the Street Department, the City continues to assist neighborhood investment efforts by providing street improvements (including sidewalks and handicap accessibility) throughout the city with emphasis on CDBG eligible areas.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Monitoring Plan

Actions to Be Taken to Monitor Performance and Steps/Actions to Ensure Compliance and Timeliness:

- All participants in the City's Home Rehabilitation programs are requested to fill out evaluations/questionnaires which review program success or failure. If the responses received warrant it, program changes will be made. The City performs a monitoring visit during the program year and at close out.
- The IDIS system will be updated annually.
- The City of Elyria maintains complete and accurate program and financial records for its grant programs in compliance with audit and monitoring requirements.
- Internal grant financial records are updated on a monthly basis to monitor expenditure levels and progress.
- The Consolidated Annual Performance and Evaluation Report (CAPER) is prepared annually for HUD's review of the CDBG program. This is also used to monitor progress on strategies in both the one-year and five-year plans.
- The CAPER will be made available to the public. These reports will assist in determining whether or not changes need to be made in the Five-Year Plan and in the development of the one-year updates.
- As required, timeliness on draw-downs are checked two months prior to the end of the program year.

Subrecipient Monitoring Procedures:

- The City will require that all subrecipients submit full documentation (copies of invoices paid, time sheets, checks, etc.) for all transactions for which they request reimbursement. This will provide the City with a complete set of records in its office rather than a random sampling.
- Each subrecipient will be monitored on-site every year to verify that the documentation submitted for reimbursement are true copies of original records, and that the activities funded are actually underway. The subrecipient will be notified in advance of the monitoring visit.
- Subrecipients will be required to submit an annual report to the City on their programs, providing data and information on successes, problems, etc. and financial information.
- The City may randomly confirm financial documentation with banks and vendors such as statements and invoices.

- Subrecipients will be required to complete the City's "Subrecipient Monitoring Questionnaire" to confirm that internal monitoring and controls are in place.

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The 5-year Consolidated Plan for 2020 - 2024 must identify the federal, state, local, and private resources expected to be available to the City of Elyria to address priority needs and specific objectives identified in the Strategic Plan. The City of Elyria is a direct entitlement community for the Community Development Block Grant (CDBG) Program; and receives an annual allocation of Federal funding from the U.S. Department of HUD. The following financial resources are identified for the Five Year Consolidated Plan and are anticipated to be received to address the priority needs and specific objectives identified in the City of Elyria's FY 2020-2024 Consolidated Plan and Strategy. Based on an estimated annual 5% cut in funds, the City of Elyria projects that over the course of five years, it will have approximately \$3,590,000 in anticipated resources, as depicted

in Table 55:

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	746,473	30,000	361,214	1,137,687	2,736,590	CDBG funds will leverage private funding as well as other public funding from local, state, and federal funding sources.
Other	public - federal	Admin and Planning Economic Development Public Services	439,110	0	0	439,110	0	CDBG Covid Allocation

Table 54 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City recognizes the annual formula allocation will not meet all of the City’s needs and will continue to partner and apply for funding to

address these needs. CDBG funding can leverage additional private, local, state, or federal funding for housing and community development activities. For example, the City expects to continue to carry out street reconstruction/improvements by leveraging a portion of its CDBG allocation to obtain State Issue-1 (OPWC) funds. CDBG funding allocated for economic development can leverage private investment. Matching requirements will be satisfied through other eligible financial resources and in-kind contributions.

The City's assistance to local neighborhood nonprofit groups helps to leverage the efforts of thousands of volunteers who provide service hours annually for projects that help revitalize and create sustainable neighborhoods in low- and moderate-income areas of Elyria.

Further, the City applies for CHIP funding through the State of Ohio. The City received funding for the CHIP FY19 program year. The City will reapply for funding in 2021.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City does not currently own any property or land that could be used to address the needs identified in the plan at this time.

Discussion

The City will work cooperatively with local service provider agencies to enhance its affordable housing and supportive service delivery. This effort is aimed at maximizing available resources in the leveraging of additional private, local, state, or federal funding sources. This leveraging can increase the impact these activities will have on the community, enabling more persons to be served. The principal goal of this coordinated strategy will be to assist low- and moderate income renters and owners, the homeless, female headed households with children, low-income elderly, public and assisted housing residents, persons with mental and physical disabilities, and other special needs populations.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	AH - Maintain, Improve, Expand Affordable Housing	2015	2019	Affordable Housing	CDBG Target Area City-wide	Affordable Housing Priority Homelessness	CDBG: \$457,086	Homeowner Housing Rehabilitated: 10 Household Housing Unit Housing Code Enforcement/Foreclosed Property Care: 500 Household Housing Unit
2	RN - Revitalize Neighborhoods	2020	2024	Non-Housing Community Development	CDBG Target Area City-wide	Non-Housing Community Development	CDBG: \$225,078	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 28600 Persons Assisted
3	PS - Provide Needed Public Services	2015	2019	Homeless Non-Homeless Special Needs	CDBG Target Area City-wide	Public Services	CDBG: \$107,138 CDBG-CV: \$251,288	Public service activities other than Low/Moderate Income Housing Benefit: 28600 Persons Assisted
4	ED - Increase Economic Opportunities	2020	2024	Non-Housing Community Development	CDBG Target Area City-wide	Economic Development Priority	CDBG: \$91,637 CDBG-CV: \$100,000	Facade treatment/business building rehabilitation: 0 Business Businesses assisted: 5 Businesses Assisted Other: 1 Other

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	AM - Planning and Program Administration	2020	2024	Administration	CDBG Target Area City-wide	Administration, Planning, and Management Priority	CDBG: \$256,848 CDBG-CV: \$87,822	Other: 1 Other

Table 55 – Goals Summary

Goal Descriptions

1	Goal Name	AH - Maintain, Improve, Expand Affordable Housing
	Goal Description	Rehabilitate the existing owner-occupied and rental housing stock in the City; Undertake code enforcement activities to stabilize housing throughout the City.
2	Goal Name	RN - Revitalize Neighborhoods
	Goal Description	Improve the City's public facilities and infrastructure through rehabilitation and new construction. Improve the physical, visual, and handicapped accessibility of community facilities and infrastructure.
3	Goal Name	PS - Provide Needed Public Services
	Goal Description	Support social services, programs, and facilities for the elderly, persons with disabilities, the homeless, and persons with other special needs; Improve and increase public safety and social services programming for youth, the elderly and the disabled, including recreational programs, city services, and other social service programs throughout the City; Assist providers in the operation of housing and support services for the homeless and persons at-risk of becoming homeless, including providing meals. Promote fair housing choice through education, outreach, counseling, and financial assistance.

4	Goal Name	ED - Increase Economic Opportunities
	Goal Description	Plan and promote the development and redevelopment of vacant commercial and industrial sites, and the elimination of blighting conditions downtown. Provide assistance to for-profit business and micro-enterprises.
5	Goal Name	AM - Planning and Program Administration
	Goal Description	Provide program management and oversight for the successful administration of federal, state, and local funded programs

Projects

AP-35 Projects – 91.220(d)

Introduction

There are three national objectives under the CDBG Program that all projects must meet.

1. CDBG regulations require that no less than 70% of a grant can be awarded to projects that benefit low- and moderate-income persons.
2. CDBG funds may aid in the prevention or elimination of slum and blighted conditions.
3. CDBG funds may be utilized to address other community development needs having a particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

The CDBG Program is flexible and allows the City to determine how best to meet the needs of low- and moderate-income residents. The goals established in the Consolidated Plan guide the City in awarding CDBG funds.

The City of Elyria will certify that 70% of the aggregate expenditure of CDBG funds over five years (2020 – 2024) will benefit persons of low and moderate incomes.

The figures listed for programs do not include funds that will be matched or leveraged through financial institutions and property owners or individual projects. Program income is budgeted back into the program that generated it, with the exception of funds being repaid to programs that no longer operate under CDBG.

The City of Elyria will undertake the following activities with the FY 2020 CDBG funds. The budget includes the anticipated 2020 funding, prior year carryover and anticipated program income and additional COVID-19 allocation.

The PY 2020 funds were allocated to reflect the greatest benefit to low-moderate income persons. The City also recognizes the need for addressing the other needs of the community such as quality of housing stock, economic development, and the overall betterment of the City. The allocation is consistent with the Consolidated Plan.

Projects

#	Project Name
1	Housing Rehabilitation
2	Code Enforcement
3	South Park Trail

#	Project Name
4	Downtown Slum and Blight
5	Public Facilities - Library
6	Elyria Parks & Recreation - Open Rec
7	Elyria Parks & Recreation - Reach and Rise
8	Elyria Parks & Recreation - TAP Active People Program
9	Boys & Girls Club - Youth Programming
10	Salvation Army - Utility Assistance
11	Spark Theatre
12	Elyria Mini Pioneers
13	Adopt a School Initiative
14	Save Our Children
15	Neighborhood Alliance - Senior Programming
16	Horizon Education Center - Youth Programming
17	Administration and Planning
18	Economic Development (COVID)
19	Employment Training (COVID)
20	Youth Services (COVID)
21	Subsistence Payments (COVID)
22	Food Banks (COVID)

Table 56 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The City of Elyria has allocated its CDBG funds for FY 2020 based on which activities will principally benefit low- and moderate-income persons. Nearly all programs are offered city-wide to low- and moderate-income residents with the exception of Public Facilities improvements (i.e. street, water, sewer, storm repair/replacement, etc.) Each year the City’s low- and moderate-income areas will be evaluated to determine where there is the greatest need for these infrastructure improvements.

- Housing Rehabilitation – city-wide
- The Public Facilities Improvements activities are either located in a low- and moderate-income census area or have a low- and moderate-income service area benefit or clientele over 51% low- and moderate-income.
- The Public Services activities assist social service organizations with programs which benefit low-income clients in the City.

There are no obstacles to addressing underserved need with the exception of the amount of funds available to the City.

AP-38 Project Summary
Project Summary Information

1	Project Name	Housing Rehabilitation
	Target Area	City-wide
	Goals Supported	AH - Maintain, Improve, Expand Affordable Housing
	Needs Addressed	Affordable Housing Priority Homelessness
	Funding	CDBG: \$336,638
	Description	The proposed 2020 allocation plus prior year carryover and anticipated program income will support a minimum of 10 Emergency Home Repairs, five (5) partial salaries, supplies & advertising. This will directly benefit LMI persons. Funds will also be utilized as leverage in other programs such as CHIP.
	Target Date	2/28/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 10 LMI Households will benefit from this activity.
	Location Description	This activity will take place City-wide.
	Planned Activities	The City of Elyria anticipates assisting 10 low-moderate income households with needed emergency home repairs.
2	Project Name	Code Enforcement
	Target Area	CDBG Target Area
	Goals Supported	AH - Maintain, Improve, Expand Affordable Housing
	Needs Addressed	Affordable Housing Priority
	Funding	CDBG: \$164,040
	Description	The proposed \$60,000 requested for 2020 plus prior year carryover will support three (3) full-time inspectors for code enforcement in the CDBG target areas and one partial salary in Community Development.
	Target Date	2/28/0021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 22,550 Households will benefit from this activity.

	Location Description	This activity will take place in low/mod income areas in the City of Elyria.
	Planned Activities	Funds will support three full time inspectors for code enforcement in the low/mod income areas of the City as well as one partial salary for Community Development.
3	Project Name	South Park Trail
	Target Area	CDBG Target Area
	Goals Supported	RN - Revitalize Neighborhoods
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$70,312
	Description	The City of Elyria will utilize \$68,000 in CDBG funds and \$75,000 of the City's Issue 6 funds to add a walking trail at South Park. The trail will be a safe and accessible place for the community to exercise.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 4,200 people will benefit by this activity.
	Location Description	The trail will be located at South Park, 101 South Park Drive in the City of Elyria.
Planned Activities	A walking trail will be constructed at the City's South Park.	
4	Project Name	Downtown Slum and Blight
	Target Area	CDBG Target Area City-wide
	Goals Supported	ED - Increase Economic Opportunities
	Needs Addressed	Non-Housing Community Development Economic Development Priority
	Funding	CDBG: \$91,637
	Description	The City will utilize the funding to address slum and blight issues in the Downtown.
	Target Date	2/28/2021

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 28,736 LMI persons will benefit from this activity.
	Location Description	All projects in this activity will be completed in the Central Business District of the City of Elyria.
	Planned Activities	The City of Elyria intends to address slum and blight conditions in the Central Business District of the City of Elyria including but not limited to sidewalks and signage.
5	Project Name	Public Facilities - Library
	Target Area	CDBG Target Area City-wide
	Goals Supported	RN - Revitalize Neighborhoods
	Needs Addressed	Non-Housing Community Development
	Funding	CDBG: \$51,700
	Description	The City intends to replace the sidewalk along East Ave to provide safe passage for patrons and comply with City code requirements.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	The City estimates that 28,736 people will benefit by this activity.
	Location Description	The Elyria Public Library is located in the Central Business District of Elyria at 320 Washington Ave., Elyria. Ohio.
Planned Activities	This project involves replacement of sidewalk primarily along East Avenue.	
6	Project Name	Elyria Parks & Recreation - Open Rec
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$8,789

	Description	Funds to help support the Open Rec programs at East and West Parks. The Open Rec program is an after school program for children ages K-5 that provides recreational activities, sports, and quiet places to work on homework. Both East and West Rec Centers primarily serve low-mod income households. The program takes place M-W-F from 3:00 p.m. - 5:15 p.m. from October to February. Each participant is required to complete a registration form. The activity is an increase to an existing Open Rec activity.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 138 children will benefit from this activity.
	Location Description	This activity will take place at East and West Parks in Elyria, Ohio
	Planned Activities	The program is currently offered at West Park, and the CDBG funds will assist the program at East Park by providing an increase to an existing Open Rec activity.
7	Project Name	Elyria Parks & Recreation - Reach and Rise
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$7,238
	Description	Funds to help support the Reach & Rise Discovery Camps at South Rec and Cascade Park Nature Center. The camps are offered over the summer and free to all participants. The purpose of the camps is to provide a safe place for children and educational activities over the summer months. The CDBG funds will be utilized to support the salaries of staff. This year, the goal is to expand on the existing programs offered and provide more access to those camps for children. The camps reinforce skills in science, math, and reading, promote healthy living, promote responsibility, positive behavior and character development, and offer nutritious meals. Most camps will run from 8:30 a.m. - 4:00 p.m. on weekdays. The Reach and Rise Camps include Environmental Science, Sports and Healthy Living, Arts and Music, Motivational/Leadership, Basketball, Mad Science, Explorer, and Extreme Adventure.

	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 117 children will benefit from this activity.
	Location Description	The activity will take place at South Recreation Center and at Cascade Park Nature Center.
	Planned Activities	Children will given the opportunity to attend up to three of the week-long Reach and Rise Discovery Camps between June 8 - August 14 at Elyria's four neighborhood and two additional public parks. Most camps will run weekdays from 7:30 a.m. - 4:30 p.m.
8	Project Name	Elyria Parks & Recreation - TAP Active People Program
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$28,435
	Description	Funds to support the TAP Active People Program. This program is available at East and West Rec Centers. The TAP program is designed for senior citizens (limited clientele) incorporating physical activity, community engagement, and social interaction through programs including; chair yoga, bus trips, lunch outings and informational speakers. Class offerings in Pickleball, Walkercise, Exercise, Aerobics, Golfing, Volleyball and Zumba Gold are also available. The TAP program also provides blood pressure checks for the seniors.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated at 198 people will benefit from this activity.
	Location Description	This activity will take place at East and West Recreation Centers in the City of Elyria.

	Planned Activities	Program activities for Seniors including physical activity, community engagement, and social interactions through programs such as chair yoga, bus trips, and lunch outings. Classes offerings include Pickleball, Walkercise, Exercise, Aerobics, Golfing, Volleyball and Zumba Gold.
9	Project Name	Boys & Girls Club - Youth Programming
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$10,340
	Description	The Boys and Girls Clubs of Lorain County received funds to offer this program during program year 2019. The program will be enhanced in program year 2020 with the introduction of a dedicated tutor working, individually or in small groups, the full hours that South Recreation site is operational, using evidence-based curriculum.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 51 children will benefit from this activity.
	Location Description	Elyria South Recreation Center located at 216 16th Street, Elyria.
Planned Activities	CDBG Funding will be utilized to offer tutoring services at the South Recreation Center as part of the Boys & Girls Clubs of Northeast Ohio (Elyria Club)' Middle / High School Activities Program.	
10	Project Name	Salvation Army - Utility Assistance
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$5,894

	Description	The requested funding will be used to support The Emergency Services Program which includes providing emergency food items in coordination with Second Harvest Food Bank, utility assistance vouchers, and emergency shelter. Emergency Utility Assistance provides utility payment for eligible individuals or families at risk of losing electric, water, or gas service. The Case Worker determines eligibility during the intake process and qualified clients' outstanding utility bills are brought up to date. The goal is to help clients secure an additional 30 days of service. The number of vouchers issued is based on the Salvation Army's financial resources available for this program. The requested CDBG funds will allow The Salvation Army to meet the increased requests and expand upon the existing services provided to low-income households.
	Target Date	2/28/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 75 people will benefit from this activity.
	Location Description	The Salvation Army, 716 Broad Street, Elyria, OH 44035.
	Planned Activities	The program will provide low income clients in need with utility assistance to avoid shut off of needed services. The goal of the program is to relieve the person's immediate crisis and provide assistance that will prevent future crises.
11	Project Name	Spark Theatre
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$6,096
	Description	Programming for children which includes performing arts classes, a variety of workshops, and school assemblies.
	Target Date	2/26/2021

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 31 children will benefit from this activity.
	Location Description	South Rec. located at 101 S. Park Drive, Elyria, Ohio
	Planned Activities	Spark Theatre Company plans to offer five sets of drama classes. Each set will be 10 weeks long and include 1 to 1.5 hours of class time weekly.
12	Project Name	Elyria Mini Pioneers
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$10,340
	Description	Youth Programming - Youth football and cheer program.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 55 children will benefit from this activity.
	Location Description	South Park Rec. 101 South Park Drive, Elyria, Ohio
	Planned Activities	Youth Football and cheer program.
13	Project Name	Adopt a School Initiative
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$6,204

	Description	The Adopt-A-School Initiative was created to plan, direct and coordinate a variety of services that impact children, youth adults, adults and senior citizens. The program offers GED class working with Lorain County Community College's Aspire Program; Different Exercise Programs to help Senior Citizens and their family members improve heart health; Classes to Senior Citizens and others that will allow them to use their hands and skills including classes on how to sew and crochet; and, the Back to School Rally Program - provides school supplies, socks, shoes, an shoe vouchers to assist families that have students headed back to school.
	Target Date	2/28/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 157 people will benefit from this activity.
	Location Description	Education Wing of Second Baptist Church - 427 Chapman Lane, Elyria.
	Planned Activities	Senior and Youth Programming including Exercise classes, sewing and crochet classes, GED classes and a Back to School Program.
14	Project Name	Save Our Children
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$10,351
	Description	ETAS (Elyria Teens Achieve Success) Summer Program. The Summer Dreamer Program is designed to help children maintain and improve their academic prowess. The Summer Dreamer Program is different from the school year and promotes a sense of community and pride amongst students through incorporating the arts, students are enriched with an artistic variety that will enhance fluency in addition to written and oral self-expression. These multiple studies support education in the arts boosting reading readiness, word fluency and written expression.
	Target Date	2/26/2021

	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 28 teen youth will benefit from this activity.
	Location Description	Save Our Children - 330 2nd Street, Elyria, Ohio
	Planned Activities	Provide a summer youth enrichment titled ETAS (Elyria Teens Achieve Success).
15	Project Name	Neighborhood Alliance - Senior Programming
	Target Area	City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$8,281
	Description	Senior Enrichment Services, Elyria Emergency Home Delivered Meals.
	Target Date	2/28/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 6 unduplicated Elyria senior residents will benefit by this program.
	Location Description	Scattered sites throughout the City of Elyria.
	Planned Activities	It is estimated that six senior Elyria residents will receive emergency home delivered meals.
16	Project Name	Horizon Education Center - Youth Programming
	Target Area	CDBG Target Area City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$5,170

	Description	The Southside Pride Collaborative mission is support a sustainable, healthy, and safe community for 5th through 8th grade students and families in South Elyria. The Program seeks to coordinate resources and opportunities and strives to ensure that all 5th through 8th grade students in South Elyria improve their health knowledge, develop communication and life skills. Funding will assist with supplies, bicycles and staffing.
	Target Date	2/26/2021
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that children will benefit from this activity.
	Location Description	Horizon Education Center, 233 Bond Street, Elyria
	Planned Activities	Planned activities include after school and summer programming. Funds will be used for staffing, supplies, and bicycles.
17	Project Name	Administration and Planning
	Target Area	City-wide
	Goals Supported	AM - Planning and Program Administration
	Needs Addressed	Administration, Planning, and Management Priority
	Funding	CDBG: \$236,467
	Description	Funds will be used for general program administration activities for the CDBG Program.
	Target Date	2/28/2021
	Estimate the number and type of families that will benefit from the proposed activities	NA
	Location Description	NA
Planned Activities	General administration of grant program.	
18	Project Name	Economic Development (COVID)
	Target Area	City-wide
	Goals Supported	ED - Increase Economic Opportunities
	Needs Addressed	Economic Development Priority

	Funding	CDBG: \$100,000
	Description	Provide technical assistance, grants, loans, and other financial assistance to establish, stabilize, and expand microenterprises that provide medical, food delivery, cleaning, and other services to support home health and quarantine. (COVID)
	Target Date	9/1/2022
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that at least 5 businesses will benefit from this activity.
	Location Description	City wide.
	Planned Activities	Matrix Codes 18A or 18C
19	Project Name	Employment Training (COVID)
	Target Area	City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$50,000
	Description	Assistance to increase self-sufficiency, including literacy, independent living skills, and job training.
	Target Date	9/1/2022
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that at least 15 persons will benefit from this activity.
	Location Description	City-wide.
	Planned Activities	Assistance to increase self-sufficiency, including literacy, independent living skills, and job training. Matrix Code 05H.
20	Project Name	Youth Services (COVID)
	Target Area	CDBG Target Area
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$50,000

	Description	Services that benefit children.
	Target Date	9/1/2022
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that at least 100 children will benefit from this activity.
	Location Description	City-wide and target areas.
	Planned Activities	Services that benefit children in response to COVID. Matrix Code 05D/05L.
21	Project Name	Subsistence Payments (COVID)
	Target Area	City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$100,000
	Description	One-time or short-term (no more than 3 months) emergency payments on behalf of individuals or families, generally for the purposes of preventing homelessness.
	Target Date	9/1/2022
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 50 LMI persons will benefit from this activity.
	Location Description	City wide
	Planned Activities	One-time or short-term (no more than 3 months) emergency payments on behalf of individuals or families, generally for the purposes of preventing homelessness. Matrix Code 05Q.
22	Project Name	Food Banks (COVID)
	Target Area	City-wide
	Goals Supported	PS - Provide Needed Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$51,288

Description	Costs associated with the operation of food banks, community kitchens, and food pantries.
Target Date	9/1/2022
Estimate the number and type of families that will benefit from the proposed activities	It is estimated that at least 50 households will benefit from this activity.
Location Description	City-Wide
Planned Activities	Costs associated with the operation of food banks, community kitchens, and food pantries. Matrix Code 05Q.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The following information provides a profile of the population, age, and racial/ethnic composition of the City of Elyria. This information was obtained from the U.S. Census Bureau American Factfinder website, <http://factfinder.census.gov>. The 2011-2015 American Community Survey 5 Year Estimates were used to analyze the social, economic, housing, and general demographic characteristics of the City of Elyria. The 5 year estimates are the most recent data available for the City. The 2010 U.S. Census data is included where possible.

Population:

Key points are:

- Between 2009 and 2015, the population decreased by approximately 2.1%
- The City population is shown as 54,050 in the 2011-2015 ACS data compared to 55,199 in the 2005 – 2009 ACS data.

Age:

Key points are:

- Median age in Elyria is 36.7 years old
- Youth under age 18 account for 23.1% of the population
- Seniors age 62 or over are 18.2% of the population

Race/Ethnicity:

Composition from 2011-2015 American Community Survey Data:

- 14.9% are Black or African American
- 77.1% are White
- 0.7% are Asian
- 6.1% are Two or More Races
- 5.5% are Hispanic or Latino

Income Profile:

The Median Income for a family of four (4) in the Cleveland-Elyria-Mentor, Ohio HMFA is \$66,100 for

2015. The following is a summary of income statistics for the City of Elyria::

- At the time of the 2011-2015 American Community Survey, median household income in the City of Elyria was \$40,952 which was significantly lower than Lorain County (\$52,457) as well as the State of Ohio (\$49,429).
- 31.2% of households have earnings received from Social Security income.
- 7.3% of households have earnings received from public assistance, including Supplemental Security Income.
- 20.4% of households have earnings received from retirement income.
- 60% of female headed households with related children under 5 were living in poverty.
- 36.5% of all youth under 18 years of age were living in poverty, which is significantly higher than five years previously.

Low/Mod Income Profile:

The low- and moderate-income profile for City of Elyria is a measurement of the area's needs. The City of Elyria has an overall low- and moderate-income percentage of 52.89%.

Economic Profile:

The following illustrates the economic profile for the City of Elyria as of the 2011-2015 American Community Survey:

- 26.0% of the employed civilian population had occupations classified as management, business, science, and arts.
- 23.3% of the employed civilian population had occupations classified as sales and office.
- 22.9% were in the service sector.
- 10.5% of workers were considered in the government class.

According to the 2011-2015 ACS data, the unemployment rate for Elyria was 10.87%. However, more recent data indicate that the unemployment rate for Elyria has declined to 5.7% in July 2019, though somewhat higher than the Ohio unemployment rate of 4.6% and the Nation’s rate of 3.7%.

Geographic Distribution

Target Area	Percentage of Funds
CDBG Target Area	
City-wide	100

Table 57 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Elyria has allocated its CDBG funds to those populations that are over 51% low and moderate income. At least 70% of all the City's CDBG funds that are budgeted for activities will principally benefit low and moderate income persons. The following guidelines for allocating CDBG funds will be used by the City for the FY 2020 Program Year:

- Housing rehabilitation activities benefit LMI households regardless of the location within the city.
- The Public Facilities Improvements activities benefit the entire city or are either located in a low and moderate income census area or have a low and moderate income service area benefit or clientele over 51% low and moderate income.
- The Public Services activities are for social service organizations with low income clients in the City.

Discussion

The FY 2020 CDBG Program funds were allocated to reflect the greatest benefit to low-moderate income persons. The City recognizes the need for addressing housing affordability issues through both Housing Rehab and Public Service activities.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City of Elyria will utilize its CDBG funds to rehabilitate decent, safe, sound, and sanitary housing units. The one year goals for affordable housing in the City of Elyria for FY 2020 are the following:

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	10
Special-Needs	0
Total	10

Table 58 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	10
Acquisition of Existing Units	0
Total	10

Table 59 - One Year Goals for Affordable Housing by Support Type

Discussion

The City of Elyria will fund the following projects with the FY 2020 CDBG funds to address housing issues:

- Housing Rehabilitation
- Code Enforcement
- Fair Housing

AP-60 Public Housing – 91.220(h)

Introduction

The Lorain Metropolitan Housing Authority is the public housing agency that serves the City of Elyria and Lorain County. The Housing Authority's mission statement states that: "The Lorain Metropolitan Housing Authority is committed to providing safe, decent, and affordable housing for the residents of Lorain County. LMHA strives to be a national pacesetter among housing providers."

The Housing Authority owns and manages 1,438 units of public housing, of which 100 units are elderly. In addition, the Housing Authority administers 3,129 Housing Choice Vouchers.

Actions planned during the next year to address the needs to public housing

The Lorain Metropolitan Housing Authority is using its capital funds to improve the conditions of the public housing units and to provide a more suitable living environment. Accordingly, the Housing Authority's Capital Funds Program Five-Year Action Plan proposes to utilize their funding and make improvements throughout the public housing communities during FY 2020.

These funds will be used for:

- **Operations**
- **Management Improvements**
- **Administration**
- **Fees and Costs**
- **Dwelling Structures**
- **Non-Dwelling Structures**
- **Demolition**
- **Development Activities**
- **Contingency**

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The Lorain Metropolitan Housing Authority encourages residents of its public housing communities to organize community groups to become more involved in housing management. Neighborhood crime watch groups are encouraged and assistance is needed to ensure the safety of residents. Additionally, the PHA schedules regular meetings at public housing sites to discuss needs and concerns. Voucher holders are also encouraged to participate in regular PHA meetings.

If the PHA is designated as troubled, describe the manner in which financial assistance will be

provided or other assistance

The Lorain Metropolitan Housing Authority is not classified as a "High Performer" is performing satisfactorily according to HUD guidelines and standards.

Discussion

The City of Elyria has identified that there is a need for housing to address the households affected by housing problems, severe housing problems, and housing cost over burden. The Lorain Metropolitan Housing Authority is an important part of the City of Elyria's housing strategy.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The Five Year Consolidated Plan is to serve as a consolidated planning document, an application, and a strategic plan for the City of Elyria, OH. The following goals and objectives for the City of Elyria's Homeless Strategy have been identified for the five-year period of FY 2020 through FY 2024:

- **Maintain, Improve and Expand Affordable Housing** - Support the development of housing for the homeless and disabled by non-profit organizations and governmental agencies.
- **Provide Needed Public Services** - Support local agencies' efforts to provide emergency shelter, transitional housing, and permanent supportive housing.
- **Provide Needed Public Services** - Assist providers in the operation of housing and support services for the homeless and persons at-risk of becoming homeless.
- **Provide Needed Public Services** - Cooperate and participate in the planning efforts of the various homeless organizations to more fully coordinate their policies and procedures to address homelessness.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City has included in this year's Action Plan \$5,700 in assistance to the Salvation Army to assist homeowners with Utility payments which would assist in preventing homelessness.

The City has included \$8,000 in assistance for Neighborhood Alliance which will provide emergency home delivered meals for 6 unduplicated Elyria residents.

The Lorain County Task Force for the Homeless seeks to eliminate homelessness in Lorain County by assessing the characteristics and needs of the county's homeless; fostering the development of housing and services to meet these needs; educating citizens and officials about local homelessness; and advocating on behalf of homeless persons.

The Lorain Metropolitan Housing Authority Admissions and Resident Services Staff provide information about the services available to the homeless in the County and share information and/or make referrals as needed to applicants and residents alike. Additionally, the Lorain Metropolitan Housing Authority is the grantee for the Shelter Plus Care Program in Lorain County which serves the chronically homeless

and disabled individuals.

Addressing the emergency shelter and transitional housing needs of homeless persons

The Lorain Metropolitan Housing Authority coordinates the provision of emergency and transitional housing needs of homeless persons. The City of Elyria provides public services support to local agencies who are working with the LMHA.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Lorain Metropolitan Housing Authority works in conjunction with Genesis House, Haven Center, Faith House, Catholic Charities, and St. Elizabeth's Homeless Service Center to provide information on affordable housing. In addition, homeless are given priority on both the Housing Choice Voucher Program and Public Housing Waiting Lists.

The Shelter Plus Care (SPC) Program:

The SPC Program, a component of the Continuum of Care, provides housing and supportive services on a long-term basis for hard-to-serve homeless persons with disabilities and their families primarily those who are seriously mentally ill, have chronic problems with alcohol and/or drugs, or have acquired immunodeficiency syndrome and related diseases. Referrals are made to the Shelter Plus Care Program by contract agencies of the mainstream behavioral health systems based on the SPC Program criteria.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services,

employment, education, or youth needs

The Continuum of Care's Shelter Plus Care Program is an integrated system of care designed to prevent and address issues of homelessness in Lorain County. Homeless care providers work through the program to provide counseling and supportive services to homeless individuals to address the root issues of homelessness such as mental health, drug and alcohol abuse, money management, or domestic issues.

Discussion

The City of Elyria in cooperation with the Lorain County Task Force for the Homeless, will seek to eliminate homelessness in Lorain County over the next five years. The City will support the CoC in its applications for funds to address the homelessness issue in Elyria and the surrounding Lorain County, Ohio.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The City of Elyria has submitted an Analysis of Impediments to Fair Housing Choice for 2020. This analysis has identified the following barriers to housing that pertain to affordable housing:

Impediment: Quality of Rental Housing vs. Affordability:

Goal: Promote the development of affordable, safe, sound, and decent rental housing outside areas of low-income concentration.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

In addition to identifying impediments to Fair Housing Choice, the AI set goals and objectives for addressing those impediments.

Strategies: In order to meet this goal, the following activities and strategies should be undertaken:

- Apply for State Home Funds to be used for tenant based rental assistance.
- Continue to support and encourage landlords to participate in the City's Rental Rehabilitation Loan Program.
- Continue to enforce local codes and ordinances, as well as the Elyria Rental Registry Program.
- Partner with the Lorain County Metropolitan Housing Authority to offer Section 8 Housing Choice Voucher holders the option to convert to homeownership.
- Apply for State Home Funds to be used for down payment assistance for homeownership.

Discussion:

The City regularly reviews the Elyria Zoning Ordinance to address any provision that appears to be in conflict with the Fair Housing Act, as amended. None of the other City of Elyria policies and procedures have been identified as barriers to affordable housing. The City also amended a Community Reinvestment Area to allow for the construction of affordable rental housing and continues to work with New Sunrise properties and PIRHL Developers to facilitate the construction of low-income housing. The City shares fair housing materials to all subrecipients and verifies the fair housing brochures provided to

the various entities are available at the respective locations. Further, the City coordinates Fair Housing trainings with social service agencies and other community partners. The City will continue to work with the community and provide education to at-risk populations in the 2020 program year.

AP-85 Other Actions – 91.220(k)

Introduction:

The City of Elyria has developed the following actions which addresses obstacles to meeting underserved needs, fosters affordable housing, reduces lead-based hazards, reduces the number of families living in poverty, develops institutional structures, and enhances coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

Despite City and service provider efforts, there remains a significant number of obstacles to meeting underserved needs. The following are obstacles to meeting these needs in Elyria.

- Absentee Landlords
- Stagnant Economy
- Tight rental housing market and escalating rental rates
- An increasing number of elderly residents who desire to age in-place, or who must move to an affordable, low-maintenance housing unit.

Actions planned to foster and maintain affordable housing

To foster and maintain affordable housing, the City of Elyria proposes to carry out the following activities:

- **Housing Rehabilitation** - Rehabilitate the existing owner-occupied and rental housing stock in the City.
- **Fair Housing** - Promote fair housing choice through education, outreach, counseling, and financial assistance.
- **Home Ownership** - Assist low- and moderate-income households to become home-owners through credit counseling and housing counseling.

Actions planned to reduce lead-based paint hazards

Prior to 1980, lead-based paint was used widely throughout homes and businesses in the United States. According the 2011-2015 American Community Survey Data and the 2011-2015 CHAS Data, approximately 76% of owner-occupied houses and 79% of renter-occupied houses have a risk of

containing lead-based paint.

Lead is most hazardous to children under the age of 6, whose still-developing nervous systems are particularly vulnerable to lead and whose normal play activities expose them to potentially-contaminated dust and soil. One- and two-year-old children are at even greater risk because of normal hand-to-mouth activity and the greater mobility during the second year of life that gives them more access to lead hazards. The existence of children with elevated blood lead levels and a large proportion of houses with risk of lead based paint, underline the importance of this issue for the City of Elyria.

To reduce the risk of lead-based paint hazards, the City of Elyria follows the State of Ohio's regulations on lead-based paint for the sale and rehabilitation of households. These requirements include:

- Notification to purchasers, owners and tenants telling them: the property was built prior to 1978; it may contain lead-based paint; lead-based paint has certain hazards; lead-based paint poisoning has symptoms and can be treated; and you should take precautions to avoid poisoning.
- Inspection for presence of lead-based paint prior to any Federally funded renovation or rehab that is likely to disturb painted surfaces.
- Reduction of lead-based paint hazards as part of rehab work for all rehab projects receiving \$5,000 to \$25,000 per unit in Federal funds.
- Abatement of lead-based paint hazards in conjunction with rehab work for all rehab projects receiving more than \$25,000 per unit in Federal funds.
- Implementation of risk assessments, lead inspections and clearance testing in housing with CDBG and CHIP funds.
- Notification of occupants in federally-assisted housing about the extent and results of all risk assessment, inspection or reduction activities where they live.

Actions planned to reduce the number of poverty-level families

According to the 2011-2015 American Community Survey Data, approximately 22.2% of the City of Elyria's residents live in poverty, while only 13.7% of Lorain County residents live in poverty and 14.9% of the State of Ohio residents live in poverty. Female-headed households with children are particularly affected by poverty at 50.5%. The City's goal is to reduce the extent of poverty by 5%, based on actions the City can control and work with other agencies/organizations.

The City's anti-poverty strategy is based on attracting a range of businesses and supporting workforce development including job-training services for low income residents. In addition, the City's strategy is

to provide supportive services for target income residents.

Actions planned to develop institutional structure

The City will continue to coordinate its efforts with local agencies to carry out the activities described in the Consolidated Plan. The City will continue to evaluate the area needs and participate in local efforts to improve and expand on the institutional delivery structure.

Actions planned to enhance coordination between public and private housing and social service agencies

The primary responsibility for the administration of the Annual Action Plan is assigned to the Office of Community Development in the City of Elyria. This Office coordinates activities among the public and private organizations, in their efforts to implement different elements and to realize the prioritized goals of the Annual Action Plan. The City is committed to continuing its participation and coordination with public, housing, and social service organizations. The City uses an RFP process to solicit funding proposals under the City's CDBG program. In addition, the City sends out applications to a list of agencies, organizations, and housing providers that have previously submitted an application or which have expressed an interest in submitting an application. The application is reviewed by the Office of Community Development staff and they discuss any questions with the applicant. This strategy provides the opportunity to enhance the coordination between public and private housing and social service agencies. In addition, the consultation process that was part of the development of this Consolidated Plan provided an additional method for increasing discussion and communication between the City and local agencies.

Discussion:

All of the foregoing issues and activities serve to strengthen the City's efforts to carry out the goals and policies established in the Consolidated Plan, Five-Year Strategic Plan and Annual Action Plan.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The City of Elyria receives an annual allocation of CDBG funds. This section provides information regarding program specific requirements for the CDBG funding that the City receives for various, housing and community development projects and activities to be undertaken in this Annual Action Plan. The questions below have been completed as they are applicable.

The City will receive \$746,473 in CDBG 2020 funding, \$439,100 in CDBG-CV funding and is anticipating \$30,000 in program income in 2020. The total anticipated amount in 2020 is \$1,215,583.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	30,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	30,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	88.00%

The City of Elyria anticipates that it should receive approximately \$30,000 in Program Income from the rehabilitation loan repayments. These funds are then loaned to new housing rehabilitation clients.

Attachments

Citizen Participation Comments



Attachments

Citizen Participation Comments

- Public Hearing #1 August 26, 2019
- Public Hearing #2 October 15, 2019
- Public Hearing #3 October 28, 2019
- Resident Survey Findings
- Stakeholder Interview Notes
- Public Comment Period
 - Public Comment Received #1
 - Public Comment Received #2

Citizen Participation Comments

**Public Hearing #1
August 26, 2019**

AFFIDAVIT

THE STATE OF OHIO
County of Lorain

**PUBLIC HEARING
NOTICE
CITY OF ELYRIA
AUGUST 26, 2019
8:00 P.M.**

seventy-two (72) hours
prior to the meeting to
provide the necessary an-
nouncements.

Forrest L. Bullock
Council Clerk

C.T. B18119
25848828

I, the undersigned, being duly sworn,
do upon my oath depose and say for the
publishers of THE CHRONICLE TELEGRAM;
that said newspaper is printed and published,
and of general circulation in Lorain County; that
said newspaper meets the requirements of
Sections 7.12 and 5721.01 Ohio Revised Code
as amended effective September 14, 1987, and
that the notice, a copy of which is attached, was
published in said newspaper on the 18th day of
August, 2019 A.D.

Notice is hereby given that
a Public Hearing will be
held on Monday, August
26, 2019 in Elyria City
Council Chambers,
Elyria City Hall, 131
Court Street, Elyria, Ohio
at 8:00 p.m. concerning
the City's FY2020 Commu-
nity Development Block
Grant (CDBG) program,
the 2020-2024 Consol-
idated Plan and Analysis of
Impediments to Fair Hou-
sing Ohio.

The purpose of the public
hearing is to obtain the
views or opinions on the
City's community develop-
ment and housing needs
and to provide an opportu-
nity for citizen participation
in determining the commu-
nity development and
housing activities for which
assistance will be sought.

The City anticipates ap-
proximately \$721,491 of
new funds for FY2020. In-
formation concerning the
range of activities that can
be undertaken and other
community development
and housing requirements
will be discussed. Activities
currently in process will
also be presented at the
hearing.

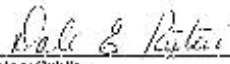
For further information,
contact the City of Elyria,
Office of Community De-
velopment, 131 Court
Street, Elyria, Ohio 44065.
The telephone number is
440-325-1541.

Those persons needing
assistance, or with special
needs, must contact the
Office of the Council Clerk
at 440-325-1559



Legal Clerk, THE CHRONICLE TELEGRAM

Sworn to and subscribed before me this 18th
day of August, A.D. 2019.



Notary Public

DALE E. RUTAR, Notary Public
For the State of Ohio
My commission expires Aug. 31, 2019

Printer's Fees	\$	112.51
Notary Fees	\$	1.50
TOTAL	\$	113.81

- City of Elyria - <http://www.cityofelyria.org> -

Aug 26 and Sept 3, 2019 ~ JOINT CD & Finance Meeting Minutes

Posted On October 31, 2019 @ 10:08 am In City Council,Committee Minutes |

MEETING CONTINUED WITH THE JOINT CD/FINANCE MEETING

A Joint Meeting of the Community Development and Finance Committees

was held on Monday, August 26, 2019 beginning at 6:10 P.M.

Community Development was already called to order.

Mr. Stewart called Finance to order:

FINANCE PRESENT: Committee Chair Stewart, Madison, Lotko, Baird, Davis

CD PRESENT: Committee Chair Callahan, Jessie, Cerra, Madison Absent: Mitchell

OTHERS PRESENT: Mayor Brinda, Safety Svc Dir Siwlerka, Assistant Dir Brubaker,

Law Director Deery, Finance Dir Pileski, Assistant Finance Dir Farrell, Engineer Schneider,

EPD Chief Whitely, EPU Supervisor Conner, CD Director Scott, CD Assistant Almobayyed,

Councilman Tollett, Councilperson Keys

1. Approval of the July 29, 2019 JOINT Meeting Minutes.

Mr. Cerra moved and Mrs. Davis seconded to approve the above meeting minutes.

MOTION CARRIED

2. The matter of the 1st of three [3] Public Hearings for the 2020 CDBG Block Action

5-Year Plan.

REFERRED BY: Community Development Director Ashley Scott

Chair Callahan read the call to Public Hearing.

<http://www.cityofelyria.org/aug-26-and-sept-3-2019-joint-cd-finance-meeting-minutes/print/> 1/10/2020

CD Director Ashley Scott said that as an entitlement city, Elyria receives direct allocations of CDBG Funds annually from HUD to carry out selected activities. As a result the City is required to complete a 5-Year Consolidated Plan. So the process for the 2020 thru 2024 is starting.

During this planning process, they will also include the 2020 CDBG Annual Plan.

This process will follow the same time-line that is done every year. This year the department has hired Kristin Hopkins and Phyllis Dunlap from CT Consultants to assist with the process.

Kristin Hopkins introduced herself as the Manager of Planning Services at CT Consultants, 1001 Lakeside Ave., E., Cleveland. She has over 30 years of experience working with local communities on these comprehensive plans. She also has a background in writing zoning regulations and land development regulations. Next is Phyllis Dunlap, Program Administrator of CT Consultants, 8150 Sterling Court, Mentor. Her background is in CDBG and has worked with HUD Programs since 1998. She has applied for and administered various programs during that time. Director Scott continued, the intent of the consolidated plan is to design to help local communities assess their affordable housing as well as community development needs as well as the market conditions and make data driven place space decisions on where the funding should go. There are 4 elements to this plan; 1.) Consultation and Citizen Participation, 2.) The Consolidation Plan itself, 3.) The Annual Action Plan, 4.) Consolidated Annual Performance and Evaluation Report (CAPER). That is what is included in the annual report that is submitted every year.

Director Scott also said they have been advertising surveys on the City's Website and gotten hard copies out to the communities to gather input and response.

The data research was explained by Kristin. She said that there were 2 surveys conducted in 2015 and those were used as a base for doing the surveys this time around. There are 2; the first was structured for agencies and other service providers and it was sent to various City Department Heads and various agency's. The other one is a survey that is available on line for residents. The surveys are used to try to identify what the needs are. They also conducted 2 days of interviews where agency providers and directors were invited to talk in person. They've interviewed a total of 35 people and gotten useful information in terms of what was funded in the past and where the needs are now. The citizen survey has been on the City Website since mid July and originally they planned on closing it at the end of August, but they've only had 57 responses. And there were responses from 111 residents when the survey was done 5 years ago. They will extend the survey for at least another month.

Director Scott went over the elements of the Annual Action Plan. Eligible activities include but not limited to are acquisition, rehabilitation, code enforcement, removal of architectural barriers, economic development activities, public services, public facility and infrastructure improvements and administration and planning. There are certain cap requirements; a max of 20% to be expended on administration and planning and a max of 15% to be spent on public services. 70% of the funds must benefit low and moderate income persons or households. All funds must meet one of the 3 National objectives, which include; low to moderate benefits, elimination of slums and blight and urgent needs.

Director Scott has estimated that the City will receive \$721,491 in 2020, that is the amount that was received in 2019. The following were budgeted for 2019; administration & planning, housing rehab, code enforcement, public facility & infrastructure improvements, fair housing and public service. The City's allocation was received

in June. To date we have expended 33% in administration, 84% on the tennis courts, 44% on sidewalks, 50% in housing rehab, 24% in code enforcement, 93% in public service activities.

The annual report was submitted to HUD in May of this year. HUD determined that Elyria is meeting all of the program thresholds and other requirements. At the end of 2018 we had an unexpended balance equal to 0.73 years of funding which is in the acceptable standard of 1.5 years or less. Overall the CDBG funding resulting in a 95.35% LMI benefit. The report indicated that the amount of program income received in the 2018 program year was \$21,348 and the anticipated program income was set at \$35,000.

There will be 3 public hearings. Applications from nonprofit organizations requesting funds must be received by noon on October 1st. The funding requests will be posted on-line. There will be a public informational meeting on Sept. 11th. The requirements of the application process will be explained. Late and incomplete applications will not be accepted. The 2nd public hearing will take place on October 15th. At that time they will review funding requests, provide updates on current activities and offer opportunity for public comment. The 3rd and last public hearing will be October 28th and at that time will go over the budget and determine the activities to be funded. And then will prepare the 'draft plan' and will have that available for public review beginning November 1st for 30 days. That public comment period will expire on December 3rd. The next meeting will take place December 9th and the Committees will be updated on comments and final consideration and action will take place at that meeting. Then it will go on to Full Council for final approval on December 16th. The plans are due to HUD no later than January 15, 2020.

Mr. Madison has asked for the list of non-profits who were notified of this process. Ms. Scott said that she would email that list to him.

Chair Callahan declared that this public hearing has been held.

3. The matter of CDBG Action Plan – Substantial Amendment (PY 2014)

REFERRED BY: Community Development Director Ashley Scott

Dir. Scott started by saying that the City allocated CDBG Funds in the 2014 program year for a clearance and demolition activity for the slum and blight downtown area. It was for funding for clearance for demolition of buildings. HUD has time frames that the funds need to be expended and we are near the end of that time frame. So they are proposing to eliminate this activity and create a new activity with the \$91,637.47 for a general public facility and improvement activity in the downtown area. This would allow more flexibility with these funds. It would provide funding for sidewalk improvement, lighting, curb costs, bike racks, street-scaping, etc. The goal is to get this funding completely expended by the end of this year.

Mr. Baird asked if this is acceptable to the HUD because when you're not doing slum & blight and that we're adhering to what the funds are for. Dir. Scott said yes, though the downtown area is a designated slum & blight area and with these funds they were able to help stop the

deterioration of an area. So by providing different improvements such as sidewalks, lights, curbing and things like that, it definitely is within reason for the CDBG Program. Mr. Baird asked who makes the decisions on how

<http://www.cityofelyria.org/aug-26-and-sept-3-2019-joint-cd-finance-meeting-minutes/print/> 1/10/2020

Citizen Participation Comments

Public Hearing #2
October 15, 2019

AFFIDAVIT

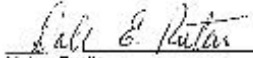
THE STATE OF OHIO
County of Lorain

I, the undersigned, being duly sworn, do upon my oath depose and say for the publishers of THE CHRONICLE TELEGRAM; that said newspaper is printed and published, and of general circulation in Lorain County; that said newspaper meets the requirements of Sections 7.12 and 5721.01 Ohio Revised Code as amended effective September 14, 1957, and that the notice, a copy of which is attached, was published in said newspaper on the 27th day of September, 2019 A.D.



Legal Clerk, THE CHRONICLE TELEGRAM.

Sworn to and subscribed before me this 27th day of September, A.D. 2019.



Notary Public



NOTICE OF PUBLIC HEARING AND ANNUAL PLAN AVAILABILITY CITY OF ELYRIA

Notice is hereby given that a Public Hearing will be held on October 16, 2019 in Elyria City Council Chambers, Elyria City Hall, 137 Court Street, Elyria, Ohio at 6:00 p.m. concerning the City's Request for 2020 Community Development Block Grant Program, the 2020-2024 Consolidated Plan and Analysis of Impediments to Fair Housing Choice Update for 2020. The intent of the Plan is to create a housing and community development strategy in which the City of Elyria identifies resources and programs to address various needs for the 2020 Program Year.

The purpose of the Public Hearing is to review the draft Annual Action Plan and obtain the views of citizens on the City's Community Development, Economic Development, and Housing needs and to provide an opportunity for citizen participation in determining activities to be funded.

Annual Action Plan 2020

The City anticipates approximately \$721,491 of new funds during FY2020. Information concerning the activities that are proposed to be undertaken will be discussed.

The draft Annual Action Plan for FY 2020 will be available for public review and comment from November 1, 2019 through December 3, 2019, at the following locations:

City of Elyria

Office of Community Development
131 Court Street, Suite 332
Elyria, OH 44035

Also available at:
<http://www.cityofelyria.org/CommunityDevelopment.html>

Any comment should be submitted to the City of Elyria, Office of Community Development at the above-written address or by e-mailing to essell@cityofelyria.org.

Those persons needing assistance, or with special needs, must contact the Office of the Council Clerk at 440-326-1560 seven-two (72) hours prior to the meeting to make the necessary arrangements.

Forest L. Bullocks
Council Clerk

C.T. 6/27/19
20946027

Printer's Fees	\$	148.22
Notary Fees	\$	1.50
TOTAL	\$	149.72

- City of Elyria - <http://www.cityofelyria.org> -

Oct 15, 2019 Community Development Meeting Minutes

Posted On October 31, 2019 @ 10:04 am In City Council, Committee Minutes |

TO THE HONORABLE COUNCIL OF THE CITY OF ELYRIA, OHIO:

The COMMUNITY DEVELOPMENT COMMITTEE held a meeting on

TUESDAY, OCTOBER 15TH, 2019 at 6:00 P.M. in Council Chambers.

CD PRESENT: Committee Chair Callahan, Co-Chair Mitchell, Jessie, Cerra, Madison

OTHERS PRESENT: Law Director Deery, CD Director A Scott, M Almobayyed

1. Approval of the September 30th, 2019 Community Development Meeting Minutes.

Mr. Cerra moved and Mrs. Mitchell seconded to approve the said meeting minutes.

MOTION CARRIED

2. The matter of a request for a liquor license transfer from Strnad Foods, Inc., DBA Dales Market and Deli TO Dharma Satya, Inc., DBA Dales Market and Deli, 417 Cleveland St.

REFERRED BY: Ohio Division of Liquor Control

The Clerk's office received a report that stated there were no issues regarding this request.

Motion made by Mrs. Mitchell and second by Mr. Jessie that the City does not request a hearing on this matter.

MOTION MADE

3. The matter of forgiving of a demolition lien on property located at 1853 Middle Ave. (*Tabled from the following Committee Meetings; Jan. 28th, 19, Feb. 11th, 19, Feb. 25th, 19*)

REFERRED BY: Community Development Dir A. Scott

Mrs. Scott explained that the organization, Our F.A.M.I.L.Y. is seeking forgiveness of an assessment that was placed on this property to allow the organization to seek additional financial support to expand their Community Garden Program. The house that was on the property was demolished in 2014 using Neighborhood Stabilization Funds. The assessment amount was \$11,159.17 plus interest of 3%. Other fees have been added by the County. The City received noticed that the County Auditor's office policy regarding the removal of one time special assessments has changed. If the City asks to remove this assessment, it must be satisfied first. So the City has the option of paying the assessment in full on behalf of the property owner, which is OUR F.A.M.I.L.Y. They have stated that they do not have the funds available to pay the County, therefore in order to remove the

<http://www.cityofelyria.org/oct-15-2019-community-development-meeting-minutes/print/>

1/10/2020

lien, the City will have to cover the cost to satisfy the County requirements. The County would reimburse the City the assessed amount and the interest incurred, essentially making the transaction null. There are an estimated \$1,800.00 in interest and penalty charges and a County Administration fee of an estimated \$225.00. There are additional taxes and fees, however those dollar amounts would not be available until the time of settlement. The recommendation of the Community Development Department is; should the City choose to forgive this assessment, it's recommended the City would essential loan the \$11,159.17 toward the total amount due to the County and than OUR F.A.M.I.L.Y. would be responsible to pay the balance which includes any fees, taxes and interest. It's recommended that OUR F.A.M.I.L.Y. provide funding to cover the balance prior to the City moving forward and that the transaction be completed within 60 days. Mrs. Mitchell asked for clarification, will the City make that payment and then the County will give it back to the City?

Mrs. Scott said that is correct. Mrs. Mitchell also asked that OUR F.A.M.I.L.Y. would have to pay \$1,800.00, plus \$225 and any other charges and penalties and how will they be able to make that payment?

Bobby Taylor of OUR F.A.M.I.L.Y. said that his organization would be able to write a check to cover those charges.

Mr. Madison asked if we're just swapping out and we're paying the County and then they will reimburse the City the \$11,159? CD Director said, essentially, yes, that will be how it will work. Law Dir Deery said that she, along with the Finance Chair and CD Dir have had many discussions of the last several months since this has been tabled. It's come back and now is time sensitive due to the fact that the County Auditor and County Treasure wish to take action on this matter due to the outstanding amount. It was brought back today so that it can move forward and Council as a whole can take action on it at the next meeting. So, what will happen is the City would float the amount of the original assessment that would make it's way back to the City and any amount over and above that will be kept by the County and that is what OUR F.A.M.I.L.Y. would have to pay in order to fascinate this and have the assessment removed.

Moved by Mr. Madison second by Mrs. Mitchell to recommend approval of forgiving the 'said' lien on the property of 1853 Middle Ave.

MOTION CARRIED COMMITTEE REPORT WRITTEN

4. The matter of the second of three [3] Public Hearing for the 2020 CDBG

Block Action 5 – Year Plan. REFERRED BY: Community Development Director Ashley Scott

Chair Callahan read the 'call to public hearing' notice. That notice is attached herewith, made a part thereof, and designated as **Exhibit 'A'**.

Chair Callahan asked for proponents.

CD Dir Scott said that is the second of three public hearings for the 2020 CDBG Program, the 5 year consolidated plan and the analysis of impediments to Fair Housing Choice. She wanted to clarify that she will not be requesting a vote by committee at this time. The needs assessment and the survey summary for the 2020 to 2024 Consolidated Plan. There will also be a brief overview of all the funding requests that have been received. The budget will be put up on the screen so that the committee has an idea of how much will have to be knocked down.

The first speaker is Chris Hopkins of CT Consultants:

Ms. Hopkins began by going over the Power Point Presentation that is up on the screen and also each committee member received a paper copy as well and that presentation is attached herewith, made a part thereof, and designated as **Exhibit 'B'**.

The presentation included a brief overview of the data that has been collected; the needs assessment which is a component of the consolidated plan as well as the surveys that were posted on line that were completed by the residents and a different one that was for the agencies. Some information will be in informative for the analysis of impediments as well.

She explained how they arrived at the data that they have. HUD created an on line requirement, so HUD provides the data that's pre-populated for some of the critical information that needs to be analyzed. Some of the information is from 2011 to 2015, a five year average of data collected for the City. She said it might seem like they're a couple of years behind, not using the most up to date data, but in reality, they are looking at how things have changed and what the scenario is right now and there hasn't been a significant amount of change.

She went on and explained each page of the power point presentation, **which is Exhibit 'B'**.

Mrs. Mitchell's concern is that out of a city of 54,000 and the results are only that 157 people responded to this survey. She feels that's not a good representation of the City.

Ms. Hopkins said that yes, it's true, it's not a large sample and it was done as an on-line survey and it was posted on the City's web-site and was open from mid-July to the end of September. At the 1st Public Hearing at the end of August there were 120 surveys completed and got another 57 surveys completed in September. The survey from 2014 for the 2015 plan resulted in 110 responses. Mr. Cerra asked if the amount of responses is typical of a City our size. Ms. Hopkins said that is hard to say. She said that some cities have a more engaged population are more likely to respond. But for something like this is that is used for information purposes, it's not going to be used to make decisions. It will inform decisions to help make decisions. Mr. Cerra asked how can we get more responses the next time we do a survey? CD Dir Scott said that the survey was on line and hard copies were available. For future they will consider going down other avenues for a better response.

Dir. Scott went on with her report. The applications for subrecipients funding requests were posted on line and they were also mailed to various non-profits on August 26th. They were accepted until October 21st at noon. The Community Development Dept. held an informational meeting on Sept. 11th for the funding requests to be reviewed and a question and answer session.

As a reminder, HUD Guidelines require no more than 20% of the annual grant plus program income to be used for administrative and planning purposes and no more than 15% of the annual grant and the prior year's income for public service activities. Anticipated carryover has been programed into the budget sheet. Unanticipated carryover is going to be programed into the same activity unless it was funded the prior year. If that activity doesn't exist it would be programed into 'Housing/Rehabilitation' which is what's been done in the past. 10% of all program income would also be program into the grant administrative budget. It's advisable that the full 15% available for CDBG 2020 Funds for Public Service Activities is not budgeted as there is no guarantee how much of the Grand dollars will be expended that particular year. We need to make sure that we don't exceed, we budget and prepare for 15% of the total Grant but if 100% of those funds aren't used that will decrease. Will also propose that the actual increase or decrease in funding is divided equally among activities. Fair housing is proposed to be included with the General Administration Activity as it's been.

Staff did provide Council with all funding requests that were received. There are some applicants in the audience to speak this evening. Elyria Parks Dept and Engineering Dept are not in attendance this evening but they submitted funding requests as well.

There has been an increase for housing rehab applications this year, they have doubled. They have completed 25 this year to date and typically they do about 10 to 12 in a program year. So the budget for this year will be depleted by the end of the year. So you will see a large dollar amount request for next year.

CD Manager Mona Almabayyed began her presentation on the funding requests.

She began with the number of applications that were received; 10 organizations.

1.) Boys & Girls Club, **2.)** Salvation Army, **3.)** Spark Theater, **4.)** Save Our Children,

5.) Elyria Mini Pioneers, **6.)** Second Baptist Church~Adopt-A-School Initiative,

7.) Neighborhood Alliance, **8.)** Horizon Education Centers, **9.)** Second Calvary Church,

10.) Elyria Parks & Rec for Active People Program, Open Rec and Reach & Rise. This list of applicants and amounts requested is attached herewith, made a part thereof, and designated as **Exhibit 'C'**.

So the budget request is over budget by \$1,235,582.00 And at least \$37,000.00 needs to be cut from public service. Mrs. Mitchell asked what the deadline is for all applications to be in. Dir Scott said the deadline was October 1st and each Council Member received the entire packet of all the applications and requests. Dir Scott reminded the committed that the 5-year consolidated plan and the analysis of impediments and the 2020 Plan is due to HUD generally by January 15th of every year. At the next public hearing they will go over the budget sheet in full detail and will have to bring that number down to -zero-.

Chairman Callahan asked about the one item on the chart that was in red, Seniors Programing? Dir Scott reminded that it was noted from last years discussion that Council had decided to not consider any incomplete or late applications, so the one in red is an application that was received and some pieces of information was missing.

Mr. Madison reminded that Council should follow what they decided as guidelines last year. And maybe we can work with those applicants to help them for future. Mr. Jessie asked that the items in purple are the Public Service? Dir Scott said yes and that they have to take out \$37,364? Yes, that is correct. Mr. Madison asked if this also calculates for the increased amount for the emergency housing funding as well? Dir Scott said yes, she had put in for \$300,000 and that would fund 15 home repairs plus the staff time to administer those home repairs. They have completed 25 home repairs in this current program year to date. Typically they complete 10 - 15 homes in a program year. Mr. Madison asked if she feels comfortable going up or prefer to stay at that level? Dir Scott said that they could fund more than the \$300,000 that we have and she could adjust that number. He asked about the emergency home repair program. Dir Scott said that it's any income eligible household within Elyria is eligible as long as they meet the income requirements, current on property taxes or on a payment plan, cannot be in foreclosure, the home has to be owner occupied and a few minor qualifications to be met. We don't handle basic maintenance items, it would be for the replacement of a roof, hot water tank, furnace, etc.

Chair Callahan asked for proponents who would like to speak to come to the microphone.

1.) Theresa Shea, 519 East Ave. Ms. Shea thought that they should look at each person who responded to the survey and they could be representing other people. Ms. Shea said that she represents a lot of people in her neighborhood because most people won't participate. She speaks to a lot a lot of her neighbors so when she attends meetings and fills out surveys, it's really a lot of people's opinions along with hers. Ms. Shea wanted to let the committee know that the emergency housing has helped her quite a bit. It's a great positive program for home owners. Also, she feels that a lot of these groups here tonight do a lot of good things too.

2.) Alicia Foss, President and CEO of Neighborhood Alliance, 1536 E. 30th St., Lorain. Ms. Foss began with a question, she stated that there is \$5,887 from 2019 carry over for her organization and she said that there is a mistake, that does not belong to Neighborhood Alliance. She said that Neighbor Alliance has been carrying for the community since 1927. They offer a lot of different services to the community. Their mission is help communities to grow stronger by meeting critical needs in the community and empowering individuals and families. So the program they are presenting for funding this year is the 'Senior Enrichment Program', which offers home delivered meals to Lorain County seniors. They are looking for emergency meal funding to support Elyria residents. Currently there are about 170 Elyria residents on a waiting list for food and about 70 are considered emergency cases. Dir Scott said that the Elyria CDBG monies will only go toward the Elyria residents who are served by this organization.

The request for this program is for \$8000 which would serve about 800 meals.

The organization makes sure recipients get a consistent meal four days a week and a frozen meal for the 5th day.

3.) Terry Vance, 2nd Calvary Church, 2241 Middle Ave. who was in attendance on behalf of Pastor Johnson. They submitted for a program called 'Project Impact, Merging People and Community Together'. It focuses on the advocacy for returning citizens into society. They did

a similar program in Summit County in 2015 and it was very successful. They transitioned 100 people into employment. The program is a job readiness training and job advocacy program. A job developer will go into the community to make contact with different businesses, employers and merchants and advocate for the people that come through the program to give them an opportunity at gainful employment. This would be a new program to the area and the church.

Another program is 'Healthy Relationships and Sexual Integrity' which targets middle and high school age youths. This program began in Stark County and was very successful. They partnered with local schools.

Mr. Cerra asked if this program duplicates the 'Elyria Works Now' program? Similar but this program is unique that it will have an advocacy element to it and they will focus on Elyria residents, which would be a requirement of the program. And they are hoping to be able to get additional funding from State and Federal sources and become a pilot demo project. There will be a crime bill which will release hundreds of thousands of ex-offenders back into our communities. So there will be a great need for the program. They are looking to start up the program in December and currently have staff who have committed to administer the program on a 'pro-bono' 'in-kind' basis at this time.

4.) Nicole Bellmore Pierse, director of Community Services for Horizon Education Centers. The center offers youth programming and is part of the South Side Pride Community Collaborative. It's comprised of 11 community partners focusing on supporting 5th thru 8th grade students and helping them avoid risky situations.

The funds would support after-school programs and summer programs, which would include staffing, supplies and transportation. They currently serve 60 students and have the capacity to serve more.

5.) Rachel Endrizzi with Spark Theatre, P.O. Box 981, Elyria. They are a non-profit arts organization and provide in-school art assemblies. They are looking for funding for the South Central Drama Classes which take place at South Rec for kids age 5- 18. The classes take place on Saturdays and they focus on reading, writing and social learning thru drama. They have hired 2 additional teachers for the age groups of 5-8 and 8-12. There is an increase in awareness about the program. Currently they serve 41 kids and hoping to increase to 51 to 60 kids.

6.) Hannah Bissett, Save Our Children, 330 Second St. Their program is called 'Elyria Teens Achieve Success'. With last years funding they were able to obtain longitudinal data and see kids in 9th grade thru 12th grade. They did college tours and get them prepared for college and it was a great success for those who participated.

That was the final speaker and Chair Callahan declared that this public hearing had been held and the 3rd and final public hearing will take place on October 28th at 6:00 P.M.

Jack Cerra moved and Mark Jessie seconded to adjourn the Community Development Meeting at 7:20 P.M.

MOTION CARRIED

Respectfully submitted by,

Colleen Rosado, Council Clerk Secretary

The evening's Finance Committee was cancelled.

Article printed from City of Elyria: <http://www.cityofelyria.org>

URL to article: <http://www.cityofelyria.org/oct-15-2019-community-development-meeting-minutes/>

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Citizen Participation Comments

**Public Hearing #3
October 28, 2019**

AFFIDAVIT

THE STATE OF OHIO
County of Lorain

I, the undersigned, being duly sworn, do upon my oath depose and say for the publishers of THE CHRONICLE TELEGRAM; that said newspaper is printed and published, and of general circulation in Lorain County; that said newspaper meets the requirements of Sections 7.12 and 5721.01 Ohio Revised Code as amended effective September 14, 1957, and that the notice, a copy of which is attached, was published in said newspaper on the 18th day of October, 2019 A.D.



Legal Clerk, THE CHRONICLE TELEGRAM

Sworn to and subscribed before me this 18th day of October, A.D. 2019.


Notary Public



NOTICE OF PUBLIC HEARING AND ANNUAL PLAN AVAILABILITY
CITY OF ELYRIA

Notice is hereby given that a Public Hearing will be held on October 20, 2019 in Elyria City Council Chambers, Elyria City Hall, 131 Court Street, Elyria, Ohio at 6:00 p.m. concerning the City's Forty-First Year 2020 Community Development Block Grant Program, the 2020-2024 Consolidated Plan and Analysis of Impediments to Fair Housing Choice Update for 2020. The intent of the Plan is to create a housing and community development strategy in which the City of Elyria identifies resources and programs to address various needs for the 2020 Program Year.

The purpose of the Public Hearing is to review the draft Annual Action Plan, 5 Year Consolidated Plan and Analysis of Impediments to Fair Housing Choice, and obtain the views of citizens on the City's Community Development, Economic Development, and Housing needs and to provide an opportunity for citizen participation in determining activities to be funded.

Annual Action Plan 2020

The City anticipates approximately \$721,491 of new funds during FY2020. Information concerning the activities that are proposed to be undertaken will be discussed.

The draft plans will be available for public review and comment from November 1, 2019 through December 9, 2019, at the

following locations:

City of Elyria
Office of Community Development
131 Court Street, Room 302
Elyria, OH 44035

Also available at:
<http://www.cityofelyria.org/CommunityDevelopment.htm>

Any comments should be submitted to the City of Elyria, Office of Community Development at the above-written address or by e-mail to ccdev@cityofelyria.org.

Those persons needing assistance, or with special needs, must contact the Chief of the Council Clerk at 440.376.1590 seven days (72 hours) prior to the meeting to make the necessary arrangements.

Felipe J. Ballester
Council Clerk

C.T. 1015/10
2019-1076

Printer's Fees	\$	152.90
Notary Fees	\$	1.50
TOTAL	\$	154.40

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ELYRIA COMMUNITY DEVELOPMENT MEETING
PUBLIC HEARING

October 28, 2019
6:19 p.m.

Location:
Elyria City Council Chambers
131 Court Street, 2nd Floor
Elyria, Ohio

Todd L. Persson, Notary Public

1 APPEARANCES:

2

3 Community Development Committee:

4 Thomas G. Callahan, Chair

5 Donna Mitchell, Vice-Chair

6 Michael J. Lotko, President

7 Jack W. Cerra, Member

8 Marcus D. Madison, Member

9 Mark N. Jessie, Member

10

11 Law Director:

12 Erik Breunig

13

14 Community Development Director:

15 Ashley Scott

16

17 Community Development Manager:

18 Mona Almabayyed

19

20 Council Secretary:

21 Colleen Rosado

22

23

24

25

1 MR. CALLAHAN: Okay. The next item is
2 the matter of the three -- this will be the third
3 of three public hearings for the Community -- 2020
4 Community Block Grant Action Five-Year Plan.

5 Notice is hereby given that a public
6 hearing will be held on October 28, 2019 in Elyria
7 City Council Chambers, Elyria City Hall, 131 Court
8 Street, Elyria, Ohio at 6:00 p.m. concerning the
9 City's formula year 2020 Community Development
10 Block Grant Program, and the 2020-2024
11 consolidated plan and analysis and impediments of
12 fair housing choices update for 2020.

13 The intent of the plan is to create a
14 housing and community development strategy in
15 which the City of Elyria identifies resources and
16 programs and addresses various needs for the 2020
17 year. The purpose of the public hearing is to
18 review the draft annual action five-year
19 consolidated plan and analysis to fair housing
20 choices to obtain the views of citizens on the
21 City's community development, economic and housing
22 needs, to provide an opportunity for citizens'
23 participation in determining the activities to be
24 funded. Ashley.

25 MS. SCOTT: Thank you. As previously

1 stated, this is the third public hearing. Tonight
2 we're going to focus on the 2020 action plan and
3 the budget that is up on the screen here before
4 you. I figured we would just dive right into
5 this.

6 The line item that's in orange is for
7 administration and planning. The white line items
8 are for housing rehab, code enforcement, and
9 public facility improvements. And everything in
10 purple on the screen before you is for public
11 service activities.

12 The one line item that was highlighted in
13 red, that was an incomplete application. However,
14 I would like to note that that organization has
15 submitted all required documentation.

16 MR. CALLAHAN: Excuse me a moment. Ms.
17 Mitchell?

18 MS. MITCHELL: Mr. Chair, through you to
19 Ms. Scott; are you going to provide the committee
20 with the sheet that we can look at, because it's
21 hard to see.

22 MS. SCOTT: That's hard. We could make
23 it larger here.

24 MS. MITCHELL: You don't have copies for
25 us?

1 MS. SCOTT: No. Not at this time. Did
2 you -- would you like a copy, or -- we can run up
3 and grab them, and I'll continue on.

4 MS. MITCHELL: I think it's easier. I
5 think it would be easier.

6 MS. SCOTT: Yeah, we'll get made for you
7 right now.

8 MS. MITCHELL: I mean, I can't see,
9 so --

10 THE WITNESS: Okay. No, that's fine. So
11 I would --

12 MS. MITCHELL: Thank you.

13 THE WITNESS: -- I'll go through, and
14 she'll go get those copies for you.

15 MS. MITCHELL: Thank you.

16 MS. SCOTT: So just to recap;
17 applications for sub-recipient funding requests
18 were posted online, and they were mailed to
19 various non-profits August 26th. Those requests
20 were accepted from August 26th through October 1st
21 at noon.

22 Further, the Community Development
23 Department held an informational meeting regarding
24 funding requests on September 11th. It was
25 requested that sub-recipient rating systems be

1 completed. However, we have not received any of
2 those back to date.

3 We did have a second public hearing on
4 October 15th. What you see before you tonight is
5 the same Excel spreadsheet that we've used over
6 the prior years. You'll see that number in red,
7 we have to eliminate \$1.2 million, essentially,
8 from the budget. We're anticipating \$721,491 for
9 the 2020 program year. So I figured -- yes? No,
10 go ahead.

11 MR. JESSIE: Through you, Mr. Chairman.
12 If I'm remembering from our last meeting, of all
13 the things in purple, we have to eliminate
14 \$37,000; is that correct? Because I know there's
15 a percentage that we can't go over. So I just had
16 written down -- because that helps somewhat --
17 obviously, the bulk of it's going to come from
18 above the purple. But is that right, of the --

19 MS. SCOTT: Correct. Correct. So we --

20 MR. JESSIE: -- of the groups in purple,
21 we have to cut \$37,000 from those requests?

22 MS. SCOTT: Yes. It's \$31,477. So we
23 cannot exceed 20 percent in administrative costs,
24 and we cannot allocate more than 15 percent in
25 public service activities, and those are HUD

1 regulations. We also cannot exceed 30 percent in
2 the Slum & Blight definition. So it appears the
3 way the budget as it looks right now, yes, just
4 over \$30,000 will definitely have to be cut out of
5 the public service activities.

6 MR. JESSIE: Okay. I mean, wouldn't it
7 make sense to start there, since we can't go
8 over -- we absolutely can't go over the figure
9 that you just gave.

10 MS. SCOTT: Correct. Correct. And --

11 MR. JESSIE: And it has no bearing on the
12 items above that.

13 MS. SCOTT: Yes. And as I had stated at
14 the last meeting, I would recommend that you don't
15 allocate the full 15 percent, because when HUD
16 reviews the caps to make sure none of them were
17 exceeded, they go off of what was actually
18 expended that year. So for some reason we don't
19 expend 100 percent of our funds in that program
20 year, and if all of the public service activities
21 have been expended, then there's a chance that
22 we're going to exceed that Federal cap there.

23 MR. JESSIE: Okay.

24 MS. SCOTT: So I'd also like to note that
25 there are non-profit organizations here tonight to

1 speak on their behalf if you have any questions
2 for them, so --

3 MR. CALLAHAN: Mr. Lotko, before we --

4 PRESIDENT LOTKO: Well, the first thing
5 that sticks out to me is that the bottom of the
6 Horizon Education Center is asking for \$24,000,
7 and we can't give them \$24,000. So right there
8 you can cut at least 10 to start.

9 I know the Adopt A School, you said I
10 know people were concerned about they didn't get
11 their application on time, so I don't know what's
12 going on there or the thought of the committee,
13 but that's something, I guess, to consider.

14 And then the Save Our Children, again,
15 from 13 to 10 right off the bat, so --

16 MS. SCOTT: Okay. Would you like for me
17 to start making these adjustments then?

18 PRESIDENT LOTKO: Sure. Can you do it?
19 I mean, sure, start there, just to kind of get us
20 in line with what we've done in the past, so --

21 MR. CALLAHAN: Absolutely. I think
22 that's a good idea.

23 MS. SCOTT: So you had said Save Our
24 Children down to 10, Horizon Education Centers
25 down to 10. And what was the third item?

1 PRESIDENT LOTKO: Well, I guess, again,
2 Adopt A School -- go ahead. Do you want to speak?

3 MR. MADISON: Yes. Thank you, Mr.
4 Chairman. Through you; we did have a conversation
5 with the leadership from Adopt A School, and I
6 know they're here today. They did submit their
7 paperwork, and I do believe they did submit some
8 information, but there's some miscommunication on
9 what it was that they were supposed to submit.
10 Personally, I think these are just the corrective
11 issues -- or corrective omissions that they were
12 able to submit that information. I'm okay with
13 considering them with the understanding that we've
14 just -- you know, we've got -- we've got to work
15 with these guys moving forward to make sure
16 they're doing the good work. But they're serving
17 children and families in the Fifth Ward. The
18 money is being used well in terms of keeping
19 people connected. I'm okay with moving forward
20 with it if committee members are.

21 MR. CALLAHAN: Thank you. Ms. Mitchell?

22 MS. MITCHELL: Thank you, Mr. Chair.
23 Through you; we were not singling Adopt A School
24 out, but we've -- we've stated year after year
25 after year that we were not going to accept any

1 late applications, we were not going to accept any
2 applications that were incomplete. However, I
3 agree with Mr. Madison. Adopt A School does
4 wonderful work. They do wonderful work, and they
5 do service the Fifth Ward, so I'm okay with it as
6 well. But going forward for another year, we are
7 not going to accept late or incomplete
8 applications. Until next year. Thank you.

9 MR. CALLAHAN: Okay. Thank you.
10 Excellent.

11 MS. DAVIS: Through you, Mr. Chair --

12 MR. CALLAHAN: Ms. Davis?

13 MS. DAVIS: -- with this Adopt A School
14 program, they do have a new Board. Their whole
15 Board is new, and some communications may have
16 been misunderstood. And I'm sure that next year
17 we won't have this problem with Adopt A School.
18 And I thank you going forward, I agree with giving
19 them the amount.

20 MR. CALLAHAN: Yeah. Excellent. I'm
21 sorry, did you -- tell you what, in a moment,
22 we'll ask for proponents in just a moment.

23 DR. SMALL: My compadre, Ashley, is in
24 the way. I don't want to mess with Ashley. She
25 works with me on -- on the Fair Housing Board.

1 MR. CALLAHAN: All right. I'll make the
2 first call for proponents. Go right ahead. Name
3 and address and organization.

4 MR. SMALL: My name is the Reverend Dr.
5 Carl P. Small. I live at 568 Georgetown Avenue,
6 Elyria, Ohio. I am the pastor of 325 constituents
7 at 427 Chapman Lane. I am also the Chair for the
8 Fair Housing Board for -- appointed by the Mayor.

9 We're here, and I see that we are in red.
10 Basically, we have had a change in leadership.
11 Basically, this has been dropped in Mr. Love's
12 lap, and we've been trying to piece it back
13 together slowly but surely, and we need everyone's
14 help. But I will adhere to what Councilwoman
15 Davis and Councilwoman Mitchell has said. This
16 will not happen again. This will not happen
17 again. As long as I'm pastor of the Second
18 Baptist Church for the next five years, it will
19 not happen again. We will be on time. Because my
20 20 years of service in the military, I'm always on
21 time, if not above time. And so I would ask this
22 council to show mercy and grace and pity on this
23 Fifth Ward church.

24 MR. CALLAHAN: Thank you. Mr. Lotko?

25 PRESIDENT LOTKO: I just want to be

1 clear, I wasn't picking on anybody. There was --
2 it's just -- it just -- the gospel is going
3 around. So last year we said, hey, this is it.
4 So I was just speaking up.

5 So what if we also -- so this Horizon
6 Education Centers, they're new, put that at
7 \$5,000. Adopt -- Adopt A School at \$5,000.

8 MS. MITCHELL: Can we leave it at 6,
9 Mr. Lotko?

10 PRESIDENT LOTKO: Sure. I'm just trying
11 to round things, just to see where we're at.

12 MS. SCOTT: So you'd like Adopt A School
13 at \$6,000?

14 PRESIDENT LOTKO: Yeah. And the Second
15 Cavalry Church, take that down to 5.

16 MR. MADISON: Take who -- take that down
17 to 2? 2, 2 --

18 MR. CERRA: Isn't that a duplicate of
19 what we're doing throughout the City now with job
20 creation with the Elyria Works Now program?

21 MS. MITCHELL: I thought that's what he
22 said.

23 MR. CERRA: That was the presentation at
24 the last meeting.

25 PRESIDENT LOTKO: Let's do -- so we're

1 down to just \$127 dollars, right, and 65 cents to
2 get where we need to be?

3 MS. SCOTT: So we're actually in the
4 green, so we're good on the 15 percent. I would
5 recommend you eliminate a little bit more money
6 there, just to make sure we're not too close at
7 the end of the fiscal year.

8 MS. MITCHELL: Can we take down -- Mr.
9 Chairman, through you; can we take down senior
10 programming, say, to maybe \$20,000? And I'd like
11 to see us increase utility help. There's so many
12 residents that need that. I think we should
13 increase that somewhat.

14 PRESIDENT LOTKO: Ashley, how much do
15 you -- how much do you want us to go down?

16 MS. SCOTT: You could just go down even
17 by \$5,000 to \$10,000 would be fine.

18 PRESIDENT LOTKO: Let's -- let's do this.
19 Let's -- 2,500? Let's take -- let's take \$2,500
20 off the senior -- the senior program.

21 MS. SCOTT: So you'd like the Elyria
22 Senior Programming to be at \$28,500?

23 PRESIDENT LOTKO: 27.5.

24 MS. SCOTT: 27.5? Okay.

25 MS. MITCHELL: That's still a lot of

1 money.

2 PRESIDENT LOTKO: We're going to do
3 \$8,000 for the Mini Pioneers.

4 MS. MITCHELL: And can we increase the
5 utility level for the Salvation Army?
6 Neighborhood Alliance received a grant from
7 someone. They just received it. So we can take
8 them down. Oh, I'm sorry. Excuse me.
9 Neighborhood Alliance received a grant. And I
10 apologize, I don't remember from where I read it
11 in the paper.

12 PRESIDENT LOTKO: Are we sure we want to
13 do that with the -- I just don't know who's
14 administrating, or what -- how that whole thing
15 works.

16 MS. MITCHELL: The Salvation Army Utility
17 help?

18 PRESIDENT LOTKO: Yeah.

19 MS. MITCHELL: If a resident needs help
20 with their utilities, they make an application
21 with the Salvation Army.

22 PRESIDENT LOTKO: I mean, is it being
23 used? I mean, is it --

24 MS. MITCHELL: As far as I know, yeah.
25 Yeah. It's being used.

1 PRESIDENT LOTKO: I know we can come back
2 if there's moneys left over, and come back and
3 make that adjustment later, Donna.

4 MS. MITCHELL: Okay. But I would like to
5 see that increase --

6 PRESIDENT LOTKO: I guess I just want to
7 know more about it, because I just don't know, you
8 know, if money is sitting in there -- what's that?

9 MS. MITCHELL: Would you like to read it?
10 It's right in our packet. Would you like to read
11 it.

12 MS. SCOTT: Through you; I would like to
13 note that this is just a draft budget for tonight
14 that we're trying to get down to zero. There is
15 going to be a 30-day public comment period, which
16 we will bring all comments back before you on
17 December 9th, and then you can make any final
18 adjustments that you would like to make at that
19 meeting before we request a vote.

20 PRESIDENT LOTKO: Ashley, I think we're
21 good right now with public service.

22 MS. SCOTT: Okay.

23 MR. CALLAHAN: At this time then I'm
24 going to call the second -- second calling for
25 proponents. Just state your name and address and

1 organization for the record.

2 MS. FOSS: Good evening. I'm Alicia
3 Foss. I'm the president and CEO of Neighborhood
4 Alliance, 1536 East 30th Street in Lorain. And I
5 just wanted to address the question about our
6 grant that we received.

7 So I'm guessing that you're talking about
8 the Community Foundation Women's Fund Grant?

9 MS. MITCHELL: It was just recently in
10 the paper.

11 MS. FOSS: Okay. I'm assuming that
12 that's the one that you're talking about. That
13 was not for senior enrichment programming. That
14 was for child enrichment. So it's a completely
15 different pocket of money. The money that we're
16 requesting, the \$8,000, will provide about 600
17 meals to Elyria residents.

18 MS. MITCHELL: Okay.

19 MS. FOSS: Seniors.

20 MS. MITCHELL: Thank you.

21 MS. FOSS: Thank you.

22 MR. CALLAHAN: Just name and address and
23 organization for the record.

24 MS. PIERSE: Nicolle Bellmore Pierse,
25 Director of Community Services for Horizon

1 Education Centers, 233 Bond Street.

2 Respectfully, I would request that our
3 amount is increased. Our application was in on
4 time, fully submitted. I understand that we are
5 first-time applicants here for the City of Elyria,
6 but we have been successfully running programming
7 for over 41 years in the communities we serve, and
8 we have been operating South Side Pride for the
9 last three years. This funding will allow us to
10 expand summer camp programming to more girls
11 focused on science, technology, and especially
12 leadership skills, as well as summer camp
13 programming that will ensure teens are not
14 participating in the risky behavior that sometimes
15 they can get into during the summer when they are
16 not in school. Thank you.

17 MR. CALLAHAN: Okay. Thank you. Mr.
18 Madison?

19 MR. MADISON: Thank you, Mr. Chairman.
20 Something for the community to consider. With the
21 Second Calvary Church, bringing that down to zero,
22 and then reallocating those funds for the Mini
23 Pioneers. Thank you.

24 MR. CALLAHAN: Thank you.

25 MS. MITCHELL: So give them the entire

1 \$2,000 to Mini Pioneers?

2 MR. MADISON: Yes. I would like the
3 community to consider that, taking the Second
4 Calvary Church down to zero, and then reallocating
5 that amount to the Mini Pioneers, bringing them
6 back up. We've worked with them for the last, I
7 think, two or three years here. We see the impact
8 that they're making in the community. And then I
9 think that I'm comfortable, if the committee
10 members are, with what we have there, if the
11 department's comfortable as well.

12 MS. SCOTT: Yes. For public service,
13 yes. So if you're comfortable with that, we can
14 move on to the other activities and see where we
15 need to cut from there.

16 MR. CALLAHAN: At this time I'll ask a
17 third call for any proponents.

18 MS. SHEA: Theresa Shea, 519 East Avenue.
19 I don't like criminals, but that program
20 that was just cut is to find employment for
21 critical -- or for criminals that are out of
22 prison. And since they are just starting out, I
23 think they should have their \$2,000.

24 I think Mini Pioneers was late last year,
25 they didn't even fill out an application, and they

1 still got \$10,000. So I think we should try to
2 encourage some of the new people applying, and you
3 should give back the \$2,000. Otherwise, I'd
4 like -- I can't believe it, you know, I never
5 agree with anybody, and you guys have done such a
6 good job tonight. I can't believe it. So thanks
7 on all the other parts.

8 MR. CALLAHAN: Thank you.

9 Are there any opponents? Are there any
10 opponents? At this time, does the committee want
11 to go ahead -- I'm sorry, Mayor Brinda?

12 MAYOR BRINDA: That's all right. I'm not
13 an opponent of this, but I do want to remind
14 Horizon Education Centers that in the past,
15 Horizon has been a partner with Partnership For
16 Elyria's Youth, which offers the Reach and Rise
17 Discovery Camps over the summer for Elyria's kids.
18 The partnership has had between 8 and 11 partners
19 in the past. Horizon has been a part of that, and
20 we do offer youth programming. So I would just
21 encourage you to continue to work with this
22 collaborative effort in our community to provide
23 some of that programming.

24 MR. CALLAHAN: Thank you, Mayor.

25 At this time, I think the committee, we

1 need to get together and take a look at the top,
2 and get those numbers in place, plug those in, and
3 make some recommendations.

4 PRESIDENT LOTKO: So what's our numbers
5 are we at here -- what are we looking at?

6 MR. CALLAHAN: Ashley?

7 MS. SCOTT: Okay. So we have to
8 eliminate another \$1.2 million, essentially, off
9 of this. So as you can see, the -- I'll go
10 through real quick. We have the admin and
11 planning and fair housing capped out. The housing
12 rehab dollars we budgeted \$300,000, and that is to
13 do 15 to 20 home repairs, and pay for -- help
14 assist pay for some salaries to administer those
15 funds.

16 The code enforcement activity, since
17 there is going to be some prior year carryover, we
18 budgeted an estimated \$60,000, and that will pay
19 for three code enforcement personnel.

20 The public facilities, there is the South
21 Park Trail that was budgeted at \$100,000. The
22 engineering request for storm sewer
23 infrastructure, that is actually three different
24 parts. The one is from Penfield -- from Penfield
25 from Foster to Oakwood at an estimated cost of

1 \$393,000. And then the other part of that is 16th
2 Street from West Avenue to River. And then we
3 have Rockford from Lowell to Foster. So we do
4 have the City Engineer here tonight. If you have
5 any questions on that project, he would be able to
6 answer those.

7 PRESIDENT LOTKO: So, Ashley, what do we
8 have to -- we have to do administration?

9 MS. SCOTT: Correct.

10 PRESIDENT LOTKO: The rehab, we have to
11 do some rehab, and we obviously have to have some
12 moneys for boarding.

13 MS. SCOTT: So you need to eliminate
14 between -- the public facility improvements
15 activities, bring those down.

16 PRESIDENT LOTKO: The bottom line is we
17 can't afford the \$987,000. I mean, if we're
18 looking to cut a million, right away that's got to
19 go, plus pick and choose the library, or the parks
20 facility trail. We can't --

21 MS. MITCHELL: Will the parks facility --
22 can -- can the South Park Trail use Issue 6 money,
23 because it is part of the parks?

24 MS. SCOTT: Can you repeat that, please?

25 MS. MITCHELL: Can the South Park Trail

1 use Issue 6 money?

2 MS. SCOTT: They have combined funding in
3 the past to --

4 PRESIDENT LOTKO: Can you tell us more
5 about the sidewalk at the library?

6 MS. SCOTT: Okay. So that funding, the
7 request was for a sidewalk, which was for
8 \$129,960. That was an estimate. And then they
9 were also seeking funding for fencing in the
10 amount of \$50,400, and then public art for
11 \$50,000.

12 MS. MITCHELL: So can we go back to the
13 South Park Trails? You guys didn't answer my
14 question. Can money from Issue 6 be used for
15 that?

16 MS. SCOTT: I believe Carrie did say that
17 she did plan on using some Issue 6 money, about
18 \$75,000, to pair with this CDBG money for that
19 project.

20 MS. MITCHELL: Okay. And still asking
21 for \$100,000. And what are the trails exactly?
22 Where are they going to be, what are they going to
23 consist of?

24 MS. SCOTT: It's a walking trail. I do
25 not have the exact location of where she intended

1 to put those in. I don't believe she's here
2 tonight.

3 MS. MITCHELL: Thank you.

4 PRESIDENT LOTKO: I think, obviously, the
5 easiest thing to do is to get rid of the --
6 obviously, the storm sewer infrastructure, we're
7 going to have to -- and then you take the
8 sidewalks for the library for the 126.

9 MS. MITCHELL: And the problem I have
10 with getting rid of the storm sewers is that
11 they're needed, and not all \$900,000. That's a
12 lot of money. But can we do some of them?
13 Because it's needed, particularly on the west
14 side.

15 PRESIDENT LOTKO: I think, obviously,
16 just -- I'm listening, but I'm just thinking ahead
17 here. We got to eliminate the South Park Trail.
18 I mean, we got to --

19 DIRECTOR SIWIERKA: Well, at least we
20 have the parks, so --

21 PRESIDENT LOTKO: -- another time. But
22 take \$100,000 off for the South Park Trail. And
23 then we can either eliminate another \$8,500 out of
24 the 126 to get you down, and then that gets you to
25 budget. No, no. Ashley, eliminate \$8,500 from

1 126 for the sidewalks for the library.

2 DIRECTOR SIWIENKA: 118, 118.5.

3 PRESIDENT LOTKO: Just ballpark.

4 Whatever.

5 MS. MITCHELL: So the fencing and the
6 art, this is for the new library? The levy that
7 they passed to build the library did not -- did
8 not cover fencing and sidewalks?

9 MAYOR BRUNDA: Library Director is here.
10 Ms. Crouse?

11 MS. MITCHELL: I'm just asking the
12 question, because I don't know.

13 DIRECTOR SIWIENKA: Lyn Crouse is here.
14 I don't think she heard --

15 PRESIDENT LOTKO: So what kind of
16 sidewalks are we talking about? What -- are we
17 talking perimeter, or are we talking --

18 MR. CALLAHAN: Ms. Crouse, if you could
19 come up and explain what's the use of the
20 sidewalks, that would be greatly appreciated.
21 Thank you.

22 MS. CROUSE: Thanks. Lyn Crouse,
23 Director of Elyria Public Library. The request --

24 MR. CALLAHAN: Please -- please state
25 your name and address and organization.

1 MS. MITCHELL: She did.

2 MR. CALLAHAN: Oh, I'm sorry.

3 MS. MITCHELL: Pull the mic towards you.

4 MS. CROUSE: Okay. Sorry. Lyn Crouse,
5 Elyria Public Library, 320 Washington Avenue.

6 Our request is to repair the sidewalk
7 along East Avenue, primarily. When we accepted
8 the parcel of land there, there were seven
9 curb-cuts from the preexisting buildings, and so
10 that sidewalk needs to be replaced. There's
11 approximately 670 feet of sidewalk that needs to
12 be replaced. That also included some decorative
13 brick, stained concrete, tree circles in keeping
14 with the rest of the sidewalk in the area.

15 The other money for the funding is to
16 continue the beautiful decorative iron and brick
17 pillars that are by Pioneer Plaza down 2nd Avenue
18 and up East, so that we verify the continuity on
19 that end.

20 The final portion was some public art.
21 We are very aware of the fact that the new library
22 will be the eastern gateway to the city, and we
23 need something that gives a little bit of "wow"
24 factor at that corner. We chose to go with public
25 art there, and it's a collaborative project to

1 produce that artwork.

2 MR. CALLAHAN: Thank you so much.

3 MS. CROUSE: I think the question was
4 about the levy funds. We were fortunate to pass
5 our levy and sell our revenue bonds, but I'm sure
6 you're aware we're doing five projects out of that
7 money, not just the Broad Street branch. So it's
8 spread kind of thin.

9 PRESIDENT LOTKO: Mr. Chairman, I got a
10 thought. Take the library down \$50,000. So we
11 need -- Ashley, we need to get rid of 6,800 yet --
12 \$68,000?

13 MS. SCOTT: No. Actually, you can add
14 \$68,000 to an activity.

15 PRESIDENT LOTKO: That's what I thought.
16 Okay. And then we can add 68 to the South Park
17 Trail.

18 MS. SCOTT: So now we're at zero, and I
19 would like to note that Mona and I had reduced the
20 housing rehab activity by the \$477, as the
21 previous -- which is, you know, okay on our end
22 for the housing rehab budget.

23 PRESIDENT LOTKO: Okay.

24 MR. CALLAHAN: Mr. Madison?

25 MR. MADISON: Thank you, Mr. Chairman.

1 Through you; I'm okay with the draft version
2 that's presented before us at this moment.

3 MR. CALLAHAN: Thank you.

4 Are there any opponents? Theresa?

5 MS. SHEA: Theresa Shea, 519 East Avenue.

6 I don't think we should give any money to
7 the library. I've read quite a few articles in
8 both the Morning Journal and the Chronicle, where
9 there is a lot of donations, and they're making it
10 for this room and that room, and all that. And we
11 all pay on the levy with our property taxes. It's
12 either a budgeting problem for you to actually
13 plan to build a new building without new
14 sidewalks? I don't think it belongs coming out of
15 this money.

16 And I -- I think something has to be
17 decided about the infrastructure problem, either
18 the grants or something. You can't just say we
19 don't need it. We do. So I don't know how we're
20 going to come up with that money. But the library
21 doesn't need our money. Thank you.

22 MR. CALLAHAN: Thank you. Are there any
23 opponents? Does the committee want to add
24 anything else? Ashley, do you have anything else
25 to add?

1 MS. SCOTT: No. Other than the fact that
2 we'll bring before you any comments that we
3 receive at the December 9th committee meeting.

4 MR. CALLAHAN: Okay. And, finally, are
5 there any opponents? Seeing none, this third
6 reading has been held. Thank you, everybody.

7 With no further business for Community
8 Development, I'd entertain a motion to adjourn.
9 Second? A motion has been made and seconded.

10 MS. MITCHELL: Question.

11 MR. CALLAHAN: Question on the motion.
12 All in favor of the motion, please use the voting
13 sign "aye."

14 MS. MITCHELL: Aye.

15 MR. CALLAHAN: All opposed, "nay."

16 Motion carried. Meeting adjourned.

17 (Meeting adjourned at 6:52 p.m.)

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REPORTER'S CERTIFICATE

1
2
3
4 I, Todd L. Persson, do hereby certify
5 that as such Reporter I took down in Stenocypy all
6 of the proceedings had in the foregoing
7 transcript; that I have transcribed my said
8 Stenotype notes into typewritten form as appears
9 in the foregoing transcript; that said transcript
10 is the complete form of the proceedings had in
11 said cause and constitutes a true and correct
12 transcript therein.



Todd L. Persson

17 Todd L. Persson, Notary Public
18 within and for the State of Ohio
19

20 My commission expires August 1, 2022.
21
22
23
24
25

Citizen Participation Comments

Resident Survey Findings

- City of Elyria - <http://www.cityofelyria.org> -

City of Elyria 2020-2024 Consolidated Plan, Annual Action Plan, and Analysis of Impediments to Fair Housing Choice-Citizen Participation Survey

Posted On July 23, 2019 @ 9:56 am In Community Development |

City of Elyria 2020-2024 Consolidated Plan, Annual Action Plan, and Analysis of Impediments to Fair Housing Choice- Citizen Participation Survey

The City of Elyria is in the process of deciding how it will spend housing, community development and community service money it receives from the federal government over the next five years. Your input about needs in your neighborhood and city-wide, and fair housing concerns, such as acts of discrimination or barriers that might limit the housing choices of families and individuals will help guide how the City will spend these dollars. Your responses are anonymous and will be reported in group form only. Please answer the questions to the best of your ability. If you are unsure of an answer or the question does not apply to you, please feel free to skip that question.

Please return completed surveys no later than Monday, September 30, 2019 to the City of Elyria Office of Community Development, City Hall, Suite 302, 131 Court Street, or you may complete the online version of this survey at <https://www.surveymonkey.com/r/residents-cityofelyria>^[1]. If you have any questions about this survey, please contact Ashley Scott, City of Elyria Community Development, at 440-326-1540 or ascott@cityofelyria.org.

-
-
Thank you for your assistance in helping us to identify citizens' needs and fair housing issues in the City.
-

Article printed from City of Elyria: <http://www.cityofelyria.org>

URL to article: <http://www.cityofelyria.org/city-of-elyria-2020-2024-consolidated-plan-annual-action-plan-and-analysis-of-impediments-to-fair-housing-choice-citizen-participation-survey/>

URLs in this post:

<http://www.cityofelyria.org/city-of-elyria-2020-2024-consolidated-plan-annual-action-plan-...> 1/13/2020

[1] <https://www.surveymonkey.com/r/residents-cityofelyria>: <https://www.surveymonkey.com/r/residents-cityofelyria>

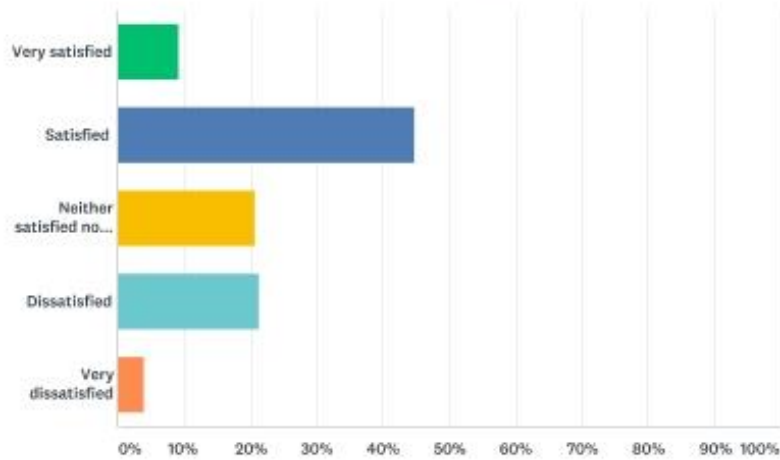
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<http://www.cityofelyria.org/city-of-elyria-2020-2024-consolidated-plan-annual-action-plan-...> 1/13/2020

City of Elyria Residents Community Needs Survey

Q1 Thinking about the neighborhood where you live today, how satisfied are you with the overall conditions of your neighborhood?

Answered: 174 Skipped: 1

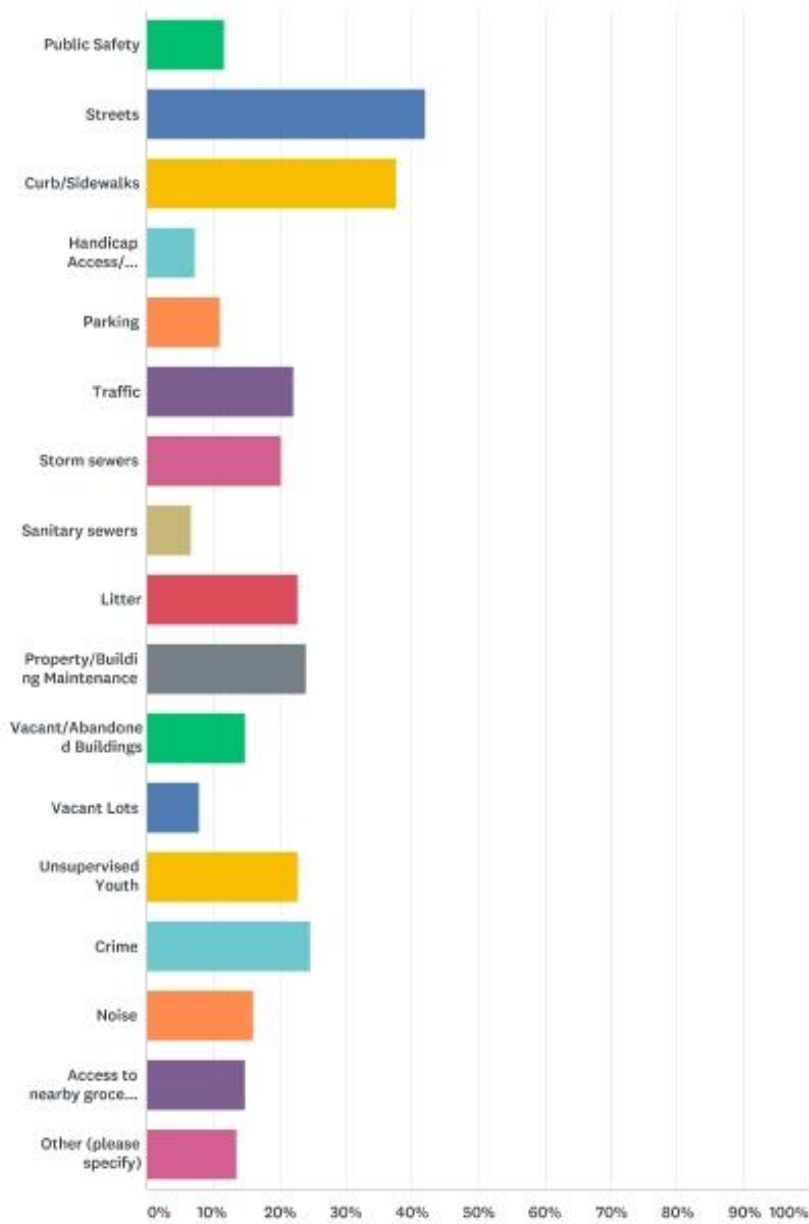


ANSWER CHOICES	RESPONSES	
Very satisfied	9.20%	16
Satisfied	44.83%	78
Neither satisfied nor dissatisfied	20.69%	36
Dissatisfied	21.26%	37
Very dissatisfied	4.02%	7
TOTAL		174

City of Elyria Residents Community Needs Survey

Q2 Are there any problems in your neighborhood with the following?
Choose all that apply.

Answered: 162 Skipped: 13



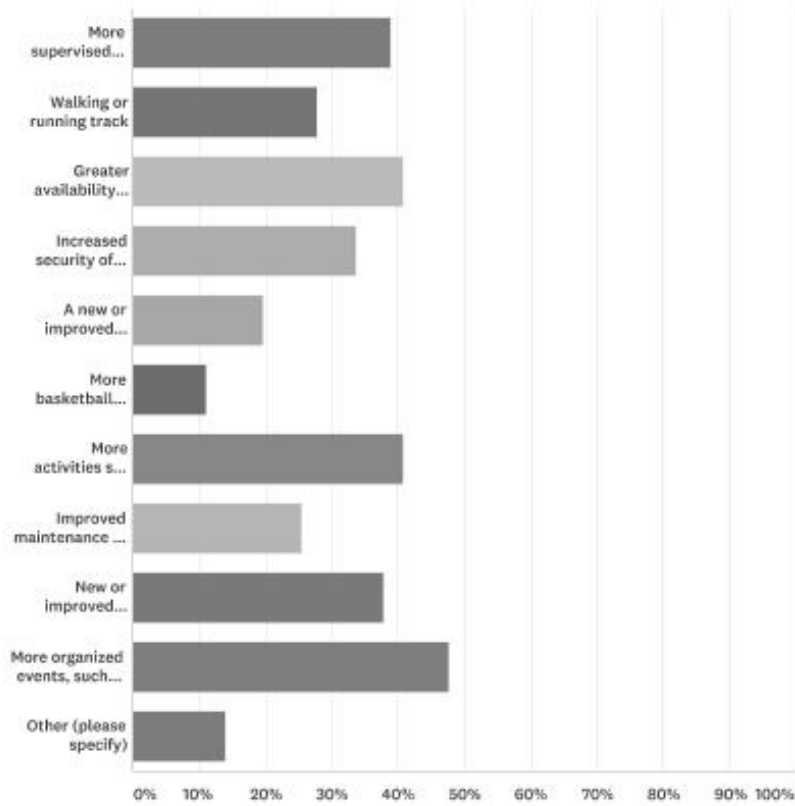
City of Elyria Residents Community Needs Survey

ANSWER CHOICES	RESPONSES	
Public Safety	11.73%	19
Streets	41.98%	68
Curb/Sidewalks	37.65%	61
Handicap Access/ Crosswalks	7.41%	12
Parking	11.11%	18
Traffic	22.22%	36
Storm sewers	20.37%	33
Sanitary sewers	6.79%	11
Litter	22.84%	37
Property/Building Maintenance	24.07%	39
Vacant/Abandoned Buildings	14.81%	24
Vacant Lots	8.02%	13
Unsupervised Youth	22.84%	37
Crime	24.69%	40
Noise	16.05%	26
Access to nearby grocery store	14.81%	24
Other (please specify)	13.58%	22
Total Respondents: 162		

City of Elyria Residents Community Needs Survey

Q3 What improvements to the City's recreation facilities and programs would you like to see? Choose all that apply.

Answered: 172 Skipped: 3



ANSWER CHOICES	RESPONSES
More supervised activities for children	38.95% 67
Walking or running track	27.91% 48
Greater availability of public swimming pools	40.70% 70
Increased security of public parks and recreation facilities	33.72% 58
A new or improved playground in my neighborhood	19.77% 34
More basketball courts in my neighborhood	11.05% 19
More activities such as educational/fitness classes at community center	40.70% 70
Improved maintenance of public parks and recreation facilities	25.58% 44
New or improved sidewalks so I can more easily walk places	37.79% 65

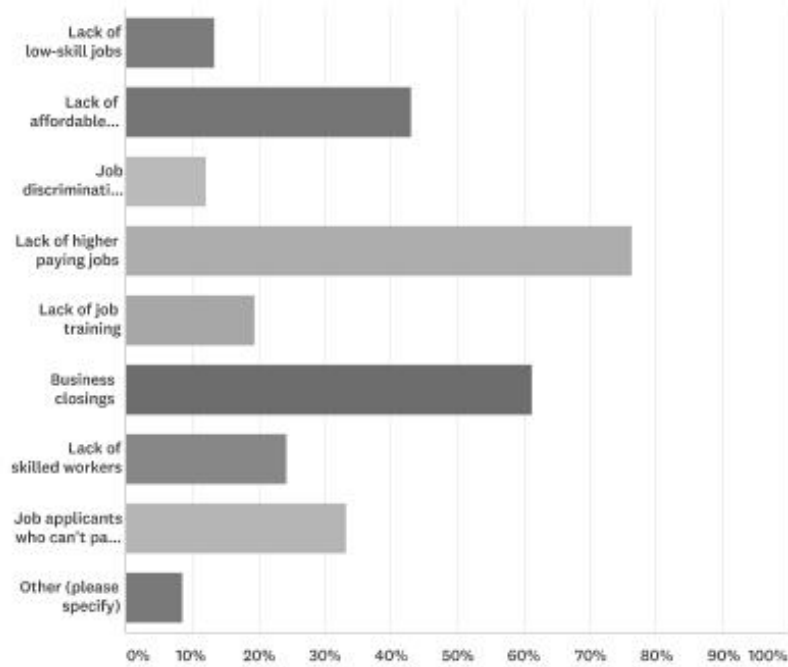
City of Elyria Residents Community Needs Survey

More organized events, such as festivals	47.67%	82
Other (please specify)	13.95%	24
Total Respondents: 172		

City of Elyria Residents Community Needs Survey

Q4 In your opinion are there any employment issues in the City of Elyria? Choose all that apply.

Answered: 165 Skipped: 10



ANSWER CHOICES	RESPONSES	
Lack of low-skill jobs	13.33%	22
Lack of affordable transportation to get to the jobs	43.03%	71
Job discrimination (age, sex, disability, ex-felons, etc.)	12.12%	20
Lack of higher paying jobs	76.36%	126
Lack of job training	19.39%	32
Business closings	61.21%	101
Lack of skilled workers	24.24%	40
Job applicants who can't pass drug test	33.33%	55
Other (please specify)	8.48%	14
Total Respondents: 165		

City of Elyria Residents Community Needs Survey

Q5 What, if any, medical care is missing or lacking in the City of Elyria and the surrounding area? Please list:

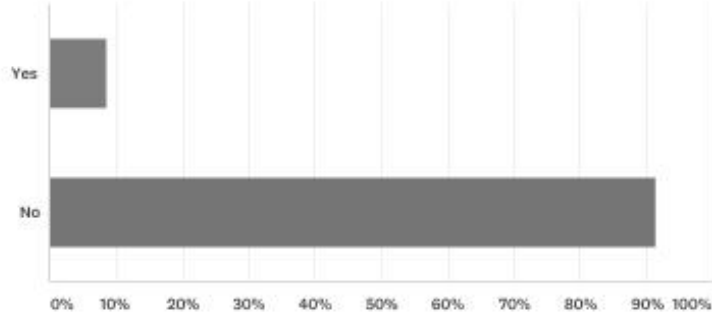
Answered: 88 Skipped: 67

7 / 29

City of Elyria Residents Community Needs Survey

Q6 Do you use any of the social service programs available in the City?

Answered: 163 Skipped: 12



ANSWER CHOICES	RESPONSES	
Yes	8.50%	14
No	91.41%	149
TOTAL		163

City of Elyria Residents Community Needs Survey

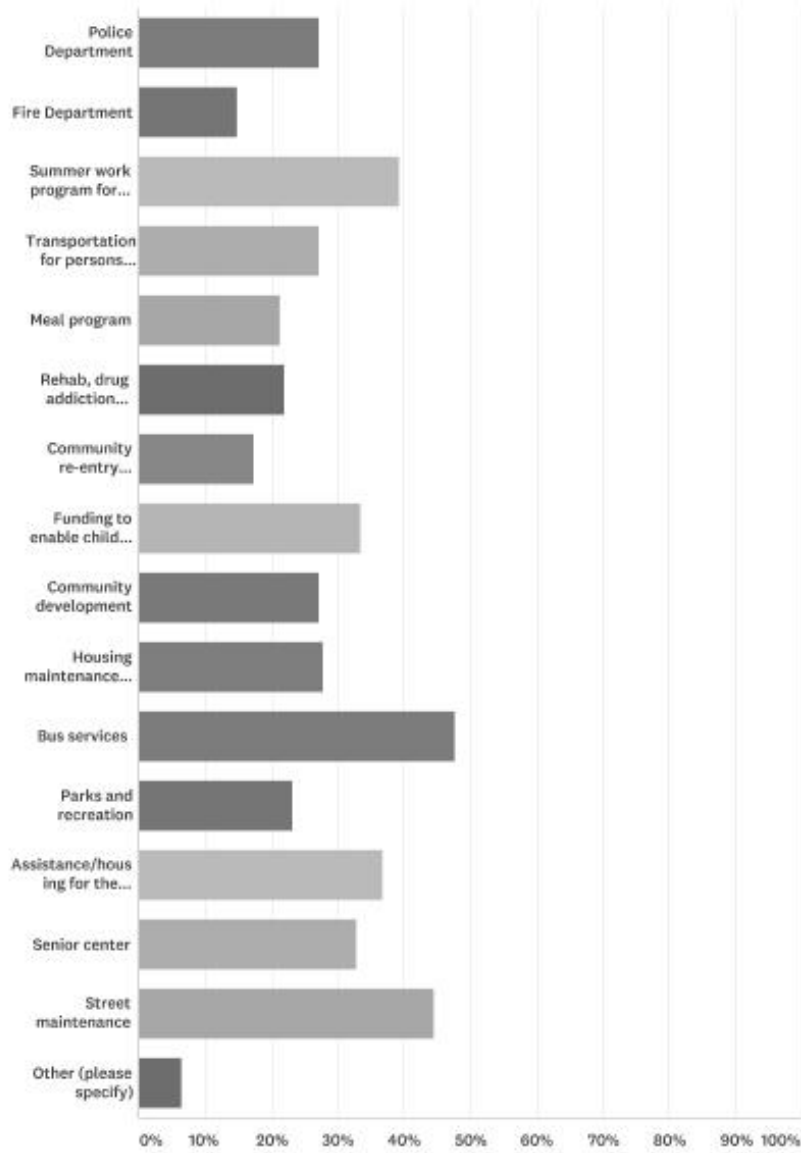
Q7 If Yes, which programs do you use?

Answered: 45 Skipped: 130

City of Elyria Residents Community Needs Survey

Q8 Are there any programs or services that are missing or underfunded in the City? Choose all that apply.

Answered: 155 Skipped: 20



ANSWER CHOICES

RESPONSES

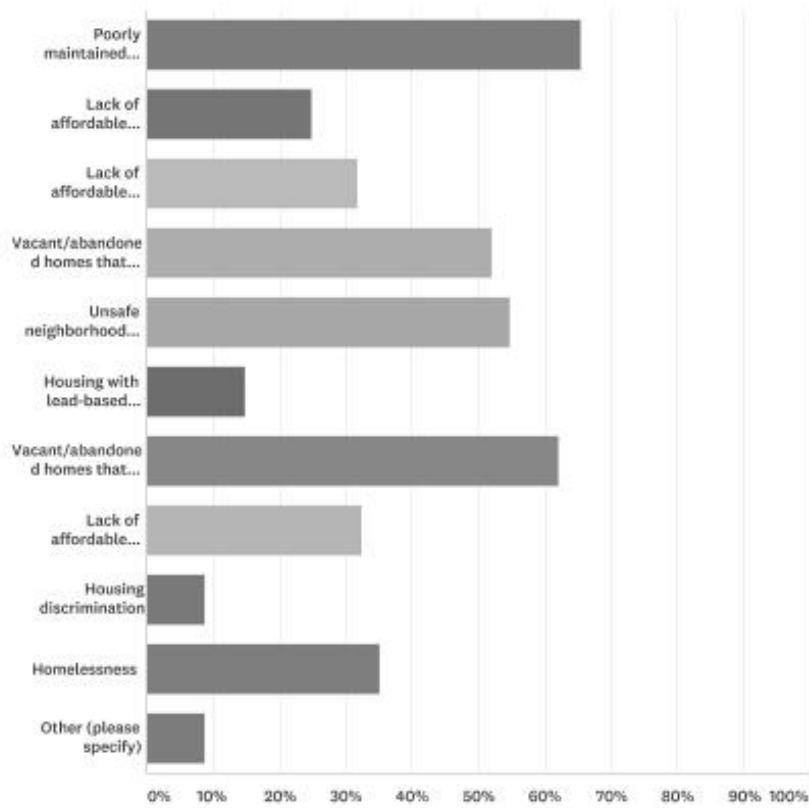
City of Elyria Residents Community Needs Survey

Police Department	27.10%	42
Fire Department	14.84%	23
Summer work program for teens	39.35%	61
Transportation for persons with special needs	27.10%	42
Meal program	21.29%	33
Rehab, drug addiction services	21.94%	34
Community re-entry program	17.42%	27
Funding to enable children from low-income households to play sports	33.55%	52
Community development	27.10%	42
Housing maintenance program	27.74%	43
Bus services	47.74%	74
Parks and recreation	23.23%	36
Assistance/housing for the homeless	36.77%	57
Senior center	32.90%	51
Street maintenance	44.52%	69
Other (please specify)	6.45%	10
Total Respondents: 155		

City of Elyria Residents Community Needs Survey

Q9 Are there any housing issues in the City of Elyria? Choose all that apply.

Answered: 148 Skipped: 27



ANSWER CHOICES	RESPONSES	
Poorly maintained housing	65.54%	97
Lack of affordable single-family homes	25.00%	37
Lack of affordable rental housing for families with children	31.76%	47
Vacant/abandoned homes that need to be demolished	52.03%	77
Unsafe neighborhood, crime	54.73%	81
Housing with lead-based paint	14.86%	22
Vacant/abandoned homes that should be renovated	62.16%	92
Lack of affordable rental housing for singles	32.43%	48
Housing discrimination	8.78%	13

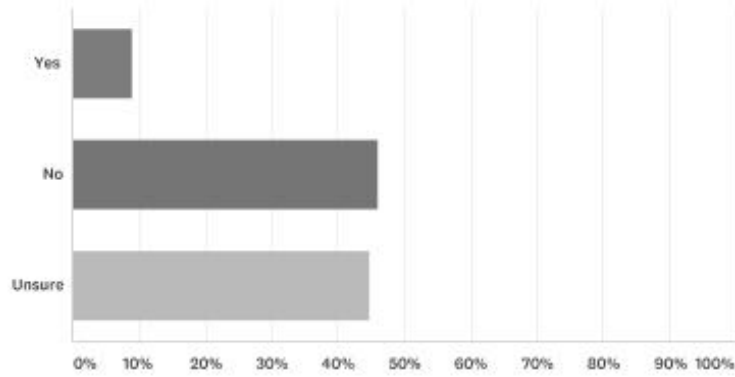
City of Elyria Residents Community Needs Survey

Homelessness	35.14%	52
Other (please specify)	8.78%	13
Total Respondents: 148		

City of Elyria Residents Community Needs Survey

Q10 In your opinion, are residents of the City of Elyria aware of how to report fair housing violations or concerns?

Answered: 154 Skipped: 21



ANSWER CHOICES	RESPONSES	
Yes	9.09%	14
No	46.10%	71
Unsure	44.81%	69
TOTAL		154

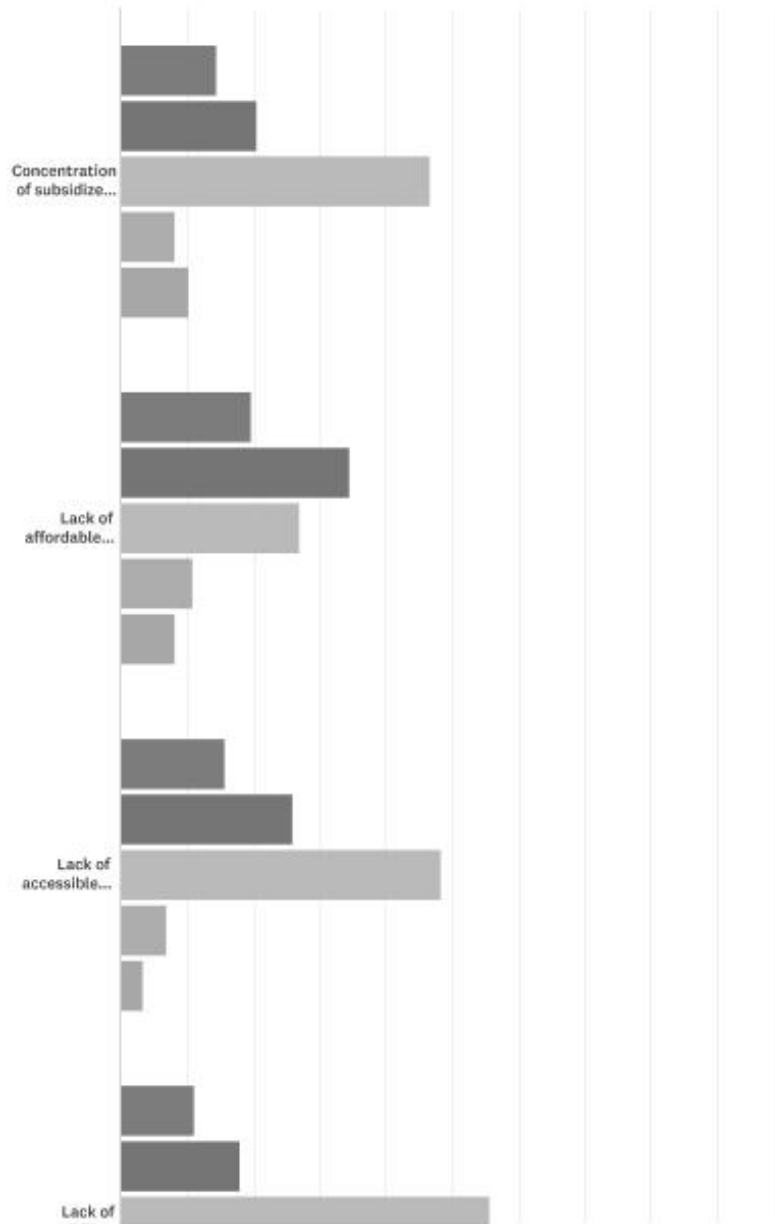
Q11 What do you think are the primary reasons why fair housing complaints are not reported?

Answered: 114 Skipped: 61

City of Elyria Residents Community Needs Survey

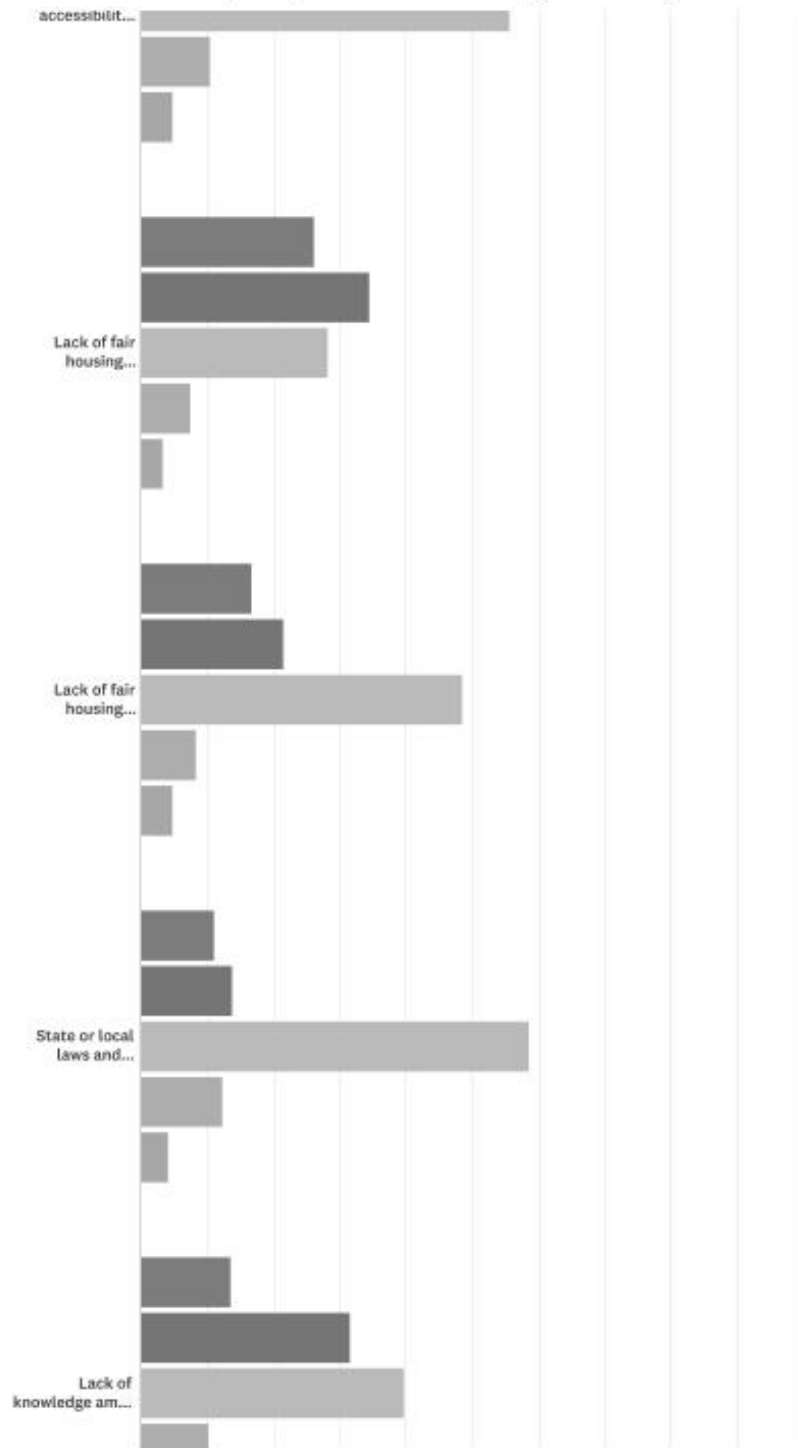
Q12 Considering the following situations, please indicate if you agree or disagree that the situation results in discrimination and/or is a barrier to fair housing in the City of Elyria.

Answered: 149 Skipped: 26



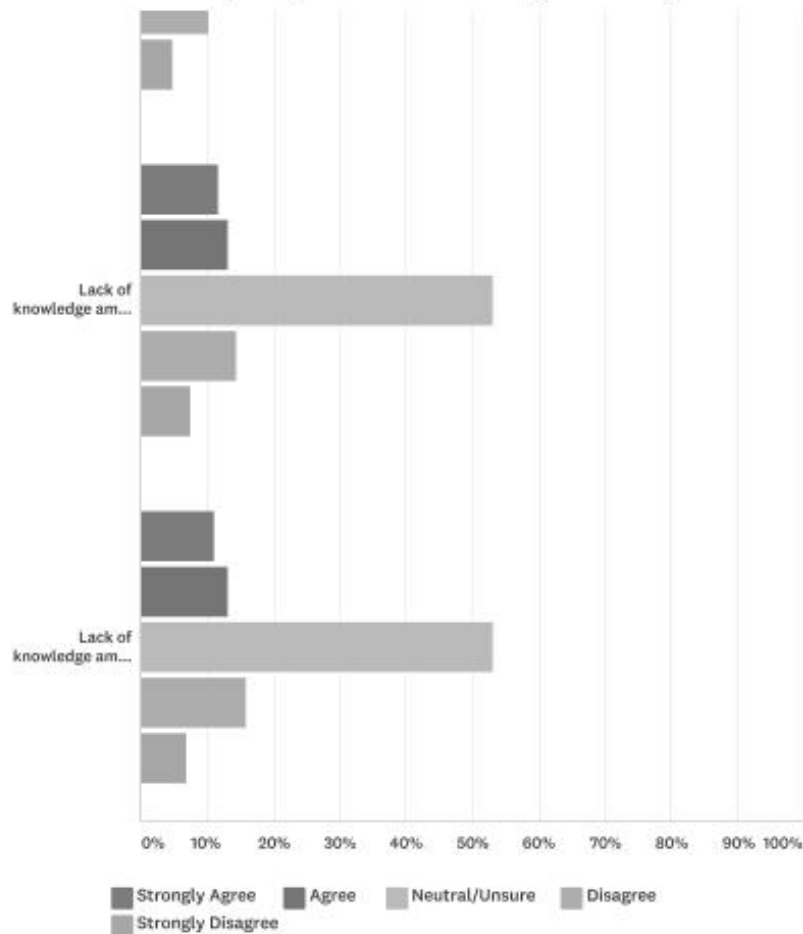
16 / 29

City of Elyria Residents Community Needs Survey



17 / 29

City of Elyria Residents Community Needs Survey



	STRONGLY AGREE	AGREE	NEUTRAL/UNSURE	DISAGREE	STRONGLY DISAGREE	TOTAL	WEIGHTED AVERAGE
Concentration of subsidized housing in certain neighborhoods	14.38% 21	20.55% 30	48.56% 68	6.22% 12	10.27% 15	146	3.62
Lack of affordable housing in certain areas	19.59% 29	34.46% 51	27.03% 40	10.81% 16	8.11% 12	148	3.79
Lack of accessible housing for persons with disabilities	15.65% 23	25.85% 38	48.30% 71	6.80% 10	3.40% 5	147	3.57
Lack of accessibility in neighborhoods (i.e. curb cuts)	11.11% 16	18.06% 26	55.56% 80	10.42% 15	4.86% 7	144	3.40
Lack of fair housing knowledge and/or education	26.21% 38	34.48% 50	28.28% 41	7.59% 11	3.45% 5	145	3.86
Lack of fair housing organizations in the City	16.67% 24	21.53% 31	48.61% 70	8.33% 12	4.86% 7	144	3.56
State or local laws and policies that limit housing choice	11.03% 16	13.79% 20	58.62% 85	12.41% 18	4.14% 6	145	3.32

City of Elyria Residents Community Needs Survey

Lack of knowledge among landlords and property managers regarding fair housing	13.70% 20	31.51% 46	39.73% 58	10.27% 15	4.79% 7	146	3.58
Lack of knowledge among real estate agents regarding fair housing	11.72% 17	13.10% 19	53.10% 77	14.48% 21	7.59% 11	145	3.37
Lack of knowledge among bankers/lenders regarding fair housing	11.03% 16	13.10% 19	53.10% 77	15.86% 23	6.90% 10	145	3.33

City of Elyria Residents Community Needs Survey

Q13 Are there any other situations that you are aware of that result in discrimination or create barriers to fair housing in the City of Elyria?

Answered: 53 Skipped: 122

20 / 29

City of Elyria Residents Community Needs Survey

Q14 What is the name of the street where you live in the City of Elyria?

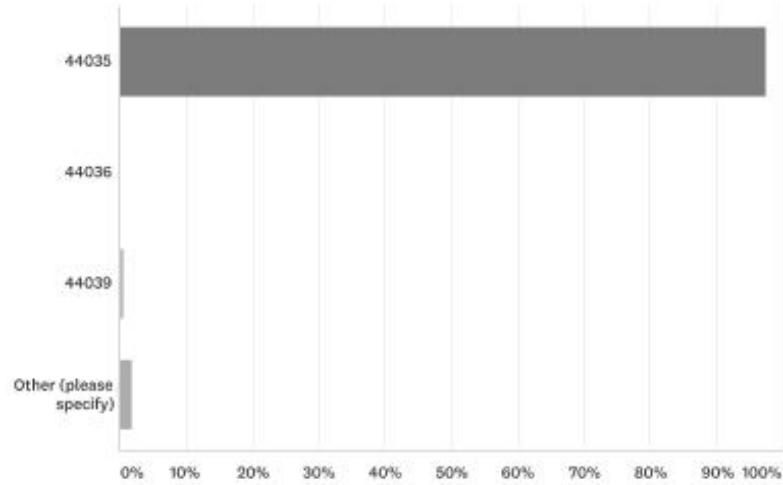
Answered: 144 Skipped: 31

ANSWER CHOICES	RESPONSES	
Street Name:	100.00%	144

City of Elyria Residents Community Needs Survey

Q15 Which zip code do you live in?

Answered: 153 Skipped: 22

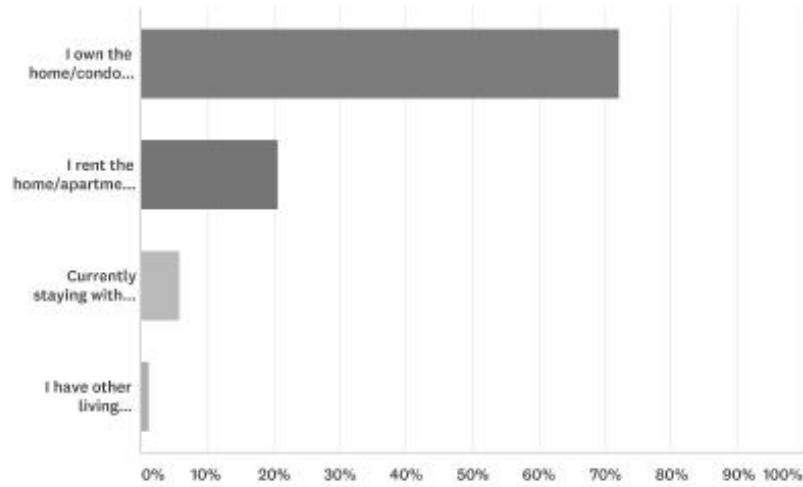


ANSWER CHOICES	RESPONSES	
44035	97.39%	149
44036	0.00%	0
44039	0.65%	1
Other (please specify)	1.96%	3
TOTAL		153

City of Elyria Residents Community Needs Survey

Q16 Please select the option that best describes where you currently live.

Answered: 154 Skipped: 21

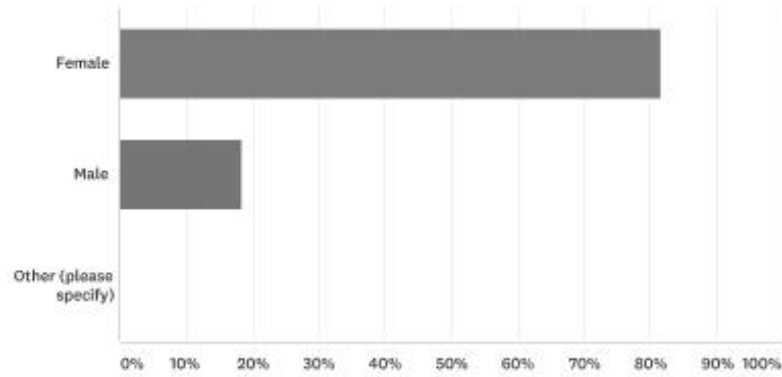


ANSWER CHOICES	RESPONSES	
I own the home/condo where I'm currently living	72.08%	111
I rent the home/apartment where I'm currently living	20.78%	32
Currently staying with a friend or family member	5.84%	9
I have other living arrangements (please specify)	1.30%	2
TOTAL		154

City of Elyria Residents Community Needs Survey

Q17 Which of the following best describes you?

Answered: 152 Skipped: 23

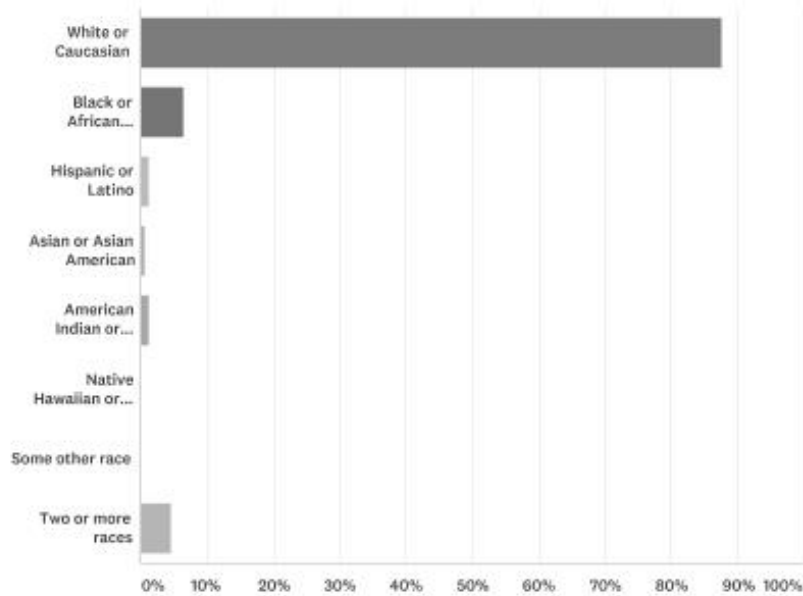


ANSWER CHOICES	RESPONSES	
Female	81.58%	124
Male	18.42%	28
Other (please specify)	0.00%	0
TOTAL		152

City of Elyria Residents Community Needs Survey

**Q18 Which of the following race/ethnicity selections best describe you?
Choose all that apply.**

Answered: 153 Skipped: 22

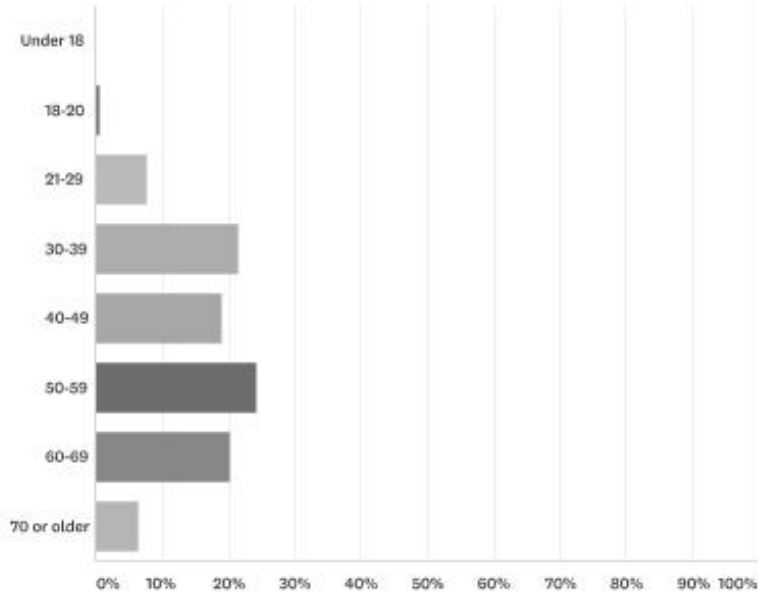


ANSWER CHOICES	RESPONSES	
White or Caucasian	87.58%	134
Black or African American	6.54%	10
Hispanic or Latino	1.31%	2
Asian or Asian American	0.65%	1
American Indian or Alaska Native	1.31%	2
Native Hawaiian or other Pacific Islander	0.00%	0
Some other race	0.00%	0
Two or more races	4.58%	7
Total Respondents: 153		

City of Elyria Residents Community Needs Survey

Q19 Which age group are you?

Answered: 153 Skipped: 22

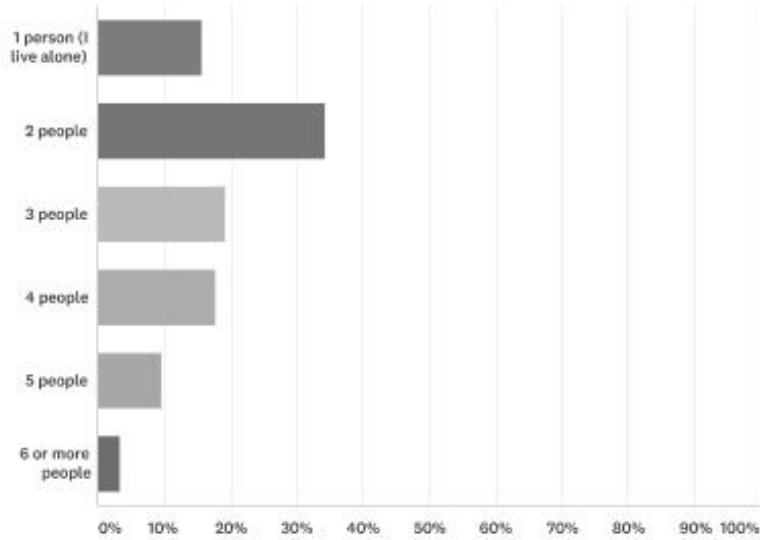


ANSWER CHOICES	RESPONSES	
Under 18	0.00%	0
18-20	0.65%	1
21-29	7.84%	12
30-39	21.57%	33
40-49	18.95%	29
50-59	24.18%	37
60-69	20.26%	31
70 or older	6.54%	10
TOTAL		153

City of Elyria Residents Community Needs Survey

Q20 How many people live in your household, counting yourself?

Answered: 146 Skipped: 29

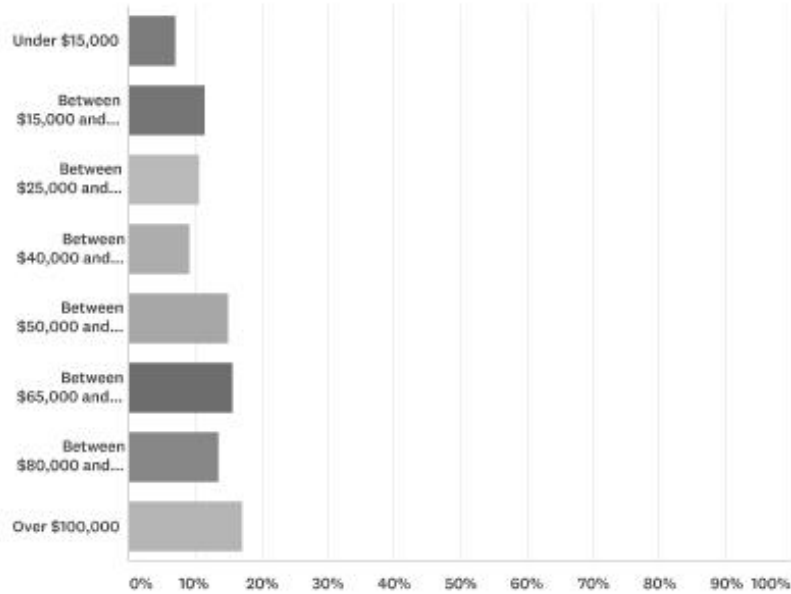


ANSWER CHOICES	RESPONSES	
1 person (I live alone)	15.75%	23
2 people	34.25%	50
3 people	19.18%	28
4 people	17.81%	26
5 people	9.59%	14
6 or more people	3.42%	5
TOTAL		146

City of Elyria Residents Community Needs Survey

Q21 What is your household's yearly income (approximately)?

Answered: 140 Skipped: 35

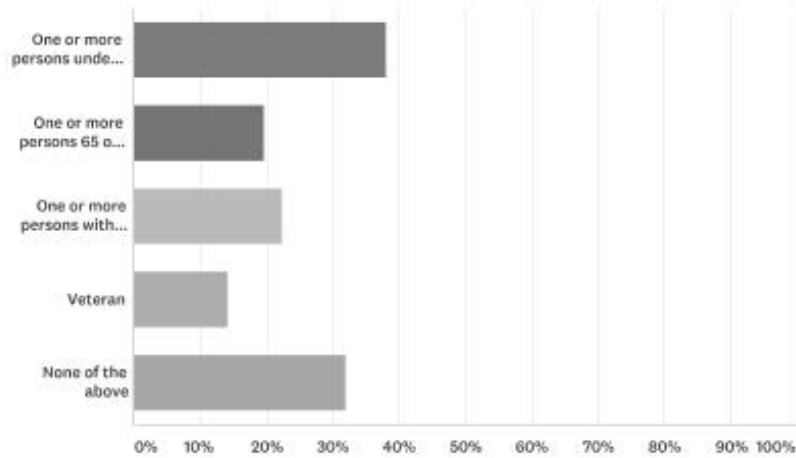


ANSWER CHOICES	RESPONSES	
Under \$15,000	7.14%	10
Between \$15,000 and \$24,999	11.43%	16
Between \$25,000 and \$39,999	10.71%	15
Between \$40,000 and \$49,999	9.29%	13
Between \$50,000 and \$64,999	15.00%	21
Between \$65,000 and \$79,999	15.71%	22
Between \$80,000 and \$99,999	13.57%	19
Over \$100,000	17.14%	24
TOTAL		140

City of Elyria Residents Community Needs Survey

Q22 Which of the following selections describe persons living in your household, including yourself? Choose all that apply.

Answered: 147 Skipped: 28



ANSWER CHOICES	RESPONSES	
One or more persons under 18	38.10%	56
One or more persons 65 or older	19.73%	29
One or more persons with a physical, mental or developmental disability	22.45%	33
Veteran	14.29%	21
None of the above	31.97%	47
Total Respondents: 147		

Citizen Participation Comments

Stakeholder Interview Notes

CITY OF ELYRIA, OHIO
FY 2020-2024 Five Year Consolidated Plan

Meeting with the Mayor, City of Elyria

Tuesday, July 9, 2019 @ 11:00 am

Phone Interview Participants:

Interviewee:	Holly C. Brinda, Mayor of Elyria
Interviewers:	Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Comments and Needs:

- Affordable Housing
- South Elyria
- The City has demolished 300 vacant and dilapidated homes leaving holes in the community. Some are being replaced by Habitat for Humanity.
- Mayor Brinda would like to incentivize the building of affordable housing especially in southern part of the city.
- There is a permanent supportive housing project which will be located on East Ridge across from the post office. The Mayor would have preferred it to be part of a larger project. The facility will have 54 units with 2 persons per unit. The County sold the land to Rural Development.
- There are 350 housing starts in the City. There is a Senior housing project (55 and over) which consists of 224 units being built in the Chestnut Commons area.
- The school district will be building 5 new schools on new sites. The old buildings will be demolished. This will make 5 sites available for development.
- The Library has made a considerable investment.
- The City has invested in Infrastructure.
- The total investment in the community is anticipated to be \$400 million.
- The large investment compared to 5 years ago is attributable to public officials working together across institutions.
- In South Elyria an athletic stadium was located in the area and a new public library branch was located in the area.
- The City has replaced the main corridors coming into the downtown; Middle Ave., West Ave. and Third Ave.
- The City participated in the housing survey with the Western Reserve Land Conservancy. Most of the worst dilapidated housing stock has been taken out (housing rated C or below).
- Housing Rehabilitation would be an activity the Mayor would like to continue.
- Except for Aldi, South Elyria is a food desert. There is a farmer's market in the City in the summer and a travelling food truck which goes to South Elyria. There needs to be more small businesses. The City created a CRA to incentivize private investment.
- The City is working with the Health Department.
- The Mayor would like to focus efforts on the downtown and South Elyria. The City has a downtown façade improvement incentive.
- The City is working with work force development.
- The City does not have a micro-enterprise program.

CITY OF ELYRIA, OHIO
FY 2020-2024 Five Year Consolidated Plan

- The City's CIC works mostly with Brownfield Redevelopment. The CIC has been active for 3 years. The last project the CIC worked on was the library system move; acquisition of the property and moving the library downtown.
- Small business lenders are very reluctant to loan money.
- The park system is in good shape; the best it has been in 50 years.
- Transportation is a major challenge. The County has been unwilling or unable to provide county-wide transportation.
- The City's senior center does not have transportation services.
- The City has 4 recreations centers. Once center in each of the four quadrants of the city. The City does not charge a membership fee but does charge a small fee to use the pool and some of the other items. There is a free summer camp.
- There are "tons" of public resources:
 - Boys and Girls Club
 - Churches
 - Work Force Development
- The piece that is missing is the private investment.
- Code enforcement reacts, they do not initiate.
- Need to incentivize new housing. The zoning is in place for infill housing.
- Both Owner Rehab and Rental Rehab are a need.

CITY OF ELYRIA, OHIO
FY 2020-2024 Five Year Consolidated Plan

Meeting with Homeless Services Agency, Lorain County

Wednesday, July 10, 2019 @ 12:00 pm

Phone Interview Participants:

Interviewee:	Gloria Olivencia, Director of Neighborhood Alliance Shelter and Emergency Services (including Haven Center Homeless Shelter);
Interviewers:	Kristin Hopkins, CT Consultants

Comments and Needs:

- The organization provides a number of programs related to emergency shelter, daily meal delivery and nutrition services for seniors, childcare and child enrichment programs, access to wellness programs such as Help Me Grow for those in need.
- Neighborhood Alliance Shelter and Emergency Services is one of the agency's programs. It is located in the city of Lorain, and provides services to all of Lorain County.
- The organization does not have a physical presence in Elyria.
- The County (including Elyria) does not have enough affordable housing
- There is no housing for sex offenders. Sex offenders when released from prison have no place to live because of the spacing requirements from schools and day cares.
- There are about 6,000 sex-offenders released from prison each year in the county
- Many sex offenders end up living in abandoned housing, often in neighborhoods near schools and day care centers. They don't register an address, so the city/county can't track them.
- They often face discrimination from rental agencies and landlords who don't want to rent to sex-offenders.
- The organization can't allow sex-offenders to stay at the Haven Center Homeless Shelter because it is near a school.
- The organization can only provide tents and allow them to take a shower in the homeless shelter.
- It would be better to provide group housing for sex-offenders – and the organization is partnering with the Nord Center to renovate a building in Lorain to provide housing for sex-offenders.
- One obstacle is that cities are unwilling to modify their ordinances related to the distance requirements, making it very difficult to find a place where housing works.
- There are "tons" of empty buildings that are suitable and could be rehabbed, but they are too close to either a school or day care.

CITY OF ELYRIA, OHIO
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Meeting with Services Agency, Nonprofit

Tuesday, July 16, 2019 @ 9:30 am

Interview Participants:

Interviewee:	Kelly Camlin and Eric Morse, Nord Center
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Nord Center (Background)

- Serves 9,000 adults/kids annually. Provides:
 - o Behavioral Health Counseling for children 4 years and older
 - o Housing Program – 100 units (of which 50 are in Lorain), some group homes
 - o Works with New Sunrise - 50 units
 - o Homeless Services – Receive Rapid rehousing dollars, Homeless Balance of State; Homeless prevention, helps people with preventing eviction; funding runs out this summer
 - o HAP from the Mental Health Board for short-term subsidies for persons not qualified for LMHA. HAP dollars pay rental subsidy for mental health, sex offenders
 - o Child advocacy
 - o Suicide Hotline – 12 bed crisis unit, rape crisis center
- Buildings in Elyria – 13-unit apartment building.
- On the development team working on 62-unit permanent supportive housing, opening 2021

Comments and Needs:

1. What do you think are the most important Needs to be addressed in the next five years related to
 - a. Housing – High levels of poverty, helping people get jobs, education, housing subsidies and older house rehabilitation.
 - b. Homeless services – Chain of Adv. Comm. – Shelters fill up, people sent to Cuyahoga Co shelters. Coordinated intake (centralized intake location) is in northern Lorain Co, with limited hours, and is unfunded. Lorain Co is part of the “balance of State.” Need more assistance
Gap – currently only agency with services to people who are between jobs
 - c. Economic Development – lack of transportation, issue with people getting to and from work; need to help people get jobs, need more businesses. The mall needs to be redeveloped.
 - d. Addiction services lacking. Haven’t figured out what works. Ineligible for services if “using”; should consider the “harm reduction approach” helping addicts become functional
2. Which areas of the City do you think public assistance should be targeted?
High rise apartment buildings in downtown are either LMHA or HUD – lack of funding hinders the ability to properly manage/maintain the buildings. Nord Center provides funding to help with security.
3. Thinking back over the last 5 years, which programs have been the most successful/impactful?
Mental Health Services – 30% of customers come from Elyria, have talked about opening an office in Elyria
Psychiatry and counseling for mental health.
Medicaid will help pay for transportation, *United Way received money from the Nord Family Foundation to help people get to their appointments through Uber.

Concerns about CDBG

- Previous CDBG Application, 2013-2014 – had submitted application for a fence – ineligible
- Hasn’t applied in recent years because of the services that have been funded

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Meeting with Services Agency, Nonprofit

Tuesday, July 16, 2019 @ 10:00 am

Interview Participants:

Interviewee:	Alicia Foss and Lori Magyar, Neighborhood Alliance
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background on Agency Neighborhood Alliance:

- 92 years (established) - county wide service provider
- Critical needs
- Empowerment (prenatal, senior delivered meals)
- Prevent infant mortality
- Developmental delays
- Child enrichment center (Wesleyan Village)- up to 12 years and provides transportation
- Senior Programs - meal delivery, 350-400 meals/day; 400 waiting list, 170 are emergencies
- Senior Center in Oberlin includes a food pantry
- Haven Center - the only 24/7 homeless shelter for men, women and children
- PATH program, identify homeless and link with mental health services
- Rely on Volunteers for special projects and events

Comments and Needs:

1. What are the most important Needs to be addressed in the next five years related to:
 - a. Housing - Lack of Affordable housing, landlords are unwilling to house evicted people, inspection is HUD guidelines, properties don't pass, affordable housing doesn't pass, need program for repair assistance
 - Rents are too high for people on Social Security
 - b. Homeless Services - Number of children in shelters increased from 17% to 33%, trying to find housing for families -difficult due to lack of 3 bedroom units, shelter can't always house the larger families, they can stay 6-8 months but typically 45 days, Likely to see more homeless (drug related)
 - c. Public services - Child Care: gap in both subsidies, private pay, have some scholarships; becomes a barrier to maintaining employment for middle income families;
 - d. Transportation is a problem - need to get to jobs but there is a mismatch on where jobs are and where affordable housing is
2. Which areas of the city do you think public assistance should be targeted?
United Way Map for UCan assistance - Heat map of Elyria
Transportation
3. Thinking back over the last 5 years, which programs have been the most successful/impactful?
Food pantry in Oberlin has been successful but not the one in Elyria
Senior centers with food pantry; also help with socialization (isolation is a big issue, need individual interaction), home delivered meals pro, serving seniors with disabilities, need crisis assistance

Previous CDBG Funding Received:

2018 Funds Application - was ineligible; Summer day care has been funded

CITY OF ELYRIA, OHIO
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Meeting with Services Agency, Nonprofit

Tuesday, July 16, 2019 @ 10:30 am

Interview Participants:

Interviewee:	Major Robert Sears, The Salvation Army
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background on The Salvation Army:

- 716 Broad St. 33,000 sq ft (Building), and has a gym
- Provides for basic human needs: Food, Utility assistance, Rent Assistance, Emergency Housing for Homeless in the winter, Clothing at Christmas, Gifts at Christmas
- 400-500 Families, 600-800 kids in Elyria get gifts at Christmas
- Provide assistance annually for ~7,500 unduplicated individuals per year
- Seniors (often provided repetitive services like emergency groceries, 3 bags one a month)

Salvation Army is a Church; provides Sunday services

- After school
- Character building programs
- Mentor - 6th - 12th boys in Elyria, 8 male mentors - director & rest all volunteers
- Professionals that are qualified and working to expand to include girls
- Late winter basketball league
- Utilize Volunteers at Christmas- have hired people from trailer parks

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
 - a. Housing - 2 shootings near Salvation Army
 - Issues with crime - overdoses
 - b. Economic Development - nothing big showing up in Elyria, 3M left Elyria, interstate should have attracted new companies - Bendix likely to leave - has been a donor to Salvation Army - if they leave, city will lose \$1.5M in income tax
 - c. Public Services and Facilities - Transportation limited - basic need for people to get to doctor appointments, work, etc. schedule and locations are inadequate
 - Elyria & Lorain Co struggle with attracting new jobs and getting people to jobs
 - United Way has tried to help
 - Summer jobs program
2. Which areas of the City do you think public assistance should be targeted?

New senior Apt on West Side, trailer park was cleaned out, tax credit prop. At the old fair grounds
New Houses built 7-8 years ago
Demolition of vacant homes - city looks better - over 300 have been demolished - trailer park getting cleaned up
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?

New schools are going to be built, should be beneficial
Need a new employer (large scale)

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Meeting with Council Representative, City of Elyria

Tuesday, July 16, 2019 @ 11:00 am

Interview Participants:

Interviewee:	Mark Jessie, Council
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background on Council:

- Has been on council 6 years
- Want to see growth in all areas; People working cooperatively, city, county, residents, etc.
- Lives near hospital, traffic problems near Chestnut Commons
- 1/3 of Midview Schools and Elyria are in his ward
- Downtown is growing, hope to attract a grocery store. The Foundry is a big success. The Library is moving downtown. Erie Island coffee has moved in. Improvements have been made to the streetscape / crosswalks. Improvements have been made to the Courthouse and County Buildings.

Comments and Needs:

1. What are the most important needs to be addressed in the next five years related to:
 - a. Housing – Demolishing condemned properties, still a lot to do, general appearance of housing, Western Reserve Land Conservancy study documenting blight rated the housing at 3 or better
 - Rental registration and inspection legislation passed about 5 yrs ago. Big issue
 - Lake Erie Landlord Assoc disagreed with the program. City looked at Lakewood’s program – Disparity of housing conditions and giving landlords a reasonable way to have their issues resolved.
 - b. Transportation – County wide ballot failed 5 years ago?? Certain services are not available within walking distance; some neighborhoods lack grocery stores
 - c. Economic Development -
 - Need jobs
 - Elyria Works (Includes 5 major employers, city schools and partners) can be huge, helping to fill gaps in employment for employers. Employment services help people with resumes
2. Which areas of the city do you think public assistance should be targeted?
 - The 5th Ward, 2nd Ward and 6th Ward (downtown and south of downtown and far west side)
 - Need to increase people’s pride in engagement
 - *Neediest people = low income
 - Sewer and storm water projects
 - Last 3 years have done more with residential streets
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?
 - Issue 6 – a ½% temporary income tax for streets, police, parks. The levy brings in \$6.5M a year. Improvements have been made in the parks including the 2 parks in the low income areas. Grant \$ - could always use more \$

CDBG Funding Priorities: Goal – to service as many people as possible; Spark Theater – provides classes; Bike center – located in downtown.

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Meeting with Second Harvest Food Bank

Tuesday, July 16, 2019 @ 11:30 am

Interview Participants:

Interviewee:	Julie Chase-Morefield, Second Harvest
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background, Second Harvest:

Regional Food bank – provide hot meals and food that is distributed, mobile produce

Backpack – weekend meals for kids in Elyria,

Hope to start a Backpack based food pantry at the high school in the fall depending on funding

School based programs with year round delivery

Second Harvest funds those at below 200% of the median income,

City of Lorain – provided \$34,000 in CDBG in support of staffing in 2018

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to low income families:
 - Food Insecurity – a lot of food pantries, but not enough on the south side
 - Housing – critical issue especially with kids, people get evicted after Jan 1, and need quality housing. Families with kids and elderly needing assistance have increased in last 6 months
 - Transportation – lack of transportation, low income need to be within 1 mile of a food pantry
 - 50,000 helped countywide, 6 times a year; average family size is 3 people
 - Need to improve the Trust relationship in south Elyria
 - Seeing increase in assistance, think there's employment
 - SNAP is underutilized, as it is now an on-line process. People do not know they are eligible.
 - Automatic disenrollment occurred it first was implemented.
 - Lack of internet access
 - No money for SNAP outreach
 - Library system – could teach librarians
 - Barrier for low income individuals – need to scan documents – apply online and then you get a letter in the mail
2. Which areas of the city do you think public assistance should be targeted?
 - South side. Down Middle Ave.
 - Need to get more food pantries in south side
 - Trust issues – need a good partner, 2,400 volunteers throughout county
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?
 - Food pantries – about 5 downtown, 10 total in the city
 - Food pantry network working directly with school system, helps to reach people who wouldn't otherwise be reached
 - Need one full year of funding before they begin providing the service
 - Has been done in other counties – funded from foundations- Lorain CDBG

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Meeting with Public Schools, Recreation Department,

Tuesday, July 16, 2019 @ 1:00 pm

Interview Participants:

Interviewee:	Ann Schloss, School Superintendent of Elyria Schools; Carrie Reardon, Elyria Parks and Recreation
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background:

- 12 School buildings are being consolidated , 3-k-8 and 2-k-4
- Fall of 2021 – all 5 elementary buildings will be built at the same time about 6,500 students
- 30% transient students
- There had previously been a partnership between the City and the Schools to provide crossing guards. It was an important collaboration. Crosswalks were intersections are most dangerous.

Carrie Reardon, Parks and Recreation Director

3 years

3 rec centers; Ice Rink, Outdoor Pool and 11 Parks total plus Cascade Park and the Lorain County MetroParks long term easement.

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:

Housing – Vacant homes. Can they be used as Section 8 homes?

Homeless Services: can the city do more with vacant homes – New Sunrise has built houses

Many of the shelters are in Lorain, not in Elyria

Economic Development: Helps the school district, want to attract more families – have declined 150 students

Community Development: sidewalks/ connectivity – need eastside – schools and city

There are issues with the connectivity with the South Recreation Center, there are no sidewalks to the Recreation Center, none on south side of 16th Street or on west side of East Ave. to Grafton.

Ms. Schloss suggested the Schools could partner with the City's Recreation Department on a safe routes to school, schools application. The schools previously partnered with township on a similar application.

Public services and facilities: ADA issue to get from the parking lot to some of the amenities like basketball.

Services for special populations: Hispanic pop. Over 200 students, families congregate by Roosevelt School, would like to see more services for Hispanics

2. Which areas of the city do you think public assistance should be targeted?

South side – has always been biggest

Oakwood – free and reduced lunch - 2nd most impoverished, Crestwood is 3rd

North and far east side are OK – Working poor and cyclical poor

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3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?

Mortgage assistance programs – Lorain Metropolitan Housing Authority
School district – has students who live with other families – not many homeless shelters
More partnerships with agencies at open house – usually lots of tables for agencies
Camp partnerships – Reach and Rise camps – offer camp 8 weeks for \$10/week most successful

Other needs:

West Park – no longer in an LML tract but serves a large neighborhood.

South could use a push button entrance door on the restrooms.

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Meeting with Blessing House

Tuesday, July 16, 2019 @ 2:00 pm

Interview Participants:

Interviewee:	Sr Mary Berigan, Blessing House
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background on the Blessing House:

- a nondenominational facility – supported by about 65 churches
- Blessing House: Sheffield Twp. – 15 years, on SR. 254 near SR 57
- Only 3 in state, provide housing – (Providence House in Cleveland, Bridget's Path in Dayton and Blessing House).
- Crisis care facility for kids birth to 12 yrs at risk for abuse
- Current House: Has space for 10 children, 26 on the waiting list
- Children move in and stay for unlimited time, provides all needs, takes them to their school
- Primarily serve Lorain County children.
- Doesn't affect custody issues, no cost to parents, have a trauma counselor, family advocate, works with the parent.
- engagement plan
- works with childrens services – who refer people
- Also receive direct calls
- People serviced through: Franklin Schools, McKinley schools, Crestwood School, Windsor
- looking for land to build larger facility in th same area to house 28 children
- Also would like to have a building to house the moms. This would be impactful.

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
Housing –Families that get overwhelmed, eviction is a problem.
Once a family has been evicted, they cannot get housing, some landlords are willing to work with them.
Eviction from public housing has been banded for 7 years
Need has increased
Homeless services – Deal with lots of homeless.
Once homeless moms drop their children off, hard to find them. Moms are supposed to check in once a week. Blessing House finds that they tend to go back to their abusive situation.
moms with history of not knowing how to care for kids
Economic Development –
Community Development – Lost Family Promise, a non-profit that previously helped to find housing for those in need shut down, lost funding
Services for special populations –
2. which areas of the city do you think public assistance should be targeted?
Housing – new Sunrise Properties, sometimes more families
established low income housing list – worked with some realtors that will notify Blessing House of available housing

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3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?

Preventative services - money management – so people know how to use/save their money strategically
many are not on the Utility Program

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Meeting with Lorain County Mental Health

Tuesday, July 16, 2019 @ 2:30 pm

Interview Participants:

Interviewee:	Vicki Montesano, Lorain County Board of Mental Health
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background:

- Newly created joint board: Board of Mental Health merged with Alcohol and Drug Abuse
- Vicki can only speak to Mental Health
- Mental Health Board – hasn't been a recipient – but fund program providers
- New building proposed in Elyria, Budge Point Commons – Townhall meeting, Vicki started in Nov.
 - 62 units - Nord will staff - Eden is owner
 - Permanent supportive housing – Break ground by 2021
 - Actually reduces the number of police calls by having people in one place
- Housing shortage for homeless – shelter plus care agents, HUD \$, New Sunrise has 65 units, \$ goes three Mental Health Board, 3 group homes – by NORD – 1
- New Sunrise – get some funding
- HAP Funds – Admin. by NORD
- PATH – Need for severe mental health
- Preventive services – board spends lots of money on housing
- PIC – coordinated entry – neighborhood alliance, homeless count

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
Food – community health plan- Dept. of Pub. Health, people who don't have food / food insecurity
Homeless Services:
Gathering Hope House – 60+ homeless people can go during the day
Peer lead: activities,
NAMI Walk, Board funded
Give funds to the homeless for getting into new housing
Housing shortage for the homeless

Economic Development:
Supported employment: BVR and NORD
People assisted with services, shadowing of clients
Job placement – F419 – 86 – severe and persistent mentally ill, employed 90+days – 30-people (NORD)

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2. Which areas of the city do you think public assistance should be targeted?
The new Bridge Point Commons, Permanent Supportive Housing project is within walking distance of services –grocery store, urgent care, CVS. The location of new homeless shelter in Elyria is essential. Groundbreaking for the facility is 2021.
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?
Housing Best Practices – Housing First
Homeless best practices – Fidelity scale

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Meeting with Lorain County Community Action

Tuesday, July 18, 2019 @ 11:00 am

Interview Participants:

Interviewee:	Frank Pihoda, Lorain County Community Action Agency
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background on LCCA:

- Cover whole county
- main program head start in Elyria,
Due to the new school construction, needed to move last fall, 2018, from Franklin School to Griswold Road of 57 – about 12 classrooms, 3-5 yr olds
- Good location – but not near the largest concentration of population, serviced, they don't have transportation
- Plus 2 classrooms at Cascade School
- Waiting to see what transpired with south Elyria, would like to develop 2-3 classrooms in South Elyria. There is a large population in need on the south side.
- Administer HEAP – Home Energy Assistance Program
- Administer PIP – Percent of Income Payment
- Give out fans and air conditioners
- Administer Budgets out of poverty

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
Housing – need more demolition still, lost cheap homes when hotels in downtown Elyria were torn down
Weatherization Program is a large need.
Homeless – need kind of apartment / communal living for homeless, along with counseling, homeless stand down is held in October
Public Services and Facilities – started a bike shop as part of youth services – shop in Lorain, mentor youth in job training program
2. Which areas of the city do you think public assistance should be targeted?
Dynamics have changed because of loss of industry
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?
Would like to work with the city on the Homeless Task Force
Home rehab program is a good program.
Buy car program – helps people with transportation, to buy a car
computer training

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Meeting with El Centro

Tuesday, July 18, 2019 @ 11:30 am

Interview Participants:

Interviewee:	Victor Leandry, El Centro
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background on El Centro:

- Director for 15 years
- Lorain Co. 3rd Highest Concentration of Hispanics, Lorain city has largest
- Latino Community developing in Elyria – middle class
- US Steel – targeted Puerto Rico for workers
- Serve 5,000 families annually
- Nationally recognized for providing health services,
- Hold food pantry once a month – 200 to 250 people attend
- Senior services – wrap around services - 90 seniors
- 211 services – staff answers Spanish speaking calls
- MH navigators line with county – State will duplicate 90+ calls/month
- Diabetes Classes – popular, 7 weeks, requires certification to do specific for minority populations
- Parent Engagement Program – 9 weeks teaching parents how to be involved
- Program for people with severe disabilities – 300 – to help manage money
 - o case workers manage their money, supported by BMH develop a treatment program

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
Latino growing – most new comers to USA with Spanish as main language – program in Lorain right now, but would be good to open an office in Elyria
Need to have Bilingual ESC program
 - hospitals will need ESC
 - people buy houses, need home buying classes
 - Transportation: for people without cars, access to health care, jobs
 - MOVE: Mobility opportunity for Vibrant Issues
 - buses don't go where you want them to go, 4 routes with 4 buses and signs for bus stops are obsolete
 - Need Down Payment Assistance. Lorain has a program, \$17,000 available, forgivable in 5 years
2. Which areas of the city do you think public assistance should be targeted?
Lorain metro Housing – Growth in Elyria
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?
mobility workshop
Home buying program in Lorain – Lorain has people applying but people are not ready to buy – need credit and budget repair

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Meeting with Safety Service Director

Tuesday, July 18, 2019 @ 12:00 pm

Interview Participants:

Interviewee:	Mary Siwierka, City of Elyria Safety/Service
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background safety/service:

- Director of City Operations
 - o public services, safety, street upkeep, etc
- Can a reverse 911 system be funded?
- 40 years Biggest Change – How people get information has changed (newspapers, radio, cable)
- **Need a way to communicate with residents**
- electronic media platform
- How much internet access of homes?
- City should be focused on essentials
- assistance to pay utility bills
 - o City through CDBG – funds Salvation Army's program which provides assistance for utilities.
- City has a high delinquency rate of utility bills
 - o Average water bill for family of 4 is \$100, water sewer, sanitation

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
 - Should spend CDBG money on permanent improvements
 - Housing - Older housing stock –is not maintained, need to keep good, "bones"- some streets with demos, have lots of demolition; need to repurpose those lots or have single family homes built.
 - Emergency housing programs are critical (new furnaces, roofs, etc.)
 - County land bank is hard to work with
 - Community Development – need to look at infrastructure – understand what is underneath roadways, matrix concept, slowly getting council to understand state of infrastructure
 - Transportation – doesn't exist, obstacle for many things
 - County Transit programs are nonexistent, Improved transit would help lots of issues
 - Services for special populations – emergency assistance – for people who need help for emergencies, repairs
2. Which areas of the city do you think public assistance should be targeted?
 - Along corridors – Lake Ave from 57 into downtown
 - Middle Ave – All roads that feed off
 - Improved neighborhoods around new schools – south central, western edges
 - Cleveland St. Corridor
 - Shouldn't go to organizations that have separate funding sources
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?

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Success Stories - Housing code people - inspections, violations
sidewalks have been installed/improved but is this critical(?)
need to look at storm sewers, lots of flooding, especially in developed areas annexed
Not aware of all that CDBG money can be used for
problems with trees

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Meeting with Council Representative, City of Elyria

Tuesday, July 18, 2019 @ 12:30 pm

Interview Participants:

Interviewee:	Judith Keys, City Council
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background, Council

- Newly elected councilperson
- Ran for council because predecessor was elderly, thought the city needed fresh ideas
- Owned Pink Peppercorn Catering - sold the business

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
 - Cross section of pop. underserved - trying to find affordable housing - \$600 - \$800 rent biggest concern heard
 - losing a lot of young people;
 - good mix of owner - occupied rentals
 - Housing shortage in Elyria - Are demolitions a factor?
 - Concerned about businesses leaving
 - Seniors / Empty Nesters - need housing for downsizing
 - Hardly any residential housing for special needs
 - Public services and facilities - Drug Problem
2. Which areas of the city do you think public assistance should be targeted?
 - Heights - very little available housing
 - Feel landlords have been discriminating
 - Focus new construction on vacated school properties
3. Thinking back over the last 5 years, which programs do you think have been the most successful/impactful?
 - Goals- better infrastructure and better roads, residential complaints about road and road closures

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Meeting with Office on Aging, Lorain County

Tuesday, July 18, 2019 @ 1:00 pm

Interview Participants:

Interviewee:	Lauren Ksiazek, Lorain County Office on Aging
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background, Main Office In Elyria:

- Main Office is located in Elyria
- Office is aging – county wide, 60+ age
- Also serve the disabled
- housekeepers, food, care giver program, and volunteer program – place volunteers
- serve about 6,000 annually, non-duplicated
- serve many LMI seniors
- Issues – older adults who don't want to bother their kids

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
**Question – What is the city doing for its residents?
Homeowner's are referred to the City's Home Repair Program for Accessibility.
Housing – lack of affordable and accessible housing, across the county 92% want to stay "home", but not a lot of downsizing
Homeless Services – would love to see a homeless shelter in Elyria, older adults need lots of medical services
Public services and facilities – waitlists for home delivery meals- Homebound
Housekeeping services funded, 289 people on the wait list / was able to get money to expand, food insecurity, can't wait in line / can't stand - *Access is a bigger problem
Services for special populations – No senior center in Elyria, needs services for active seniors
Fall prevention – assisted by the fire dept.
Nutrition – manage chronic illnesses – small group of volunteers who provide transportation for medical services
2. Which areas of the city do you think public assistance should be targeted?
Need door to door transportation, public transportation is not the answer
Pocket of older home owners in N.E., spread out throughout the city, mostly homeowners
3. Thinking back over the last 5 years, which programs do you think have been the most successful / impactful?
Habitat for Humanity will install "grab bars" *
City of Elyria does offer grab bars – but that's only available for homeowners
Need to look at growth of 85 yr old pop. – social isolation is a growing issue

CITY OF ELYRIA, OHIO
FY 2020-2024 Five Year Consolidated Plan

Meeting with Fire Department, City of Elyria

Tuesday, July 18, 2019 @ 1:30 pm

Interview Participants:

Interviewee:	Carl Mandoke, Fire Marshal
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next 5 years related to:
 - Housing:
 - 3 locations for addiction, The Old Roosevelt Home, Sacred Heart Church, Road to Hope – will house people with addiction. More are needed.
 - LMHA – lower income housing, Riverview Plaza – 13 story buildings
 - High number of calls due to fire alarms going off – new alarm system, smoking triggers the alarms
 - Homeless Services – overdoses everyday all over the county
 - Economic development – New Community Development on Chestnut
 - Public services and facilities – response time to the areas is above national standards, will need to relocate to reduce time
 - More development is planned for the western side of Elyria
 - Commercial development on the southern border
 - S.W. area not well covered, industrial areas
 - Services for special populations – 2 new developments in S.E, 55+ residents
2. Which areas of the city do you think public assistance should be targeted?
 - Water has been increased – pressure is good
 - Fire hydrants are in good shape
 - vacant commercial space – out of town owners – fire dept. has difficult time accessing
 - Compliance Issues – commercial prop. are inspected regularly – some older
 - Fringe areas are not covered
3. Thinking back over the last 5 years, which programs do you think have been the most successful / impactful?
 - Station 2 closed – areas underserved
 - Chestnut Commons was offering land but city rejected it
 - Far West – mobile home parks or West Ridge Apartment complexes
 - City is growing in size
 - *Get a fire district map*
 - Run more miles on a truck than average, need more trucks
 - Every 2-3 years a new engine is purchased
 - \$300,000 fire engine
 - \$1M for a ladder truck
 - Quint – a ladder truck or an engine \$750,000 based on fire tactics
 - New station would help, need quicker response times, less mileage and trucks will last longer

CITY OF ELYRIA, OHIO
FY 2020-2024 Five Year Consolidated Plan

Meeting with St. Mary Church; and Fire Chief

Tuesday, July 18, 2019 @ 3:00 pm

Interview Participants:

Interviewee:	Fr Charlie Diedrick, St. Mary Church & Carl Mack, Fire Chief
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background, St. Mary's Church:

- Hot meals 1/wk
- hospitality – food pantry
- utility assistance
- help with finding shelter
- open up the Hall for emergency shelter during cold weather
- Elyria Works Now
 - o Volunteer oriented
 - o City's faith based collaborate
 - o 22% poverty rate in Elyria
- Lorain has a permanent homeless shelter that also provides a computer

Background, Chief Carl Mack

- 3 stations downtown; need at least 1 more station
- Growth was not predicted
- 2 stations built 1964, study in 2010 identified the need for more stations

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
 - Drug issues – jobs are out there but people don't have work ethic
 - Housing – Need to do something with vacant lots
 - Need to bring people together with relationships
 - Drug Issues are everywhere, overdose – police, fire, and EMS, challenging to address this problem
 - Public services and facilities – public education, need staff positions, it's a reactive program
 - Services for special populations – Drug issues, transportation always an issue
2. Which areas of the city do you think public assistance should be targeted?
 - Southeast & Southwest are need stations, new development wasn't projected – expect increase in EMS calls – 67% of calls were medical – call volumes are increased
 - NE vs SW – South Elyria – area in need – still is
 - NW older improv. group – younger poor in downtown, SW
3. Thinking back over the last 5 years, which programs do you think have been the most successful / impactful?
 - Boys and girls club has been impactful
 - Police are able to do more proactive activities
 - Community Paramedicine – National Model – but not in this area yet.
 - Work on fall prevention – would need a position for a community liaison

CITY OF ELYRIA, OHIO
FY 2020-2024 Five Year Consolidated Plan

Meeting with Low-Income Housing Provider

Tuesday, July 18, 2019 @ 4:00 pm

Interview Participants:

Interviewee:	Michael Kearney, New Sunrise Properties; Mindy Wright, New Sunrise Properties; Cedric Lynch, New Sunrise Properties;
Interviewers:	Ashley Scott, City of Elyria, Mona Almabayyed, City of Elyria, Phyllis Dunlap, CT Consultants, Kristin Hopkins, CT Consultants

Background, New Sunrise Properties:

- Started in 1991, Bureau Mental Health
- Houses for people with Mental Health disabilities
- 240 units – affordable (Elyria, Lorain, North Ridgeville), 85 designated for MH disabled
- Coordinators – similar to case managers
- Section 8, HAP
- 10 units – continuum of care
- shelter plus care – up to 65 units
- 60 Single Family Homes – 2006 – scattered sites
- New River Bend Cottages – New Construction, 62 – will offer home buying
- Residency credit – after year 15 will give
- Previously constructed three other tax credit projects (1996, 2000, 2006) total 126 units

Comments and Needs:

1. What do you think are the most important needs to be addressed in the next five years related to:
 - Rent Structure – never enough to put aside money for maintenance, can't do major updates (new roof, etc., renovations)
 - 50 people on waiting list
 - Houses for people on social security
 - Sector 8 has a program for purchase, hope that mortgage price will be less than rent
 - Voucher would pay the mortgage, people not eligible
 - More than 50% of cottages
 - Need to be near fresh produce
 - Community garden, Multi-generational playground included in cottages
 - Population with mental health disabilities - lack of housing
 - Recovery Housing – BMH – will focus on that more closely
 - Background checks, jobs are always an issue, lots of tenants
2. Which areas of the city do you think public assistance should be targeted?
 - New River Bend 2006
 - 7 acres owned – contributed the land to the developer
 - no grocery stores in West and South
 - Cleveland Street has development
3. Thinking back over the last 5 years, which programs do you think have been the most successful / impactful?
 - Partnered with Second Harvest Food Bank
 - Social support for – Club House will have a med. Fac / Nurse Practitioner
 - Fitness center for clubhouse

Citizen Participation Comments

Public Comment Period

Public Comment Received #1

Public Comment Received #2

- City of Elyria - <http://www.cityofelyria.org> -

Elyria Consolidated Plan 2020-2024 Draft for Public Review

Posted On November 1, 2019 @ 3:57 pm In Community Development |

The City's Formula Year 2020 Community Development Block Grant Program, the 2020-2024 Consolidated Plan and Analysis of Impediments to Fair Housing Choice Update for 2020 is now available for public review and comment from November 1st through December 3rd. The intent of the Plan is to create a housing and community development strategy in which the City of Elyria identifies resources and programs to address various needs for the 2020 Program Year. The draft plans can be found at Elyria City Hall, Office of Community Development, 131 Court Street, Suite 302 Elyria, OH 44035. Any comments should be submitted to the Office of Community Development at the above-written address or by e-mail to ascott@cityofelyria.org ^[1]

[Elyria ConPlan 2020-2024 Draft \(1\)](#) ^[2] [Elyria ConPlan 2020-2024 Draft \(2\)](#) ^[3] [Elyria ConPlan 2020-2024 Draft \(3\)](#) ^[4]

Article printed from City of Elyria: <http://www.cityofelyria.org>

URL to article: <http://www.cityofelyria.org/elyria-consolidated-plan-2020-2024-draft-for-public-review/>

URLs in this post:

[1] ascott@cityofelyria.org: <mailto:ascott@cityofelyria.org>

[2] [Elyria ConPlan 2020-2024 Draft \(1\)](#): <http://www.cityofelyria.org/wp-content/uploads/2019/11/Elyria-ConPlan-2020-2024-Draft-1.pdf>

[3] [Elyria ConPlan 2020-2024 Draft \(2\)](#): <http://www.cityofelyria.org/wp-content/uploads/2019/11/Elyria-ConPlan-2020-2024-Draft-2.pdf>

[4] [Elyria ConPlan 2020-2024 Draft \(3\)](#): <http://www.cityofelyria.org/wp-content/uploads/2019/11/Elyria-ConPlan-2020-2024-Draft-3.pdf>

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<http://www.cityofelyria.org/elyria-consolidated-plan-2020-2024-draft-for-public-review/print/> 1/13/2020

CITY OF ELYRIA, OHIO

INTER-OFFICE CORRESPONDENCE

DATE: November 22, 2019
TO: Ashley Scott, Community Development Director
Cc: Mona Almabayyed, Community Development Manager
John Schneider, City Engineer
FROM: Kathryn K. McKillips, Asst City Engineer
SUBJECT: Comments - CDBG Funding for Storm Sewers

The Engineering Department submitted a funding request for drainage improvements on three (3) streets within the eligible LMI areas.

Penfield from Foster to Oakwood	\$393,000.00
16 th Street from West Avenue to River	\$214,000.00
Rockfern from Lowell to Foster	\$380,000.00

It was disappointing that no funding was allocated for at least one of the projects listed above. Even 50% of the funding could provide enough match to stormwater funds that would result in a project that provides the following benefits without assessing the property owners:

- a. Improve drainage on the private property by providing a place for property owners to connect downspouts and sump pumps. This improves the health and welfare of the neighborhood by decreasing the amount of standing water in ditches and potentially in backyards that could be a breeding ground for mosquitos, as well as improve quality of life for residents that may not be able to use their backyards due to wet conditions.
- b. By providing a dedicated storm sewer for stormwater, less rain water will find its way to the sanitary sewer system through leaky laterals (decrease Inflow & Infiltration)
- c. Adding storm sewers and catch basins will help prolong the life of roadway pavement by getting water off the surface before the water can get into the pavement base and subbase where it can cause damage

The benefits of using CDBG funds on infrastructure in the LMI areas could make a huge impact over the course of many years. The more funding sources that can be used to help defray the cost of projects for the property owners and rate payers is a benefit for the City as a whole.

From: trshea@windstream.net
Sent: Sunday, December 1, 2019 11:51 PM
To: Ashley Scott
Subject: Comment on the use of CDBG funds for 2020

Public Comment on use of CDBG funds for 2020 12-1-2019 As a private low income citizen of Elyria I have been very thankful when I have seen CDBG monies used for things that truly change my neighborhood and improve my city. I looked at the funding request and am against any money being given to the library for "sidewalks and art". There is and has been a levy that all homeowners pay and it shows more greed than need to take money that can help low income homeowners for emergency rehab. I read in the paper often about many special donations being given already. It is poor planning to seek money for sidewalks when there are low income persons who could benefit and stay in their homes rather than have to leave because of a repair that can't afford.

I also feel some requests should be cut back. Save our Children, Boys and Girls Club and Mini Pioneers are all funded by other resources and are exclusively for youth. Part of low income citizens is addressed through the home repair program that can't participate in the exercise programs due to disability or health issues. Funding should change from \$10,000.00 each to \$5,000.00 each. All the other request seemed good to me.

Having the Building Department preform rental inspections would help all the renters and eventually expand a program to help landlords improve and repair their rentals through new programs. in the future.

These funds are not just for children's programs, or to help a mismanaged library budget besides Issue 6 funds of \$75,000.00 if I read that correctly.

Theresa Shea
519 East Avenue
Elyria, Ohio 44035 (440-)284-0140

Grantee Unique Appendices

Sponsored by:
COMMUNITY DEVELOPMENT

T. Callahan
M. Jossie
D. Mitchell
J. Cerra
M. Madison

FINANCE

V. Stewart III
B. Davis
M. Madison III
M. Lotko III
J. Baird

ORDINANCE NO. 2019- 195

AN ORDINANCE APPROVING THE PY 2020 COMMUNITY DEVELOPMENT BLOCK GRANT ACTION PLAN, 5 YEAR CONSOLIDATED PLAN AND ANALYSIS OF IMPEDIMENTS TO FAIR HOUSING CHOICE AND AUTHORIZING THE MAYOR TO SUBMIT THE PY 2020 ACTION PLAN TO THE U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT, AND DECLARING AN EMERGENCY.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF ELYRIA, STATE OF OHIO:

SECTION 1: That the PY 2020 Action Plan (Community Development Block Grant Program Budget), 5 Year Consolidated Plan and Analysis of Impediments to Fair Housing Choice, as provided in Exhibit "A" attached hereto, is hereby approved.

SECTION 2: That the Mayor be and hereby is authorized to submit copies of the PY 2020 Action Plan, 5 Year Consolidated Plan and Analysis of Impediments to Fair Housing Choice to the U.S. Department of Housing and Urban Development.

SECTION 3: That it is found and determined that all formal actions of this Council concerning and relating to the passage of this Ordinance were taken in meetings open to the public, in compliance with Ohio law.

SECTION 3: That this Ordinance be and hereby is declared to be an emergency measure, the emergency being that said Plan needs to be submitted to the U.S. Department of Housing and Urban Development forthwith, and is necessary for the immediate preservation of the public peace, health, safety or welfare of the people of the City of Elyria; wherefore, this Ordinance shall be in full force and effect from and immediately after its passage and approval.

PASSED: 12/16/19 Michael J. Lotko, III
Michael J. Lotko, III, President

ATTEST: Forrest L. Bullocks APPROVED: 12/16/19
Forrest L. Bullocks, Clerk

Molly C. Brunda
Molly C. Brunda, Mayor

DATE: 12-16-19

Approved as to form:

Amanda R. Deery 12/12/19
Amanda R. Deery, Law Director

CERTIFICATE OF PUBLICATION

I, THE UNDERSIGNED CLERK OF COUNCIL OF THE CITY OF ELYRIA, OHIO, HEREBY CERTIFY THAT THE FULL TEXT OF THE FOREGOING ORDINANCE NO. 2019-195 WAS POSTED IN THREE PLACES WITHIN THE CITY, AS DETERMINED BY COUNCIL, AND THAT SUCH PLACES WERE AS FOLLOWS: CITY HALL, CENTRAL FIRE STATION AND THE POLICE STATION.

DATED: 12/17/19 _____
Harriet L. Schaefer
CLERK OF COUNCIL
CITY OF ELYRIA, OHIO

Date presented to the Mayor: 12/16/19 _____

EXHIBIT 'A' (is 200 pages and available upon request)

HUD Consolidated Plan

Five-Year Strategic Plan

FY 2020 – FY 2024
(March 1, 2020 – February 28, 2024)

Annual Action Plan

FY 2020
(March 1, 2020 – February 28, 2021)

City of Elyria, Ohio

Prepared with assistance by CT Consultants, Inc.

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FY 2020-2024 CONSOLIDATED PLAN

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- Public Notices
- Public Meeting Attendees
- Highlights of First Public Hearing
- Highlights of Second Public Hearing
- Highlights of Third Public Hearing
- Comments Received During 30 Day Comment Period and Official Responses

Sponsored by:
COMMUNITY DEVELOPMENT

T. Callahan
D. Mitchell
J. Cerra
M. Madison
M. Jessie

FINANCE

V. Stewart III
M. Madison
J. Baird
M. Jessie
B. Davis
P. Tollett

ORDINANCE NO. 2020- 51

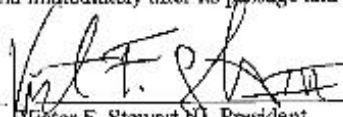
AN ORDINANCE AMENDING THE COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) PROGRAM YEAR (PY) 2020 ANNUAL ACTION PLAN, AND DECLARING AN EMERGENCY.

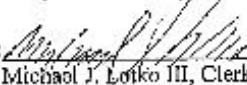
BE IT ORDAINED BY THE COUNCIL OF THE CITY OF ELYRIA, STATE OF OHIO:

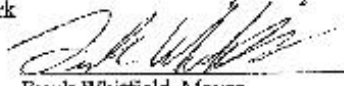
SECTION 1: That the Community Development Block Grant (CDBG) Program Year (PY) 2020 Annual Action Plan be and the same is hereby amended to reflect the Substantial Amendments as provided in Exhibit "A" attached hereto.

SECTION 2: That it is found and determined that all formal actions of this Council concerning and relating to the passage of this Ordinance were taken in meetings open to the public, in compliance with Ohio law.

SECTION 3: That this Ordinance be and hereby is declared to be an emergency measure, the emergency being the CDBG Annual Action Plan Substantial Amendments are necessary for the immediate administration of said Program, specifically the COVID-19 Response Action Plan Amendment, and is necessary for the immediate preservation of the public peace, health, safety or welfare of the people of the City of Elyria; wherefore, this Ordinance shall be in full force and effect from and immediately after its passage and approval.

PASSED: 5/04/2020 
Victor F. Stewart III, President

ATTEST:  APPROVED: 5/04/2020
Michael J. Lotko III, Clerk


Frank Whitfield, Mayor

DATE: 5/04/2020

Approved as to form:

Amanda R. Deery 4/30/2020
Amanda R. Deery, Law Director

CERTIFICATE OF PUBLICATION

I, THE UNDERSIGNED CLERK OF COUNCIL OF THE CITY OF ELYRIA, OHIO, HEREBY CERTIFY THAT THE FULL TEXT OF THE FOREGOING ORDINANCE NO. 2020-51 WAS POSTED IN THREE PLACES WITHIN THE CITY AS DETERMINED BY COUNCIL, AND THAT SUCH PLACES WERE AS FOLLOWS: CITY HALL, CENTRAL FIRE STATION AND THE POLICE STATION.

DATED: 5/05/2020 Michael J. Deery
CLERK OF COUNCIL
CITY OF ELYRIA, OHIO

Date presented to the Mayor: 5/04/2020

EXHIBIT A

CITY OF ELYRIA

CDBG PY 2020 2020-2024 Consolidated Plan Amendment

DRAFT

CDBG PY 2020
2020-2024 Consolidated Plan Amendment
April 22, 2020

The City of Elyria, Ohio receives federal funds from the U.S. Department of Housing and Urban Development (HUD) to implement various housing, economic development, and community activities. Included in these funds is the Community Development Block Grant (CDBG) program. The CDBG program is subject to various HUD regulations, including the Consolidated Plan, Annual Action Plan, and Consolidated Annual Performance and Evaluation Reports (CAPER). These regulations can be found at 24 CFR Part 91. Contained within the federal regulations, the City must conform to citizen participation requirements.

The City of Elyria, Ohio follows an extensive citizen participation process in the development of the CDBG Annual Action Plan and Consolidated Plan. Citizen participation will be provided in a manner which encourages all citizens to have every opportunity to communicate ideas for their neighborhoods and City. All citizen participation will be conducted in an open matter.

The City will allow a period not less than 5 days for public review and comment. The City will provide timely, written answers to written complaints and grievances, within 15 days, where practical.

In accordance with the City of Elyria's Citizen Participation Plan, Community Development staff prepared the following schedule for the proposed amendment to the Community Development Block Grant (CDBG) PY 2020 Annual Action Plan and 2020-2024 Consolidated Plan:

- April 22, 2020: Publish notice of intent to amend annual action plan in the Chronicle Telegram and post at the Community Development Office, 131 Court St., Suite 307, Elyria, OH 44035. Notice will also be published on the City's website at www.cityofelyria.org.
- April 23, 2020: Conduct public hearing to amend plans
- April 27, 2020: Items for Consideration at Joint Community Development & Finance Committee Meeting
- May 3, 2020: Amendments to Council for approval

The following notice was submitted for publication in the Chronicle Telegram on April 22, 2020:

City of Elyria
 Notice of Public Hearing
 Amendment to the Program Year 2020 CDBG Annual Action Plan & 2020-2024 Consolidated Plan

The United States Congress passed the Coronavirus Aid, Relief, and Economic Security Act (H.R. 748) on March 27, 2020 providing an additional \$5 billion for CDBG to aid in the result of COVID-19 on housing and economic impacts. As a result, the City of Elyria will receive \$498,110 in CDBG-CV funding. An amendment to the 2020 Annual Action Plan and 2020-2024 Consolidated Plan is required. The City follows a 30-day public comment period; however, HUD has waived this requirement provided that no less than 5 days are provided for public comments on each amendment.

A virtual public hearing will be held on **Monday, April 27, 2020 at 6:00 p.m.** to obtain the views of citizens concerning approval of an amendment to the City of Elyria's Community Development Block Grant Program Year 2020 Annual Action Plan and 2020-2024 Consolidated Plan.

The proposed amendments will be available for public viewing electronically at www.cityofelyria.org beginning April 22, 2020.

The proposed changes are as follows:

1. Amend the 2020 Annual Action (Ordinance No. 2019-195) to include COVID-19 funding.

CDBG-CV	Amount
Administration	\$ 87,893
Economic Development: Direct Financial Assistance to For-Profits	\$100,000
Employment Training	\$50,000
Youth Services	\$50,000
Subsistence Payments	\$100,000
Food Banks	\$51,288

2. Amend the 2020-2024 Consolidated Plan to include a revised citizen participation process which will reduce the 30-day comment period to no less than five (5) days and provide a virtual public hearing platform.

Please be notified that you are invited to virtually attend the public hearing to present your comments to the proposed changes. If you wish to speak at this public hearing please call 440.326.1550 to register. If you are unable to attend, you may email your comments to Ashley Scott, Director, Office of Community Development at ascott@cityofelyria.org. All comments must be received no later than 4:30 p.m. April 27, 2020.

Those persons needing assistance, or with special needs, must contact the Office of the Council Clerk at 440-326-1550 seventy-two (72) hours prior to the meeting to make the necessary arrangements.

Michael J. Lutko
 Council Clerk

C.I. 04/27/2020

Summary:

The United States Congress passed the Coronavirus Aid, Relief, and Economic Security Act (H.R. 748) on March 27, 2020 providing an additional \$5 billion for CDBG to aid in the result of COVID-19 on housing and economic impacts. As a result, the City of Elyria will receive \$439,110 in CDBG-CV funding. Further, the bill eliminates the 15% public service cap on public services and removes in person public hearing requirements. An amendment to the 2020 Annual Action Plan and 2020-2024 Consolidated Plan is required.

Proposed Amendment #1:

Allocate CDBG-CV Funds as follows:

Activity Name: Economic Development: Direct Financial Assistance to For-Profits
Activity Type: 18A
National Objective: LMI
Budget: \$100,000
Projected Start/End Date: May 2020- September 2022
Location Description: City-Wide
Activity Description: Financial Assistance to for-profit business by providing short-term working capital assistance to small businesses to enable the retention of jobs held by LMI persons.

Activity Name: Employment Training
Activity Type: 05H
National Objective: LMA/LMC/JRG
Budget: \$50,000
Projected Start/End Date: May 2020- September 2022
Location Description: City-Wide
Activity Description: Assistance to increase self-sufficiency, including literacy, independent living skills, and job training.

Activity Name: Subsistence Payments
Activity Type: 05Q
National Objective: LMC
Budget: \$100,000
Projected Start/End Date: May 2020- September 2022
Location Description: City-Wide
Activity Description: One time or short-term (no more than 3 months) emergency payments on behalf of individuals or families, generally for the purposes of preventing homelessness.

Activity Name: Youth Services
Activity Type: OSO; OSL
National Objective: LMC
Budget: \$50,000
Projected Start/End Date: May 2020- September 2022
Location Description: City-Wide
Activity Description: Services that benefit children.

Activity Name: Food Banks
Activity Type: OSW
National Objective: LMC
Budget: \$51,288
Projected Start/End Date: May 2020- September 2022
Location Description: City-Wide
Activity Description: Costs associated with the operation of food banks, community kitchens, and food pantries.

Proposed Amendment #2:

Pursuant to HUD regulations, the City proposes to amend the 2020-2024 Consolidated Plan to include language amending the Citizen Participation Process as follows specific to COVID-19 Response.

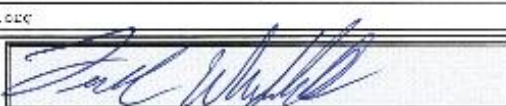
- **30 Day Public Comment Period**
The 30-day minimum public comment period will be reduced for plan amendments, provided that no less than five (5) days are provided for public comments on each amendment.
- **Reasonable Notice and Opportunity to Comment**
The City will provide a virtual public hearing which will allow for questions and comments from the public in real time, with answers coming directly from elected representatives in real time to all attendees.

Grantee SF-424's and Certification(s)

OMB Number: 4340-004
Expiration Date: 12/31/2022

Application for Federal Assistance SF-424			
* 1. Type of Submission:		* 2. Type of Application:	
<input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		<input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision	
		* If Revision, select appropriate letter(s):	
		<input type="text"/> * Other (Specify): <input type="text"/>	
* 3. Date Received:		4. Applicant Identifier:	
03/01/2020			
5a. Federal Entity Identifier:		5b. Federal Award Identifier:	
B-2C-HC-35-CB15			
State Use Only:			
6. Date Received by State:		7. State Application Identifier:	
8. APPLICANT INFORMATION:			
* a. Legal Name: City of Elyria			
* b. Employer/Taxpayer Identification Number (EIN/TIN):		* c. Organizational DUNS:	
705009300		1794300558003	
d. Address:			
* Street 1:	31 Court Street		
Street 2:			
* City:	Elyria		
County/Parish:			
* State:	OH: Ohio		
Province:			
* Country:	USA: UNITED STATES		
* Zip/Postal Code:	44035-5511		
e. Organizational Unit:			
Department Name:		Division Name:	
Community Development			
f. Name and contact information of person to be contacted on matters involving this application:			
Prefix:	Mr.	* First Name:	Ashtley
Middle Name:	K.		
* Last Name:	Scott		
Suffix:			
TIK:	Director, Community Development		
Organizational Affiliation:			
* Telephone Number:	440.326.640	Fax Number:	440.326.1543
* Email:	ashtley@cityofelyria.org		

Application for Federal Assistance SF-424		
* 9. Type of Applicant 1: Select Applicant Type: <input type="text" value="City or Township Government"/>		
Type of Applicant 2: Select Applicant Type: <input type="text"/>		
Type of Applicant 3: Select Applicant Type: <input type="text"/>		
* Other (specify): <input type="text"/>		
* 10. Name of Federal Agency: <input type="text" value="U.S. Department of Housing and Urban Development"/>		
11. Catalog of Federal Domestic Assistance Number: <input type="text" value="14.218"/>		
CFDA Title: <input type="text" value="Community Development Block Grant"/>		
* 12. Funding Opportunity Number: <input type="text"/>		
* Title: <input type="text"/>		
13. Competition Identification Number: <input type="text"/>		
Title: <input type="text"/>		
14. Areas Affected by Project (Cities, Counties, States, etc.): <input type="text"/>		
<input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>		
* 15. Descriptive Title of Applicant's Project: <input type="text" value="FY 2020 Community Development Block Grant Program Year"/>		
Attach supporting documents as specified in agency instructions. <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>		

Application for Federal Assistance SF-424	
16. Congressional Districts Of:	
* a. Applicant: <input type="text" value="04-004"/>	* b. Program/Project: <input type="text" value="CE-904"/>
Attach an additional list of Program/Project Congressional Districts if needed.	
<input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
17. Proposed Project:	
* a. Start Date: <input type="text" value="03/01/2020"/>	* b. End Date: <input type="text" value="02/28/2021"/>
18. Estimated Funding (\$):	
* a. Federal	<input type="text" value="745,473.00"/>
* b. Applicant	<input type="text"/>
* c. State	<input type="text"/>
* d. Local	<input type="text"/>
* e. Other	<input type="text"/>
* f. Program Income	<input type="text"/>
* g. TOTAL	<input type="text" value="745,473.00"/>
* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?	
<input type="checkbox"/> a. This application was made available to the State under the Executive Order 12372 Process for review on <input type="text"/>	
<input type="checkbox"/> b. Program is subject to E.O. 12372 but has not been selected by the State for review.	
<input checked="" type="checkbox"/> c. Program is not covered by E.O. 12372.	
* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)	
<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No	
If "Yes", provide explanation and attach	
<input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 28, Section 1001)	
<input checked="" type="checkbox"/> ** I AGREE	
** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement of agency specific instructions.	
Authorized Representative:	
Prefix: <input type="text" value="Mr."/>	* First Name: <input type="text" value="Frank"/>
Middle Name: <input type="text"/>	
* Last Name: <input type="text" value="Whitfield"/>	
Suffix: <input type="text"/>	
* Title: <input type="text" value="Mayor"/>	
* Telephone Number: <input type="text" value="440.525.1402"/>	Fax Number: <input type="text"/>
* Email: <input type="text" value="frank@whitfieldcityofolyria.org"/>	
* Signature of Authorized Representative: 	* Date Signed: <input type="text" value="07/14/2020"/>

ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4840-0038
Expiration Date: 02/28/2022

Public reporting burden for this collection of information is estimated to average 15 minutes per response, including time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding the burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to the Office of Management and Budget, Paperwork Reduction Project (3348-0042), Washington, DC 20503.

PLEASE DO NOT RETURN YOUR COMPLETED FORM TO THE OFFICE OF MANAGEMENT AND BUDGET. SEND IT TO THE ADDRESS PROVIDED BY THE SPONSORING AGENCY.

NOTE: Certain of these assurances may not be applicable to your project or program. If you have questions, please contact the Awarding Agency. Further, certain Federal assistance awarding agencies may require applicants to certify to additional assurances. If such is the case, you will be notified.

As the duly authorized representative of the applicant, I certify that the applicant:


1. Has the legal authority to apply for Federal assistance, and the institutional, managerial and financial capability (including funds sufficient to pay the non-Federal share of project costs) to ensure proper planning, management and completion of project described in this application.
2. Will give the awarding agency, the Comptroller General of the United States and, if appropriate, the State, the right to examine all records, books, papers, or documents related to the assistance; and will establish a proper accounting system in accordance with generally accepted accounting standards or agency directives.
3. Will not dispose of, modify the use of, or change the terms of the real property title or other interest in the site and facilities without permission and instructions from the awarding agency. Will record the Federal awarding agency directives and will include a covenant in the title of real property acquired in whole or in part with Federal assistance funds to assure non-discrimination during the useful life of the project.
4. Will comply with the requirements of the assistance awarding agency with regard to the drafting, review and approval of construction plans and specifications.
5. Will provide and maintain competent and adequate engineering supervision at the construction site to ensure that the complete work conforms with the approved plans and specifications and will furnish progressive reports and such other information as may be required by the assistance awarding agency or State.
6. Will initiate and complete the work within the applicable time frame after receipt of approval of the awarding agency.
7. Will establish safeguards to prohibit employees from using their positions for a purpose that constitutes or presents the appearance of persons, or organizational conflict of interest, or personal gain.
8. Will comply with the Intergovernmental Personnel Act of 1970 (42 U.S.C. §§4728-4763) relating to prescribed standards of merit systems for programs funded under one of the 19 statutes or regulations specified in Appendix A of OPM's Standards for a Merit System of Personnel Administration (5 C.F.R. 900, Subpart F).
9. Will comply with the Lead-Based Paint Poisoning Prevention Act (42 U.S.C. §§4801 et seq.) which prohibits the use of lead-based paint in construction or rehabilitation of residence structures.
10. Will comply with all Federal statutes relating to non-discrimination. These include but are not limited to: (a) Title VI of the Civil Rights Act of 1964 (P.L. 88-352) which prohibits discrimination on the basis of race, color or national origin; (b) Title IX of the Education Amendments of 1972, as amended (20 U.S.C. §§1601-1663, and 1655-1656), which prohibits discrimination on the basis of sex; (c) Section 504 of the Rehabilitation Act of 1973, as amended (29 U.S.C. §794), which prohibits discrimination on the basis of handicaps; (d) the Age Discrimination Act of 1975, as amended (42 U.S.C. §§6101-6107), which prohibits discrimination on the basis of age; (e) the Drug Abuse Office and Treatment Act of 1972 (P.L. 92-255), as amended relating to nondiscrimination on the basis of drug abuse; (f) the Comprehensive Alcohol Abuse and Alcoholism Prevention, Treatment and Rehabilitation Act of 1970 (P.L. 91-616), as amended, relating to nondiscrimination on the basis of alcohol abuse or alcoholism; (g) §§523 and 527 of the Public Health Service Act of 1942 (42 U.S.C. §§290 dd-3 and 290 ee-3), as amended, relating to confidentiality of alcohol and drug abuse patient records; (h) Title VIII of the Civil Rights Act of 1968 (42 U.S.C. §§3601 et seq.), as amended, relating to nondiscrimination in the sale, rental or financing of housing; (i) any other nondiscrimination provisions in the specific statute(s) under which application for Federal assistance is being made; and (j) the requirements of any other nondiscrimination statute(s) which may apply to the application.

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Standard Form 4240 (Rev. 7-87)
Prescribed by OMB Circular A-102

11. Will comply, or has already complied, with the requirements of Titles II and III of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970 (P.L. 91-646) which provide for fair and equitable treatment of persons displaced or whose property is acquired as a result of Federal and federally-assisted programs. These requirements apply to all interests in real property acquired for project purposes regardless of Federal participation in purchases.
12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§276a to 278a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-254) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11736; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11988; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 176(c) of the Clean Air Act of 1955, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 106 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470), EO 11593 (identification and protection of historic properties), and the Archeological and Historic Preservation Act of 1974 (15 U.S.C. §§469a-1 et seq.).
18. Will cease to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 108(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	Mayor
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Elvira, OH	07/14/2020

SF-121D (Rev. 7-97) Back

CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601-4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;
2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-L.L.J., "Disclosure Form to Report Lobbying," in accordance with its instructions; and
3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.



Signature of Authorized Official

7/15/2020

Date



Title

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2020 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.



Signature of Authorized Official

7/19/2020
Date

Mayor

Title

OPTIONAL Community Development Block Grant Certification

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.



Signature of Authorized Official



Date



Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Application for Federal Assistance SF-424		
* 1. Type of Submission: <input type="checkbox"/> Preapplication <input checked="" type="checkbox"/> Application <input type="checkbox"/> Changed/Corrected Application		* 2. Type of Application: * If Revision, select appropriate letter(s) <input checked="" type="checkbox"/> New <input type="checkbox"/> Continuation <input type="checkbox"/> Revision
* 3. Date Received: 03/07/2020		4. Applicant Identifier: _____
5a. Federal Entity Identifier: B-20-HK-18-0015		5b. Federal Award Identifier: _____
State Use Only:		
6. Date Received by State: _____		7. State Application Identifier: _____
8. APPLICANT INFORMATION:		
* a. Legal Name: City of Elyria		
* b. Employer/Taxpayer Identification Number (EIN/TIN): 345030936		* c. Organizational DUNS: 239430056000
d. Address:		
* Street:	121 Court Street	
Street:	_____	
* City:	Elyria	
County/Parish:	_____	
* State:	OH: Ohio	
Province:	_____	
* Country:	USA: UNITED STATES	
* Zip/Postal Code:	44320-0511	
e. Organizational Unit:		
Department Name: Community Development		Division Name: _____
f. Name and contact information of person to be contacted on matters involving this application:		
Prefix:	Mrs.	* First Name: Ashley
Middle Name:	K.	_____
* Last Name:	Scott	
Suffix:	_____	
Title:	Director, Community Development	
Organizational Affiliation: _____		
* Telephone Number:	440.326.1540	Fax Number: 440.326.1540
* Email:	ashscott@cityofelyria.org	

Application for Federal Assistance SF-424	
<p>* 9. Type of Applicant 1: Select Applicant Type:</p> <input type="text" value="City or Township Government"/>	
<p>Type of Applicant 2: Select Applicant Type:</p> <input type="text"/>	
<p>Type of Applicant 3: Select Applicant Type:</p> <input type="text"/>	
<p>* Other (specify):</p> <input type="text"/>	
<p>* 10. Name of Federal Agency:</p> <input type="text" value="U.S. Department of Housing and Urban Development"/>	
<p>11. Catalog of Federal Domestic Assistance Number:</p> <input type="text" value="14.218"/>	
<p>CFDA Title:</p> <input type="text" value="Community Development Block Grant"/>	
<p>* 12. Funding Opportunity Number:</p> <input type="text"/>	
<p>* Title:</p> <input type="text"/>	
<p>13. Competition Identification Number:</p> <input type="text"/>	
<p>Title:</p> <input type="text"/>	
<p>14. Areas Affected by Project (Cities, Counties, States, etc.):</p> <input type="text"/> <input type="button" value="Add Attachment"/> <input type="button" value="Delete Attachment"/> <input type="button" value="View Attachment"/>	
<p>* 15. Descriptive Title of Applicant's Project:</p> <input type="text" value="FY 2020 Community Development Block Grant CV"/>	
<p>Attach supporting documents as specified in agency instructions.</p> <input type="button" value="Add Attachments"/> <input type="button" value="Delete Attachments"/> <input type="button" value="View Attachments"/>	

Application for Federal Assistance SF-424

16. Congressional Districts Of:

*a. Applicant: *b. Program/Project:

Attach an additional list of Program/Project Congressional Districts if needed.

17. Proposed Project:

*a. Start Date: *b. End Date:

18. Estimated Funding (\$):

*a. Federal	<input type="text" value="435,100.00"/>
*b. Applicant	<input type="text"/>
*c. State	<input type="text"/>
*d. Local	<input type="text"/>
*e. Other	<input type="text"/>
*f. Program Income	<input type="text"/>
*g. TOTAL	<input type="text" value="435,100.00"/>

* 19. Is Application Subject to Review By State Under Executive Order 12372 Process?

a. This application was made available to the State under the Executive Order 12372 Process for review on

b. Program is subject to E.O. 12372 but has not been selected by the State for review.

c. Program is not covered by E.O. 12372.

* 20. Is the Applicant Delinquent On Any Federal Debt? (If "Yes," provide explanation in attachment.)

Yes No

If "Yes", provide explanation and attach:

21. "By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 28, Section 1001)

** I AGREE

** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.

Authorized Representative:

Prefix: * First Name:

Middle Name:


* Last Name:

State:

* Title:

* Telephone Number: Fax Number:

* Email:

* Signature of Authorized Representative:  * Date Signed:

ASSURANCES - CONSTRUCTION PROGRAMS

OMB Number: 4010-0009
Expiration Date: 02/28/2022

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Prescribed by OMB Circular A-102

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12. Will comply with the provisions of the Hatch Act (5 U.S.C. §§1501-1508 and 7324-7328) which limit the political activities of employees whose principal employment activities are funded in whole or in part with Federal funds.
13. Will comply, as applicable, with the provisions of the Davis-Bacon Act (40 U.S.C. §§270a to 270a-7), the Copeland Act (40 U.S.C. §276c and 18 U.S.C. §874), and the Contract Work Hours and Safety Standards Act (40 U.S.C. §§327-333) regarding labor standards for federally-assisted construction subagreements.
14. Will comply with flood insurance purchase requirements of Section 102(a) of the Flood Disaster Protection Act of 1973 (P.L. 93-234) which requires recipients in a special flood hazard area to participate in the program and to purchase flood insurance if the total cost of insurable construction and acquisition is \$10,000 or more.
15. Will comply with environmental standards which may be prescribed pursuant to the following: (a) institution of environmental quality control measures under the National Environmental Policy Act of 1969 (P.L. 91-190) and Executive Order (EO) 11514; (b) notification of violating facilities pursuant to EO 11735; (c) protection of wetlands pursuant to EO 11990; (d) evaluation of flood hazards in floodplains in accordance with EO 11588; (e) assurance of project consistency with the approved State management program developed under the Coastal Zone Management Act of 1972 (16 U.S.C. §§1451 et seq.); (f) conformity of Federal actions to State (Clean Air) implementation Plans under Section 175(c) of the Clean Air Act of 1990, as amended (42 U.S.C. §§7401 et seq.); (g) protection of underground sources of drinking water under the Safe Drinking Water Act of 1974, as amended (P.L. 93-523); and, (h) protection of endangered species under the Endangered Species Act of 1973, as amended (P.L. 93-205).
16. Will comply with the Wild and Scenic Rivers Act of 1968 (16 U.S.C. §§1271 et seq.) related to protecting components or potential components of the national wild and scenic rivers system.
17. Will assist the awarding agency in assuring compliance with Section 108 of the National Historic Preservation Act of 1966, as amended (16 U.S.C. §470); EO 11593 (identification and protection of historic properties), and the Archaeological and Historic Preservation Act of 1974 (16 U.S.C. §§459a-1 et seq.).
18. Will cause to be performed the required financial and compliance audits in accordance with the Single Audit Act Amendments of 1996 and OMB Circular No. A-133, "Audits of States, Local Governments, and Non-Profit Organizations."
19. Will comply with all applicable requirements of all other Federal laws, executive orders, regulations, and policies governing this program.
20. Will comply with the requirements of Section 108(g) of the Trafficking Victims Protection Act (TVPA) of 2000, as amended (22 U.S.C. 7104) which prohibits grant award recipients or a sub-recipient from: (1) Engaging in severe forms of trafficking in persons during the period of time that the award is in effect (2) Procuring a commercial sex act during the period of time that the award is in effect or (3) Using forced labor in the performance of the award or subawards under the award.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	TITLE
	Mayor
APPLICANT ORGANIZATION	DATE SUBMITTED
City of Elyria, OH	07/14/2020

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CERTIFICATIONS

In accordance with the applicable statutes and the regulations governing the consolidated plan regulations, the jurisdiction certifies that:

Affirmatively Further Fair Housing --The jurisdiction will affirmatively further fair housing.

Uniform Relocation Act and Anti-displacement and Relocation Plan -- It will comply with the acquisition and relocation requirements of the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, (42 U.S.C. 4601 -4655) and implementing regulations at 49 CFR Part 24. It has in effect and is following a residential anti-displacement and relocation assistance plan required under 24 CFR Part 42 in connection with any activity assisted with funding under the Community Development Block Grant or HOME programs.

Anti-Lobbying --To the best of the jurisdiction's knowledge and belief:

1. No Federal appropriated funds have been paid or will be paid, by or on behalf of it, to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement;

2. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, it will complete and submit Standard Form-L.L.L. "Disclosure Form to Report Lobbying," in accordance with its instructions; and

3. It will require that the language of paragraph 1 and 2 of this anti-lobbying certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly.

Authority of Jurisdiction --The consolidated plan is authorized under State and local law (as applicable) and the jurisdiction possesses the legal authority to carry out the programs for which it is seeking funding, in accordance with applicable HUD regulations.

Consistency with plan --The housing activities to be undertaken with Community Development Block Grant, HOME, Emergency Solutions Grant, and Housing Opportunities for Persons With AIDS funds are consistent with the strategic plan in the jurisdiction's consolidated plan.

Section 3 -- It will comply with section 3 of the Housing and Urban Development Act of 1968 (12 U.S.C. 1701u) and implementing regulations at 24 CFR Part 135.


Signature of Authorized Official

7/15/2020
Date

Mayor
Title

Specific Community Development Block Grant Certifications

The Entitlement Community certifies that:

Citizen Participation -- It is in full compliance and following a detailed citizen participation plan that satisfies the requirements of 24 CFR 91.105.

Community Development Plan -- Its consolidated plan identifies community development and housing needs and specifies both short-term and long-term community development objectives that have been developed in accordance with the primary objective of the CDBG program (i.e., the development of viable urban communities, by providing decent housing and expanding economic opportunities, primarily for persons of low and moderate income) and requirements of 24 CFR Parts 91 and 570.

Following a Plan -- It is following a current consolidated plan that has been approved by HUD.

Use of Funds -- It has complied with the following criteria:

1. Maximum Feasible Priority. With respect to activities expected to be assisted with CDBG funds, it has developed its Action Plan so as to give maximum feasible priority to activities which benefit low- and moderate-income families or aid in the prevention or elimination of slums or blight. The Action Plan may also include CDBG-assisted activities which the grantee certifies are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community, and other financial resources are not available (see Optional CDBG Certification).

2. Overall Benefit. The aggregate use of CDBG funds, including Section 108 guaranteed loans, during program year(s) 2020 [a period specified by the grantee of one, two, or three specific consecutive program years], shall principally benefit persons of low and moderate income in a manner that ensures that at least 70 percent of the amount is expended for activities that benefit such persons during the designated period.

3. Special Assessments. It will not attempt to recover any capital costs of public improvements assisted with CDBG funds, including Section 108 loan guaranteed funds, by assessing any amount against properties owned and occupied by persons of low and moderate income, including any fee charged or assessment made as a condition of obtaining access to such public improvements.

However, if CDBG funds are used to pay the proportion of a fee or assessment that relates to the capital costs of public improvements (assisted in part with CDBG funds) financed from other revenue sources, an assessment or charge may be made against the property with respect to the public improvements financed by a source other than CDBG funds.

In addition, in the case of properties owned and occupied by moderate-income (not low-income) families, an assessment or charge may be made against the property for public improvements financed by a source other than CDBG funds if the jurisdiction certifies that it lacks CDBG funds to cover the assessment.

Excessive Force -- It has adopted and is enforcing:

1. A policy prohibiting the use of excessive force by law enforcement agencies within its jurisdiction against any individuals engaged in non-violent civil rights demonstrations; and
2. A policy of enforcing applicable State and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within its jurisdiction.

Compliance with Anti-discrimination laws -- The grant will be conducted and administered in conformity with title VI of the Civil Rights Act of 1964 (42 U.S.C. 2000d) and the Fair Housing Act (42 U.S.C. 3601-3619) and implementing regulations.

Lead-Based Paint -- Its activities concerning lead-based paint will comply with the requirements of 24 CFR Part 35, Subparts A, B, J, K and R.

Compliance with Laws -- It will comply with applicable laws.



Signature of Authorized Official

7/15/2020
Date

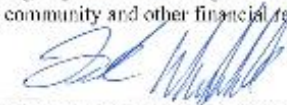
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Title

OPTIONAL Community Development Block Grant Certification

Submit the following certification only when one or more of the activities in the action plan are designed to meet other community development needs having particular urgency as specified in 24 CFR 570.208(c):

The grantee hereby certifies that the Annual Plan includes one or more specifically identified CDBG-assisted activities which are designed to meet other community development needs having particular urgency because existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.



Signature of Authorized Official

7/15/2020
Date

Mayor

Title

APPENDIX TO CERTIFICATIONS

INSTRUCTIONS CONCERNING LOBBYING CERTIFICATION:

Lobbying Certification

This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Appendix - Alternate/Local Data Sources

1	Data Source Name City of Elyria
	List the name of the organization or individual who originated the data set. The City of Elyria Department of Community and Economic Development.
	Provide a brief summary of the data set. The data was calculated through an analysis of U.S. Census Data, American Community Survey Data, and 2016 Property Inventory Report conducted by Western Reserve Land Conservancy.
	What was the purpose for developing this data set? This data was collected to determine the number and type of vacant units in the City of Elyria.
	Provide the year (and optionally month, or month and day) for when the data was collected. The data was collected in 2019.
	Briefly describe the methodology for the data collection. The data was collected through an analysis of U.S. Census Data, American Community Survey Data, and 2016 Property Inventory Report conducted by Western Reserve Land Conservancy.
	Describe the total population from which the sample was taken. The City of Elyria has a total population of 54,050.
	Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed. The data was collected through an analysis of U.S. Census Data, American Community Survey Data, and 2016 Property Inventory Report conducted by Western Reserve Land Conservancy.
	Data Source Name Lorain Metropolitan Housing Authority
List the name of the organization or individual who originated the data set. Lorain Metropolitan Housing Authority.	
Provide a brief summary of the data set. Number of Vouchers in Use.	
What was the purpose for developing this data set? Current data.	
How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population? The City requested information for the City of Elyria specific when possible.	

	<p>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</p> <p>The numbers are current for 2019.</p>
	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>Complete.</p>
3	<p>Data Source Name</p> <p>HUD Fair Market Rent</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>Housing and Urban Development (HUD)</p>
	<p>Provide a brief summary of the data set.</p> <p>2019 Fair Market Rent for the Cleveland-Elyria OH MSA - Fair Market Rents for All Bedroom Sizes.</p>
	<p>What was the purpose for developing this data set?</p> <p>Determine monthly Fair Market Rents.</p>
	<p>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</p> <p>This data related to the Cleveland - Elyria OH MSA.</p>
	<p>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</p> <p>2019.</p>
	<p>What is the status of the data set (complete, in progress, or planned)?</p> <p>Complete.</p>
4	<p>Data Source Name</p> <p>Ohio BoSCoC (Balance of State Continuum of Care)</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>COHHIO</p>
	<p>Provide a brief summary of the data set.</p> <p>Housing Inventory by County for 2019.</p>
	<p>What was the purpose for developing this data set?</p> <p>Annual Point in Time Count for Lorain County.</p>
	<p>How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population?</p> <p>Covers Lorain County, for which Elyria is the County seat.</p>
	<p>What time period (provide the year, and optionally month, or month and day) is covered by this data set?</p> <p>January 22, 2019.</p>

	<p>What is the status of the data set (complete, in progress, or planned)? complete.</p>
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